#### STATE OF INDIANA

#### INDIANA UTILITY REGULATORY COMMISSION

| PETITION OF SOUTHERN INDIANA GAS AND          |           |       |
|---|-----------|-------|
| ELECTRIC COMPANY D/B/A CENTERPOINT ENERGY     | )         |       |
| INDIANA SOUTH PURSUANT TO INDIANA CODE CH. 8- | )         |       |
| 1-40.5 FOR (1) AUTHORITY TO (A) ISSUE         | )         |       |
| SECURITIZATION BONDS; (B) COLLECT             | )         |       |
| SECURITIZATION CHARGES; AND (C) ENCUMBER      | )         |       |
| SECURITIZATION PROPERTY WITH A LIEN AND       | )         |       |
| SECURITY INTEREST; (2) A DETERMINATION OF     | CAUSE NO. | 45/22 |
| TOTAL QUALIFIED COSTS AND AUTHORIZATION OF    | )         |       |
| RELATED ACCOUNTING TREATMENT; (3)             | )         |       |
| AUTHORIZATION OF ACCOUNTING TREATMENT         | )         |       |
| RELATED TO ISSUANCE OF SECURITIZATION BONDS   | )         |       |
| AND IMPLEMENTATION OF SECURITIZATION          | )         |       |
| CHARGES; (4) APPROVAL OF PROPOSED TERMS AND   | )         |       |
| STRUCTURE FOR THE SECURITIZATION FINANCING;   | )         |       |
| (5) APPROVAL OF PROPOSED TARIFFS TO (A)       | )         |       |
| IMPLEMENT THE SECURITIZATION CHARGES          | )         |       |
| AUTHORIZED BY THE FINANCING ORDER IN THIS     | )         |       |
| PROCEEDING, (B) REFLECT A CREDIT FOR          | )         |       |
| ACCUMULATED DEFERRED INCOME TAXES, AND (C)    | )         |       |
| REFLECT A REDUCTION IN PETITIONER'S BASE      | )         |       |
| RATES AND CHARGES TO REMOVE ANY QUALIFIED     | )         |       |
| COSTS FROM BASE RATES; AND (6) ESTABLISHMENT  | )         |       |
| OF A TRUE-UP MECHANISM PURSUANT TO INDIANA    | )         |       |
| CODE § 8-1-40.5-12(c).                        |           |       |

## **VERIFIED PETITION OF SOUTHERN INDIANA GAS AND ELECTRIC COMPANY**

SOUTHERN INDIANA GAS AND ELECTRIC COMPANY, INC. D/B/A CENTERPOINT ENERGY INDIANA SOUTH ("Petitioner" or "CEI South") respectfully represents and shows the Commission that:

**1.** <u>Petitioner's Organization, Business and Properties</u>. Petitioner is an operating public utility incorporated under the laws of the State of Indiana. Petitioner has its principal office at 211 N.W. Riverside Drive, Evansville, Indiana 47708. Petitioner is a "public utility" within the

meaning of that term in Ind. Code § 8-1-2-1(a) and an "electric utility" within the meaning of that term in Ind. Code § 8-1-40.5-3 and is subject to the jurisdiction of this Commission in the manner and to the extent provided by the laws of the State of Indiana. Petitioner has charter power and authority to engage in, and is engaged in, the business of rendering retail electric service solely within the State of Indiana under indeterminate permits, franchises, and necessity certificates heretofore duly acquired. CEI South owns, operates, manages, and controls, among other things, plant, property, equipment, and facilities which are used and useful for the production, storage, transmission, distribution, and furnishing of electric service to approximately 150,000 electric consumers in southwestern Indiana. Its service territory is spread throughout seven counties: Pike, Gibson, Dubois, Posey, Vanderburgh, Warrick and Spencer. Petitioner also renders gas utility service to approximately 114,000 customers in southwestern Indiana. Petitioner is a wholly-owned subsidiary of Vectren Utility Holdings, Inc. ("VUHI"), which is a wholly-owned subsidiary of Vectren Corporation. Vectren Corporation is a wholly-owned subsidiary of CenterPoint Energy, Inc., a holding company whose stock is publicly traded and listed on the New York Stock Exchange.

CEI South's current generation mix consists of approximately 1,329 megawatts ("MWs") of installed capacity with a heavy reliance on coal and limited ownership of natural gas or renewables. CEI South faces relatively near-term decisions about investments in its generation portfolio and is investing in a diversified generation portfolio comprising wind, solar, storage, and natural gas- and coal-fired generation resources. CEI South has filed proceedings before the Commission in Cause Nos. 45501, 45564 (pending) and 45600 to implement its Generation Transition Plan. As a part of that Generation Transition Plan, CEI South plans to retire A.B. Brown Units 1 and 2 within twenty-four (24) months of this Petition.

# 2. Executive Summary of Request (170 IAC 4-10-5(b)(4)). 1

Securitization provides a lower cost means for CEI South to recover the qualified costs than traditional utility financing methods. Traditional utility financing refers to financing via the utility's balance sheet, including traditional debt and equity. Interest rates associated with securitization bonds are historically lower than traditional utility financing (i.e., the utility's cost of capital), thereby reducing the cost to customers.

Background of Securitization in Indiana. Senate Enrolled Act 386, codified at A. Indiana Code chapter 8-1-40.5 (the "Securitization Act"), was enacted in 2021 by the Indiana General Assembly to establish a pilot program for securitization of retired electric utility assets. Utility securitization is a financial tool that may reduce the overall cost to customers due to the retirement of generation assets. All Indiana investor-owned electric utilities are in the process of transitioning from aging generation resource portfolios, heavily reliant on coal, to more diverse portfolios consisting largely of renewable resources and natural gas, with coal playing a much smaller role. By enacting the Securitization Act, the General Assembly enabled the Commission to examine the potential effectiveness of securitization as a method to reduce customer costs arising from this transition, focusing on smaller public electric utilities likely to face the greatest challenges in making that transition. Petitioner, the smallest of Indiana's public electric utilities, is currently the only one that meets the statutory criterion to seek securitization approval (i.e., utilities serving no more than 200,000 customers (Ind. Code § 8-1-40.5-3(3)). Hence, examining the effectiveness of securitization in Petitioner's efforts to reduce customer costs while transitioning away from coal-based generation is likely to be particularly helpful in studying

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<sup>&</sup>lt;sup>1</sup> Appendix A to this Petition contains a list of the CEI South witnesses supplying direct testimony in this proceeding and a brief overview of topics covered by each.

whether the General Assembly may want to make this transition-planning tool more widely available.

The Securitization Act enables an electric utility to use securitization to recover "qualified costs," defined in the statute to mean "the net original cost of the [electric generation facility to be retired] and any associated investments, as reflected on the electric utility's accounting system, and as adjusted for depreciation to be incurred until the facility is retired, together with:

- (1) costs of:
  - (A) removal; and
  - (B) restoration, as applicable;

of the facility, any associated improvements, and facility grounds;

- (2) the applicable portion of investment tax credits associated with the facility and any associated investments;
  - (3) costs of issuing, supporting, and servicing securitization bonds;
  - (4) taxes related to the recovery of securitization charges; and
- (5) any costs of retiring and refunding the electric utility's existing debt and equity securities in connection with the issuance of securitization bonds."

Ind. Code § 8-1-40.5-6.

The Securitization Act allows for the "qualified costs" to be recovered via "securitization charges" which are defined as "nonbypassable amounts that are:

- (1) approved by the commission under a financing order to allow for the full recovery of qualified costs by an electric utility;
- (2) collected from all retail customers and customer classes of the electric utility, including any customer that:
  - (A) is participating in:
    - (i) a net metering program under 170 IAC 4-4.2;
    - (ii) a distributed generation program under IC 8-1-40; or

(iii) a feed-in-tariff program;

offered by the electric utility; or

- (B) supplies at least part of the customer's own electricity demand:
- (3) charged for the use or availability of electric services; and
- (4) collected by the electric utility, its successors, an assignee, or any other collection agent as provided for in the financing order."

Ind. Code § 8-1-40.5-8.

Not later than two hundred forty (240) days after the date a petition is filed by an electric utility under Ind. Code § 8-1-40.5-10(a), the Commission must conduct a hearing and issue an order on the petition. Pursuant to Ind. Code § 8-1-40.5-10(b), the Commission shall approve the issuance of securitization bonds, the collection of securitization charges, and the encumbrance of securitization property with a lien and security interest under Ind. Code § 8-1-40.5-15 if the Commission: (1) makes the findings set forth in § 8-1-40.5-10(d); and (2) finds that the net present value of the total securitization charges to be collected under the Commission's financing order is less than the amount that would be recovered through traditional ratemaking if the electric utility's qualified costs were included in the electric utility's net original cost rate base and recovered over a period of not more than twenty (20) years. The subsection (d) findings the Commission must make are:

- (1) a determination of the amount of the electric utility's qualified costs;
- (2) a finding that the proceeds of the authorized securitization bonds will be used solely for the purposes of reimbursing the electric utility for qualified costs, that the electric utility's books and records will reflect a reduction in rate base associated with the receipt of proceeds from the securitization bonds, and that such reduction will be reflected in retail rates when the securitization bonds are issued;

- (3) a finding that the expected structuring and the expected pricing of the securitization bonds will result in reasonable terms consistent with market conditions and the terms of the financing order;
- (4) a finding that the electric utility has demonstrated that it will make, subject to approval by the Commission, capital investments in Indiana in an amount equal to or exceeding the amount of the electric utility's qualified costs, over a period of not more than seven (7) years immediately following the planned issuance date of the securitization bonds;
- (5) a finding that (A) the electric utility has proposed a reasonable mechanism to reflect a reduction in the electric utility's base rates and charges upon the assessment of securitization charges on customer bills, so as to remove any qualified costs from the electric utility's base rates, and (B) the mechanism will provide timely rate savings for customers; and
  - (6) a determination that the proposal is just and reasonable.
- **B.** Relief Requested. CEI South files this Petition pursuant to Indiana Code ch. 8-1-40.5, and requests the Commission issue a Financing Order in substantially the same form as is attached to the Direct Testimony of Brett A. Jerasa filed with Petitioner's case-in-chief in this proceeding. The requested Financing Order (1) approves the recovery of Qualified Costs through securitization, including costs incurred to issue and ongoing costs to maintain the Securitization Bonds ("financing costs"), in the amount of approximately \$359,397,933; (2) authorizes, subject to the terms of the Financing Order, CEI South to issue Securitization Bonds in an amount of approximately \$350,125,000 for reimbursement of Qualified Costs; (3) authorizes CEI South to impose, collect, and receive Securitization Charges over the life of the Securitization Bonds (but not longer than twenty (20) years); (4) approves the structure of the proposed securitization financing through an issuance advice letter process; (5) approves the encumbrance of

Securitization Property with a valid and enforceable lien and security interest; (6) approves the adjustment mechanism set forth in the Financing Order to account for over collections and under collections of Securitization Charges and ensure recovery of amounts sufficient to provide all payments of debt service and other required amounts and charges in connection with the securitization bonds; and (7) approves Petitioner's proposed Tariffs to implement Securitization Charges, an annual credit to customers for accumulated deferred income taxes ("ADIT") associated with the retiring generation assets that are the subject of this proceeding, and any credits or rate reductions to remove Qualified Costs from CEI South's existing rates. Petitioner asks the Commission to make the findings set forth in the proposed Financing Order, including those findings required under Ind. Code §§ 8-1-40.5-10, -12 and -15, as more fully described below.

**C.** Qualified Costs.<sup>2</sup> CEI South's Estimated Total Qualified Costs are \$359,397,933, consisting of the following:

| Type of Cost  | Amount as of 2/28/2023 |
|---|------------------------|
| Brown Units 1 & 2 Original Cost                                       | \$798,297,876          |
| Accumulated Depreciation (excluding Cost of Removal)                  | (534,035,130)          |
| Cost of Removal Reserve   | (6,042,788)            |
| Regulatory Asset  | 59,557,019             |
| Estimated Total Cost to Decommission, Demolish and Restore Site       | 26,771,245             |
| Subtotal  | 344,548,222            |
| Estimated Expert Support Costs  | \$885,000              |
| Estimated Cost to Issue Securitization Bonds                          | \$4,691,778            |
| Estimated Total Qualified Costs subject to securitization at issuance | \$350,125,000          |
| Estimated Ongoing Fees  | \$9,272,933            |
| Estimated Total Qualified Costs <sup>3</sup>                          | \$359,397,933          |

<sup>&</sup>lt;sup>2</sup> Sections 2.C and 2.D of this Verified Petition contain Petitioner's best estimate of the amount and terms of the securitization. 170 IAC 4-10-5(b)(1).

<sup>&</sup>lt;sup>3</sup> Estimate does not include interest on securitization bonds.

Petitioner's total jurisdictional electric rate base as of December 31, 2021 is \$1,659,751,577. The best estimate of the total jurisdictional rate base at the time synchronized with the best estimate of qualified costs at time of anticipated bond issuance is \$1,859,485,002.4 The Estimated Total Qualified Costs are at least five percent (5%) of Petitioner's jurisdictional rate base both as of the date of this Petition and as of the projected date of issuance of the Securitization Bonds. Detailed descriptions of and support for the Qualified Costs are contained in the Direct Testimony of CEI South witnesses Brett A. Jerasa, Jessica L. Thayer and James T. Kopp. CEI South's case-in-chief presents the total expected Qualified Costs as of a projected date in time for issuance of the Securitization Bonds. In this case, CEI South uses February 28, 2023 as the projection date, while acknowledging that, to the extent the actual issuance is later than that date, it would cause relative Qualified Costs (all else being equal) to be approximately \$2.0 million per month less. As explained in the Direct Testimony of Brett A. Jerasa and Ryan P. Harper, any delay from February 28, 2023 for securitization bond issuance will not cause the net present value of the Securitization Charges to exceed the net present value under traditional ratemaking.

#### D. Proposed Securitization Transaction.

Creation of Special Purpose Entity. CEI South will create a wholly owned Delaware limited liability company subsidiary ("special purpose entity" or "SPE"). The SPE will be designed to be a bankruptcy-remote limited purpose entity that will not be affected by any bankruptcy of CEI South, its affiliates, or respective successors. An Amended & Restated LLC Agreement will be signed by CEI South as the sole member of the SPE and will govern the conduct

<sup>&</sup>lt;sup>4</sup> 170 IAC 4-10-5(b)(3).

and governance of the SPE. A copy of the draft Amended & Restated LLC Agreement is provided as Attachment BAJ-10 to the Direct Testimony of Brett A. Jerasa.

Creation and Transfer of Securitization Property. The Financing Order will establish the mechanism for the creation of "Securitization Property." Pursuant to Ind. Code § 8-1-40.5-11, Securitization Property includes (1) the right to impose, collect, and receive securitization charges, as authorized under the financing order, in an amount necessary to provide for the full recovery of all qualified costs; (2) the right under the financing order to obtain periodic adjustments of securitization charges under Ind. Code § 8-1-40.5-12(c); and (3) all revenue, collections, payments, money, and proceeds arising out of the rights and interests described in Ind. Code § 8-1-40.5-11.

CEI South will transfer, via a true sale, its rights in Securitization Property to the SPE. A draft of the proposed Purchase and Sale Agreement is included as Attachment BAJ-9 to the Direct Testimony of Brett A. Jerasa.

(3) <u>Securitization Bonds.</u> The SPE will issue "Securitization Bonds" to investors and transfer the net proceeds from the sale of the Securitization Bonds to CEI South in consideration for the transfer of the Securitization Property. The Securitization Bonds will be issued pursuant to an Indenture and a series supplement, which will be administered by an Indenture Trustee. The Securitization Bonds will be secured by and payable solely out of the corresponding Securitization Property created pursuant to the Financing Order. The preliminary proposed structure for the

<sup>&</sup>lt;sup>5</sup> Per Ind. Code § 8-1-40.5-11, "Securitization Property" means "means the rights and interests of an electric utility, or its successor, under a financing order, as described in section 11 [Ind. Code § 8-1-40.5-11]."

<sup>&</sup>lt;sup>6</sup> Per Ind. Code § 8-1-40.5-7, "Securitization Bonds" mean "bonds, debentures, notes, certificates of participation, certificates of a beneficial interest, certificates of ownership, or other evidences of indebtedness that: (1) are issued by an electric utility, its successors, or an assignee under a financing order; (2) have a term of not more than twenty (20) years; and (3) are secured by, or payable from, Securitization Property."

Securitization Bonds is contained in the Direct Testimony of Brett A. Jerasa, including the balance for each of two tranches (issued on the same date), the average life, indicative yield, scheduled final payment dates, and legal final maturity dates, among other details. Petitioner is proposing a fifteen-year scheduled final payment date with legal final maturity date of seventeen years to balance customer savings with intergenerational equity issues. The Securitization Bonds are expected to be fixed interest rate bonds, to achieve predictable savings for utility customers as well as the AAA ratings typically assigned to utility securitizations. The role of the rating agencies and requirements to achieve the desired AAA rating are outlined in the Direct Testimony of Brett A. Jerasa and Eric Chang.

The proceeds from the sale of the Securitization Bonds will be used, directly or indirectly to reimburse CEI South's Qualified Costs (described above).

# (4) <u>Securitization Charges.</u>

CEI South's proposed Securitization Charges are presented in its proposed Securitization of Coal Plants ("SCP") Tariff described below. The Securitization Charges will become effective upon issuance of the Securitization Bonds. The SCP Tariff is designed to ensure the nonbypassability of the Securitization Charges. The proposed Securitization Charges are calculated based on a forecasted annual revenue requirement over the proposed fifteen-year expected life of the Securitization Bonds, initially estimated to be \$32.9 million on an annual basis. The revenue requirement is equal to the annual principal payments, interest payments, and ongoing costs to service the Securitization Bonds over the proposed fifteen-year period through the scheduled final payment date.

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<sup>&</sup>lt;sup>7</sup> This is the best estimate of the proposed term in years of the Securitization Bonds. 170 IAC 4-10-5(b)(2).

(5) Servicing Agreement and Administrative Agreement. CEI South will act as a collection agent or "Servicer" for the SPE and the SPE's right to collect and receive Securitization Charges, pursuant to a Servicing Agreement. A draft of the Servicing Agreement is provided as Attachment BAJ-7 to the Direct Testimony of Brett A. Jerasa. A third-party indenture trustee will be appointed to, among other things, receive and process Securitization Charges from the Servicer, calculate the amounts due to bondholders on each payment date, and allocate collections in accordance with the priority of payments for the transaction.

In addition, CEI South will provide administrative services to the SPE pursuant to an Administrative Agreement. Services provided under the Administrative Agreement include, without limitation, maintaining general accounting records, preparing quarterly and annual financial statements, arranging for annual audits of the SPE's financial statements, preparing all required external financial filings, preparing any required income or other tax returns, and related support. Petitioner's proposed estimated annual administration fee is \$75,000 plus reimbursement of third-party expenses. A draft of the Administration Agreement is provided as Attachment BAJ-8 to the Direct Testimony of Brett A. Jerasa.

Issuance Advice Letter. Petitioner proposes to use an Issuance Advice Letter process to update the Commission as to the final structure and pricing of the Securitization Bonds. Actual structure and pricing will not be known until pricing and issuance of the Securitization Bonds is complete. A draft form of Issuance Advice Letter is provided as Attachment BAJ-5 to the Direct Testimony of Brett A. Jerasa. Petitioner proposes to provide a copy of the draft final Issuance Advice Letter to the Commission no later than two weeks before marketing the Securitization Bonds. Petitioner proposes to provide a copy of the final Issuance Advice Letter within three (3) business days after pricing of the Securitization Bonds, to provide the Commission

an opportunity to review and reject, no later than noon on the 4<sup>th</sup> business day after pricing, the Issuance Advice Letter if Securitization Bonds about to be issued would be inconsistent with the Financing Order in this Cause or the Securitization Act. Absent a rejection of the Issuance Advice Letter by the Commission, the Securitization Bonds would close on the 5<sup>th</sup> business day after pricing.

Through the Issuance Advice Letter process described above, CEI South will provide an updated net present value analysis, which will reflect the actual Qualified Costs.

Adjustment Mechanism. CEI South will, at least annually, apply an "adjustment mechanism" to the Securitization Charges to (i) correct any over collections or under collections of Securitization Charges during the twelve (12) months preceding the date of the filing of CEI South's true-up application under Ind. Code § 8-1-40.5-12(c) and (ii) ensure the timely and complete payment of the debt service and all other required amounts and charges in connection with the Securitization Bonds. Any over collection or under collection will be given back or charged, respectively, to customers based on four coincident peak ("4CP") allocation, regardless of how each rate class contributed to the over- or under-collection.

If necessary, Petitioner will file with the Commission outside of the annual process set forth above as needed to ensure enough funds will be collected to make timely bond payments and pay other ongoing costs. Petitioner anticipates true-up adjustments will occur more than one time in the last year the Securitization Bonds are expected to be outstanding.

(8) <u>Rate Reduction.</u> Petitioner's case-in-chief includes a proposed rate reduction to timely reflect a reduction in rate base associated with the receipt of proceeds from the

Securitization Bonds. The rate reduction will be implemented through a Securitization Rate Reduction Tariff ("SRR Tariff") as described in Paragraph 4.C below.

3. Net Present Value Analysis. Petitioner's case-in-chief includes an analysis comparing the net present value ("NPV") of the proposed Securitization Charges with the NPV of the recovery of the Qualified Costs through traditional ratemaking, over a period not to exceed twenty (20) years. The NPV analysis calculates the revenue requirement associated with traditional ratemaking using the estimated retiring assets' year-end rate base for the years 2023-2033 and applying Petitioner's current pre-tax rate of return to establish the annual return on rate base, to which is added the depreciation and amortization of the regulatory assets being securitized as described in greater detail in the Direct Testimony of Ryan P. Harper. The method employed to calculate the revenue requirement for the Securitization Bond payments is described above in Paragraph 2.D.(4). The securitization financing analysis assumes a 15-year scheduled final payment date for the Securitization Bonds and a weighted average coupon rate of 4.46%.

The NPV analysis shows that the cost to customers on a present value basis of recovering the total Securitization Charges through securitization (estimated to be approximately \$249 million, reduced further by approximately \$21 million for accumulated deferred income taxes (described below)) will be less than the amount that would be recovered through traditional ratemaking methods if the Qualified Costs were included in CEI South's net original cost rate base and recovered over a period of not more than twenty (20) years (estimated to be approximately \$286 million).

#### 4. Proposed Tariffs.

Securitization of Coal Plants ("SCP"). Petitioner's proposed preliminary A. Securitization Charges are shown in its proposed Securitization of Coal Plants ("SCP") Tariff (Attachment MAR-1 to the Direct Testimony of Matthew A. Rice). Petitioner proposes to allocate the revenue requirement for the Securitization Charges based on the 4CP allocation factor percentages approved by the Commission in September 2020 in an Order in Cause No. 43354-MCRA 21 S1. Those allocation factor percentages were approved due to material changes in electric load and the number of customers since the time of Petitioner's last base rate case (Cause No. 43839) in one of Petitioner's customer classes. Because street lighting customers have a zero percent allocation under the 4CP method, due to the latter being based on meeting a peak that traditionally happens in the late afternoon in summer, when street lights are not operating, Petitioner is proposing to allocate 0.45% of the Securitization Charge revenue requirement to street lighting customers prior to allocating the remaining portion of the Securitization Charge revenue requirement using the 4CP allocation factors described above. Street lighting is projected to account for 0.45% of total sales for 2023. This approach is necessary to ensure the Securitization Charges are nonbypassable in compliance with Ind. Code §§ 8-1-40.5-8 and -12(b) and that the opportunity for a AAA rating from rating agencies is preserved.

In most cases, the Securitization Charges are based on metered kWhs; however, for residential, small commercial service, demand general service, and Rate OSS customers, in order to ensure that the Securitization Charges are applied to all customers and customer classes in accordance with Ind. Code §§ 8-1-40.5-8 and -12(b), CEI South is proposing to use a "minimum bill" mechanism to place a floor on the level of consumption to which the Securitization Charges are applied. The "minimum bill" mechanism is described in the Direct Testimony of Ralph N. Zarumba and Matthew A. Rice.

- B. Securitization ADIT Credit ("SAC"). Petitioner is proposing a credit to provide customers the full benefit of accumulated deferred income taxes ("ADIT") associated with the retiring assets through a separate Securitization ADIT Credit ("SAC") Tariff. The beginning balance of ADIT associated with the retiring assets will be amortized over the life of the Securitization Bonds using the amortization schedule set forth in Attachment BAJ-4 to the Direct Testimony of Brett A. Jerasa. Petitioner is proposing to multiply the unamortized balance of ADIT each year by the then current WACC using only CEI South's cost of investor-supplied capital and reflect the product as an ADIT credit through the SAC Tariff. The calculation of the credit would be subject to the same true-up mechanism as applies to the Securitization Charges under Ind. Code §8-1-40.5-12.
- C. Securitization Rate Reduction ("SRR"). Petitioner's case-in-chief includes its proposed mechanism (Attachment MAR-1 to the Direct Testimony of Matthew A. Rice) for reflecting in retail rates the reduction in rate base associated with the receipt of the proceeds of the Securitization Bonds. The proposed Securitization Rate Reduction Tariff ("SRR Tariff") is a temporary tariff to facilitate removal of A.B. Brown Units 1 and 2 related charges from customer rates. The SRR Tariff is calculated from a revenue requirement based on (1) removal of Qualified Costs from CEI South's electric rate base; (2) CEI South's pre-tax weighted average cost of capital ("WACC"); and (3) recovery of depreciation expense. The SRR Tariff will be effective upon implementation of the Securitization Charges and is meant to remain in place until an order is received in CEI South's next general electric rate case and the Commission approves a final true-up of the SRR Tariff. For street lighting customers, the Securitization Rate Reduction is being set equal to the Securitization Charge net of the ADIT credit for those customers, since under the 4CP allocator method, street lighting customers do not pay for the retiring assets in their base rates. CEI

South will then allocate the remaining revenue requirement in the SRR based on the same 4CP allocation factor percentages used to develop the Securitization Charges.

- 5. Accounting Treatment. Petitioner's case-in-chief presents its proposed accounting entries to recognize the amount authorized to be recovered through securitization in a newly created regulatory asset. The proposed accounting entries are presented in the Direct Testimony of Ryan P. Harper. The cumulative balance reflected in the entries associated with the new regulatory asset is approximately \$344 million. Pursuant to Ind. Code § 8-1-40.5-12(d), any difference between Petitioner's Qualified Costs approved in the Financing Order and Petitioner's Qualified Costs at the time A.B. Brown Units 1 and 2 are retired will be accounted for as a regulatory asset or liability.
- securitization provides customer savings compared to traditional ratemaking, and the SCP Tariff, SAC Tariff and SRR Tariff provide a mechanism to allow customers to realize those savings in a timely manner. The proposed allocation of the Securitization Charges is calculated to ensure that the charges are nonbypassable and calculated to provide full recovery of Petitioner's Qualified Costs from all customers and customer classes in compliance with Ind. Code §§ 8-1-40.5-8 and -12(b). As stated earlier in this Petition and in the case-in-chief, the proceeds of the Securitization Bonds will be used solely for the purposes of reimbursing the electric utility for qualified costs. Petitioner is proposing accounting entries that will ensure its books and records will reflect a reduction in rate base associated with the receipt of proceeds from the Securitization Bonds. Petitioner's case-in-chief presents evidence that the expected structuring and the expected pricing of the Securitization Bonds will result in reasonable terms consistent with market conditions and the terms of Financing Order as proposed. Petitioner's plans to make capital investments in Indiana

that will equal or exceed the amount of its Qualified Costs in satisfaction of Ind. Code §§ 8-1-40.5-10(d)(4) and to invest in clean energy resources as described in IC 8-1-37-4(a)(1) through -4(a)(15) are outlined in the Direct Testimony of Richard C. Leger. For all of the foregoing reasons, Petitioner's proposal is just and reasonable.

- **7.** Applicable Statutory Provisions. Petitioner considers that Ind. Code §§ 8-1-2-49 and -84(f), § 8-1-4-1 and ch. 8-1-40.5, among others, may be deemed applicable to the subject matter of this petition.
- 8. Notice. In compliance with 170 IAC 4-10-7, CEI South will cause to be published a legal notice in a newspaper of general circulation in each county in which CEI South renders service. Proofs of publication of the legal notice will be submitted as a late filed exhibit (Petitioner's Exhibit No. 1, Attachment RCL-2) once received. CEI South will also cause to be posted on the its website notice to customers, a copy of which will be provided as a late filed exhibit as Petitioner's Exhibit No. 1, Attachment RCL-3.
- 9. Proposed Procedural Schedule. Pursuant to 170 IAC 1-1.1-9(a)(8) of the Commission's Rules of Practice and Procedure, Petitioner has met with the Indiana Office of Utility Consumer Counselor and CEI South Industrial Group and reached agreement on a proposed procedural schedule to permit compliance with the 240-day timeline set forth in Ind. Code § 8-1-40.5-10(b). The agreed schedule is set forth in the cover pleading to Petitioner's submission of its case-in-chief in this Cause.

Petitioner has also met with the Citizens Action Coalition of Indiana to discuss this filing.

**10.** <u>Petitioner's Attorneys</u>. Petitioner's attorneys in this Cause who are duly authorized to accept service of pleadings on behalf of Petitioner are as follows:

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WHEREFORE, Petitioner respectfully requests that the Indiana Utility Regulatory Commission make such investigation and hold such hearings as it may deem necessary, and thereafter make and enter a Financing Order in this Cause in substantially the form submitted as Attachment BAJ-6 to the Direct Testimony of Brett A. Jerasa:

- (a) making the findings required under Ind. Code §§ 8-1-40.5-10, -12, and -15 as set forth in the proposed form of Financing Order submitted with Petitioner's Case-in-Chief;
- (b) approving the securitization of Qualified Costs, including costs incurred to issue and ongoing costs to maintain the Securitization Bonds, estimated at the time of this Petition to be \$359,397,933;

- (c) authorizing the issuance of Securitization Bonds for reimbursement of Qualified Costs, subject to the terms of the Financing Order;
- (d) granting such approvals and authorizations as may be necessary for the securitization transactions described above, including approval of the structure of the proposed securitization financing through an issuance advice letter process; approval of the Servicing Agreement, Administrative Agreement, LLC Agreement and Sales Agreement as described in this Petition and in Petitioner's Case-in-Chief; and other matters relating to such transactions;
- (e) authorizing CEI South to impose, collect, and receive Securitization Charges over the life of the Securitization Bonds (not to exceed twenty (20) years);
- (f) approving the adjustment mechanism described in the Petition and Petitioner's Case-in-Chief to account for over-collections and under-collections of Securitization Charges and ensure recovery of amounts sufficient to provide all payments of debt service and other required amounts and charges in connection with the securitization bonds;
- (g) authorizing the encumbrance of Securitization Property with a lien and security interest as described in Ind. Code § 8-1-40.5-15;
- (h) approving the form(s) of tariff, as presented in this Petition and Petitioner's Casein-Chief, to implement Securitization Charges and any credits or rate reductions to remove Qualified Costs from CEI South's existing rates; and

| (i) | making such further orders and providing such further relief to Petitioner as may |
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|     | be appropriate.   |
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Dated this 10thday of May, 2022.

SOUTHERN INDIANA GAS AND ELECTRIC COMPANY D/B/A CENTERPOINT ENERGY INDIANA SOUTH

Richard C. Leger, Senior Vice President, Indiana Electric

## **VERIFICATION**

I, Richard C. Leger, Senior Vice President, Indiana Electric for Southern Indiana Gas and Electric Company d/b/a CenterPoint Energy Indiana South, under penalty of perjury, affirm that the foregoing representations are true and correct to the best of my knowledge, information and belief.

SOUTHERN INDIANA GAS AND ELECTRIC COMPANY D/B/A CENTERPOINT ENERGY INDIANA SOUTH

Richard C. Leger, Senior Vice President,

Indiana Electric

# Southern Indiana Gas and Electric Company d/b/a CenterPoint Energy Indiana South

#### Securitization

# Index of Issues, Requests, and Supporting Witnesses<sup>1</sup>

| Subject   | Statutory and Indiana<br>Administrative Code<br>Reference(s) | Findings Requested in Financing Order   | Supporting Witness   |
|---|--|---|--|
| Eligibility for<br>Securitization<br>Petition   | • IC 8-1-40.5-3<br>• IC 8-1-40.5-6<br>• IC 8-1-40.5-10(a)    | <ul> <li>CEI South meets Definition of "Electric Utility"</li> <li>Satisfaction of electric generation facility being retired within 24 months of petition</li> <li>Determination of Satisfaction of 5% Test</li> </ul> | <ul> <li>Leger (Pet. Ex. 1) (Definition of "electric utility"; retirement of A.B. Brown Units 1 and 2 within 24 months of petition)</li> <li>Thayer (Pet. Ex. 4) (Definition of "electric utility"; retirement of A.B. Brown Units 1 and 2 within 24 months of petition; 5% test)</li> </ul> |
| Overview of Utility<br>Securitization and<br>IC 8-1-40.5<br>("Securitization<br>Act") | • IC 8-1-40.5  | • N/A   | <ul><li>Jerasa (Pet. Ex.2)</li><li>Chang (Pet. Ex. 3)</li></ul>  |

<sup>&</sup>lt;sup>1</sup> This Index of the Company's case-in-chief is intended to highlight issues and is not an exhaustive list of the requests in this proceeding. A complete account of the requested relief can be found in the case-in-chief, including but not limited to petition, testimony, exhibits and workpapers.

| Subject  | Statutory and Indiana<br>Administrative Code<br>Reference(s)  | Findings Requested in Financing Order  | Supporting Witness   |
|--|---|--|--|
| Authority to Issue<br>Securitization<br>Bonds; Proposed<br>Securitization<br>Transaction;<br>Financing Order | • IC 8-1-40.5-10(a)(1) • IC 8-1-40.5-14 • IC 8-1-2-49(2) • 170 IAC 4-10-5(b) • 170 IAC 4-10-5(c)(13) • 170 IAC 4-10-5(c)(15) • 170 IAC 4-10-5(c)(16)                        | <ul> <li>Authority to issue securitization bonds for approximately \$350,125,000 of Qualified Costs</li> <li>Expected structuring and expected pricing of the Securitization Bonds will result in reasonable terms consistent with market conditions and the terms of the Financing Order</li> <li>Proposed Servicing Agreement, Administration Agreement, Purchase and Sale Agreement and Amended &amp; Restated LLC Agreement are in the public interest</li> </ul>    | <ul> <li>Petition (Pet. Ex. 1, Attachment RCL-1) (Executive Summary, including Requested Relief and Description of Proposed Transaction with best estimate of amount and term of proposed securitization and best estimate of proposed term in years of securitization bonds and best estimate of total jurisdictional rate base at time synchronized with the best estimate of qualified costs at the time of bond issuance)</li> <li>Jerasa (Pet. Ex. 2) (sizing of transaction; proposed preliminary structure; creation of special purpose entity ("SPE") sensitivity analysis and estimated savings for ratepayers; proposed financing order; Issuance Advice Letter process; basic transaction documents)</li> <li>Chang (Pet. Ex. 3) (market conditions; financing order requirements; rating agencies)</li> <li>Vallejo (Pet. Ex. 7) (qualification for safe harbor under Rev Proc 2005-62)</li> </ul> |
| Authority to<br>Collect<br>Securitization<br>Charges   | <ul> <li>IC 8-1-40.5-10(a)(2)</li> <li>IC 8-1-40.5-8</li> <li>IC 8-1-40.5-12(b)</li> <li>IC 8-1-40.5-10(f)</li> <li>IC 8-1-40.5-11</li> <li>170 IAC 4-10-5(c)(7)</li> </ul> | <ul> <li>Authority to collect securitization charges to allow for the full recovery of Qualified Costs over the life of the Securitization Bonds;</li> <li>Approval of Securitization of Coal Plants ("SCP") Tariff and Securitization ADIT Credit ("SAC") Tariff</li> <li>Nonbypassable amounts collected from all retail customers and customer classes of the electric utility</li> <li>Securitization Charges are not subject to reduction, impairment or</li> </ul> | <ul> <li>Jerasa (Pet. Ex. 2) (expected life of<br/>Securitization Bonds)</li> <li>Rice (Pet. Ex. 8) (calculation of<br/>securitization charges; proposed SCP<br/>and SAC Tariffs)</li> <li>Zarumba (Pet. Ex. 9) (allocation of<br/>securitization charges; minimum bill</li> </ul>   |

| Subject   | Statutory and Indiana<br>Administrative Code<br>Reference(s)  | Findings Requested in Financing Order  | Supporting Witness   |
|---|---|--|--|
|   |   | adjustment by further action of the Commission under IC 8-1-2-72 or any other statute or rule except as provided in IC 8-1-40.5-10(h) (retirement or refunding of previously authorized securitization bonds) and IC 8-1-40.5-12(c) (true-up adjustment mechanism) | mechanism; rate divisor gross-up factor)   |
| Authority to Encumber Securitization Property with a Lien and Security Interest | • IC 8-1-40.5-10(a)(3)<br>• IC 8-1-40.5-15<br>• IC 8-1-2-84(f)  | Authority to encumber securitization property with a lien and security interest  | Jerasa (Pet. Ex. 2) (description of encumbrance)   |
| Qualified Costs   | • IC 8-1-40.5-10(d)(1) • IC 8-1-40.5-6 • IC 8-1-40.5-10(e) • 170 IAC 4-10-5(c)(1) • 170 IAC 4-10-5(c)(3) • 170 IAC 4-10-5(c)(9) | Determination of the amount of Qualified Costs   | <ul> <li>Jerasa (Pet. Ex. 2) (Estimated Total Qualified Costs subject to securitization at issuance; estimated ongoing cost; Estimated Total Qualified Costs).</li> <li>Thayer (Pet. Ex. 4) (Identification of assets to be retired for which securitization is being requested; Brown Units 1 and 2 original cost, accumulated depreciation, cost of removal reserve; inflation adjusted cost to decommission, demolish and restore site; mapping of Qualified Costs to costs currently included in rates, as applicable).</li> </ul> |

| Subject   | Statutory and Indiana<br>Administrative Code<br>Reference(s)                                       | Findings Requested in Financing Order  | Supporting Witness   |
|---|--|--|--|
|   |  |  | <ul> <li>Kopp (Pet. Ex. 5) (estimated cost to decommission, demolish and restore site).</li> <li>Harper (Pet. Ex. 6) (regulatory asset).</li> <li>Vallejo (Pet. Ex. 7) (no need for tax gross-up on future securitization payments)</li> </ul> |
| Allocation of Qualified<br>Costs to Customer<br>Classes | • IC 8-1-40.5-10(b) and (c)  | Authority to use four coincident peak ("4CP") allocation factor percentages approved in Cause No. 43354-MCRA 21 S1 to avoid unreasonable rates to customers in customer classes that have experienced material changes in electric load or in the number of customers.   | Rice (Pet. Ex. 8) (allocation of<br>revenue requirement to each<br>customer class).  |
| NPV Analysis  | • IC 8-1-40.5-10(b)(2)<br>• 170 IAC 4-10-5(c)(2)<br>• 170 IAC 4-10-5(c)(11)                        | Net Present Value (NPV) of total securitization charges to be collected under the Financing Order is less than the amount that would be recovered through traditional ratemaking if Petitioner's Qualified Costs were included in its net original cost rate base and recovered over a period of not more than twenty (20) years.  | Jerasa (Pet. No. 2) (NPV Analysis and underlying assumptions).   |
| Adjustment Mechanism<br>(aka "True-Up<br>Mechanism")    | <ul> <li>IC 8-1-40.5-12(c)</li> <li>170 IAC 4-10-5(c)(4)</li> <li>170 IAC 4-10-5(c)(14)</li> </ul> | Mechanism for Securitization Charges to be reviewed and adjusted<br>by the Commission at least annually to correct any over collections or<br>under collections of Securitization Charges and to ensure the<br>expected recovery of amounts sufficient to timely provide all<br>payments of debt service and other required amounts and charges in<br>connection with the Securitization Bonds | <ul> <li>Jerasa (Pet. Ex. 2) and Chang (Pet. Ex. 3) (importance of true-up adjustment mechanism)</li> <li>Rice (Pet. Ex. 8) (mechanics of true-up adjustment mechanism; cash flow model)</li> </ul>  |

| Subject  | Statutory and Indiana<br>Administrative Code<br>Reference(s)   | Findings Requested in Financing Order   | Supporting Witness  |
|--|--|---|---|
| Receipt and Use of<br>Proceeds of<br>Securitization Bonds;<br>Reduction to Retail<br>Rates | <ul> <li>IC 8-1-40.5-10(d)(2)</li> <li>IC 8-1-40.5-10(d)(5)</li> <li>170 IAC 4-10-5(c)(5)(A)&amp;(B)</li> <li>170 IAC 4-10-5(c)(6)</li> <li>170 IAC 4-10-5(c)(7)</li> <li>170 IAC 4-10-5(c)(12)</li> </ul> | <ul> <li>Proceeds of the authorized securitization bonds will be used solely for purposes of reimbursing CEI South for Qualified Costs</li> <li>CEI South's books and records will reflect a reduction in rate base associated with the receipt of proceeds from the Securitization Bonds</li> <li>The reduction in rate base will be reflected in retail rates when the Securitization Bonds are issued.</li> <li>Approval of Securitization Rate Reduction ("SRR") Tariff as reasonable mechanism to (1) reflect a reduction in CEI South's base rates and charges upon assessment of Securitization Charges on customer bills to remove any Qualified Costs from base rates and (2) provide timely rate savings to customers.</li> </ul> | <ul> <li>Jerasa (Pet. Ex. 2) (description of use of proceeds)</li> <li>Harper (Pet. Ex. 6) (journal entry upon receipt of proceeds)</li> <li>Rice (Pet. Ex. 8) (SRR Tariff)</li> </ul>  |
| Accounting Treatment   | • IC 8-1-40.5-12(d)  | <ul> <li>Any difference between Qualified Costs approved in the Financing Order and Qualified Costs at the time A.B. Brown Units 1 and 2 are retired shall be accounted for as a regulatory asset or liability</li> <li>If CEI South incurs costs for removal and restoration that are greater than the amount estimated when the assets are retired, then CEI South can seek recovery of such costs through rates, and the Commission may approve such recovery if it finds the costs to be just and reasonable.</li> </ul>  | <ul> <li>Harper (Pet. Ex. 6) (proposed journal entries at time of final Financing Order, at time of issuance of Securitization Bonds, and after issuance of Securitization Bonds)</li> <li>Vallejo (Pet. Ex. 7) (tax accounting)</li> </ul> |
| Capital Investment over 7-Year Period  | • IC 8-1-40.5-10(d)(4)<br>• 170 IAC 4-10-5(c)(10)  | <ul> <li>CEI South has demonstrated that it will make capital investments in its system in an amount equal to or exceeding the amount of Qualified Costs over a period of not more than 7 years immediately following the planned issuance date of the Securitization Bonds</li> <li>Findings related to whether proceeds will be used for construction and ownership of clean energy resources described in IC 8-1-37-4(a)(1) through IC 8-1-37-4(a)(15).</li> </ul>   | Leger (Pet. Ex. 1) (Petitioner's proposed capital investments).   |
| Irrevocability; State and Commission Pledge  | <ul> <li>IC 8-1-40.5-10(f), (g) and (j)</li> <li>IC 8-1-40.5-16(b)</li> </ul>  | Affirmation that Securitization Bonds issued under the Financing Order are binding in accordance with their terms even if the Financing Order is later vacated, modified or otherwise held to be invalid in whole or in part.   | <ul> <li>Jerasa (Pet. Ex. 2) and Chang (Pet.<br/>Ex. 3) (Importance of irrevocability<br/>and pledge for highest rating from<br/>rating agencies).</li> </ul>   |

| Subject         | Statutory and Indiana<br>Administrative Code<br>Reference(s) | Findings Requested in Financing Order  | Supporting Witness  |
|-----------------|--|--|---|
|                 |  | Affirmation of State pledge that it will not take or permit any action that would impair the value of Securitization Property or reduce, alter (except as authorized in IC 8-1-40.5-12(c)) or impair Securitization Charges to be imposed, collected and remitted to financing parties until the principal, interest, and premium, and other charges incurred, or contracts to be performed, in connection with the Securitization Bonds have been paid or performed in full |   |
| Customer Notice | • 170 IAC 4-10-7   | • N/A  | <ul> <li>Leger (Pet. Ex. 1) (provision of<br/>notice posted on website and<br/>published notice as late-filed<br/>Attachments RCL-2 and RCL-3)</li> </ul> |

#### **CERTIFICATE OF SERVICE**

The undersigned hereby certifies that the foregoing Petition of Southern Indiana Gas and Electric Company d/b/a CenterPoint Energy Indiana South has been served by electronic mail transmission, this 10<sup>th</sup> day of May, 2022 addressed to:

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Hillary J. Close

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