

STATE OF INDIANA

FILED August 1, 2022 INDIANA UTILITY REGULATORY COMMISSION

INDIANA UTILITY REGULATORY COMMISSION

IN THE MATTER OF THE APPLICATION OF) INDIANA MICHIGAN POWER COMPANY FOR) APPROVAL OF A FUEL COST ADJUSTMENT) FOR ELECTRIC SERVICE APPLICABLE FOR) THE BILLING MONTHS OF NOVEMBER 2022) THROUGH APRIL 2023 AND FOR APPROVAL) OF RATEMAKING TREATMENT FOR COST OF) WIND POWER PURCHASES PURSUANT TO) CAUSE NOS. 43328, 43750, 44034, AND 44362)

CAUSE NO. 38702-FAC 89 **IURC PETITIONER'S** EXHIBIT NO DATE

SUBMISSION OF DIRECT TESTIMONY OF KEITH A. STEINMETZ

Petitioner, Indiana Michigan Power Company (I&M), by counsel, respectfully

submits the direct testimony of Keith A. Steinmetz in this Cause.

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CERTIFICATE OF SERVICE

The undersigned certifies that the foregoing was served upon the following via electronic email, hand delivery or First Class, or United States Mail, postage prepaid this 1st day of August, 2022 to:

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INDIANA MICHIGAN POWER COMPANY

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PRE-FILED VERIFIED DIRECT TESTIMONY

OF

KEITH A. STEINMETZ

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DIRECT TESTIMONY OF KEITH A. STEINMETZ ON BEHALF OF INDIANA MICHIGAN POWER COMPANY

1	Q1.	Please state your name and business address.
2 3		My name is Keith A. Steinmetz and my business address is 500 Circle Drive, Buchanan, Michigan 49107.
4	Q2.	By whom are you employed and in what capacity?
5 6 7		I am employed by Indiana Michigan Power Company (I&M or Company) as the Manager of Nuclear Engineering at the Donald C. Cook Nuclear Plant (Cook Nuclear Plant).
8 9	Q3.	Briefly describe your educational background and professional experience.
10 11 12		In 1994, I graduated from the University of Missouri-Rolla [now Missouri University of Science and Technology] with a Bachelor of Science degree in Engineering.
13 14 15 16		From August 1995 to May 1998, as an Engineer with Bettis Atomic Power Laboratory, I was involved with the training of nuclear navy personnel prior to their assignment as crew members of nuclear submarines and surface ships of the United States fleet.
17 18 19 20 21		From May 1998 to January 2008, while employed by I&M, I was responsible for changes to design and licensing basis requirements and was the subject matter expert for a process that evaluated changes to the plant licensing basis for determining whether proposed plant changes required approval by the Nuclear Regulatory Commission (NRC).
22 23		From January 2008 to August 2008, I was responsible for working with a nuclear fuel vendor to determine improvements in the design of nuclear fuel assemblies.

From August 2008 to June 2017, I was the Nuclear Fuels Group Supervisor and
my responsibilities included core reload activities, fuel procurement, cost
recovery filings, vendor manufacturing oversight, regulatory administration, fuel
integrity monitoring, fuel inspection coordination, and Updated Final Safety
Analysis Report modifications. In this position, I was also involved in commercial
nuclear fuel contract development, contract language interpretation, and
contract negotiations.

Beginning in June 2017, I became the Manager of Nuclear Engineering and my
 responsibilities include nuclear fuel, safety analysis, probabilistic risk
 assessment and reactor engineering activities in support of Cook Nuclear Plant.

11 Q4. Have you previously testified before any regulatory commissions?

Yes. I have submitted testimony to the Michigan Public Service Commission in
 I&M's 2018 through 2022 PSCR Plan Cases and the 2018 through 2021 PSCR
 Reconciliation Cases. In addition, I have submitted testimony before the Indiana
 Utility Regulatory Commission in I&M fuel cost proceedings in I&M FAC79
 through FAC88.

17 Q5. What are your responsibilities as Manager of Nuclear Engineering?

18 My responsibilities include supervising activities related to the supply of nuclear 19 fuel, including its procurement, safety analysis, performance, disposal, reload 20 licensing, reactor engineering, and plant support.

21 Q6. Are you sponsoring any attachments?

22 No.

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1	Q7.	What is the purpose of your testimony in this case?
2		The purpose of my testimony is to demonstrate I&M has made every reasonable effort to acquire nuclear fuel to provide electricity to its customers at the lowest
4		fuel cost reasonably possible.
5		Accordingly, I describe all major nuclear fuel contracts that affect I&M's
6		projected November 2022 through April 2023 nuclear fuel costs and discuss the
1		actions taken to minimize raw sinuclear fuer costs.
8 9		Additionally, I will compare the forecast December 2021 through May 2022 nuclear fuel costs to actual costs.
10 11	Q8.	What are the responsibilities of the Nuclear Engineering Department as it relates to nuclear fuel requirements and nuclear fuel related activities?
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12		nuclear fuel requirements and related activities are:
14 15 16		 Constantly monitor and evaluate market, political, regulatory, and technical conditions that may affect the secure supply of economic and licensable nuclear fuel.
17		• Prepare bid specifications and evaluate bid proposals for the purchase of
18		nuclear fuel and nuclear fuel related services, as well as the storage,
19		shipping, and disposal of spent nuclear fuel.
20		 Negotiate contracts with suppliers of nuclear fuel and nuclear fuel related
21		services.
22		 Establish the most economic operating parameters of each cycle with
23		consideration of the operating requirements of the American Electric
24		Power (AEP) System.
25		Evaluate and select economic core loading plans and to administer the
26		purchase schedule and contracts necessary to implement these plans.

1 2 3		 Provide support to a nuclear fuel quality assurance program for the purpose of assuring that the nuclear fuel is built according to its design criteria and specifications.
4 5 6		 Perform nuclear fuel economic analyses and provide current data and projections of future expenditures to other departments within the AEP System and I&M.
7 8		 Verify core physics parameters to ensure the operation and performance of the nuclear fuel are within safety limits and agree with predictions.
9		Ensure the required logistics of the nuclear fuel cycle take place for each
10		reload batch, consisting of new nuclear fuel assemblies placed in the
11		reactor core during a refueling outage. This may include uranium mining
12		and milling, conversion to uranium hexafluoride, enrichment, fuel
13		tabrication, fuel assembly snipment, and reactor refueling operations.
14	Q9.	Please summarize the comparison of actual nuclear fuel costs to those
15		
10		forecast for the period December 2021 through May 2022.
16		forecast for the period December 2021 through May 2022. During the reconciliation period of December 2021 through May 2022, for Cook
16 17		forecast for the period December 2021 through May 2022. During the reconciliation period of December 2021 through May 2022, for Cook Nuclear Plant Unit 1, the overall weighted average cost of nuclear fuel was
16 17 18		forecast for the period December 2021 through May 2022. During the reconciliation period of December 2021 through May 2022, for Cook Nuclear Plant Unit 1, the overall weighted average cost of nuclear fuel was forecasted to be 48.65 cents per MBtu. The actual cost was 47.82 cents per
16 17 18 19		forecast for the period December 2021 through May 2022. During the reconciliation period of December 2021 through May 2022, for Cook Nuclear Plant Unit 1, the overall weighted average cost of nuclear fuel was forecasted to be 48.65 cents per MBtu. The actual cost was 47.82 cents per MBtu. For the same time period, for Cook Nuclear Plant Unit 2, the overall
16 17 18 19 20		forecast for the period December 2021 through May 2022. During the reconciliation period of December 2021 through May 2022, for Cook Nuclear Plant Unit 1, the overall weighted average cost of nuclear fuel was forecasted to be 48.65 cents per MBtu. The actual cost was 47.82 cents per MBtu. For the same time period, for Cook Nuclear Plant Unit 2, the overall weighted average cost of nuclear fuel was forecasted to be 46.29 cents per
16 17 18 19 20 21		forecast for the period December 2021 through May 2022. During the reconciliation period of December 2021 through May 2022, for Cook Nuclear Plant Unit 1, the overall weighted average cost of nuclear fuel was forecasted to be 48.65 cents per MBtu. The actual cost was 47.82 cents per MBtu. For the same time period, for Cook Nuclear Plant Unit 2, the overall weighted average cost of nuclear fuel was forecasted to be 46.29 cents per MBtu. The actual cost was 45.82 cents per MBtu.
16 17 18 19 20 21 22	Q10.	forecast for the period December 2021 through May 2022. During the reconciliation period of December 2021 through May 2022, for Cook Nuclear Plant Unit 1, the overall weighted average cost of nuclear fuel was forecasted to be 48.65 cents per MBtu. The actual cost was 47.82 cents per MBtu. For the same time period, for Cook Nuclear Plant Unit 2, the overall weighted average cost of nuclear fuel was forecasted to be 46.29 cents per MBtu. The actual cost was 45.82 cents per MBtu.
16 17 18 19 20 21 22 23	Q10.	forecast for the period December 2021 through May 2022. During the reconciliation period of December 2021 through May 2022, for Cook Nuclear Plant Unit 1, the overall weighted average cost of nuclear fuel was forecasted to be 48.65 cents per MBtu. The actual cost was 47.82 cents per MBtu. For the same time period, for Cook Nuclear Plant Unit 2, the overall weighted average cost of nuclear fuel was forecasted to be 46.29 cents per MBtu. The actual cost was 45.82 cents per MBtu. Please summarize the Cook Nuclear Plant operations during the reconciliation period.

both Cook Nuclear Plant units operated well. Cook Nuclear Unit 1 was shut
 down on April 2nd for a planned refueling outage that was scheduled to be
 completed on May 15th. The refueling outage was extended past the estimated

completion time due to damage found on the high pressure turbine stationary
 blades that required offsite repair. This repair was completed and the refueling
 outage completed on May 29th.

Q11. Please describe the major contracts I&M entered into for supplying nuclear fuel to the Cook Nuclear Plant that will affect the November 2022 through April 2023 nuclear fuel costs.

- A summary of the major contracts I&M entered into for the supply and disposal
 of nuclear fuel for the Cook Nuclear Plant that affect the November 2022
 through April 2023 costs is as follows:
- 10 1) Long-Term Contracts

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- 11 a. Westinghouse Electric Company Contract dated June 1, 2012 Fuel Fabrication – Cook Nuclear Plant Units 1 & 2 12 This contract calls for the design and fabrication of multiple 13 reload batches of nuclear fuel for Units 1 and 2 of the Cook 14 Nuclear Plant. The first reload batch under this contract was 15 delivered in 2013. The contract includes fabrication of the fuel 16 17 assemblies and all transportation of special nuclear material, fuel assemblies, and components incident to the fabrication 18 19 process.
 - b. United States of America (Department of Energy (DOE) as representative) Contract dated June 13, 1983 - Nuclear Waste Disposal
- 23I&M has contracted with the DOE to take title to and dispose of24the spent nuclear fuel or high-level waste. I&M's fuel costs25include post-April 6, 1983 Spent Nuclear Fuel (SNF) fees.
 - c. Louisiana Energy Services (LES/URENCO) Contract dated June 13, 2014 – Enriched Uranium

1 2	This contract covers the enrichment services for multiple reloads.
3	2) Mid-Term Contracts
4	a. Cameco (uranium hexafluoride)
5	b. ConverDyn (uranium hexafluoride)
6	3) Spot Procurement Agreements and Short-Term Contracts
7	a. UG USA, Inc (uranium hexafluoride)
8	b. USEC (enriched uranium)
9	c. LES/URENCO (uranium hexafluoride)
10	These agreements and contracts are for the procurement of materials and
11	services for the fuel cycle on a one-time spot procurement or short-term basis.

Q12. Can you briefly describe the long-term contract associated with Nuclear Waste Disposal?

Yes. The Nuclear Waste Policy Act (NWPA) of 1982 established that the 14 Federal government had responsibility to provide for the permanent disposal of 15 spent nuclear fuel (SNF). Thereafter, the DOE entered into standard contracts 16 17 for the disposal of SNF and the standard contracts provided for a fee to be paid by generators and owners of the SNF. Nuclear utilities, including I&M, had no 18 practical alternatives other than to sign standard contracts with the DOE to 19 20 obtain and maintain operating licenses. I&M's contract with the DOE and the 21 DOE's obligation under the contract remain in effect.

22 Q13. How were I&M's projected post-April 7, 1983 SNF costs determined?

Post-April 7, 1983 SNF costs are calculated based on a rate per kilowatt-hour
(kWh) of electricity generated and sold in accordance with the NWPA of 1982.
However, DOE provided notice that, effective May 16, 2014, the Spent Nuclear
Fuel Disposal Fee will be 0.0 mill per kWh of electricity generated and sold.

- 1The prior fee of one (1) mill per kWh remained in effect through May 15, 2014.2Therefore, for the forecasted months (November 2022 through April 2023)
- 3 included in this filing, the projected Post April 7, 1983 SNF costs are zero.
- 4 Q14. Please describe any additional obligations entered into by I&M that affect 5 the projected November 2022 through April 2023 nuclear fuel costs.
- I&M entered into the following leases that will affect the November 2022 through
 April 2023 nuclear fuel costs:

Unit	Batch	Provider	Effective date
1	31	MetLife Investment Advisors, LLC / DCC Fuel XIII	05/07/19 – 11/07/23
2	27	Mizuho Bank / DCC Fuel XIV	11/12/19 – 05/12/24
1	32	Mizuho Bank / DCC Fuel XV	10/15/20 – 04/15/25
2	28	Bank of America Leasing BSC, LLC / DCC Fuel XVI	05/18/21 – 11/18/25
1	33	Bank of America Leasing BSC, LLC / DCC Fuel XVII	05/23/22 – 11/23/26

- 8 Costs associated with these leases include the monthly rent component, finance 9 charges, and administration fees. The monthly rent component for the nuclear 10 fuel is determined by multiplying the number of BTUs consumed by the nuclear 11 fuel during such month and the dollar amount per BTU (BTU charge) as 12 established in an Individual Leasing Record. During months for which no BTUs 13 are consumed, the only expenses incurred include the finance charges and 14 administration fees.
- 15 Q15. Why did I&M enter into these obligations?
- 16 The Nuclear Fuel Leases that I&M entered into provide a lower cost financing 17 option versus using internal capital funds to purchase the fuel.

Q16. Will the Nuclear Fuel Leases affect the projected November 2022 through April 2023 nuclear fuel costs?

Yes, the projected November 2022 through April 2023 nuclear fuel costs will be impacted. In particular, basic rent, financing charges, and other administrative fees will be applied. This is the result of the continued service of Unit 1 Batches

- 31, 32 and 33 as well as Unit 2 Batches 26, 27 and 28. Unit 2 Batch 29 is
 projected to complete a new fuel lease in November 2022 that will affect
 projected November 2022 through April 2023 nuclear fuel costs.
- Q17. Has I&M estimated the net savings resulting from leasing nuclear fuel, as
 compared to ownership of nuclear fuel, in accordance with the Order in
 Cause No. 44827?
- Yes. In accordance with the December 7, 2016 Order issued in Cause No.
 44827, I&M has estimated the net present savings from leases entered into,
 through the period ending June 2022, to be \$64.2 million.

10 Q18. What actions did I&M take to minimize the projected nuclear fuel costs?

- 11 The actions taken by I&M to minimize the cost of nuclear fuel occurred primarily 12 as part of the long-term planning and competitive bidding processes for nuclear 13 fuel supply to the Cook Nuclear Plant. The Cook Nuclear Plant units are 14 refueled on an 18-month cycle and a reload batch can remain in the reactor for 15 many years; therefore, nuclear fuel cost savings achieved through long-term 16 planning and competitive bidding are realized over a period of years as the fuel 17 is consumed for the production of electricity.
- Another way the cost of nuclear fuel is minimized is through the judicious use of the secondary nuclear fuel market. Historical inventories in the nuclear fuel
- 20 market have made it possible for I&M to purchase fuel on the secondary market.
- 21 The logistics of providing the enriched uranium to the fuel fabricator are
- accomplished by an accounting transfer of material at the fuel fabricator's
 facility, which reduces risk for I&M.
- 24 Yet another example of nuclear fuel cost minimization is the examination and 25 revision of the fuel loadings that our fuel fabricator proposes to the Company,
- when such revision is technically and economically justified. Technical
- 27 evaluations of nuclear fuel cycle designs have also been effective in improving
- the negotiating position of I&M during the fuel fabrication contract administration.

A detailed analysis of a proposed design can show the impact of technical tradeoffs made in new products offered by the bidders. I&M technical staff is involved in the vendor's reload design process so that the design process can occur just prior to a refueling outage. This compressed design schedule allows I&M to develop loading patterns that meet the changing energy or regulatory requirements with a minimal impact on fuel cycle economics.

7 Q19. What is I&M's nuclear fuel inventory practice?

Inventory fluctuates depending on the timing of the reload batch to be delivered.
Raw material is obtained to support near-term reloads. Also, small amounts of
inventory exist as a result of final detailed fuel cycle and fuel assembly design.
I&M continually monitors the performance of any vendor who is under contract
to assure fulfillment of contractual obligations. By contracting with reliable and
proven performers, and by continuously monitoring their performance, the
Company can operate with confidence at a lower inventory level.

15 Operating at minimum inventory and utilizing the spot market allow I&M to take 16 advantage of the secondary market and reduce fuel-carrying costs. However, a 17 thorough knowledge of uranium market situations is necessary to determine 18 when conditions justify a mid-term or long-term supply contract rather than spot 19 market purchases.

20I&M also optimizes the scheduling of purchases to coincide with needs and21contract flexibility in order to hold a minimum inventory. Any additional overage22material is promptly used in near-term reloads and is of minimal impact on fuel23costs.

24 **Q20.** How does I&M accomplish the goal of optimized scheduling with 25 minimized inventory and carrying costs?

In developing contracts and making purchases, I&M carefully plans the lead
time required to perform each phase of fuel processing. The target date from
which decisions are made is the date the fabricated fuel is needed at the plant.

1 Once the target date is established, it is then necessary to identify when the 2 fabricator must have the enriched uranium. I&M continuously monitors the long-3 term generation schedule and any changes to the generation schedule that may 4 impact fuel procurement activities.

5 In addition, when possible, I&M negotiates payment arrangements that will 6 occur as long after performance of the work as reasonably possible. Delaying 7 the time that payment is required directly translates into reduced nuclear fuel 8 costs by reducing carrying costs for a fuel reload.

9 Q21. Are there other actions taken to minimize I&M's nuclear fuel cycle costs?

Yes. Because the Cook Nuclear Plant is the most economical fuel cost steam
 plant on the AEP System, both of the Cook Nuclear Plant units are typically
 base-loaded. Accordingly, I&M's policy is to operate them at a steady state
 maximum power level unless other operational restrictions apply. Because
 changes in power level create additional stress on the nuclear fuel assemblies,
 I&M strives to have these load changes performed as a planned maneuver and
 at proceduralized and conservative rates of change.

- Along these same lines, I&M has developed an extensive capability in neutronic
 analysis. This allows I&M to develop an optimized fuel management plan for the
 Cook Nuclear Plant that considers the following:
 - The specific number of fuel assemblies to be loaded each cycle.
- What their corresponding uranium enrichment should be.

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- Which fuel assemblies should be removed from the core during the
 refueling.
- How these new fuel assemblies and those remaining in the core should
 be rearranged during the refueling. As a result, I&M can meet its energy
 requirements while at the same time minimizing fuel cycle costs. This is
 a significant task, and to accomplish it, I&M has developed models of the
 reactor core utilizing sophisticated computer programs. These models

1	are used to evaluate different reload arrangements proposed by fuel
2	vendors to attain, within certain technical constraints, the goal of meeting
3	I&M's energy requirements and minimizing fuel costs. Through this
4	approach, I&M has been able to develop improved fuel management
5	plans that lower fuel costs.

6 Q22. Is there another area that results in minimizing I&M's nuclear fuel costs?

- Yes. The actions of the Company's technical staff to decrease the stress on the
 fuel during operation of the reactor are complemented by assuring that the fuel
 assemblies are built in accordance with design requirements.
- 10 I&M operates under an NRC-approved Quality Assurance Program that requires
 11 the procurement of nuclear fuel from vendors with approved Quality Assurance
 12 Programs which meet federal regulations. Periodic audits and process
 13 surveillances are required for all suppliers to assure that the supplier produces a
 14 finished product that fulfills all applicable design and specification criteria.
- 15These audits examine aspects of the manufacturing process, including raw16materials, details of the design and design control, machined parts, sub-17assemblies, components, and the finished fuel assemblies, to assure that18corresponding specifications, drawings, and design criteria are met. These19Quality Assurance Programs are intended to control the design and
- 20 manufacturing process to assure a product of the highest quality.
- The fuel fabrication contracts give I&M auditors significant authority to reject material at any stage and disqualify a supplier for nonperformance, resulting in a credible threat of contract termination if audit concerns are not addressed in a timely manner. The Quality Assurance Program minimizes fuel cycle cost by eliminating design errors and manufacturing mistakes and ensuring that the final product can fulfill its intended function.

1	Q23.	Has I&M made every reasonable effort to acquire nuclear fuel to provide
2		electricity to its customers at the lowest nuclear fuel cost reasonably
3		possible?
4		Yes.

- 5 **Q24.** Does this conclude your pre-filed verified direct testimony?
- 6 Yes.

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VERIFICATION

I, Keith A. Steinmetz, Manager of Nuclear Engineering, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge, information, and belief.

Date: 7/25/2022

Keirl A Stimsty

Keith A. Steinmetz