

*IURC Cause No. 45195*

**VERIFIED DIRECT TESTIMONY OF PATRICK N. AUGUSTINE**

1    **Q1. Please state your name, professional position, and business address.**

2    A1. My name is Patrick N. Augustine. I am a Principal in Charles River  
3       Associates' Energy Practice. My business address is 1201 F Street, NW,  
4       Washington, DC 20004.

5    **Q2. On whose behalf are you submitting this direct testimony?**

6    A2. I am submitting this testimony on behalf of Northern Indiana Public Service  
7       Company LLC ("NIPSCO").

8    **Q3. Please briefly describe your educational and business experience.**

9    A3. I received a Bachelor of Arts degree from Harvard University and received  
10       a Master of Environmental Management degree from the Nicholas School  
11       of the Environment at Duke University. I have been employed by Charles  
12       River Associates ("CRA") for three years and have worked in the energy  
13       consulting industry for over twelve years. Prior to joining CRA, I worked  
14       at Pace Global Energy Services, now a Siemens business, for over nine  
15       years, performing the roles of analyst, project manager, and director. At

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EXHIBIT NO.                       
*4-23-18*  
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1 CRA, in my role as Principal, I oversee the maintenance of the firm's power  
2 market modeling tools and processes, I manage consulting assignments in  
3 the power and utilities sectors, and I supervise junior staff in performing  
4 market, policy, and strategic analyses for our clients.

5 **Q4. Please describe CRA and the work you perform in more detail.**

6 A4. CRA is a consulting firm that offers economic, financial, and strategic  
7 expertise to support our clients in business decisions, regulatory and  
8 litigation proceedings, and market and policy analysis. My professional  
9 experience within CRA's energy practice has focused on power market  
10 analysis and utility resource planning work to support project developers,  
11 electric utilities, investors, and lenders in energy market forecasting, power  
12 asset valuation, and utility portfolio planning. This work involves energy  
13 market research and analysis and the use of market models, particularly  
14 those that simulate the competitive electric power markets and those used  
15 for electric utility portfolio dispatch analysis and cost accounting.

16 **Q5. Have you previously testified before this or any other regulatory**  
17 **commission?**

1   A5.   Yes. I previously provided testimony before the Indiana Utility Regulatory  
2           Commission in NIPSCO's currently pending electric rate case in Cause No.  
3           45159. I have also provided testimony and appeared before the Kentucky  
4           Public Service Commission with regard to an application for approval of an  
5           environmental compliance plan and associated cost recovery in Case No.  
6           2012-00063; on behalf of a power generating asset owner before the  
7           Michigan Public Service Commission in the course of a Certificate of Need  
8           proceeding in Case No. U-17429; and before the Public Utilities  
9           Commission of Ohio with regard to the power market forecasts used in a  
10          distribution modernization plan in Case No. 18-1875-EL-GRD.

11   **Q6.   What is the purpose of your direct testimony in this proceeding?**

12   A6.   The purpose of my direct testimony is to discuss the preferred portfolio  
13          from NIPSCO's Integrated Resource Plan submitted October 31, 2018 (the  
14          "2018 IRP") and how the assumptions associated with the new wind  
15          resource options modeled in the 2018 IRP compare with the cost of the  
16          Wind Energy Purchase Agreement between NIPSCO and Jordan Creek  
17          Wind Farm LLC ("Jordan Creek"), which is referred to as the Jordan Creek  
18          Wind Energy PPA.

1   **Q7.   Are you sponsoring any attachments to your direct testimony?**

2   A7.   Yes. I am sponsoring the public version of NIPSCO's 2018 IRP, attached  
3       hereto as Attachment 2-A. NIPSCO hired CRA to perform the analysis and  
4       modeling for the IRP, and the portfolio analysis produced in Section 9 of  
5       the IRP was prepared by me or under my direction and supervision.

6   **Q8.   Please provide an overview of NIPSCO's preferred portfolio from the**  
7       **2018 IRP and how it was developed.**

8   A8.   NIPSCO's preferred portfolio retires all four coal units at the R.M. Schahfer  
9       Generating Station in 2023 and retires the Michigan City Generating Station  
10      coal plant in 2028. The preferred portfolio includes the following capacity  
11      replacements over time: 125 megawatts ("MW") of energy efficiency and  
12      demand side management peak load savings by 2023, growing to 370 MW  
13      by 2038; approximately 1,100 MW of installed capacity ("ICAP")<sup>1</sup> wind  
14      representing 157 MW of unforced capacity ("UCAP")<sup>2</sup> entering into service

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<sup>1</sup>     Installed capacity or ICAP represents the nameplate capacity of a resource and the maximum amount of output that can be produced at any given time.

<sup>2</sup>     Unforced capacity or UCAP represents the expected capacity available during the system peak. For renewable resources, MISO relies on historical operational data during peak hours or generic planning numbers based on a system-wide effective load carrying capability analysis. The 2018 IRP developed UCAP numbers based on bidder responses to the All-Source RFP (where available) and generic estimates of approximately 15% of ICAP for wind resources and 50% of ICAP for solar resources.

1 in 2020 and 2021; approximately 2,100 MW of ICAP solar representing  
2 about 1,050 MW of UCAP in 2023, along with additional generic solar over  
3 the long-term; and 175 MW of ICAP solar plus storage capacity  
4 representing approximately 90 MW of UCAP in 2023. Section 9.3 of the  
5 2018 IRP provides additional detail associated with the preferred  
6 replacement portfolio.

7 The plan was developed through substantial quantitative and qualitative  
8 analysis, including the use of an all-source request for proposal ("All-  
9 Source RFP") solicitation (discussed in greater detail by NIPSCO Witness  
10 Lee) to identify the most relevant types of resources available in the market,  
11 along with their associated costs. Within the 2018 IRP, NIPSCO performed  
12 retirement and replacement assessments using robust scenario and risk-  
13 based (stochastic) analyses and scored the various portfolio alternatives  
14 against a number of cost, risk, environmental, and reliability metrics to  
15 arrive at the preferred portfolio. NIPSCO also evaluated the impact each of  
16 the retirement and replacement alternatives would have on local  
17 communities and NIPSCO's employees.

1   **Q9.   Please provide an overview of the 2018 IRP's Short Term Action Plan as**  
2       **it relates to the replacement resources in the preferred portfolio.**

3   A9.   Part of the Short Term Action Plan, which is outlined in detail in Section 9.4  
4       of the 2018 IRP, relates to selecting and acquiring replacement projects to  
5       fill the capacity gap that develops as a result of the planned retirements in  
6       2023 in the preferred portfolio. In the Short Term Action Plan, NIPSCO  
7       identified a phased-in approach to selecting and acquiring these  
8       replacement resources. The plan calls for initially prioritizing replacement  
9       resources with expiring or declining tax credits, followed by another All-  
10      Source RFP to acquire resources to fill the remainder of the 2023 supply  
11      requirement. The prioritized replacement resources are wind projects  
12      looking to qualify for the federal production tax credit ("PTC"), which is  
13      expiring over the next few years, as described in more detail by NIPSCO  
14      Witness Campbell. The prioritization of these resources in the Short Term  
15      Action Plan is based on the 2018 IRP's finding that procuring wind  
16      resources that qualify for the PTC saves customers nearly \$500 million on a  
17      net present value basis compared to a portfolio that relies solely on solar  
18      plus storage resources to fill the 2023 capacity gap.

1   **Q10. What specific wind resources were included in NIPSCO's preferred**  
2       **portfolio?**

3   A10. The preferred portfolio included two wind resource additions. The first  
4       was an asset acquisition of 600 MW of ICAP (90 MW of UCAP) in 2020. The  
5       second was a power purchase agreement ("PPA") of 501 MW of ICAP (67  
6       MW of UCAP) in 2021.

7   **Q11. How did NIPSCO use the All-Source RFP to determine the cost and**  
8       **operational performance assumptions of wind resources in its IRP?**

9   A11. As part of the IRP input development process, CRA organized the various  
10       bids received in the All-Source RFP into groupings or tranches according to  
11       technology, whether the bid was for a PPA or an asset acquisition, the bid's  
12       commitment duration, and the bid's costs and operational characteristics.  
13       This approach allowed for the efficient development of planning-level  
14       assumptions that could be transparently shared with stakeholders and  
15       deployed in the IRP models. This process resulted in the development of  
16       distinct wind sale and PPA tranches, which were eligible to be selected in  
17       the portfolio analysis in part or as a whole block of capacity. Section 4-10  
18       of the 2018 IRP describes this process in more detail.

1   **Q12. What specific assumptions were used for the wind tranches that were**  
2       **selected in the preferred plan in the 2018 IRP?**

3   A12. The asset acquisition of 600 MW of ICAP (90 MW of UCAP) was assumed  
4       to enter into service in the middle of 2020, with an acquisition price of  
5       \$1,442/kilowatt ("kW") (in 2020 dollars) and a capacity factor of  
6       approximately 41%. Fixed operations and maintenance ("FOM") costs  
7       were assumed to be approximately \$42/kW-yr (in 2017 dollars), with  
8       ongoing capital expenditures of \$11/kW-yr (in 2017 dollars). Property taxes  
9       were assumed to be 2.16% of the net book value of the plant over time. The  
10      PPA of 501 MW of ICAP (67 MW of UCAP) was assumed to enter into  
11      service in the middle of 2021 with a twenty-year contract duration, a fixed  
12      nominal PPA price of \$25.54/MWh, and a capacity factor of approximately  
13      42%.

14   **Q13. Are you able to compare the total cost of the Jordan Creek Wind Energy**  
15       **PPA with the total costs of these tranche-level inputs used in the 2018 IRP**  
16       **modeling?**

17   A13. Yes. I made such a comparison through the development of a levelized cost  
18       of electricity ("LCOE") calculation for each of the 2018 IRP resource options  
19       and the 400 MW (ICAP) Jordan Creek Wind Energy PPA. The LCOE



1 develops a levelized, all-in cost of a given resource option over a pre-  
2 defined analysis period on a per MWh basis. This approach allows for a  
3 direct comparison of the costs of the different wind projects over an  
4 extended time frame by distilling all key parameters related to costs and  
5 operational performance into a single dollar per MWh number.

6 **Q14. Please explain the inputs that are required to perform an LCOE**  
7 **calculation.**

8 A14. For an owned resource, the following input parameters are included: the  
9 acquisition cost of the project in dollars per kW, adjusted for the  
10 contribution of a tax equity partner that can realize the benefits of federal  
11 tax incentives; NIPSCO's weighted average cost of capital and capital  
12 structure projected as of December 31, 2019; the expected FOM costs and  
13 ongoing capital expenditures over the thirty-year planning horizon; the  
14 expected property taxes over time; cash payments to the tax equity partner;  
15 and the expected generation output in MWh for the resource over time.

16 For a PPA resource, the following input parameters are included: the PPA  
17 price in dollars per MWh over the term of the contract; the expected  
18 generation output in MWh for the resource over time; and the expected

1 market cost to replace the generation output after the expiration of the PPA  
2 contract term if it falls within the thirty-year planning horizon. The  
3 expected difference between the nodal price at the project and NIPSCO's  
4 load node is an input for both owned and PPA resources in order to  
5 quantify the expected congestion risk over time, as discussed further by  
6 NIPSCO Witness Campbell.

7 **Q15. What LCOE values did you calculate for the two wind resource tranches**  
8 **incorporated in the 2018 IRP's preferred portfolio?**

9 A15. The thirty-year LCOE of the 2020 wind acquisition was calculated to be  
10 \$38.99/MWh, based on the acquisition price, capacity factor, FOM costs,  
11 ongoing capital expenditures, and property taxes summarized above and  
12 an assumed thirty-year project life. The thirty-year LCOE of the 2021 wind  
13 PPA was calculated to be \$32.63/MWh based on the twenty-year PPA price  
14 summarized above plus an additional ten years of market-based energy  
15 costs to evaluate the total cost of energy over the full planning horizon.

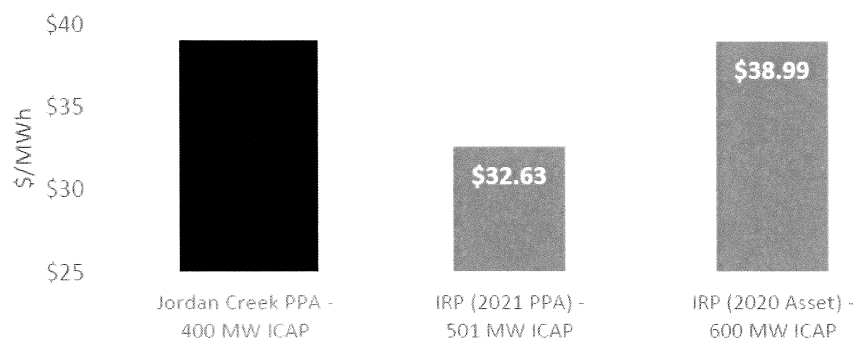
16 **Q16. What LCOE values did you calculate for the Jordan Creek Wind Energy**  
17 **PPA?**

1 A16. The thirty-year LCOE of the Jordan Creek Wind Energy PPA was calculated  
2 to be \$ [REDACTED] . This is based on a twenty-year nominal fixed PPA price  
3 of \$ [REDACTED] plus ten years of equivalent market-based energy and  
4 UCAP capacity costs after the expiration of the contract.

5 Q17. How do the LCOE values for the wind resource tranches incorporated in  
6 the 2018 IRP's preferred portfolio compare to the LCOE of the Jordan  
7 Creek Wind Energy PPA?

8 A17. Figure 1 illustrates that the LCOE of the Jordan Creek Wind Energy PPA is  
9 between the LCOE of the PPA resource tranche and the asset acquisition  
10 tranche evaluated in the 2018 IRP.

**Figure 1. Levelized cost of wind energy**



11 Q18. How does the relief requested in this proceeding support the conclusions  
12 of the 2018 IRP and its Short Term Action Plan?

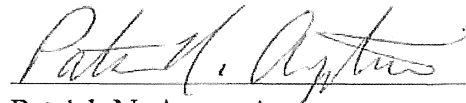
1   A18.   The operational and cost characteristics of the Jordan Creek Wind Energy  
2           PPA are consistent with the assumptions for new wind resources used in  
3           the 2018 IRP, which developed a preferred portfolio with approximately  
4           1,100 MW (ICAP) of wind additions in the 2020-2021 time period. On an  
5           LCOE basis, the cost of the Jordan Creek Wind Energy PPA is between the  
6           costs of the PPA and owned resource tranches evaluated in the 2018 IRP.  
7           In addition, the generation-weighted average LCOE of the three wind  
8           projects currently being pursued by NIPSCO (\$ [REDACTED]) is lower than  
9           the generation-weighted average of the two wind tranches used in the 2018  
10          IRP (\$36.07/MWh). The Short Term Action Plan called for prioritizing the  
11          acquisition of such wind projects prior to the phase-out of the PTC based  
12          on the finding that this produces substantial savings for NIPSCO's  
13          customers. Thus, the addition of the Jordan Creek Wind Energy PPA to  
14          NIPSCO's portfolio in 2020 is fully supportive of and consistent with the  
15          conclusions of the 2018 IRP and the recommended Short Term Action Plan.

16   **Q19. Does this conclude your prefiled direct testimony?**

17   A19.   Yes.

### VERIFICATION

I, Patrick N. Augustine, Principal at Charles River Associates, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge, information and belief.

  
Patrick N. Augustine

Dated: February 1, 2019