

FILED  
September 13, 2022  
INDIANA UTILITY  
REGULATORY COMMISSION

PETITIONER'S EXHIBIT 8  
IURC CAUSE NO. 38707-FAC133  
REBUTTAL TESTIMONY OF J. BRADLEY DANIEL  
FILED SEPTEMBER 9, 2022

OFFICIAL  
EXHIBITS

REBUTTAL TESTIMONY OF J. BRADLEY DANIEL  
DIRECTOR, GENERATION DISPATCH AND OPERATIONS  
DUKE ENERGY CAROLINAS, LLC  
ON BEHALF OF DUKE ENERGY INDIANA, LLC  
CAUSE NO. 38707-FAC133 BEFORE THE  
INDIANA UTILITY REGULATORY COMMISSION

IURC  
PETITIONER'S

EXHIBIT NO. 8  
DATE 9-19-22 AT REPORTER

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

2 A. My name is J. Bradley Daniel, and my business address is 526 South Church  
3 Street, Charlotte, NC 28202.

4 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

5 A. I am employed by Duke Energy Carolinas, LLC ("Duke Energy Carolinas") as  
6 Director, Generation Dispatch and Operations in the Fuels and Systems  
7 Optimization Department. Duke Energy Carolinas is a utility affiliate of Duke  
8 Energy Indiana.

9 Q. ARE YOU THE SAME J. BRADLEY DANIEL WHO SPONSORED  
10 DIRECT TESTIMONY IN THIS PROCEEDING?

11 A. Yes.

12 Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?

13 A. The purpose of my rebuttal testimony is to respond to the testimony and  
14 recommendations filed by Messrs. Eckert and Guerrettaz on behalf of the Indiana  
15 Office of Utility Consumer Counselor ("OUCC") and Mr. Gorman on behalf of  
16 the Duke Industrial Group ("IG"). First, I respond to the recommendation that the  
17 Commission continue to require Duke Energy Indiana to file in its next FAC

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1 justification for the use of coal increment/ decrement pricing. I also address the  
2 potential issue the OUCC has with the analysis the Company performs to justify  
3 the supply offer adder. Finally, I respond to the testimony of Mr. Gorman  
4 regarding Duke Energy Indiana's operation of Edwardsport, and his allegation  
5 that Duke Energy Indiana has not demonstrated that it has made reasonable efforts  
6 to provide fuel at the lowest possible price.

7 **Q. MR. DANIEL, HAVE YOU READ THE TESTIMONY OF MESSRS.**  
8 **ECKERT AND GUERRETTAZ?**

9 A. Yes, I have.

10 **Q. HOW DO YOU RESPOND TO THEIR RECOMMENDATIONS?**

11 A. As to the OUCC recommendation that the Commission require Duke Energy  
12 Indiana to "file testimony, schedules and workpapers to justify any actual need  
13 for, or use of, coal increment/decrement pricing" (Eckert, pg. 10), the Company is  
14 willing to file testimony and produce an exhibit providing justification for any  
15 actual need for, or use of, coal increment<sup>1</sup>/decrement pricing, similar to what was  
16 filed in this or prior proceedings. However, showing the impact of the increment  
17 on the FAC factor requires several layers of assumptions and is not feasible.

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<sup>1</sup> In my direct testimony, reference is made to a supply offer adjustment (pp. 17-13) to explain the adjustments that Duke Energy Indiana is making to the offers at Gibson units 1-5 and Cayuga units 1-2. The OUCC uses the terms "increment" and "adder," and I will use the terms "increment" and "adder" for consistency purposes.

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1    **Q.    PLEASE EXPLAIN WHY IT IS NOT FEASIBLE TO QUANTIFY THE**  
2    **IMPACT OF THE INCREMENT ON THE FAC FACTOR.**

3    A.    Estimating the costs and/or impacts associated with the application of the  
4           increment to generation offers comes with a host of limitations and complications  
5           and requires a myriad of assumptions. First, there is not a way to know how the  
6           Midcontinent Independent System Operator (MISO) would have committed or  
7           dispatched generating units any differently in either the day-ahead or real-time  
8           market due to the increment because there is no way to know whether an  
9           increment has direct impact on MISO Locational Marginal Prices. Second, there  
10          is no way to assume MISO would have cleared or deployed ancillary services any  
11          differently. Third, while there is no way to know for sure, other market  
12          participants are likely taking similar actions, which complicates the assumptions  
13          for overall impact even further. Additionally, Duke Energy Indiana does not have  
14          access to MISO's optimization software that makes commitment and dispatch  
15          decisions and performs pricing calculations and therefore cannot assess other  
16          market participant actions. Finally, this calculation would also have to assume a  
17          future replacement market price for coal that was not consumed and not utilize the  
18          current weighted average or contract price of delivered coal. For these reasons,  
19          Duke Energy Indiana is unable to state with any level of certainty the increment  
20          impact on its customers in current or future periods.

21   **Q.    IN THE DIRECT TESTIMONY OF MR. GUERRETTAZ, REFERENCE IS**  
22   **MADE TO A POTENTIAL ISSUE WITH THE ANALYSIS DUKE**

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1       **ENERGY INDIANA PERFORMS TO JUSTIFY THE ADDER. PLEASE**  
2       **RESPOND.**

3       A.     I would like to address and clarify the potential issue the OUCC may have with  
4       the analysis. Mr. Guerrettaz finds issue with the Company's weekly analysis that  
5       it uses to determine the adder and the supply offer. (OUCC Guerrettaz, p. 10).  
6       Mr. Guerrettaz asserts that "Duke shows in each run that if an adder was not  
7       implemented, its inventory automatically went to zero." (OUCC Guerrettaz,  
8       p. 11). I would like to clarify that the weekly analysis Mr. Guerrettaz refers to is  
9       utilized to determine what, if any, need there is for a price offer adjustment. The  
10      analysis continues to show that with up-to-date power and natural gas prices and  
11      up-to-date coal delivery constraints, an adder is necessary to avoid coal inventory  
12      from dropping to unreliable levels and ultimately to zero. In the case that power  
13      and natural gas prices decline and/or delivery constraints alleviate, the analysis  
14      could show the ability to retain reliable fuel inventory with no adder, though that  
15      is not the case as this time. Therefore, the statement that "if an adder was not  
16      implemented, its inventory automatically went to zero" is not factually correct.  
17      *Id.* A more accurate assessment of the analysis would be that "if an adder was not  
18      implemented, based on up-to-date information, coal inventory would drop to  
19      unreliable levels and ultimately to zero."

20             Secondly, the OUCC believes Duke Energy Indiana's minimum inventory  
21      amount is higher than MISO's requirement and references PJM Interconnection  
22      LLC's (PJM) policy to be notified when inventory balances reach 10 days. While

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1 these statements are true, the implication of these statements regarding potential  
2 issues with the analysis is that Duke Energy Indiana is modeling too conservative  
3 of a minimum inventory for its analysis to justify the use of the adder. As  
4 described in my direct testimony, Company personnel believes modeling the offer  
5 adjustment to bound coal inventory levels between a minimum of  
6 <CONFIDENTIAL> [REDACTED] <CONFIDENTIAL> days and maximum of  
7 <CONFIDENTIAL> [REDACTED] <CONFIDENTIAL> days full load burn inventory at  
8 Gibson and Cayuga stations provides economic and reliable balance of coal  
9 inventory management. The Company uses this minimum inventory target for  
10 planning and procurement purposes and therefore utilizes the same approach in its  
11 modeling and analysis.

12 Duke Energy Indiana does not believe it would be prudent to tie Company  
13 inventory management to MISO (or PJM) inventory requirements because the  
14 minimum inventory notifications are emergency in nature. For instance, under  
15 PJM's 10-day rule, PJM may request a generator be placed into emergency status  
16 when inventory balances reach 10 days until inventory can be rebuilt to 21 days.  
17 MISO's business practices are not as specific as to its minimum inventory  
18 requirement. This being said, planning and modeling to emergency status levels  
19 increases the risk of higher cost mitigations in the market, including de-  
20 committing generation units and increasing reliance on purchase power should  
21 coal inventories be drawn down to RTO emergency notification levels.

22 Q. MR. DANIEL, HAVE YOU READ THE TESTIMONY OF MR. GORMAN?

J. BRADLEY DANIEL

1 A. Yes, I have.

2 Q. HOW DO YOU RESPOND TO HIS CONCERN OVER DUKE ENERGY  
3 INDIANA'S OPERATION OF EDWARDSPORT?

4 A. First, let me disagree with Mr. Gorman's assertion that Duke Energy Indiana does  
5 not adequately evaluate running Edwardsport on natural gas instead of coal.  
6 Specifically, as addressed in my direct testimony, to maintain winter fuel  
7 reliability at Cayuga units 1 and 2, the Company was able to utilize the dual fuel  
8 capability at Edwardsport IGCC and adjust coal shipments between Edwardsport  
9 and Cayuga to help meet winter inventory targets and maintain a reliable amount  
10 of coal inventory throughout the winter. The Company operated Edwardsport on  
11 one gasifier and supplemented the station with natural gas from the time period of  
12 December 17, 2021 to March 21, 2022. This operational configuration had its  
13 intended effect in helping restore reliable coal inventory at Cayuga units 1 and 2,  
14 as addressed in the rebuttal testimony of Mr. Shultz. Because Edwardsport was  
15 more economic to run on coal versus natural gas and the short-term reliability  
16 need had been met, Edwardsport returned to two gasifier operation on March 21,  
17 2022. Other than as needed for other operational reasons, such as during gasifier  
18 maintenance, the unit has operated on coal as the primary resource since  
19 March 21, 2022.

20 As far as whether to continue to operate Edwardsport longer term on  
21 natural gas, there are several issues with Mr. Gorman's assumptions in  
22 determining whether to operate Edwardsport on natural gas versus coal. First,

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1 Mr. Gorman states that “if Edwardsport were not using coal, then Duke Energy  
2 Indiana could reduce its reliance on the coal supply offer adjustment.” (Gorman,  
3 p. 12). This is not necessarily the case. Duke Energy Indiana does not utilize an  
4 offer adjustment at Edwardsport and, even though there was action taken to  
5 allocate deliveries from Edwardsport to Cayuga, that action was intended to help  
6 ensure Cayuga maintained reliable fuel supply through the winter of 2022.  
7 Further action was not necessary because Cayuga station was able to build  
8 inventory to reliable levels throughout the FAC period without allocating  
9 deliveries from Edwardsport. The flexibility to allocate deliveries from  
10 Edwardsport to Gibson station does not exist because only Norfolk Southern  
11 railroad accesses Gibson station; therefore, Gibson station cannot access coal  
12 allocated to Edwardsport.

13 Because Edwardsport can operate without an offer adjustment, operating  
14 the station on coal remains the most economic solution for customers. As gas  
15 prices have increased throughout the FAC period and into the summer, the benefit  
16 and prudence of running Edwardsport on natural gas versus coal has decreased  
17 even further. Finally, because there is limited benefit to Cayuga station, and in  
18 the case of Gibson station, no benefit of allocating coal deliveries from  
19 Edwardsport, it is not accurate that Duke Energy Indiana could reduce its reliance  
20 on the coal supply offer adjustment to the benefit of its customers if Edwardsport  
21 was run on natural gas instead of coal.

1    **Q.    HOW DO YOU RESPOND TO MR. GORMAN'S ASSERTION THAT**  
2           **DUKE ENERGY INDIANA HAS NOT ADEQUATELY EVALUATED**  
3           **BENEFITS OF RUNNING EDWARDSPORT ON NATURAL GAS**  
4           **LONGER TERM?**

5    A.    Company personnel continuously engage in a planning process designed to  
6           minimize the total customer cost by maximizing each unit's economic value with  
7           an objective to supply electricity to customers generally using the most cost-  
8           efficient resources available, recognizing and subject to any operational limits,  
9           environmental considerations and fuel supply constraints affecting the generation  
10          and transmission facilities available to supply that electricity. In the case of  
11          Edwardsport, several factors must be evaluated over time to determine the  
12          primary fuel with which to operate the station. These factors include, but are not  
13          necessarily limited to, the price of natural gas compared to the price of coal,  
14          availability and transport of natural gas to run the plant solely on natural gas, the  
15          increase in Nitrogen Oxide ("NOx") emission rate on natural gas versus syngas,  
16          and unit megawatt capability on natural gas versus coal. Consideration of these  
17          key economic factors during the FAC period indicates that operating the unit on  
18          coal is substantially more economically beneficial to customers than operating the  
19          unit on natural gas. Table 1 below compares key economic factors the Company  
20          evaluates during each FAC period when determining whether to operate  
21          Edwardsport on coal versus natural gas. These factors as shown in the table  
22          include: 1) the unit capability in Megawatts when running on coal versus solely



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on natural gas; 2) the cost of fuel in \$/ MMBtu when operating on coal versus solely on natural gas; 3) the NOx emission rate in pound/ MMBtu when operating on coal versus solely on natural gas; 4) the \$/ MWh NOx dispatch component when operating on coal versus solely on natural gas; and 5) the full load average \$/ MWh cost to operate the unit on coal versus solely on natural gas. As the table shows, for the FAC period, it was substantially more economic to operate the plant on coal versus solely on natural gas.

Table 1

	March	
	Coal	Gas
MW Capability	618	541
\$/ Mmbtu Fuel Price	\$2.29	\$4.98
NOx Emission Rate (lb/ mmbtu)	0.06	0.09
\$/ MWh NOx Dispatch Component	\$0.00	\$0.00
Average Cost \$/ Mwh	\$28.06	\$43.93
	April	
	Coal	Gas
MW Capability	605	487
\$/ Mmbtu Fuel Price	\$2.42	\$6.81
NOx Emission Rate (lb/ mmbtu)	0.06	0.09
\$/ MWh NOx Dispatch Component	\$0.00	\$0.00
Average Cost \$/ Mwh	\$29.61	\$58.93
	May	
	Coal	Gas
MW Capability	605	487
\$/ Mmbtu Fuel Price	\$2.42	\$8.20
NOx Emission Rate (lb/ mmbtu)	0.05	0.09
\$/ MWh NOx Dispatch Component	\$5.51	\$7.99
Average Cost \$/ Mwh	\$29.61	\$72.97

The table above is not an exhaustive list of the factors the Company evaluates when operating Edwardsport on coal versus solely on natural gas. Consideration

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1 must also be given to the fact that the station's gasifiers and other gasification  
2 systems have an approximate 14-day cycle time. Thus, if the gasifiers are brought  
3 offline, the unit would be unavailable on coal for this period, impacting the ability  
4 of the station to respond to a volatile natural gas price environment. Also, cycling  
5 the station on and off syngas could negatively impact the station's equivalent  
6 forced outage rate, which would impact the station's energy value in the market,  
7 as well as future capacity value. In addition, the station is permitted by the  
8 Indiana Department of Environmental Management in a manner as to operate on  
9 coal as a primary fuel instead of natural gas. Should there be an economic  
10 consideration to operate the plant on natural gas longer-term, such permits would  
11 also have to be taken into consideration. Based on these factors and  
12 considerations, I believe the Company adequately evaluates the issues raised by  
13 Mr. Gorman.

14 **Q. DO YOU BELIEVE THAT DUKE ENERGY INDIANA HAS**  
15 **DEMONSTRATED IT HAS MADE REASONABLE EFFORTS TO**  
16 **PROVIDE FUEL AT THE LOWEST POSSIBLE PRICE?**

17 **A.** Yes, I believe that Duke Energy Indiana supplies electricity to its customers using  
18 the most cost-efficient resources available, recognizing and subject to any  
19 operational limits, environmental considerations and fuel supply constraints  
20 affecting the generation and transmission facilities available to supply that  
21 electricity. Given the constrained fuel supply environment, Duke Energy Indiana  
22 took reasonable action to maintain a reliable amount of coal inventory while

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1 utilizing the most cost-efficient solution for customers to retain fuel security and  
2 reduce the potential impact of purchase power in future periods. As stated in my  
3 FAC 130 direct testimony, as spot and future commodity prices continued to  
4 increase through the summer of 2021, the Company's coal inventory at Gibson  
5 station was projected to drop to low levels. To alleviate declining inventory and  
6 retain fuel security, the Company determined it to be in the best interest of  
7 customers to stem the decrease in inventory. The Company implemented the  
8 price adjustment at Gibson station in August 2021 and then Cayuga in October  
9 2021. The Company also made spot market coal purchases during that time to  
10 maintain reliable supply, as the rebuttal testimony of Mr. Shultz explains. As  
11 testified to in my FAC 131 direct testimony, spot and future natural gas and  
12 power prices continued to rise and remained strong through the FAC 131 period,  
13 and coal burn projections remained strong as a result. These factors, combined  
14 with continued constraints in the coal supply and transportation market, continued  
15 the need for the adjustment to supply offers to MISO. Those factors have not  
16 alleviated through 2022 and the Company continues to implement the price offer  
17 adjustment as a reasonable cost-efficient solution while maintaining fuel security.

18 **Q. WHY IS THE USE OF A PRICE ADJUSTMENT IN THE BEST**  
19 **INTEREST OF THE COMPANY'S CUSTOMERS?**

20 **A.** At the point in time the price adjustment was implemented, if the Company took  
21 no action, coal inventories would have decreased to unreliable levels, putting fuel  
22 security for the 2021 winter peaking season at risk during a time when power

1 prices were forecasted to be higher than current power prices. At any point in  
2 time since initially implementing the price adjustment, taking no action would  
3 have reduced coal inventories to unreliable levels and would have likely resulted  
4 in more expensive and higher risk options to solve the problem, meaning higher  
5 costs than necessary to Duke Energy Indiana's customers. For example, had  
6 Duke Energy Indiana taken no action with a price offer adjustment during the  
7 FAC 133 period, coal inventory levels would have dropped below a reliable level,  
8 meaning for the summer 2022 period, customers would have been more exposed  
9 to higher purchase power costs and increased risk of mitigation measures taken by  
10 MISO to reduce demand if the Company's coal generation were not available to  
11 generate. Because Duke Energy Indiana was able to conserve some coal, and  
12 more economically and reliably balance its inventory, Duke Energy Indiana was  
13 able to generate electricity using coal and utilize purchased power to balance its  
14 customers' needs instead of relying solely on purchased power during the  
15 summer. Said another way, using an offer adjustment means that some coal can  
16 be conserved at a cost that is less expensive and less risky than future mitigation  
17 steps might otherwise be. Finally, the price offer adjustment also allows for the  
18 Company to meet its objective function and maintain reliable coal inventory  
19 levels for the winter peaking season, which is typically the most constrained fuel  
20 delivery season. Because of these factors, utilizing a price offer adjustment in the  
21 current constrained environment is in the best interest of customers from a fuel  
22 security standpoint as well as an economic standpoint.

1    **Q.    DO YOU HAVE ANY OTHER RESPONSE TO MR. GORMAN'S**  
2           **COMMENTS?**

3    A.    Yes. Mr. Gorman refers to the Company's lack of reasonable efforts to provide  
4           fuel at the "lowest possible price." (Gorman, pg. 9). First, the Company strives  
5           to minimize the costs to its customers by maximizing each generating unit's  
6           economic value while managing operational limits, environmental considerations  
7           and fuel supply constraints that affect the generation and transmission facilities  
8           available to supply electricity. Mr. Gorman's assertions do not fairly address the  
9           complexity of portfolio management when it comes to managing a myriad of  
10          market constraints in a prudent way to generate or purchase power to serve its  
11          retail customers at the lowest fuel cost reasonably possible. The Company has  
12          prudently managed its fuel inventory risk, paying particular attention to ensuring  
13          supply for the winter peaking season when fuel supplies can be the most  
14          constrained. The Company has shown that the utilization of the price offer  
15          adjustment is a prudent and objective method to economically optimize a  
16          constrained resource, in this case coal inventory. Failing to take mitigation  
17          measures as the Company has taken to ensure reliable fuel supply could result in  
18          even more exposure to purchased power. This would not be in the best interest of  
19          customers as it exposes the customer to more volatility and risk versus the  
20          approach the Company is using – utilizing a price offer adjustment to manage  
21          coal supply constraints in each period to achieve reliable fuel supply in upcoming  
22          periods, especially winter. In this manner, the Company believes it is reasonably

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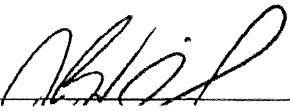
1 managing its objective to generate or purchase power to serve its retail customers  
2 at the lowest fuel cost reasonably possible.

3 **Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

4 **A.** Yes, it does.

## VERIFICATION

I hereby verify under the penalties of perjury that the foregoing representations are true to the best of my knowledge, information and belief.

Signed:   
J. Bradley Daniel

Dated: September 9, 2022