### STATE OF INDIANA

#### INDIANA UTILITY REGULATORY COMMISSION

OF APPLICATION INDIANA MICHIGAN POWER COMPANY. AN INDIANA ) CORPORATION, FOR APPROVAL OF 20 ) MWAC CLEAN ENERGY SOLAR PROJECT: OF RELATED FOR APPROVAL RATEMAKING ACCOUNTING AND INCLUDING: TIMELY RECOVERY OF COSTS INCURRED DURING CONSTRUCTION AND OPERATION OF THE PROJECT THROUGH I&M'S BASIC RATES OR A SOLAR POWER RIDER, APPROVAL OF DEPRECIATION PROPOSAL, AND AUTHORITY TO DEFER UNTIL SUCH COSTS ARE COSTS REFLECTED IN RATES: AND FOR ) APPROVAL OF SALE OF RENEWABLE ) ENERGY CREDITS.

FILED August 26, 2019 INDIANA UTILITY REGULATORY COMMISSION

**CAUSE NO. 45245** 

## SUBMISSION OF REBUTTAL TESTIMONY OF BRENT E. AUER

Applicant, Indiana Michigan Power Company (I&M), by counsel, respectfully

submits the rebuttal testimony and attachments of Brent E. Auer in this Cause.

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### CERTIFICATE OF SERVICE

The undersigned hereby certifies that a copy of the forgoing was served by hand delivery and or email transmission upon the following this 26th day of August, 2019:

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I&M Exhibit \_\_\_\_\_

## INDIANA MICHIGAN POWER COMPANY

# CAUSE NO. 45245

# PRE-FILED VERIFIED REBUTTAL TESTIMONY

OF

**BRENT E. AUER** 

## PRE-FILED VERIFIED REBUTTAL TESTIMONY OF BRENT E. AUER ON BEHALF OF INDIANA MICHIGAN POWER COMPANY

## 1 Q. Would you please state your name and business address?

- 2 A. My name is Brent E. Auer and my business address is Indiana Michigan Power
- 3 Center, P.O. Box 60, Fort Wayne, Indiana 46801.
- 4 Q. Are you the same Brent Auer that previously testified in this Cause?
- 5 A. Yes, I am.

## 6 Q. What is the purpose of your rebuttal testimony in this proceeding?

7 Α. My rebuttal testimony addresses the positions and recommendations made by 8 Indiana Office of Utility Consumer Counselor (OUCC) witnesses Mr. Wes Blakley 9 and Mr. John Haselden in their testimonies. Specifically, my rebuttal testimony 10 presents reasons why the OUCC's recommendations with respect to (1) cost 11 recovery in annual Renewable Energy Project rider filings; (2) monetizing 12 unsubscribed Renewable Energy Certificates (RECs); (3) capping operation and 13 maintenance (O&M) expenses; and (4) setting a fixed price per KWh for project recovery should be rejected. 14

- 15 Q. Are you sponsoring any attachments to your rebuttal testimony?
- A. Yes. I am sponsoring Attachment BEA-1R (supporting pages from I&M's 2018
   Performance Metric Report) which were prepared or assembled by myself or under
   my direction.

Brent Auer - 2

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#### Annual Renewable Energy Rider Filings

# Q. Please summarize OUCC witness Blakley's testimony and recommendation in this Cause.

4 Α. The OUCC states a concern that the Commission and OUCC will lose valuable 5 information regarding different generating technologies or between different 6 renewable energy projects if cost recovery occurs within a utility's rate base. Mr. 7 Blakley (pp. 2-3) suggests that renewable energy project costs should be 8 recovered within a rider so that cost data can be analyzed for each type of 9 renewable energy project. Mr. Blakley's testimony further points to a settled Duke 10 Energy Indiana case as an example of a utility that agreed to cost recovery for 11 renewable energy projects within an annual rider. Mr. Blakley discusses the 12 various types of renewable energy resources that are eligible for rate recovery in 13 Indiana. His testimony also notes that within a rider, the Company can receive a 14 return "on" and "of" its investment and that operations and maintenance costs can 15 be reviewed and tracked.

### 16 Q. Does Mr. Blakley make a recommendation regarding rider recovery?

A. Yes. Mr. Blakley recommends (p. 6) that the South Bend Solar Project (SBSP)
costs be recovered in an annual Renewable Energy Project rider that will provide
detailed cost information and kWh generated during the relevant period.

### 20 Q. How does the Company's proposal compare to the OUCC's proposal?

A. The Company's proposal is to recover costs associated with the project through a
 rider until the project can be moved into base rates. I explain this in detail in my
 direct testimony page 12, lines 13-23 and page 13, lines 1-6.

I&M's proposal in this case is consistent with past practices of establishing
a rider to initiate timely recovery and then incorporating those costs and plant in
service balances into future base case proceedings. This was the case with I&M's
Solar Power Rider that adjusted rates to recognize costs associated with I&M's
Clean Energy Solar Pilot Project. If the project can be rolled into base rates, the
additional work stream necessary to conduct rider filings for the life of the project
would be avoided.

# Q. Please comment on Mr. Blakley's recommendation to provide project performance data, such as kWh generated, in an annual rider filing.

10 Α. I view the use of an annual rider filing to provide project performance data as 11 inefficient and unnecessary. I&M currently reports performance data as part of its 12 annual collaborative performance metric reporting process, in which the OUCC is 13 actively involved. I&M's most recent performance metric report, filed June 28, 14 2019, provides performance data for I&M's solar generating portfolio. I have 15 included an excerpt from this report as Attachment BEA-1R. As shown on 16 Attachment BEA-1R, the performance metric report includes solar portfolio data 17 for capacity rating, equivalent availability factor, net capacity factor, and expected 18 solar energy captured. The performance metrics collaborative forum is an ideal 19 and efficient place for discussion of renewable energy asset performance among 20 the stakeholders. Collaborative meetings are held in advance of the submission 21 of the Company's annual performance metric report.

Brent Auer - 4

# Q. Has the OUCC changed their position on the use of annual riders for renewable energy projects?

3 Yes. The testimony of Mr. Blakley establishes the OUCC's desire for renewable Α. 4 energy projects to be subject to a long-term annual tracking rider. On page 2, lines 5 18-21 of his testimony, he states "If renewable energy projects are blended into a utility's rate base, the OUCC is concerned that the Commission and the OUCC will 6 7 lose valuable cost information regarding different technologies or between different 8 renewable energy projects." He concludes that "...if the Commission approves 9 I&M's request, I recommend I&M's proposed SBSP costs be recovered in an 10 annual Renewable Energy Project rider..." (page 6, lines 17-18).

11 This represents a shift in the OUCC's view of riders when compared to the 12 testimony of Mr. Michael Eckert in I&M's last basic rate case (Cause No. 44967). 13 For example, in Cause No. 44967, Mr. Eckert's testimony did not oppose the 14 recovery of the I&M Clean Energy Solar Pilot Project in base rates and further 15 stated that "The OUCC recommends the SPR [Solar Power Rider] be 16 discontinued." (page 13, line 21). Further, in that same testimony, page 8, lines 29-33, and page 9, lines 1-23, the OUCC further indicates "the Commission's 17 preference for a more efficient process with fewer trackers and less frequent 18 19 filings." (page 9, lines 1-2). This demonstrates the OUCC's change in position from 20 what the OUCC previously endorsed and from the Commission's practice of 21 providing for cost recovery via a rate adjustment mechanism until such time as the 22 project may be rolled into base rates.

# Q. What is I&M's position regarding the OUCC's recommendation for annual renewable energy rider filings?

A. I&M recommends that the Commission adopt the Company's proposal. The
OUCC's recommendation will increase administrative burden and is contrary to
Commission practice. The OUCC's desire for renewable energy performance data
can be more efficiently addressed through I&M's existing performance metrics
reporting process.

8

## O&M Expense Cap

## 9 Q. What is the OUCC's recommendation regarding capping O&M costs?

A. Mr. Haselden contends (p. 11) that "ratepayers are subject to all O&M risks associated with the SBSP." His testimony further points out transformer failures at the Deer Creek solar facility in 2018 and concludes by making a recommendation that cumulative O&M costs should be capped at \$15/KW/year and escalated at an annual rate of 2%. Company witness DeRuntz discusses the transformer failures at Deer Creek in more detail in his rebuttal testimony.

## 16 Q. Does I&M agree with the OUCC's recommendation to cap O&M costs?

17 No. I&M considers numerous factors, including industry standards, lessons Α. 18 learned, and manufacturer's recommendations when planning future O&M 19 expenditures for maintaining solar facilities. A certain level of maintenance 20 activities will be required and planned in the future to maintain the SBSP in a state 21 to provide reliable, efficient, cost effective generation. As Mr. Haselden points out, 22 the estimated cost to operate and maintain the SBSP is \$15/KW-year in 2018 and 23 escalates at 2% annually. That said, as Mr. Haselden's testimony points out in 24 regards to the transformer failures at Deer Creek, equipment failures do happen in

providing electric service to customers as not all events and maintenance activities
can be foreseen. Whether the failure is a transformer at a generation facility, on a
distribution pole or any other type of production equipment, I&M needs to have the
opportunity to recover the O&M costs incurred for providing service to customers.
Utilizing one data point to say that O&M costs should be capped is unpersuasive.
Therefore, the Commission should reject the OUCC recommendation to cap O&M
costs.

8

#### Investment Tax Credits and Property Taxes

9 Q. Mr. Haselden's testimony (pp. 12-16) discusses what the OUCC sees as
 10 "risks" associated with ratemaking treatment of the federal investment tax
 11 credit (ITC). Please respond.

12 Α. Mr. Haselden's testimony expresses concern that I&M has not been able to take 13 advantage of the ITC associated with the four solar projects previously approved 14 in Cause No. 44511. Given this, Mr. Haselden goes on to calculate an LCOE 15 estimate without ITC. This concern is overstated for a couple of reasons. First, as 16 explained below and in discovery, I&M is forecasting to be able to utilize ITCs in the future, beginning in 2019. In addition, ITC amortization associated with I&M's 17 18 solar generation plants has been included in base rates in pending Cause No 19 45235. Second, if there is a year(s) in the future where AEP does not have 20 sufficient taxable income to utilize the ITCs, I&M will amortize that year's ITC 21 amount over the remaining life of the asset. In other words, the ITC will be an 22 offsetting component of the revenue requirement for the life of the facility.

1

#### Q. Does AEP/I&M have a tax appetite for future year ITCs?

2 Α. Yes. While Mr. Haselden states (p. 14) that I&M "will not speculate" about AEP's 3 tax appetite in the near future to take advantage of the ITC, I&M's responses in 4 Discovery Requests 3-18 and 3-19 state that AEP/I&M is expecting that I&M will 5 be able to utilize ITC in 2019 and 2020. See OUCC Attachment JEH-2, pp. 15 and 6 16. In other words, AEP expects to have sufficient taxable income in both 2019 7 and 2020 to begin amortizing prior year's deferred ITC related to solar projects. 8 Further, I&M expects to be able to utilize the ITC for the SBSP assuming it is 9 completed prior to the end of 2020. Thus, I view Mr. Haselden's concern as 10 unwarranted.

11Q.In Mr. Hasleden's testimony (p. 16) and in the OUCC's Discovery Response121-8 to I&M, it is stated that if the project is placed into base rates, then13ratepayers will not realize the time value of the tax benefits including14accelerated depreciation, because they are amortized over a 30-year period

15 in the revenue requirement calculation. Is this an accurate statement?

A. No. In subsequent years, the Company will reflect the benefits associated with the
 Accumulated Deferred Federal Income Tax (ADFIT) related to accelerated
 depreciation at a zero cost of capital in the Company's capital structure. This
 serves to reduce the overall cost of capital for revenue requirement calculations
 regardless of whether recovery occurs through base rates or through a rider.

Brent Auer - 8

Q. Did Mr. Haselden create an estimate for LCOE using his own property tax
 calculation?

A. Yes. It is unclear why a new property tax amount needed to be calculated.
However, in doing so, Mr. Haselden incorrectly recalculates the property tax impact
from the SBSP in a number of ways, causing his LCOE estimate to be overstated.

Q. Please explain the errors Mr. Haselden made in his calculation of property
 taxes.

- 8 A. Mr. Haselden's calculation contains several errors:
- Incorrect assessment methodology: Mr. Haselden calculates the SBSP as if it
   is a standalone project. The solar project will be classified as production
   plant equipment and would therefore be taxed as part of the unit value of
   I&M.<sup>1</sup> Treating the SBSP as a standalone project results in the use of a
   higher property tax beginning basis and high depreciation rates. This
   results in Mr. Haselden's calculation of property taxes over the life of the
   project as being too high.
- Wrong section of Indiana code: He incorrectly refers to and uses 50 IAC § 4.2 4 (Valuation of Depreciable Tangible Personal Property). He should have
   used section 50 IAC § 5.1 (Public Utility Assessment), and in particular 50
   IAC § 5.1-4-1 (Tentative Assessment). Mr. Haselden is not properly

<sup>&</sup>lt;sup>1</sup> 50 IAC § 5.1-4-1(a) states "... the state board shall determine the true tax value by first determining the approximate **unit value** of each public utility company" (emphasis added). 50 IAC § 5.1-1-9 defines "Distributable property" as "that property used to furnish the public utility service....It may consist of the public utility company's transportation system, **production plant**, transmission system, and/or distribution system" (emphasis added). 50 IAC § 5.1-1-34 defines "Unit Value" to mean "the total value of all of the property of a public utility company determined under this article..."

classifying the SBSP as public utility property, which invalidates his
 calculations.

- 3. <u>Wrong depreciated basis</u>: Mr. Haselden used a "Depreciated Basis" of
  \$31,442,017 which is closer to the original cost of the personal property, not
  the federal tax basis. The Company estimated federal tax basis to be 42%
  of the estimated original cost of \$30,878,010. This percentage was based
  on historical cost and federal income tax filing information.<sup>2</sup> The Company's
  estimate results in a much lower tax basis, and hence, much lower
  anticipated property taxes.
- 10 Incorrect depreciation and not using the Minimum Value: Mr. Haselden 4. 11 improperly uses the Pool #4 table in 50 IAC § 4.2 to calculate depreciation 12 on the solar project as if it stood alone. This is incorrect because the solar 13 project is rolled into the total unit value of the Company. Currently, and after 14 completion of the solar project, the Company's depreciated value is, and 15 will continue to be, less than the "Minimum Value". The Company properly 16 used 30%, not the depreciation factors from Pool #4, to calculate the True Tax Value of the solar project.<sup>3</sup> Mr. Haselden's incorrect use of "40% for 17 18 the first year, rising to 63% in the third year, and decreasing to 30% by year 19 eight" clearly overstates the depreciated taxable values in years one 20 through seven.

<sup>&</sup>lt;sup>2</sup> 50 IAC § 5.1-6-7 Valuation specifies in Sec. 7(a) that "The value of depreciable personal property is the depreciated value of the depreciable personal property **as computed for federal income tax purposes**" (emphasis added).

<sup>&</sup>lt;sup>3</sup> 50 IAC § 5.1-6-9 Minimum Value specifies in Sec. 9(1) that "The total value of the depreciable personal property cannot be less than thirty percent (30%) of the adjusted cost of the distributable personal property".

- 5. Land: I&M did not increase the land value, unlike Mr. Haselden, because it is
   not known and estimable at this point in time. There is a likelihood that it
   will increase toward the sale price over time, but historically land is not
   assessed at the sale price.
- 6. <u>Tax Due Calculation</u>: The timing of Mr. Haselden's calculations of "Tax Due"
  shows when the taxes are paid (one year in arrears). The Company will
  accrue and expense those taxes in the year of assessment, so assets
  taxable at 1/1/2021 (when the lien attaches) are expensed monthly during
  2021. The liability exists until it is paid in 2022, but from an income
  statement view, the tax exists and is incurred in 2021.
- Q. Based on these errors in Mr. Haselden's property tax calculation, do you
   believe the OUCC's LCOE estimates presented in Table JEH-2 to be
   accurate?
- A. No. The "OUCC Estimate Corrected for Property Taxes" of \$90.00/MWh as shown
  in witness Haselden's Table JEH-2 in his testimony should be dismissed due to
  the errors in assumptions and calculation as stated above. These errors and
  misuse of information are similar in nature with the misapplication of information
  for making LCOE conclusions that Company witness DeRuntz notes in his
  testimony.
- 20

#### Renewable Energy Certificates

- 21Q.Mr. Haselden's testimony (p 18) suggests that the Company's proposed22treatment of RECs generated from the SBSP is not clear. Please respond.
- A. I disagree that the Company's proposed treatment of RECs generated from the
  SBSP is unclear. It is the intent of I&M and Notre Dame that 40% of the RECs

1 generated by the SBSP will be sold to Notre Dame. This is confirmed in the 2 executed Alliance Agreement (Company witness Lucas Attachment DAL-1R). The 3 compensation (excluding the program administrative fees) from Notre Dame will 4 be used to offset the cost of the project for the benefit of all of I&M's customers. 5 The compensation received from Notre Dame will be flowed through the Fuel Cost 6 Adjustment Rider, which will provide a timely credit to all customers for the revenue 7 received and thus reduce the fuel rates charged to all customers. In other words, 8 the agreement with Notre Dame serves to lower the revenue requirement impact 9 for all other customers. 10 Q. Please respond to Mr. Haselden's recommendation regarding the sale of 11 **RECs from the SBSP?** 12 Α. I find Mr. Haselden's apparent support for selling RECs from the SBSP to be at 13 odds with what I understood to be the OUCC's general view on renewable energy. The OUCC has indicated that they are supportive of renewable, green energy on 14 15 one hand. But on the other hand, they recommend that I&M sell excess RECs 16 from the SBSP, which will result in the following: 17 I&M no longer being able to claim green energy generation; ٠ 18 I&M's customers no longer being able to claim they receive green energy; and ٠ 19 RECs will not be available to use to recruit additional customers to locate in the area. •

20 Q. P

#### Please explain further.

A. Mandating that I&M monetize (sell) RECs in the open market would not be in the
best interest of our customers. By not monetizing unsubscribed RECs (RECs not
sold to Notre Dame or to customers through the Renewable Energy Option or
Green Power Rider), I&M and its customers are able to recognize that certain

amounts of generation and energy consumption are carbon free. I&M's customers
expect and I&M is committed to provide a diversified mix of energy resources that
includes renewable energy. The SBSP, along with I&M's other renewable
resources, helps meet this expectation and commitment. If I&M were to monetize
the unsubscribed RECs, then I&M and its customers would no longer be able to
make a claim that part of their generation came from carbon free energy sources.
When RECs are sold, the right to claim the environmental attributes is sold as well.

#### 8 Q. Is this how the RECs sold to Notre Dame will be treated?

9 Α. No. In the case for Notre Dame, I&M will sell RECs to Notre Dame and I&M will 10 retire them on Notre Dame's behalf. This provides Notre Dame with the ability to 11 recognize that they are using green energy. This is unlike the OUCC proposal to 12 sell RECs on the open market, which may result in I&M and its customers being 13 unable to claim green energy generation and usage. With respect to the sale of 14 RECs, it is important to recognize that I&M cannot actually sell SBSP RECs into 15 the Pennsylvania market as a solar REC. The Pennsylvania solar REC market 16 was used solely to determine a pricing basis for the solar RECs *bought* by customers under the GPR. It is not a price at which I&M can sell RECs from its 17 18 Indiana project. In this Cause, I&M is proposing to use the pricing of New Jersey 19 Class 1 RECs as the basis for selling RECs to Notre Dame. Again, I&M cannot 20 sell RECs generated by the SBSP (or any of I&M's existing solar facilities) into the 21 New Jersey market. Only solar RECs generated within the State of New Jersey 22 can be sold into that market. Since Indiana does not have a market supported by 23 a Renewable Energy Portfolio Standard, I&M has reasonably looked outside of the 24 state for the pricing of RECs under the GPR and Notre Dame Agreement. But this PUBLIC VERSION

does not mean that the SBSP RECs could be sold into those markets at those
rates. Finally, I would emphasize that the pricing of the RECs sold to Notre Dame
will be based upon market conditions and these RECs will be retired on Notre
Dame's behalf, meaning that the benefit of green energy will remain in Indiana.

#### 5 Q. What other assertions does Mr. Haselden claim in regards to RECs?

6 Α. On page 19, lines 4-5 of his testimony, he states that I&M retires RECs pursuant 7 to customer participation in I&M's IM Green Program. To be clear, the IM Green 8 Program is proposed in I&M's current base case proceeding (Cause No. 45235) 9 and is not currently approved. Mr. Haselden appears to be referencing the 10 Renewable Energy Option and the Green Power Rider. Further, he states that 11 I&M's current inventory of RECs is worth approximately \$ M. This appears to be 12 calculated by taking the product of approximately million RECs in inventory and 13 the recent \$6/MWh market price for New Jersey Class 1 RECs.

# 14 Q. Does Mr. Haselden overstate the market value of I&M's current REC 15 inventory?

A. Yes. Mr. Haselden's calculation grossly overstates the value of I&M's RECs in
inventory because it erroneously assumes that RECs with a vintage date of 2019
are equal in value to those with earlier vintage dates. RECs that are produced
today have a greater market value than RECs produced several years ago. This
is due to the longer lifespan recent RECs have that can be sold into the market.

# Q. Do you have any other observations regarding Mr. Haselden's testimony regarding RECs?

A. Yes. Mr. Haselden's testimony (p. 8) refers to the "higher cost of solar RECs
approved in Cause 44511." It should be recognized that the \$19.80/MWh REC

	value in I&M's current Green Power Rider (GPR) is inflated by over 50% due to		
	the inclusion of marketing costs in the GPR as proposed by the OUCC in Cause		
	No. 44511. As shown in I&M's 30 day filing to the Commission on 9/28/2018, the		
	breakdown of I&M's current monthly GPR rate is:		
	50 kWh Block Monthly Rate = 52-week Average SREC Price (\$9.70)/20 = \$0.49		
	Marketing cost for the GPR for subscriptions during 2019 = \$0.50		
	Total proposed per block Monthly Rate = \$0.99		
	I would also note that when testimony was originally filed, Mr. Haselden included		
	an additional comparative discussion of the pricing in I&M's Green Power Rider,		
	I&M's Renewable Energy Option (REO) and Pennsylvania solar REC prices. On		
	August 22, 2019, Mr. Haselden deleted this discussion from his testimony without		
	explanation. His supporting workpaper was not withdrawn and remains part of the		
	information submitted to the Commission. This workpaper is flawed for the		
	reasons discussed above.		
	Administrative Fees		
Q.	Administrative Fees Next, Mr. Haselden recommends (p. 21) that expenditures in excess of the		
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Q.	Administrative Fees Next, Mr. Haselden recommends (p. 21) that expenditures in excess of the 20% administrative fee paid by Notre Dame not be recovered from other customers. Does I&M agree?		
<b>Q.</b> A.	Administrative Fees Next, Mr. Haselden recommends (p. 21) that expenditures in excess of the 20% administrative fee paid by Notre Dame not be recovered from other customers. Does I&M agree? Yes and this is what I&M proposed in its filing. As I&M works with Notre Dame to		
<b>Q.</b> A.	Administrative Fees Next, Mr. Haselden recommends (p. 21) that expenditures in excess of the 20% administrative fee paid by Notre Dame not be recovered from other customers. Does I&M agree? Yes and this is what I&M proposed in its filing. As I&M works with Notre Dame to provide educational prospects, research opportunities, sharing of information,		
<b>Q.</b> A.	Administrative Fees Next, Mr. Haselden recommends (p. 21) that expenditures in excess of the 20% administrative fee paid by Notre Dame not be recovered from other customers. Does I&M agree? Yes and this is what I&M proposed in its filing. As I&M works with Notre Dame to provide educational prospects, research opportunities, sharing of information, signage, etc., Notre Dame will pay a 20% administrative fee to cover the customer		
<b>Q.</b> A.	Administrative Fees Next, Mr. Haselden recommends (p. 21) that expenditures in excess of the 20% administrative fee paid by Notre Dame not be recovered from other customers. Does I&M agree? Yes and this is what I&M proposed in its filing. As I&M works with Notre Dame to provide educational prospects, research opportunities, sharing of information, signage, etc., Notre Dame will pay a 20% administrative fee to cover the customer specific aspects of the arrangement. If in any year the costs incurred due to this		
<b>Q.</b> A.	Administrative Fees Next, Mr. Haselden recommends (p. 21) that expenditures in excess of the 20% administrative fee paid by Notre Dame not be recovered from other customers. Does I&M agree? Yes and this is what I&M proposed in its filing. As I&M works with Notre Dame to provide educational prospects, research opportunities, sharing of information, signage, etc., Notre Dame will pay a 20% administrative fee to cover the customer specific aspects of the arrangement. If in any year the costs incurred due to this arrangement with Notre Dame exceed the amount of the 20% administrative fee		
<b>Q.</b> A.	Administrative Fees Next, Mr. Haselden recommends (p. 21) that expenditures in excess of the 20% administrative fee paid by Notre Dame not be recovered from other customers. Does I&M agree? Yes and this is what I&M proposed in its filing. As I&M works with Notre Dame to provide educational prospects, research opportunities, sharing of information, signage, etc., Notre Dame will pay a 20% administrative fee to cover the customer specific aspects of the arrangement. If in any year the costs incurred due to this arrangement with Notre Dame exceed the amount of the 20% administrative fee that I&M collects, I&M will not seek recovery of those excess costs from other		

Brent Auer - 15

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#### **Fixed Price Recovery**

Q. Mr. Haselden recommends (p. 22) that a fixed price per kWh be set and
recovered through an SPR tracker "such that ratepayers receive the time
value of the federal investment tax incentives..." Mr. Haselden suggests that
the price should be no higher than a flat \$50/MWh. Does I&M agree with this
proposal?

A. No. First, the proposal fails to recognize the time value of money over the life of
the project. At \$50/MWh, in the early years of the project, I&M would not be
recovering its revenue requirement due to the high undepreciated value of the
solar facility. This is true for any plant investment and this ratemaking construct
would significantly disadvantage and disincentive a utility from making such
investments to serve customers. In other words, I&M's return on and off its
investment would be unreasonably delayed.

14 It is interesting to note that this proposal is in direct conflict with the 15 testimony of OUCC witness Blakley. Witness Blakley states "Cost recovery 16 through a tracker strikes an appropriate balance between providing a customer benefit in the form of an annual reduction in revenue requirement, while also not 17 harming I&M because the return "on" and "of" will still be matched with its 18 19 renewable plant investment." (page 6, lines 9-12). The OUCC is sending 20 contradictory messages. On one hand, they propose to recover costs in a tracker 21 where I&M can earn a fair return on and of its investment. But on the other hand, 22 they propose to cap I&M's annual recovery, which impacts I&M's opportunity to 23 earn a fair return on and of its investment. Second, the \$50/MWh proposal also 24 assumes that a certain level of production from the SBSP is achieved. This is also

unreasonable because events outside of I&M's control may impact SBSP
 production. For example, an unpredictable amount of lake effect snowfall each
 year can impact the output of the solar facility. It is unreasonable to penalize I&M
 for matters that are outside of I&M's control.

5 **Q**.

## Do you have any final comments?

A. Yes. As discussed above, the OUCC's proposals to require cost recovery in an
annual rider filing, monetizing unsubscribed RECs, capping cumulative O&M
expenses, and setting a market fixed price per kWh for recovery are unreasonable,
unjustified, and should be denied.

## 10 Q. Does this conclude your pre-filed verified rebuttal testimony?

11 A. Yes.

### VERIFICATION

I, Brent E. Auer, Regulatory Analysis & Case Manager for Indiana Michigan Power Company, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge, information and belief.

1

Date: 8/26/19

1

Brook E. Jue-Brent E. Auer

## **IV. GENERATION**

I&M uses a portfolio of nuclear, hydroelectric, wind, solar, and coal-fired generating resources to provide low-cost energy to its customers.

The company's Cook Nuclear Plant ratings in the Nuclear Regulatory Commission's Revised Reactor Oversight Process are of the highest acceptable level. The plant receives the lowest level of Commission oversight due to its satisfactory performance.

## Electric generation portfolio

The table below indicates the electric capacity ratings of I&M's generating resources. Unforced Capacity (UCAP) represents the amount of capacity available to meet PJM generation obligations.

I&M and AEP Generating Company co-own and co-lease Rockport units 1 and 2, respectively. The I&M share represents the amount of energy available to I&M.

	ICAP (MW)	I&M Share of ICAP (MW)	UCAP (MW)		
DC Cook Unit 1	1084	1084	1003		
DC Cook Unit 2	1194	1194	1119		
Rockport Unit 1	1320	1122	1083		
Rockport Unit 2	1300	1105	1052		
Solar	14.7	14.7	7.4		
Hydro	22	22	16.3		
Fowler - Phase 1 (PPA)	100	100	12.7		
Fowler - Phase 2 (PPA)	50	50	6.5		
Headwaters (PPA)	200	200	26		
Wildcat (PPA)	100	100	12.8		
Notes					
ICAP = Installed Capacity (Nameplate Output)					
I&M Share of ICAP = I&M Portion of the generator's ICAP					
UCAP = Unforced Capacity					

2018 Over sixty percent of I&M's generated energy was emission-free.

Attachment BEA-1R

Page 2 of 4



A generating unit's ability to produce power is decreased when it is forced offline, taken offline for planned maintenance, or derated (when the operator intentionally decreases its energy production for non-economic reasons). Extreme air and water temperatures, certain maintenance operations such as slag blowing, or minor equipment failure can all cause an operator to derate a generating unit.



#### Equivalent availability factor

- 2009 A turbine failure forced Unit 1 at the Cook nuclear plant offline for 15 months. This event is discussed in Cause No. 38702 FAC-62, S1.
- 2017 Rockport 1 was offline for fifteen weeks to install Selective Catalytic Reduction technology necessary to reduce the plant's nitrogen oxide emissions.
- 2018 Cook Nuclear Unit 2 was taken offline for refueling on March 1 and was brought back online on May 7. Prior to refueling, the unit had been operating for 423 days.

A dry-type transformer at the Deer Creek solar site failed in February. When a second transformer of the same type failed in July, the company took the site offline. I&M has ordered and will install different transformers at Deer Creek based on this experience. Long lead-time and poor weather has hindered the replacement efforts.

I&M's other three solar sites do not use the type of transformers that failed at Deer Creek.

Attachment BEA-1R

Page 3 of 4

## Net Capacity Factor (NCF)

A unit's NCF is equal to the percent of its maximum capacity it produced during a period. The difference between a unit's NCF and its EAF is the percentage of time it was available to produce but was not selected to produce by a transmission operator.

NCF = net generation / (hours x net maximum capacity)



**Net Capacity Factor** 

2009 The turbine failure that caused the low nuclear NCF is discussed in the EFOR metric.

2018 Rockport continued to be impacted by market conditions, due to the low price of natural gas. The decrease in solar NCF is discussed in the EAF section.

The Cook nuclear plant performed impressively, resulting in a capacity factor 0.23% greater than its availability factor (due to favorable Lake Michigan water temperatures).

2019 Unit 1 at the Cook Nuclear Plant was brought offline in March for a refueling outage after 463 consecutive days of operation at a capacity factor of 102%. This was Unit 1's second straight "breaker-to-breaker" run. The refueling team also successfully completed I&M's multiyear effort to replace the unit's baffle bolts. The unit was brought back online in May.

Attachment BEA-1R

Page 4 of 4

## Expected Solar Energy Captured

This metric identifies the actual amount of solar generation as a percentage of expected generation.

I&M owns and operates four solar farms: Olive, Watervliet, Deer Creek, and Twin Branch. Solar energy production is dependent upon the age of a solar farm's arrays, the shade from trees and buildings, and environmental factors such as clouds, snow, and frost.



- 2016 Because the Olive and Watervliet solar sites did not come online until late in the year, after the period of peak insolation, their average daily production was lower than it will be in future years.
- 2018 Data from the Deer Creek solar site is not included in the 2018 percentage. The effect of the transformer failures at Deer Creek can be seen in the NCF metric.