

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

VERIFIED PETITION OF INDIANAPOLIS )  
POWER & LIGHT COMPANY FOR )  
APPROVAL OF (1) CAPACITY (“CAP”) )  
ADJUSTMENT FACTORS; AND (2) OFF- )  
SYSTEM SALES (“OSS”) MARGIN ) CAUSE NO. 44795 OSS 5  
ADJUSTMENT FACTORS FOR ELECTRIC )  
SERVICE FOR THE BILLING MONTHS )  
OF JUNE 2021 THROUGH MAY 2022. )

PETITIONER’S SUBMISSION OF DIRECT TESTIMONY OF  
DAVID JACKSON

Indianapolis Power & Light Company (“IPL” or “Petitioner”), by counsel, hereby submits the direct testimony of David Jackson.

Respectfully submitted,



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ATTORNEYS FOR PETITIONER  
INDIANAPOLIS POWER & LIGHT COMPANY

**CERTIFICATE OF SERVICE**

The undersigned certifies that the foregoing was served this 19th day of February, 2021  
upon the following via electronic email, or First Class United States Mail, postage prepaid on:

Indiana Office of Utility Consumer Counselor  
115 West Washington Street,  
Suite 1500 South  
Indianapolis, IN 46204  
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ATTORNEYS FOR PETITIONER  
INDIANAPOLIS POWER & LIGHT COMPANY

**VERIFIED DIRECT TESTIMONY**  
**OF**  
**DAVID JACKSON**  
**ON BEHALF OF**  
**INDIANAPOLIS POWER & LIGHT COMPANY**  
**IURC CAUSE NO. 44795 OSS 5**

**VERIFIED DIRECT TESTIMONY OF DAVID JACKSON  
ON BEHALF OF  
INDIANAPOLIS POWER & LIGHT COMPANY**

1 **Q1. Please state your name, employer, and business address.**

2 A1. My name is David Jackson. I am employed by AES US Services, LLC (“the Service  
3 Company”), which is a wholly-owned subsidiary of The AES Corporation (“AES”). The  
4 Service Company is located at the headquarters of Indianapolis Power & Light Company  
5 (“IPL” or the “Applicant”) at One Monument Circle, Indianapolis, Indiana 46204.

6 **Q2. What is your position with the Service Company?**

7 A2. I am Director, Commercial Operations.

8 **Q3. What are your current responsibilities as Director, Commercial Operations?**

9 A3. As Director, Commercial Operations, I am responsible for managing IPL’s participation in  
10 the Midcontinent Independent System Operator, Inc. (“MISO”) energy market and  
11 oversight of IPL’s strategy and execution for demand bids and generation offers. I am also  
12 responsible for the management of IPL’s wind power purchase agreements and  
13 procurement of natural gas and coal.

14 **Q4. Please briefly describe your educational and business experience.**

15 A4. I received a Bachelor of Science Degree in Agricultural Industries from the University of  
16 Illinois at Champaign-Urbana. I have been employed by AES since 2015, assuming my  
17 current role in May of 2018. Previously, I held the position of Director, Commercial  
18 Operations AES Ohio Generation. Prior to AES, I worked at Duke Energy, Cincinnati,  
19 Ohio (previously Cinergy Services, Inc.) between 2002 to 2015, as the Director, Coal  
20 Trading.

1 **Q5. Have you previously testified before the Indiana Utility Regulatory Commission**  
2 **(“Commission”)?**

3 A5. Yes. I have submitted testimony on behalf of IPL in previous FAC proceedings, Cause No.  
4 38703 FAC XX, and in the two most recent CAP/OSS proceedings, Cause No. 44795 OSS  
5 3 and Cause No. 44795 OSS 4.

6 **Q6. What is the purpose of your testimony in this proceeding?**

7 A6. I describe the CAP Adjustment and the OSS Margin Adjustment in general, and I describe  
8 the inputs that IPL Witness Donlon employs to calculate the proposed CAP and OSS  
9 Margin Adjustment factors. IPL Witness Donlon calculates and sponsors the proposed  
10 CAP and OSS Margin Adjustment factors.

11 **Capacity (“CAP”) Adjustment**

12 **Q7. Please describe IPL’s CAP Adjustment.**

13 A7. As a Load Serving Entity in MISO, IPL is obligated to have sufficient capacity resources  
14 to cover its forecasted peak demand plus its Planning Reserve Margin, or acquire additional  
15 capacity through bilateral transactions with other market participants or by bidding on  
16 capacity in MISO’s annual Planning Resource Auction. If IPL has more than enough  
17 capacity resources to cover its forecasted peak demand and Planning Reserve Margin, IPL  
18 may sell capacity through bilateral transactions with other market participants or may offer  
19 capacity in MISO’s Planning Resource Auction. The CAP Adjustment is designed to  
20 timely recover changes in the net cost of IPL’s participation in MISO’s Resource Adequacy  
21 Process including the cost and benefit of bilateral capacity transactions.

1 More specifically, based on the revisions approved in Cause No. 45029 effective December  
2 5, 2018, the CAP Adjustment timely recovers the excess (or deficit) of a forecast of net  
3 Capacity revenues (or expense) compared to the \$11.29 million of net Capacity revenues  
4 that is included the determination of basic rate and charges for service.<sup>1</sup> To the extent that  
5 annual net Capacity revenues (or expense) exceed the base amount reflected in basic rates  
6 and charges for service, that excess is returned through an adjustment to retail rates,  
7 resulting in a credit on the retail customer's monthly bill. If annual net Capacity revenues  
8 (or expense) are less than the base amount, that deficit results in a charge on the retail  
9 customer's monthly bill. A true-up of the forecast to actual occurs in a subsequent annual  
10 filing.

11 **Q8. Is IPL presenting reconciliation information in this proceeding?**

12 A8. Yes. June 2019 through May 2020 will be reconciled in this proceeding. Reconciliation  
13 calculations are described in testimony provided by IPL Witness Donlon.

14 **Q9. Is IPL forecasting any capacity expenses or revenues in this proceeding?**

15 A9. IPL is forecasting capacity revenues for the timeframe of June 1, 2021 through May 31,  
16 2022 (MISO Planning Year 2021-2022). IPL is expected to have an approximate net 172.4  
17 MW long position. IPL will continue to monitor the bilateral market for capacity sales but  
18 has not entered any sales contracts as of the date of this filing.

19 **Q10. Does the planned retirement of Petersburg Unit 1 have an impact on the forecasted**  
20 **capacity expenses or revenues?**

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<sup>1</sup> "net Capacity revenue (or expense)" as used in my testimony refers to capacity revenues net of expenses consisting of (a) purchases or sales in a centralized capacity auction; (b) bilateral capacity purchases or sales; (c) settlements from financial transactions related to capacity; or (d) other capacity-related expenses or revenue.

1 A10. Yes. The planned retirement of Petersburg Unit 1 removes the corresponding capacity  
2 from being available in the auction and reduces IPL's long capacity position by 215.5  
3 MWs.

4 **Q11. Please explain how the forecasted capacity expenses or revenues are determined.**

5 A11. The forecasted capacity revenues are based on (a) the net MW position of IPL expected for  
6 MISO Planning Year 2021-2022, (b) the bilateral transactions that IPL has completed, and  
7 (c) the IPL fundamental price forecast. As of the date of this testimony, IPL is expected to  
8 be long in the auction. The net capacity long position in this forecast is less than the net  
9 capacity long position used to determine the amount included in basic rates and charges for  
10 service due to changes in IPL's peak load forecast, MISO planning reserve margin, and  
11 tested capacity values for IPL generation resources. Additionally, the bilateral market has  
12 been very illiquid and not shown volume or price value that we have seen prior to past  
13 auctions. As a result, it is likely that IPL will offer 100% of the capacity length in the  
14 MISO auction.

15 **Q12. What is IPL's forecasted level of capacity expense/revenue for the twelve months**  
16 **ended May 31, 2022?**

17 A12. IPL's forecasted level of capacity revenues for the twelve months ending May 31, 2022 is  
18 \$188,748 as shown on Petitioner's Attachment PJD-1, Schedule 3, Line 13.

19 **Q13. Are capacity market prices expected to increase from last year?**

20 A13. No. The MISO Planning Resource Auction is a prompt year auction for residual capacity,  
21 meaning that only the closest Planning Year is included in the auction. As a result, the  
22 bilateral market often has a lagged reaction to the most recent auction clearing price. The

1 nature of the prompt year, residual capacity construct in MISO is expected to continue to  
2 yield significant year-to-year volatility in auction clearing prices and correlated bilateral  
3 market prices. The prices used in this forecast reflect updated market information –  
4 specifically our internal forecast.

5 **Q14. Please provide additional detail on the contents of Petitioner’s Attachment PJD-1,**  
6 **Schedule 5, Column C.**

7 A14. During the reconciliation period, Schedule 5, Column C, shows credits for \$3,697 of IPL  
8 Rate CGS capacity credits IPL paid to IPL customers with qualifying facilities.

9 **Q15. In your opinion, is the forecasted level of capacity expense/revenue for the twelve**  
10 **months ended May 31, 2022 reasonable?**

11 A15. Yes. The long capacity position is estimated using IPL’s fundamental forecast and market  
12 intelligence from potential buyers and brokers as of the date of this testimony.

13 **Off System Sales (“OSS”) Margin Adjustment**

14 **Q16. Please describe IPL’s OSS Margin Adjustment.**

15 A16. In Cause No. 45029, the Commission approved revisions to IPL’s Standard Contract Rider  
16 No. 25 (“OSS Margin Adjustment”) to allow full allocation of off-system sales (“OSS”)  
17 margins (with a floor of \$0 for includable margins) above and below the \$16.32 million in  
18 OSS margins included in the determination of basic charges for service in that proceeding.  
19 To the extent that annual net OSS Margins exceed the base amount reflected in basic rates  
20 and charges for service, that excess is returned through an adjustment to retail rates,  
21 resulting in a credit on the retail customer’s monthly bill. If annual OSS Margins are less  
22 than the base amount, that deficit is recovered through an adjustment to retail rates to the



1 retail customer, resulting in a charge on the retail customer's monthly bill. A true-up of  
2 the forecast to actual occurs in a subsequent annual filing.

3 **Q17. Is IPL presenting reconciliation information in this proceeding?**

4 A17. Yes. June 2019 through May 2020 will be reconciled in this proceeding. Reconciliation  
5 calculations are described in testimony provided by IPL Witness Donlon.

6 **Q18. Please describe the cause of the OSS Margin variance for the reconciliation period**  
7 **(twelve months ended May 2020) described in Witness Donlon's testimony (Donlon**  
8 **QA 24).**

9 A18. The primary causes for the lower OSS Margins are lower economic generation due to lower  
10 realized power prices caused initially by mild weather and more significantly by the impact  
11 of COVID-19 in the spring of 2020. Winter weather was very mild, with December 2019  
12 and January 2020 experiencing average temperatures of 5 degrees and 7 degrees above  
13 normal, respectively. The mild winter weather negatively impacted natural gas and power  
14 prices power prices in that period. Beginning in March of 2020, the energy markets  
15 experienced the impact of COVID-19, which carried through the end of the reconciliation  
16 period. During this period, due to economic slowdown and lockdowns that significantly  
17 reduced power demand from commercial, industrial, government offices, and schools, the  
18 markets experienced significant load reduction, which negatively impacted power prices.  
19 As a result, Petersburg Units 1 through 4 were offline due to economics for parts of March  
20 through the end of May. This was discussed in FAC 128 and FAC 129. Additionally,  
21 Petersburg Unit 1 experienced a forced outage due to a lightning strike on July 21, 2019,  
22 which caused damage due to the immediate shut down of the unit. Petersburg Unit 1 did

1 not return to service until September 20, 2019. This outage was discussed FAC 125 and  
2 FAC 126.

3 **Q19. Is IPL forecasting any OSS margins in this proceeding?**

4 A19. Yes. IPL is forecasting OSS margins for the forecast period of June 1, 2021 through May  
5 31, 2022. Ultimately, the OSS margins for this forecast period will be reconciled in Cause  
6 No. 44795 OSS-7.

7 **Q20. Please generally describe the methodologies used to develop IPL's forecasted OSS**  
8 **margins for the twelve months ended May 31, 2022.**

9 A20. For the forecast period, IPL forecasts the volume of OSS and assigns the OSS to generating  
10 units based on a ranking of units from highest production cost to lowest production costs;  
11 the higher production cost units necessary to fulfill the OSS are assigned to the OSS. This  
12 methodology ensures that the lowest cost generation is assigned to IPL's retail load. This  
13 is the same methodology that is followed in the fuel adjustment clause ("FAC") process in  
14 assigning forecasted fuel costs to OSS.<sup>2</sup> Revenues are assigned to those units based on  
15 forecasted Locational Marginal Prices. OSS margins are the revenues from those units less  
16 the fuel and production costs for those units. The OSS margins made possible because of  
17 the energy forecasted from the Lakefield Wind Project are removed from the OSS  
18 previously calculated because these margins are returned to customers through the FAC

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<sup>2</sup> These amounts are shown in IPL's FAC filings on Schedule 1, Line 25 (Inter-System Sales through MISO).

1 process.<sup>3</sup> The margin from the remaining OSS is then allocated to the retail customer at  
2 100% after considering the amount embedded in basic rates.

3 **Q21. What are the forecasted OSS margins for the twelve months ended May 31, 2022?**

4 A21. The forecasted OSS margins for the twelve months ending May 31, 2022 are \$18,963,914  
5 as shown on Petitioner's Attachment PJD-2, Schedule 2, Page 1, Line 13. After removing  
6 the forecasted OSS margins made possible because of energy from the Lakefield Wind  
7 Project, the forecasted net OSS margins are \$17,281,429 as shown on Petitioner's  
8 Attachment PJD-2, Schedule 2, Page 2, Line 39. The forecasted OSS margins for the  
9 period ending May 31, 2022 are higher than last year's forecast primarily due to higher  
10 natural gas prices which have increased the expectations for power prices over the period.

11 **Q22. In your opinion, are the OSS margins that IPL has forecasted for the twelve months**  
12 **ended May 31, 2022 reasonable?**

13 A22. Yes. The forecast of OSS margins for the twelve months ending May 31, 2022 is  
14 reasonable.

15 **Q23. Does this conclude your pre-filed direct testimony?**

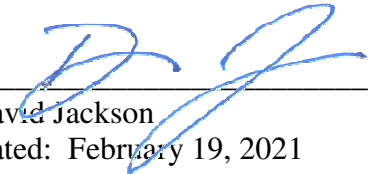
16 A23. Yes, it does.

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<sup>3</sup> Per the Commission's Order in Cause No. 43740, the OSS margins made possible because of the energy received from Lakefield Wind are credited to IPL jurisdictional fuel costs through the FAC.

**VERIFICATION**

I, David Jackson, Director, Commercial Operations on behalf of Indianapolis Power & Light Company, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge, information and belief.

  
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David Jackson  
Dated: February 19, 2021