

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

**IN THE MATTER OF THE INDIANA UTILITY)
REGULATORY COMMISSION'S INVESTIGATION) CAUSE NO. 45032 S11
INTO THE IMPACTS OF THE TAX CUTS AND JOBS)
ACT OF 2017 AND POSSIBLE RATE IMPLICATIONS)**

INDIANA OFFICE OF UTILITY CONSUMER COUNSELOR

PUBLIC'S EXHIBIT NO. 1

TESTIMONY OF OUCC WITNESS

ISABELLE L. GORDON

AUGUST 21, 2018

Respectfully submitted,



Scott Franson
Attorney No. 27839-49
Deputy Consumer Counselor

TESTIMONY OF OUCC WITNESS ISABELLE L. GORDON
CAUSE NO. 45032 S-11
MIDWEST NATURAL GAS CORPORATION

I. INTRODUCTION

1 **Q: Please state your name and business address.**

2 A: My name is Isabelle L. Gordon, and my business address is 115 W. Washington
3 Street, Suite 1500 South, Indianapolis, Indiana 46204.

4 **Q: By whom are you employed and in what capacity?**

5 A: I am employed by the Indiana Office of Utility Consumer Counselor ("OUCC")
6 as a Utility Analyst I. For a summary of my educational and professional
7 experience and my preparation for this case, please see Appendix ILG-1 attached
8 to my testimony.

9 **Q: What is the purpose of your testimony?**

10 A: I discuss and provide background on the Indiana Utility Regulatory Commission's
11 ("Commission") Investigation in Cause No. 45032 into the impacts of the Tax
12 Cuts and Jobs Act of 2017 ("TCJA") on regulated utilities (the "Commission
13 Investigation"). I respond to Midwest Natural Gas Corporation's ("Respondent"
14 or "Midwest") proposed amortization and calculation of its excess accumulated
15 deferred income taxes ("EDIT")¹ and address the refund of excess federal income
16 tax expense collected by Midwest from January 1, 2018 through April 30, 2018,
17 the date on which Respondent's base rates and charges were reduced to reflect the
18 current federal income tax rate of 21%.

¹ Hereafter, ADIT refers to accumulated deferred income tax before the excess (EDIT) is calculated.

II. TCJA BACKGROUND

1 **Q: What are the main effects of the TCJA on regulated utilities?**

2 A: The main effects of the TCJA on regulated utilities are the reduction of the federal
3 income tax rate to 21% and the elimination of bonus depreciation. Regulated
4 utilities are still allowed to deduct all interest expense without limitation.

5 **Q: What adjustments are necessary to reflect these effects in a regulated utility's**
6 **rates and charges?**

7 A: There are three major adjustments necessary to reflect the impact of the TCJA on
8 a regulated utility's rates and charges: (1) reduction of federal income tax
9 expense embedded in utility rates to reflect the new 21% corporate tax rate on a
10 going-forward basis; (2) refund of the federal income tax expense over-collected
11 by the utility from January 1, 2018 until the federal income tax rate embedded in
12 rates and charges is reduced to 21%;² and (3) reduction of federal income tax
13 expense to reflect the return of excess ADIT created when ADIT is revalued at the
14 21% rate. Item (1) is a Phase 1 issue in the Commission Investigation, and items
15 (2) and (3) are Phase 2 issues in the Commission Investigation.

16 **Q: How are the impacts of the TCJA on Midwest's rates being addressed?**

17 A: On March 26, 2018, Midwest made a 30-Day filing in compliance with the
18 Commission's Order in Cause No. 45032 dated February 16, 2018, and
19 implemented revised rates based on the new 21% income tax rate effective on
20 May 1, 2018, resolving Phase 1 of the Commission Investigation. Phase 2 tax
21 issues are being addressed in this subdocket, Cause No. 45032 S-11.

² Per the Commission's order dated January 3, 2018 in Cause No. 45032, all Indiana investor-owned utilities are required to begin using regulatory accounting, such as the use of regulatory assets and liabilities, for all calculated differences resulting from the TCJA and what would have been recorded if the TCJA did not go into effect.

1 **Q: How are deferred income taxes generated?**

2 A: Deferred income taxes are the result of temporary timing differences created by
3 how revenues or expenses are recognized on a company's financial statements or
4 its "books" and how those same revenues or expenses are recognized for tax
5 purposes. For regulated utilities, the primary source of deferred income taxes is
6 due to accelerated tax depreciation. Deferred taxes can also be generated by other
7 items, such as unbilled revenue, accrued wages, capitalized payroll taxes,
8 unamortized rate case expense, pension expenses, bad debts, and capital loss carry
9 forwards. Deferred income taxes can be either a deferred liability (taxes paid are
10 less than book taxes) or a deferred asset (taxes paid are more than book taxes).

11 **Q: What is the difference between book depreciation and tax depreciation?**

12 A: Accelerated tax depreciation uses a higher depreciation rate than the depreciation
13 rate used for book purposes. This higher rate of depreciation results in more
14 expense being recognized earlier in an asset's life for tax purposes than is
15 recognized for book purposes.

16 **Q: How does the difference between book depreciation and accelerated tax**
17 **depreciation affect Respondent's payment of income taxes?**

18 A: A lower depreciation expense rate for book purposes results in a higher net
19 income on a company's financial statements. A higher accelerated depreciation
20 expense for tax purposes lowers the net income on which the company is taxed,
21 thereby lowering the income tax payment. But a utility's income tax revenue
22 requirement is not adjusted when it takes accelerated depreciation; therefore, the
23 amount of income tax expense recovered from customers is higher than the actual
24 income tax paid by the utility to the government. With accelerated tax

1 depreciation, the company avoids taxes in the early years, and the temporary
2 timing difference is recognized as deferred income tax. The value recorded for
3 ADIT is based on the utility's current income tax rate and is calculated by taking
4 the difference between book and tax expense and multiplying by the tax rate.
5 ADIT reverses when accelerated tax depreciation is exhausted and the temporary
6 timing difference is eliminated.

7 **Q: What is the effect of the TCJA on Respondent's ADIT?**

8 A: When tax rates change, ADIT balances must be revalued at the new tax rates.
9 The difference between the ADIT balance valued at the old income tax rate (34%)
10 and the new income tax rate (21%) is known as excess deferred tax liability, or
11 excess deferred income tax ("EDIT"). Respondent also has other book to tax
12 differences, not generated from accelerated depreciation, which resulted in either
13 excess deferred tax liabilities or deferred tax assets. As reflected in this filing,
14 Respondent revalued its accumulated deferred taxes using the new 21% income
15 tax rate, which resulted in the EDIT to be returned to customers. As I discuss in
16 more detail below, the amortization period over which the EDIT balance is to be
17 refunded to customers depends on whether the EDIT is deemed protected or
18 unprotected, pursuant to Internal Revenue Service ("IRS") normalization
19 guidelines.

III. MIDWEST'S PHASE 2 SUBDOCKET

1 EDIT

2 **Q: Please describe Respondent's calculation of EDIT as shown on Exhibit 1 and**
3 **the proposed refund amortization period shown on Exhibit 2.**

4 A: Respondent's Exhibit 1, page 1 determines the amount of ADIT at the prior 34%
5 income tax rate and the amount of ADIT at the new 21% income tax rate; the
6 difference being EDIT, which is to be refunded to ratepayers. Respondent's
7 EDIT is mostly derived from book-to-tax depreciation differences, but it is also
8 derived from unbilled revenue, unamortized rate case expense, an unrealized gain
9 on ING investment, pension – other comprehensive income ("OCI"), and pension
10 off-set. The book-to-tax depreciation portion is considered protected.³ To the
11 extent the utility has the detailed information for each of its assets individually,
12 the utility should use the Average Rate Assumption Method ("ARAM") to
13 calculate the remaining lives over which to refund protected EDIT. Respondent is
14 not using ARAM for this calculation. The TCJA allows utilities with less
15 sophisticated accounting records to use a weighted average life or composite rate
16 used to compute depreciation for regulatory purposes. Respondent uses the
17 weighted average life method as summarized on its Exhibit 2, page 1.⁴ The
18 unbilled revenue, unamortized rate case expense, pension – OCI, and pension off-
19 set are considered unprotected and can be returned over a period subject to the

³ EDIT can be protected and unprotected. For protected EDIT, utilities are required to use normalized accounting under which depreciation for ratemaking purposes does not reflect accelerated depreciation for tax purposes. Unprotected EDIT is not subject to such normalization requirements, and the amortization of any refund is subject only to Commission discretion.

⁴ Respondent's Exhibit 2 is titled Average Rate Assumption Method ("ARAM"), but ARAM is not used. Respondent indicated in response to discovery Q1.4 "Petitioner does not believe that Exhibit 2 shows an ARAM method." Respondent further indicates that "the calculation on Exhibit 2 is a calculation of the average remaining lives of [the] Petitioner's utility plant in service." (See Attachment ILG-2, pages 2-3.)

1 Commission's discretion.

2 Exhibit 1, page 1, lines 1-9 calculates the book-to-tax difference in
3 depreciation, and subtracts unbilled revenue, unrealized gain on ING investment
4 and pension - OCI as regulatory assets, and adds unamortized rate case expense
5 and pension off-set as regulatory liabilities. The result is multiplied by the old
6 34% tax rate and the new 21% tax rate to get the difference, which is a regulatory
7 liability shown on line 16. Respondent's Exhibit 1, page 1 calculates unprotected
8 EDIT on lines 17-27. Also, since state income tax is a deduction for federal
9 income tax purposes, the ADIT related to state deferred taxes is deducted from
10 total ADIT to arrive at the federal ADIT balance used to derive the excess
11 deferred taxes that should be refunded to customers.

12 **Q: Do you agree with Respondent's EDIT, as calculated on its Exhibit 1, page 1?**

13 A: No. While the necessary components to calculate EDIT are included in
14 Respondent's Exhibit 1, page 1, with supporting documentation on additional
15 pages of Exhibit 1, because Respondent included unrealized gains in its
16 calculation of EDIT, I cannot agree with its calculation on Exhibit 1.

17 With that understanding, I used Respondent's book and tax values for
18 protected ADIT, and other deferred income tax balances of unprotected ADIT, to
19 calculate a deferred tax liability shown on Attachment ILG-1, page 1. I took the
20 difference between Respondent's net book value and net tax value of its assets,
21 less state deferred taxes, and calculated the difference in deferred balances using
22 the 34% and 21% tax rates, which yields the total protected EDIT to be returned
23 to the ratepayers. (Attachment ILG-1, lines 1-10.) A similar calculation is shown

1 on lines 11-30 for unprotected EDIT, where deferred tax assets (unbilled revenue
2 and pension - OCI) were added, and deferred tax liabilities (unamortized rate case
3 expense and pension off-set) were subtracted, less applicable state deferred taxes,
4 and the difference in deferred balances using the 34% and 21% tax rates, yielded
5 the total unprotected EDIT.

6 My calculation differs from Respondent's Exhibit 1, page 1 in two
7 respects. As discussed in more detail below, I removed Respondent's unrealized
8 gains for my calculation of EDIT. I also deducted the state deferred income tax
9 applicable to the protected and unprotected EDIT separately based on the deferred
10 state income tax calculation shown on Attachment ILG-1, page 2, giving a more
11 accurate protected and unprotected EDIT balance. The total protected EDIT and
12 unprotected EDIT is added together on lines 31-33 for a total net regulatory
13 liability to be returned to customers. This total net EDIT of \$612,151 differs from
14 the net total EDIT amount reflected on line 16 of Respondent's Exhibit 1, page 1
15 because I excluded an item included in Respondent's ADIT.

16 **Q: Which of Respondent's ADIT items did you exclude from your calculation?**

17 A: Midwest has an unrealized gain on ING investment included in its ADIT. I
18 removed this item from the EDIT calculation because it has no relationship to
19 revenues and expenses embedded in rates for the provision of utility service.

20 **Q: Is Respondent proposing to refund its EDIT as calculated on Exhibit 1, page**
21 **1?**

22 A: No. Respondent proposes to use an alternative calculation shown on its Exhibit 3.
23 As described on page 8 of Ms. Mann's testimony, Respondent recalculated
24 deferred income taxes from the utility's last rate case assuming a 21% federal tax

1 rate. Respondent proposes to refund the difference between this amount and the
2 ADIT at 34% from its last rate case.

3 **Q: Do you agree with using Respondent's Exhibit 3 as the basis for the EDIT**
4 **refund?**

5 A: No, for several reasons. First, this calculation represents deferred taxes from a
6 point in time years ago. Ratepayers have been paying income taxes embedded in
7 rates each year since the last rate case, and each year deferred income taxes are
8 calculated and reflected on the balance sheet. The December 31, 2017 deferred
9 income tax balance is the most up to date balance before the new 21% income tax
10 rate went into effect on January 1, 2018. For purposes of the calculation on
11 Exhibit 3, Respondent did not update any deferred tax calculations since the last
12 rate case. (Attachment ILG-2, pages 3-4, Q1.9.) Not updating deferred tax
13 calculations since the last rate case ignores ratepayer contributions to income
14 taxes or contributions to depreciation expense for the years between the last rate
15 case and the date of the most current deferred income tax balance before the
16 TCJA went into effect.

17 Second, Exhibit 3 is not supported by any other schedules. Ms. Mann
18 states on page 9, lines 8-11 of her testimony, "[t]he accumulated deferred federal
19 income tax calculation referenced in [E]xhibit 3 was included in each utilities
20 [sic] last rate case and has therefore been previously vetted by both the OUCC
21 and the IURC." None of the workpapers from the last rate case were presented to
22 support these figures. In contrast, Respondent's Exhibit 1, page 1 is supported by
23 sufficient detail in subsequent pages 2 through 6, and with Exhibit 2, pages 1
24 through 3 and 12 through 19. Supporting detail is necessary to verify the

1 calculation of EDIT and would come directly from Respondent's books and
2 records. The supporting detail should show how each pertinent figure in
3 Respondent's EDIT calculation is derived.

4 Third, in its calculation on Exhibit 3, Respondent subtracted the short term
5 asset, unbilled revenue, from the calculation because, according to Ms. Mann's
6 testimony on page 8, lines 17-20, "[s]hort term items are items that are deferred
7 for only one year. As a result those taxes have been incurred and paid at the
8 utility's prior tax rate and therefore do not need to be refunded." I do not agree
9 with this statement. The items generating the deferred tax created a liability, or
10 asset, at a higher tax rate. When the liability or asset reverses the following year,
11 it will be at a lower tax rate, being insufficient to offset the full amount,
12 consequently, leaving excess deferred tax. Therefore, I included these items in
13 the calculation of EDIT in Attachment ILG-1.

14 Lastly, the method summarized on Respondent's Exhibit 1, and on my
15 Attachment ILG-1, is the same or similar to methods I have seen with other
16 utilities responsive to Phase 2 of the Commission Investigation, such as
17 NIPSCO's rate case in Cause No. 44988, and Sycamore Gas Company's rate case
18 in Cause No. 45072. In my experience, all utilities recognize December 31, 2017
19 as the ADIT balance from which to derive the EDIT amount for purposes of a
20 ratepayer refund.

21 **Q: What is the EDIT balance you recommend be returned to ratepayers?**

22 A: As I described earlier and as shown on Attachment ILG-1, I recommend a total
23 EDIT balance of \$612,151 be returned to Respondent's customers.

1 **Amortization Period**

2 **Q: What method has Respondent proposed for calculating the amortization**
3 **period for its protected EDIT balance?**

4 A: Respondent uses the alternative weighted average life method, based on the level
5 of property record detail available. Respondent calculated the estimated average
6 useful life of its utility plant in service on Exhibit 2, pages 12 through 19, and
7 calculated the weighted average to determine the final amortization period by
8 asset class summarized on Exhibit 2, page 1. As I mentioned earlier, although
9 this exhibit is labeled ARAM, the ARAM method is not used. Given the level of
10 property detail available to Midwest, the OUCC does not object to using the
11 weighted average life method. Respondent's weighted average remaining life
12 calculation for each of its asset classes results in a 17.45 year amortization period,
13 over which protected EDIT is to be amortized back to ratepayers.

14 **Q: Does Respondent propose an amortization period over which unprotected**
15 **EDIT will be returned to ratepayers?**

16 A: Yes. Respondent recommends using Exhibit 3 for purposes of calculating its
17 proposed ratepayer refund for deferred taxes, which shows an unprotected EDIT
18 asset of \$6,278, and Respondent states that due to the relatively small amount,
19 unprotected EDIT should be amortized over the same amortization period as
20 calculated for protected EDIT. Respondent also argues that using the same
21 amortization period for the entire EDIT will make tracking of the amortization
22 easier for both the utility and the regulator. (Testimony of Mann, page 10, lines
23 16-23.)

1 **Q: Do you agree with Respondent's proposed unprotected EDIT amortization**
2 **period?**

3 A: For the reasons described below, yes. While the TCJA governs the appropriate
4 normalization method to amortize protected EDIT back to ratepayers, the
5 Commission has discretion over the amortization period for unprotected EDIT. In
6 most instances, it would be appropriate to require a utility to return unprotected
7 EDIT over a shorter timeframe than for protected EDIT. Should the Commission
8 determine that to be the appropriate outcome in this instance, the OUCC would
9 not object; however, I note below the reasons why Respondent's unique
10 characteristics create challenges that make following this general principle
11 difficult.

12 First, as shown in Attachment ILG-1, which makes use of Respondent's
13 Exhibit 1, I calculate an unprotected EDIT *asset* for Respondent of \$52,118. An
14 EDIT asset results in an increase in rates. If Respondent is ordered to amortize
15 this unprotected EDIT asset over a timeframe shorter than its protected EDIT
16 liability, Respondent will have to make separate ratemaking adjustments that both
17 increase and decrease its deferred tax balances and amortization expense until the
18 unprotected EDIT asset is fully amortized. Then Respondent will need an
19 additional tariff filing to remove the ratemaking adjustment for unprotected EDIT,
20 leaving the adjustment for protected EDIT in place. Given Midwest's relative
21 size and limited resources, it seems unnecessarily burdensome to require that level
22 of complexity and additional tariff submissions.

23 Second, Respondent's weighted average calculation results in a 17.45 year
24 amortization period for protected EDIT. Relatively speaking, this amortization

1 period will return protected EDIT back to ratepayers more quickly than the time
2 periods that were calculated by NIPSCO and Vectren's gas utilities in the
3 Commission Investigation. Likewise, using the same amortization period for
4 Respondent's unprotected EDIT asset will spread out the rate increase, as a result
5 of this asset, over a reasonable time period so as to mitigate any customer burden.
6 Therefore, I recommend Respondent's protected and unprotected EDIT balances
7 be amortized over 17.45 years.

8 **Q: Can this amortization period be adjusted for rounding?**

9 A: No. Respondent replied in discovery that it "expects that it would likely be
10 required to round that amount to 17 years." (Attachment ILG-2, pages 2-3,
11 Q1.4(b).) Protected EDIT is governed by the TCJA and the weighted average life
12 method resulted in a specific amount. The 17.45 year weighted average
13 remaining life is the proper amortization period used in my calculation on line 35
14 of Attachment ILG-1 for both protected and unprotected EDIT, converted to 209
15 months on line 38.

16 **Q: By what mechanism do you propose to return EDIT?**

17 A: Amortizing EDIT of \$612,151 over 17.45 years or 209 months yields an annual
18 amortization of \$35,080. Respondent's base rates should be reduced by this
19 annual amount using the same revenue requirement schedules applicable to the
20 approved rates in Respondent's last rate case, reflecting the revised 21% income
21 tax rate effective on May 1, 2018 in Cause No. 45032. This method is commonly
22 used to remove rate case expense amortization from base rates and will account
23 for any flow-through tax effects of the adjusted rates. New rates should also be

1 based on customer allocation and rate design as approved in Respondent's last
2 rate case. I suggest this be accomplished using a 30-Day filing process to allow
3 sufficient time for review by the OUCC and IURC.

4 **Refund of Over-Collection**

5 **Q: Did Respondent provide a calculation and propose a method for returning**
6 **over-collected taxes beginning January 1, 2018?**

7 A: Yes. Respondent provided a calculation of its tax over-collection in Attachment
8 DAO-1, page 1, and a proposed refund credit tracker on page 2. The over-
9 collection represents Respondent's tracking of the difference in revenue collected
10 at the 34% tax rate and what would have been collected at the 21% tax rate during
11 the period January 1, 2018 through April 30, 2018. Respondent's calculations of
12 the over-collection are by customer class, and the proposed refund mechanism is
13 also by customer class at the same volumes as collected. Respondent is proposing
14 to refund the over-collection over the same four months it was collected, January
15 through April starting January 1, 2019. Respondent recommends the refund be
16 administered through a temporary tracker mechanism with variances recovered
17 through Respondent's next GCA that includes a reconciliation of April 2019.

18 **Q: Is there any element in Respondent's over-collection refund proposal with**
19 **which you disagree?**

20 A: Yes. I agree with Respondent's calculation of the over-collection and with
21 making the refund over the proposed four month period in 2019. I agree with the
22 temporary tracker mechanism proposal. However, the GCA is an inappropriate
23 mechanism for tax refunds. Not all customer classes receiving refunds are
24 included in the GCA mechanism. Additionally, all seven small utilities
25 represented by Ms. Mann's testimony have one GCA rate for all customer classes,

1 so the allocation of variances would deviate from the customer class allocation
2 approved in the last rate case. I recommend any variances in the temporary
3 tracker mechanism be reconciled and refunded in the same temporary tracker
4 mechanism.

5 **Other Concerns**

6 **Q: Does Respondent address other concerns it believes are relevant to this**
7 **Cause?**

8 A: Yes. First, Respondent is concerned that non-calendar year taxpayers will refund
9 more than they should because of a split tax year where the utility will pay a
10 blended rate. Respondent's witness Mann admits on page 14, lines 7-8 of her
11 testimony that "[i]t will be a blended rate based on the number of months at each
12 tax rate during their tax year." This is not a problem for the income tax refund.
13 For the period up to December 31, 2017, base rates were based on a 34% federal
14 tax rate, and from January 1, 2018 through April 30, 2018, a 21% federal tax rate
15 applies. Utilities with a blended rate tax year will only refund an over-collection
16 back to January 1, 2018. The blended rate will match the appropriate rates
17 collected for the appropriate months.

18 Second, Respondent seeks approval to defer the cost of its participation in
19 this proceeding as a regulatory asset that can be reviewed and eventually
20 recovered in the next full base rate case. I do not recommend approval for this
21 unknown amount. Given that Respondent's income tax rate has been changed, it
22 would have had to calculate its EDIT in order to adhere to the IRS's
23 normalization requirements; therefore, it is not entirely accurate to suggest that
24 Respondent's costs to participate in the Commission Investigation would not have

1 been required anyway. However, even so, in a regulatory environment,
2 unexpected, one-time legal and accounting bills occur occasionally. Respondent
3 has legal and accounting fees embedded into its current rates and no additional
4 compensation should be necessary.

5 Also, since this is a single issue case and Respondent's testimony is
6 considerably similar for each of seven utilities, and litigation should be minimal, I
7 would hope the costs for each utility are a reasonable amount as the actual costs
8 incurred have not been presented in this subdocket. Further, Respondent has an
9 interest in arguing for an outcome in this case that minimizes any refunds it owes
10 to its customers. Those same customers should not be required to pay for the
11 regulatory expense Respondent incurs in making such arguments.

12 Third, Respondent argues that a lower ADIT with a 0% cost of capital
13 could have the effect of increasing the overall cost of capital, so authorized
14 earnings should increase. I do not disagree that overall cost of capital could
15 increase, but this issue is outside the scope of this proceeding.

16 Last, Respondent believes the fact the Commission initiated the tax
17 investigation has created uncertainty for the utility, increasing the risk for its
18 shareholders. A regulated utility facing regulatory action is inherent to its
19 business model.

IV. OUC C RECOMMENDATIONS

1 **Q: What are your recommendations in this Cause?**

2 A: I recommend amortizing EDIT of \$612,151 over 17.45 years, resulting in a return
3 of EDIT to the ratepayers at an annual amortization of \$35,080. This amortization
4 should be reflected as a reduction to existing rates using revenue requirement
5 schedules from Respondent's last rate case, updated to the new tax rate as of May
6 1, 2018, using the same customer allocation and rate design as approved in
7 Respondent's last rate case, to be submitted for review through a 30-Day filing
8 process. I also recommend Respondent be required to file a compliance filing
9 initiating a temporary tracker to return the excess federal tax collected from
10 January 1, 2018 through April 30, 2018, allocated to each rate class based on
11 actual revenues received during the period collected. This temporary tracker
12 should also be used to reconcile and return or collect any variances. I do not
13 recommend approval to defer the cost of this proceeding as a regulatory asset.

14 **Q: Does this conclude your testimony?**

15 A: Yes.

AFFIRMATION

I affirm, under the penalties for perjury, that the foregoing representations are true.

Isabelle Gordon

Isabelle L. Gordon

Utility Analyst I

Indiana Office of Utility Consumer Counselor

Cause No. 45032 S11

Commission Investigation/Midwest Natural
Gas Corporation

8/21/2018

Date

APPENDIX ILG-1 TO TESTIMONY OF
OUCC WITNESS ISABELLE L. GORDON

1 **Q: Please describe your educational background and experience.**

2 A: I graduated from the School of Business at Bob Jones University in Greenville,
3 South Carolina in May 2017 with a Bachelor of Science Degree in Accounting.
4 In July 2017, I began working at the OUCC as a Utility Analyst I in the Natural
5 Gas Division. My responsibilities include reviewing, analyzing, and preparing
6 testimony for Gas Cost Adjustment (“GCA”) cases, Gas Demand Side
7 Management (“GDSM”) cases, and base rate cases filed by Indiana natural gas
8 utilities.

9 **Q: Have you previously testified before the Indiana Utility Regulatory**
10 **Commission?**

11 A: Yes, I have testified in Gas Cost Adjustment cases, GDSM cases, special contract
12 cases, and base rate cases.

13 **Q: Please describe the review and analysis you conducted to prepare your**
14 **testimony.**

15 A: I reviewed Respondent’s direct testimony, exhibits, workpapers and other
16 supporting documentation provided in this Cause. I also analyzed Respondent’s
17 responses to the OUCC’s discovery requests.

Midwest Natural Gas Corporation
Deferred Tax Asset/Liability

Line		After Tax Act	Prior to Tax Act
Protected EDIT:			
1	Net Book Value, Petitioner's Exhibit 1 Page 2	15,573,383	15,573,383
2	Net Tax Value, Petitioner's Exhibit 1 Page 3	10,148,357	10,148,357
3	Difference in Net Book Value	5,425,026	5,425,026
4	State Deferred Tax Asset/(Liability), Att. ILG-1 Page 2	(315,266)	(315,266)
5	NBV less State Deferred Tax Estimate	5,109,760	5,109,760
6	Tax Rate	21.0%	34.0%
7	Current Period Deferred	1,073,050	1,737,319
8	Deferred Tax under old rate	1,737,319	
9	Deferred Tax under new rate	1,073,050	
10	Protected EDIT - Regulatory Liability	664,269	
Un-Protected EDIT:			
		After Tax Act	Prior to Tax Act
11	Other Deferred Taxes, Petitioner's Exhibit 1 Page 6:		
12	Unbilled Revenue	(74,110)	(74,110)
13	Unamortized Rate Case	283,522	283,522
14	Unrealized Gain on ING Investment	1,403,020	1,403,020
15	Pension - OCI	(943,844)	(943,844)
16	Pension	307,937	307,937
17	Total Other Deferred Taxes	976,525	976,525
18	State Deferred Tax Asset/(Liability), Att. ILG-1 Page 2	4,447	4,447
19	State Deferred Tax Asset/(Liability), Att. ILG-1 Page 2	(17,011)	(17,011)
20	State Deferred Tax Asset/(Liability), Att. ILG-1 Page 2	(84,181)	(84,181)
21	State Deferred Tax Asset/(Liability), Att. ILG-1 Page 2	56,631	56,631
22	State Deferred Tax Asset/(Liability), Att. ILG-1 Page 2	(18,476)	(18,476)
23	Less Deferred Tax not applicable to utility rates:		
24	N/A	1,318,839	1,318,839
25	Total Applicable Other Deferred Taxes	(400,905)	(400,905)
26	Tax Rate	21.0%	34.0%
27	Current Period Deferred (Line 18 * Line 19)	(84,190)	(136,308)
28	Deferred Tax under old rate	(136,308)	
29	Deferred Tax under new rate	(84,190)	
30	Un-Protected EDIT - Net Regulatory Asset	(52,118)	
Total EDIT:			
31	Protected EDIT - Regulatory Liability	664,269	
32	Un-Protected EDIT - Net Regulatory Asset	(52,118)	
33	Total Net EDIT	612,151	
EDIT Amortization:			
34	Total Net EDIT	612,151	
35	Amortization Period (years), Petitioner's Exhibit 2 Page 1	17.45	
36	Annual Amortization	35,080	
37	Total Net EDIT	612,151	
38	Amortization Period (months)	209	
39	Monthly Amortization	2,923	

Midwest Natural Gas Corporation
State Deferred Tax Asset/(Liability)

Unprotected State Deferred Tax Asset/(Liability)		
Net Book Value, Petitioner's Exhibit 1 Page 2	15,573,383	
Net Book Value, Petitioner's Exhibit 1 Page 5	10,318,953	
Difference in Net Book Value	<u>5,254,430</u>	
State Tax Rate	<u>6%</u>	
State Deferred Tax Asset/(Liability)		<u><u>315,266</u></u>
Unbilled Revenue	74,110	
State Tax Rate	<u>6%</u>	
State Deferred Tax Asset/(Liability)		<u><u>4,447</u></u>
Unamortized Rate Case	(283,522)	
State Tax Rate	<u>6%</u>	
State Deferred Tax Asset/(Liability)		<u><u>(17,011)</u></u>
Unrealized Gain on ING Investment	(1,403,020)	
State Tax Rate	<u>6%</u>	
State Deferred Tax Asset/(Liability)		<u><u>(84,181)</u></u>
Pension - OCI	943,844	
State Tax Rate	<u>6%</u>	
State Deferred Tax Asset/(Liability)		<u><u>56,631</u></u>
Pension	(307,937)	
State Tax Rate	<u>6%</u>	
State Deferred Tax Asset/(Liability)		<u><u>(18,476)</u></u>

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

IN THE MATTER OF THE INDIANA UTILITY)
REGULATORY COMMISSION'S)
INVESTIGATION INTO THE IMPACTS OF) CAUSE NO. 45032 S11
THE TAX CUTS AND JOBS ACT OF 2017 AND)
POSSIBLE RATE IMPLICATIONS.)

MIDWEST NATURAL GAS CORPORATION'S REVISED RESPONSES TO
THE INDIANA OFFICE OF UTILITY CONSUMER COUNSELOR'S
FIRST SET OF DATA REQUESTS

Comes now Midwest Natural Gas Corporation, by counsel, and submits to the Indiana Office of the Utility Consumer Counselor ("OUCC") its responses to the OUCC's First Set of Data Requests dated July 3, 2018, as follows:

II. Data Request.

Q 1.1: What is Respondent's balance of deferred taxes on the balance sheet as of December 31, 2017?

A. Petitioner's balance of deferred taxes on the balance sheet as of December 31, 2017 was \$2,608,697.

Q 1.2: Regarding Respondent's Exhibit 1:

- a. Please provide a list of the types of accounts, assets, expenses, or other items that produced the balance of Deferred Tax on line 13, as of December 31, 2017, including the amount of each item.
- b. On the list from a. above, identify the items as protected or unprotected balances.
- c. On the list from a. above, identify the items as property or non-property.
- d. On the list from a. above, identify short term items.
- e. On the list from a. above, identify non-income statement items.
- f. On the list from a. above, identify regulatory liabilities and regulatory assets.

A. a. Each item and the amount are listed in lines 1-8 of Exhibit 1, all numbers on Exhibit 1 are for December 31, 2017.

- b. Items which are protected are listed including the amounts on lines 1 and 2 of Exhibit 1 and the remaining items are unprotected as shown in the unprotected calculation section of Exhibit 1 starting on line 17.
- c. Petitioner is assuming that by property the request is asking which lines include utility plant information, that information is included on lines 1 and 2 of Exhibit 1.
- d. Short term items are items shown on line 4 of Exhibit 1.
- e. Petitioner is unsure of what is meant by non-income items – Utility plant included on lines 1 and 2 of Exhibit 1 are not reflected on the income statement but the annual depreciation associated with those items is reflected. However the amount of depreciation differs between the financial statements and the tax return. The items on line 5 of Exhibit 1 appears on the income statement but appear differently on the tax return. The item on line 6 is related to an investment held and will not appear on the income statement until the investment is sold. The items on lines 7 – 8 appear in Other Comprehensive Income but portion are amortized to the income statement depending on the annual pension study performed by the Petitioner's actuarial company.
- f. The item on line 5 of the Exhibit 1 is a regulatory asset approved by the IURC in the Petitioner's last general rate proceeding.

Q 1.3: Regarding Respondent's Exhibit 1, line 14, Deferred Tax under old rate:

- a. Is any of Respondent's deferred income tax balance derived from expense deductions available for tax purposes for costs that were capitalized for book purposes?
- b. If yes, are these deferred tax amounts considered as associated with property or non-property?
- c. Please provide the balance for the property or non-property for (a.) and (b.) above.

- A.
 - a. The item on line 5 of Exhibit 1 was expensed for tax purposes when incurred but was capitalized and amortized based on the Order in Petitioner's last base rate proceeding.
 - b. Petitioner is assuming that property or non-property refers to utility plant in service. The item listed in a. above is not utility plant in service.
 - c. See line 5 of Exhibit 1 for the amount.

Q 1.4: Page 9, lines 19-20 of Ms. Mann's testimony mentions using the alternative weighted average life method, but Exhibit 2 shows an ARAM calculation.

- a. Is ARAM or the alternative weighted average life method used? Please explain.
- b. Is Respondent proposing an amortization period of 17.45 years?
- c. Please show the calculation of the 17.45 years. (i.e. What numbers were used?)
- d. Please provide the IRS publication and any other authoritative source Ms. Mann relied upon to support the calculation method on Exhibit 2.

- A.
 - a. Petitioner does not believe that Exhibit 2 shows an ARAM method. It is Petitioner's understanding that ARAM requires the calculation and amortization of the excess deferred federal income tax amount for each underlying item

separately. Petitioner is not proposing to calculate the excess deferred federal income tax amount to that level of detail, but instead calculate the average remaining of life of its assets at the greatest level of detail available to it.

- b. Petitioner expects that it will likely be required to round that amount to 17 years.
- c. Please review the formula in cell k42 of the tab labeled (Ex 2 Pg 1) NAV in the excel file filed as workpapers in this cause and sent to the OUCC as part of the workpaper package.
- d. Ms. Mann believes that the calculation on Exhibit 2 is a calculation of the average remaining lives of the Petitioner's utility plant in service. She relied on her training as an accountant and her 30 years of consulting in the utility industry to make the calculation.

Q 1.5: Referring to Exhibit 3, please provide the separate amounts to be refunded for protected and unprotected excess deferred federal income tax.

- A. The protected amount of Exhibit 3 is calculated by taking the amount of federal deferred taxes net of state taxes on Exhibit 3 page 2 line 15 less the amount of federal deferred taxes net of state taxes on Exhibit 3 page 3 line 15 which nets to (\$848,658).

The unprotected amount of Exhibit 3 is calculated by taking the amount of unprotected items federal tax total on Exhibit 3 page 2 line 22 less the amount of unprotected items federal tax total on Exhibit 3 page 3 line 22 which nets to \$(6,278).

Q 1.6: What are the depreciation rates used by Respondent, for each asset class, as of December 31, 2017?

- A. The depreciation rates used by the Respondent, for each asset class, as of December 31, 2017 are shown within the supporting workpapers proved with the filing of Cause No. 45032-S11. These workpapers reflect Federal and State depreciation reports which show the method of depreciation, and useful lives. Petitioner calculates book depreciation on the composite method using rates approved by the IURC in Petitioner's last base rate proceeding.

Q 1.7: What are the utility-plant-in-service balances, for each asset class, as of December 31, 2017?

- A. The utility-plant-in-service balances, for each asset class, as of December 31, 2017 are shown on Exhibit 1 page 2.

Q 1.8: Please provide the balance sheet for Respondent as of December 31, 2017.

- A. See attached

Q 1.9: On page 8, lines 4-5, Ms. Mann states, "I have recalculated the deferred income taxes from each utility's last base rate case assuming a federal tax rate of 21%."

- a. Did Ms. Mann recalculate the deferred income taxes for each tax year after the

last base rate case through December 31, 2017? Please explain.

- b. If yes, please provide the workpapers and calculations.
 - c. Please provide the IRS publication and any other authoritative source Ms. Mann relied upon to support this method of calculating excess deferred income tax.
- A.
- a. No.
 - b. N/A
 - c. The method used to calculate deferred income taxes follows the proscribed method of generally accepted accounting principles as accepted in the United States and dictated by the Federal Accounting Standards Board in ASC 740.

Q 1.10: Referring to Exhibit 1, page 1:

- a. Please confirm the line description for line 2 should read “Plant Costs per Federal Depr Report, Exhibit 1 Page 3.” If this is incorrect, what should the line description be?
 - b. Respondent describes the Other Adjustments on lines 3-8 as coming from Exhibit 1 Page 10. However, Exhibit 1 does not have a page 10. Please provide the correct source for the items on lines 3-8.
 - c. Please confirm the line description on line 10 should read “State Deferred Tax Estimate, Exhibit 1 Page 4.” If this is incorrect, what should the line description be?
 - d. Please provide documentation supporting the amounts on lines 4, 5, 6, 7, 8, 17, 18, 19, 20, and 21.
 - e. Please explain why Respondent included a state deferred tax estimate on lines 10 and 28-30.
 - f. Please confirm the correct calculation of Respondent’s protected portion of EADIT as line 16 less line 30, or as line 16 less line 27.
- A.
- a. Confirmed
 - b. Exhibit 1, page 6
 - c. Confirmed
 - d. See attached. Please note Petitioner’s representatives in this Cause are seeking additional supportive documentation and will forward separately.
 - e. Because state income taxes are a deduction in the calculation of federal income taxes
 - f. The calculation of Respondent’s protected portion of EADIT as line 16 less line 30.

Q 1.11: On page 6, lines 13-20, Ms. Mann discusses a retirement component. Please explain whether this retirement component is applicable to Midwest Natural Gas. If so, please provide a copy of the retirement study.

A. Please see attached.

CERTIFICATE OF SERVICE

This is to certify that a copy of the foregoing *Indiana Office of Utility Consumer Counselor Public's Exhibit No. 1 Testimony of OUCC Witness Isabelle L. Gordon* has been served upon the following counsel of record in the captioned proceeding by electronic service on August 21, 2018.

L. Parvin Price
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