

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

PETITION OF THE CITY OF CRAWFORDSVILLE, )  
INDIANA, BY AND THROUGH ITS MUNICIPAL )  
ELECTRIC UTILITY, CRAWFORDSVILLE )  
ELECTRIC LIGHT AND POWER, FOR ) CAUSE NO. 45420  
APPROVAL OF A NEW SCHEDULE OF RATES )  
AND CHARGES FOR ELECTRIC SERVICE AND )  
FOR APPROVAL TO MODIFY ITS ENERGY COST )  
ADJUSTMENT PROCEDURES )

PRE-FILED VERIFIED SETTLEMENT TESTIMONY OF  
THOMAS A. GHIDOSSI, P.E.  
AND ATTACHMENT TAG-3  
ON BEHALF OF PETITIONER  
CRAWFORDSVILLE ELECTRIC LIGHT AND POWER

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PETITIONER'S EXHIBIT NO. 10

JANUARY 27, 2021

Respectfully Submitted,



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Counsel for Petitioner, CEL&P

**I. INTRODUCTION**

**Q1. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

A. My name is Thomas A. Ghidossi. My business address is 2950 East Harmony Road, Suite 265, Fort Collins, Colorado 80528.

**Q2. ARE YOU THE SAME THOMAS A. GHIDOSSI WHO PREVIOUSLY FILED DIRECT TESTIMONY IN THIS PROCEEDING ON BEHALF OF THE CITY OF CRAWFORDSVILLE, INDIANA (“CRAWFORDSVILLE” OR THE “CITY”) AND CRAWFORDSVILLE ELECTRIC LIGHT & POWER (“CEL&P” OR THE “UTILITY”)?**

A. Yes.

**Q3. DO YOU HAVE ANY UPDATES TO YOUR QUALIFICATIONS FROM THAT PREVIOUS TESTIMONY?**

A. Yes. I am now licensed as a Professional Engineer (Electrical) in the State of Indiana.

**Q4. WHAT ATTACHMENTS ARE YOU SPONSORING IN THIS SETTLEMENT TESTIMONY?**

A. The attachments to my settlement testimony include:

- Attachment TAG-3: Crawfordsville Electric Light & Power Contract Vegetation Management Estimate

**Q5. WHAT WORKPAPERS ARE YOU SPONSORING IN THIS CAUSE?**

A. I am submitting workpapers providing support for the proposed Vegetation Management expenses from 2021-2026.

**Q6. WERE THESE EXHIBITS, ATTACHMENTS AND WORKPAPERS PREPARED BY YOU OR UNDER YOUR SUPERVISION?**

1 A. Yes.

2 **Q7. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

3 A. I will discuss key terms pertaining to Vegetation Management (“VM”) and the revenue  
4 requirement to fund the Capital Improvement Plan (“CIP”) in the Stipulation and Settlement  
5 Agreement (“Settlement”) between CEL&P and the Indiana Office of the Utility Consumer  
6 Counselor (“OUCC”).

7 **Q8. PLEASE PROVIDE AN OVERVIEW OF YOUR TESTIMONY AND**  
8 **RECOMMENDATIONS.**

9 A. My testimony explains (1) my estimate prepared to settle the issue of the cost of contract  
10 Vegetation Management from 2021-2026, and (2) CEL&P’s settled annual revenue  
11 requirement component intended to support the CIP. Ultimately, I conclude that CEL&P’s  
12 as-settled contract Vegetation Management costs are reasonable and necessary, and that the  
13 CIP revenue requirement requested by CEL&P is necessary and reasonable to properly fund  
14 the full CIP. I recommend that both of these components, as integral parts of the Settlement,  
15 be approved by the Commission.

16 **II. CONTRACT VEGETATION MANAGEMENT**

17 **Q9. PLEASE DESCRIBE THE SETTLEMENT WITH RESPECT TO THE**  
18 **VEGETATION MANAGEMENT REVENUE REQUIREMENT.**

19 A. In Jennifer Wilson’s Direct Testimony (pp. 12 and 29), the Utility included \$660,000 as an  
20 adjustment to operating expenses to support VM. The Settling Parties agreed to \$558,510 in  
21 annual funding for vegetation management contract costs.

22 **Q10. PLEASE PROVIDE AN OVERVIEW OF THE CONTRACT VEGETATION**  
23 **MANAGEMENT PROGRAM.**

1 A. In 2018, CEL&P was provided a proposal for vegetation management by a qualified  
2 contractor, Plant Growth Management Services ("PGMS"), which OUCC Witness Eckert  
3 included as his Attachment MDE-2. However, CEL&P was not able to implement the  
4 planned program due to fiscal constraints related to the loss of revenues due to the 2016 rate  
5 design mathematical error. While CEL&P is currently on a seven-year vegetation  
6 management program, the Utility is behind and needs to catch up. As indicated in the PGMS  
7 proposal, the transition to a three-year cycle for the CEL&P distribution system is  
8 recommended. CELP's transmission system vegetation management plan was also  
9 unrealized due to fiscal constraints. In the case of transmission, a two-year plan was  
10 proposed by PGMS in order to address the more critical needs of a transmission system.

11 **Q11. IN YOUR OPINION, IS A THREE-YEAR VEGETATION MANAGEMENT CYCLE**  
12 **FOR DISTRIBUTION LINES AND A TWO-YEAR VEGETATION**  
13 **MANAGEMENT CYCLE FOR TRANSMISSION LINES REASONABLE?**

14 A. Yes. Vegetation management around overhead electric lines is critical to reducing outages  
15 and improving reliability of electric service. More tree-related outages occur when there are  
16 more years in a cycle. I believe a three-year VM cycle for distribution lines and a two-year  
17 VM cycle for transmission lines are reasonable for CEL&P.

18 **Q12. WHY ARE YOU PROVIDING A MORE SPECIFIC ESTIMATE FOR THE**  
19 **VEGETATION MANAGEMENT COST ADJUSTMENT?**

20 A. The 2018 PGMS proposal is three years old, and the vegetation on CEL&P's system has  
21 continued to grow while the Utility fell further and further behind on tree trimming. CEL&P  
22 asked me to provide an updated analysis of Total Predicted Six-Year Contract Maintenance  
23 Costs for both Distribution and Transmission for 2021-2026, based upon the information  
24 provided in the 2018 Audit.

1 **Q13. PLEASE EXPLAIN HOW YOU DEVELOPED THE ANNUAL ESTIMATED COSTS**  
2 **FOR THE 2021-2026 CONTRACT VEGETATION MANAGEMENT PROGRAM.**

3 A. As indicated in Attachment TAG-3, I utilized the 2018 PGMS proposal for contract  
4 vegetation management for the distribution and transmission systems as the base for  
5 determining projected costs for a new 2021-2026 VM plan. First, I adopted a three-year  
6 distribution cycle as recommended, and a two-year transmission cycle. Then I modified the  
7 PGMS estimates by several factors to establish the future annual costs. Finally, I totaled up  
8 the 2021-2026 planned expenditure and divided by six years to determine average annual  
9 contract vegetation management costs.

10 **Q14. WHAT FACTORS DID YOU USE TO MODIFY THE PGMS PROPOSAL IN**  
11 **ORDER TO PREPARE YOUR ESTIMATE FOR EACH YEAR?**

12 A. I used five factors: (1) annual escalation for contract vegetation management; (2) CEL&P's  
13 actual distribution and transmission system miles versus PGMS's estimate in its proposal;  
14 (3) cost savings as proposed by PGMS for a consistent year-over-year distribution  
15 maintenance plan; (4) CEL&P's actual contract vegetation management expenditures for  
16 2019 and 2020; and (5) the aging factor provided by PGMS to account for each year in  
17 which maintenance is delayed.

18 **Q15. HOW DID YOU DETERMINE AND APPLY THE ANNUAL ESCALATION**  
19 **FACTOR FOR CONTRACT VEGETATION MANAGEMENT?**

20 A. I researched prior annual cost indices from the Bureau of Labor Statistics to establish what  
21 I believe is an appropriate annual escalation factor of 1.9%.<sup>1</sup> I applied the annual escalation  
22 to the PGMS 2018 quoted pricing to obtain projected costs for 2021-2026.

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<sup>1</sup> NAICS 561730 Landscaping Services, Labor Code 37-3013 Tree Trimmers and Pruners, May 2019  
[http://www.bls.gov/oes/current/naics5\\_561730.htm](http://www.bls.gov/oes/current/naics5_561730.htm) (accessed January 21, 2021).

1 **Q16. WHAT WAS THE DIFFERENCE BETWEEN CEL&P'S ACTUAL DISTRIBUTION**  
2 **AND TRANSMISSION MILES AND PGMS'S QUOTE, AND HOW DID YOU**  
3 **ACCOUNT FOR THAT DIFFERENCE?**

4 A. CEL&P presently has 271.4 miles of overhead distribution lines and 13.34 miles of  
5 overhead transmission lines. PGMS's quote estimated 230 miles of overhead distribution  
6 lines and 18 miles of overhead transmission lines. I established correction factors to apply  
7 to PGMS's quoted prices of 118% for distribution and 74% for transmission. As a result,  
8 the quoted pricing for CEL&P's distribution system VM was increased by 18% and the  
9 quoted pricing for CEL&P's transmission system was reduced by 26% to more properly  
10 reflect the actual work that will be required.

11 **Q17. HOW DID YOU APPLY THE COST SAVINGS DESCRIBED BY PGMS FOR A**  
12 **CONSISTENT YEAR-OVER-YEAR PLAN?**

13 A. PGMS described a cost saving of 30% for the second 3-year Distribution Maintenance  
14 Schedule if it followed directly on a prior, completed 3-year program (see OUCC  
15 Attachment MDE-2, p. 3). This savings was applied to the proposed 2024-2026 costs for  
16 distribution maintenance.

17 **Q18. HOW DID YOU UTILIZE CEL&P'S PRIOR CONTRACT VEGETATION**  
18 **MANAGEMENT EXPENDITURES FOR 2019-2020 IN YOUR ESTIMATING**  
19 **PROCESS?**

20 A. I used the prior contract expenses to develop an approximation for how much distribution  
21 and transmission maintenance was performed in 2019 and 2020 by comparing the  
22 expenditures with PGMS's estimates of a full program of vegetation management for those  
23 years. The analysis results were that 46% of contract maintenance was performed on the  
24 distribution system and 9% on the transmission system.

1 **Q19. HOW DID YOU APPLY THE AGING FACTOR FOR DELAYED MAINTENANCE?**

2 A. PGMS described a 3.5% "Aging Factor" that would apply for each year that maintenance  
3 was delayed (*Id.*). I applied that factor to the delayed distribution and transmission  
4 maintenance factors to increase the pricing of the first maintenance periods to make up for  
5 the delayed maintenance. As a result, the base cost of distribution maintenance for the 2021-  
6 2023 period increased by 1.9%, and the base cost of transmission maintenance for the 2021-  
7 2022 period increased by 3.2%.

8 **Q20. WHAT IS THE FINAL FIGURE YOU CAME TO FOR THE AVERAGE ANNUAL**  
9 **COST FOR CONTRACT MAINTENANCE?**

10 A. Using all of these factors and implementing two three-year distribution cycles and three-  
11 two-year transmission cycles, the average annual cost for contract maintenance over the  
12 2021-2026 period would be \$558,510.

13 **Q21. DOES THIS FIGURE INCLUDE ANY IN-HOUSE VM EXPENSES?**

14 A. No, it does not.

15 **Q22. WOULD YOU EXPECT CEL&P TO CONTINUE TO HAVE IN-HOUSE VM**  
16 **EXPENSES EVEN IF A FULL CONTRACT VM PROGRAM WAS IMPLEMENTED?**

17 A. Yes. In my experience, contractors are typically assigned set areas or line sections for work  
18 and are most efficient when performing the work from start to finish in the area or section.  
19 When the need for VM work at individual locations arises, for example, a broken tree branch  
20 or a tree-vehicle interaction, asking a contract crew to stop their work and address the single  
21 issue is very inefficient and would carry a significant cost adder to CEL&P. It is also my  
22 understanding that the VM contract would not cover tree trimming in response to storms.  
23 Therefore, I expect that CEL&P's in-house vegetation management personnel and/or

1 linemen would be the best means of dealing with tree trimming related to broken branches,  
2 accidents and storms.

3 **III. CAPITAL IMPROVEMENT PLAN REVENUE REQUIREMENT**

4 **Q23. PLEASE DESCRIBE THE SETTLEMENT REVENUE REQUIREMENT WITH**  
5 **RESPECT TO THE CAPITAL IMPROVEMENT PLAN?**

6 A. In Ms. Wilson's Direct Testimony, the Utility requested an annual revenue requirement to  
7 fund its Capital Improvement Plan of \$4,432,804 (Wilson Direct, p. 13). Through  
8 negotiations, the Settling Parties agreed to an annual revenue requirement to fund the CIP  
9 of \$4,029,822. This amount funds the total 2021-2026 CIP of \$22,164,022.

10 **Q24. HOW WILL THE CAPITAL PROJECTS EXPECTED TO BEGIN IN 2021 BE**  
11 **FUNDED WHILE THIS CASE IS PENDING?**

12 A. In its original proposal, and in the Settlement, CEL&P proposed to fund the 2021 CIP  
13 projects in the amount of \$1,142,609 from the current balance in its Depreciation Fund. This  
14 was largely due to the timing of when a Final Order from the Commission is expected in this  
15 Cause. The revenue increase was not likely to begin to flow to the Utility through customer  
16 bills until the second half of 2021. In order to keep the CIP projects on track, CEL&P must  
17 begin to execute that plan now, while this case is still pending. The only funds CEL&P has  
18 available for this purpose are in its Depreciation Fund.

19 **Q25. WHAT WAS THE NATURE OF THE ADJUSTMENT TO THE CAPITAL**  
20 **IMPROVEMENT PLAN IN THE AS-SETTLED REVENUE REQUIREMENT?**

21 A. CEL&P's original CIP funding proposal was determined by dividing the 2022-2026  
22 components of its CIP budget of \$22,164,022 by 5 years, equaling 4,432,804. The remainder  
23 of the CIP for years 2022 through 2026 will be funded by the revenue contribution from the



1 new rates. CEL&P anticipates that its new rates will go into effect late in the third quarter  
2 of 2021; therefore, the revenue contribution for the balance of CIP projects (\$22,164,022)  
3 will occur over approximately 5.5 years. The proposed annual revenue requirement for  
4 settlement was derived by dividing the total \$22,164,022 by 5.5 years equaling \$4,029,822.

5 **Q26. DID THE OUCC PROVIDE ANY TESTIMONY REGARDING THE**  
6 **COMPONENTS OF THE CAPITAL IMPROVEMENT PLAN?**

7 A. Yes. Witness Anthony A. Alvarez stated in his Direct Testimony that he did not recommend  
8 any line-item adjustments to CEL&P's 2021-2026 CIP. (Alvarez Direct, p. 2).

9 **IV. SUMMARY AND CONCLUSION**

10 **Q27. ARE THE VM AND CIP AMOUNTS IN THE SETTLEMENT AGREEMENT FAIR,**  
11 **REASONABLE, AND IN THE PUBLIC INTEREST?**

12 A. Yes. The terms agreed to in this Settlement with respect to the VM and CIP reflect a  
13 compromise that achieves a desirable and beneficial outcome for CEL&P and its customers.  
14 The Settlement terms allow CEL&P to collect sufficient revenue to perform appropriate  
15 VM and fund the CIP over the course of the next six years.

16 **Q28. WHAT ARE YOUR RECOMMENDATIONS?**

17 A. I recommend that the Settlement Agreement terms for Vegetation Management and the  
18 Capital Improvement Plan revenue requirements be accepted and approved. While my  
19 settlement testimony is limited to the VM and CIP terms, I participated in all of the  
20 settlement negotiation sessions with the OUCC, and observed good faith negotiations and  
21 reasonable resolutions from both sides on all of the issues in the case.

22 **Q29. DOES THIS CONCLUDE YOUR TESTIMONY?**

23 A. Yes.

**VERIFICATION**

I affirm under the penalties of perjury that the foregoing Prefiled Verified Settlement Testimony is true to the best of my knowledge, information and belief as of the date here filed.



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Thomas A. Ghidossi, P.E.

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Crawfordsville Electric Light & Power  
Contract Vegetation Management  
T. Ghidossi, P.E.

Assumed Annual Inflation Escalation for Contract Vegetation Maintenance	1.9%	NAICS 561730 Landscaping Services, Labor Code 37-3013 Tree Trimmers and Pruners, May 2019 (latest data), <a href="https://www.bls.gov/oes/current/naics5_561730.htm">https://www.bls.gov/oes/current/naics5_561730.htm</a>
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CELP System Data	
Distribution Line Miles	271.4
Transmission Line Miles	13.34

Data from PGMS 2018 Audit (Attachment DR 4.2)	Amount	Notes
<b>Distribution System</b>		
Distribution Line Miles Estimated by PGMS	230	Note that PGMS underestimates Distribution Miles
Total Cost Projection from 2018 Survey	\$ 1,295,352	Assumes work can be accomplished in 2019-2021
Annual Cost for first 3-Year Distribution Maintenance Schedule (2019-2021)	\$ 458,147	
Annual Cost for second 3-Year Distribution Maintenance Schedule (2022-2024)	\$ 320,703	Includes 30% cost savings based on consistent, on-going maintenance commitment
Annual Cost for third 3-Year Distribution Maintenance Schedule (2025-2027)	\$ 240,527	Includes additional 25% cost savings based on consistent, on-going maintenance commitment
<b>Transmission System</b>		
Transmission Line Miles Estimated by PGMS	18	Note that PGM overestimates Transmission Miles
Total Cost Projection from 2018 Survey	\$ 200,826	Assumes work can be accomplished in 2019-2020
Annual Cost for first two-year Transmission Maintenance Schedule (2019-2020)	\$ 100,413	
Predicted "Aging Factor" for each year maintenance is delayed	3.5%	

Actual Expenditures for Contract Distribution Maintenance	Amount
<b>Distribution System (Response 4.2.C)</b>	
2019	\$ 160,136
2020 (January through September)	\$ 261,146
<b>Transmission System (Response 4.3.C)</b>	
2019	\$ 14,001
2020 (January through September)	\$ 3,605

Contract Maintenance Difference for 2019-2020 partial (Projection - Actual)	Amount	Notes
Distribution (\$)	\$ 495,011	(+)=Shortfall
Distribution % completed based solely on contract maintenance cost	46%	
Transmission (\$)	\$ 183,219	(+)=Shortfall
Transmission % completed based solely on contract maintenance cost	9%	

Predicted Contract Maintenance Costs for 2021-2026 based on 2019-2020 history	Amount	Notes
<b>Distribution</b>		
Correction Factor for Underestimated Distribution Line Miles	118%	Applied to Base Cost from 2018
2021-2023 Period Base Cost	\$ 1,587,151	Based on 2-year escalation from 2018 estimate
2024-2026 Period Base Cost	\$ 1,247,318	Based on 5-year escalation from 2018 estimate, with 30% cost savings for second 3-Year Distribution Maintenance Schedule
Calculate Distribution Aging Factor for 2019-2020 Maintenance not performed		
Gap	54%	
Calculated Distribution Aging Factor (Gap * Aging Factor)	1.9%	Applies to 2021-2023 Period Base Cost to address maintenance gap.
Applied to First Three-Year Maintenance Period Base Cost		
2021-2023 Period Cost with Aging Factor:	\$ 1,617,161	
<b>Total Predicted Six-Year Contract Maintenance Costs - Distribution for 2021-2026</b>	<b>\$ 2,864,479</b>	
<b>Transmission</b>		
Correction Factor for Overestimated Transmission Line Miles	74%	Applied to Base Cost from 2018
2021-2022 Period Base Cost	\$ 154,544	Based on 2-year escalation from 2018 estimate
2023-2024 Period Base Cost	\$ 160,472	Based on 4-year escalation from 2018 estimate
2025-2026 Period Base Cost	\$ 166,628	Based on 6-year escalation from 2018 estimate
Calculate Transmission Aging Factor for 2019-2020 Maintenance not performed		
Gap	91%	
Calculated Distribution Aging Factor (Gap * Aging Factor)	3.2%	Applies to 2021-2023 Period Base Cost to address maintenance gap.
Applied to First Two-Year Maintenance Period Base Cost		
2021-2022 Period Cost with Aging Factor:	\$ 159,479	
<b>Total Predicted Six-Year Contract Maintenance Costs - Transmission for 2021-2026</b>	<b>\$ 486,579</b>	
<b>Grand Total Contract Maintenance Costs for 2021-2026</b>	<b>\$ 3,351,058</b>	
# of Years	6	
<b>Average Annual Cost for Contract Maintenance</b>	<b>\$ 558,510</b>	