

**On Behalf of Petitioner,  
DUKE ENERGY INDIANA, LLC**

**VERIFIED DIRECT TESTIMONY OF  
JUSTIN G. SUFAN**

**Petitioner's Exhibit 7**

**February 13, 2025**

DUKE ENERGY INDIANA CAYUGA CC PROJECT CPCN  
DIRECT TESTIMONY OF JUSTIN G. SUFAN

**DIRECT TESTIMONY OF JUSTIN G. SUFAN  
VICE PRESIDENT, RATES & REGULATORY STRATEGY  
DUKE ENERGY INDIANA, LLC  
BEFORE THE INDIANA UTILITY REGULATORY COMMISSION**

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**I. INTRODUCTION**

**Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

A. My name is Justin G. Sufan, and my business address is 1000 East Main Street, Plainfield, Indiana.

**Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

A. I am employed by Duke Energy Indiana, LLC (“Duke Energy Indiana,” “Petitioner,” or “Company”) as Vice President, Rates & Regulatory Strategy.

**Q. PLEASE DESCRIBE YOUR DUTIES AS VICE PRESIDENT, RATES & REGULATORY STRATEGY.**

A. As Vice President, Rates & Regulatory Strategy, I am responsible for regulated rate matters, including the Company’s periodic regulatory and rider filings.

**Q. PLEASE DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL BACKGROUND.**

A. I hold a Bachelor of Science Degree from Purdue University Indianapolis, a Master of Business Administration Degree from the Kelley School of Business at Indiana University, and a Master of Science Degree from The Johns Hopkins University. I have completed the Leadership Development Program at the University of Virginia’s Darden School of Business and have attended various regulated utility courses through the Edison Electric Institute, The Institute of Public Utilities at Michigan State University, and The Center for Public Utilities at New Mexico State University. I assumed my

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1 current role at Duke Energy Indiana, LLC in April 2024. Previously, I was employed by  
2 Indianapolis Power & Light Company, now AES Indiana, beginning in 2005, where I  
3 held roles of increasing responsibility until joining their Regulatory Affairs department in  
4 2012, initially as a Project Manager. I was promoted to Manager, Regulatory Services in  
5 2015, and later to Director, Regulatory and RTO Policy from 2018 to 2021. In February  
6 2021, I was promoted to Senior Director, Regulatory and New Products within AES US  
7 Services, LLC, a role I held until accepting my current position.

8 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

9 A. The purpose of my direct testimony is to support the proposed ratemaking related to  
10 Duke Energy Indiana's request for a Certificate of Public Convenience and Necessity  
11 ("CPCN") to construct a combined cycle gas turbine plant (the "Cayuga CC Project" or  
12 "Project") on the site of the to-be-retired Cayuga Generating Station. As described in  
13 more detail in the testimony of Company witness Smith, the Cayuga CC Project consists  
14 of two 1x1 advanced class combined cycle gas turbines. The first combined cycle gas  
15 turbine ("CC 1") is currently projected to be in-service in September 2029, and the  
16 second ("CC 2") in May 2030. In addition to CC 1 and CC 2, the Project includes new  
17 design and upgrades required for the transmission interconnection, expected to be in-  
18 service in December 2028, and required transmission network upgrades, expected to be  
19 in-service coincident with CC 2.

20 Specifically, I support Duke Energy Indiana's request for authorization for  
21 financial incentives for the Cayuga CC Project as a clean energy project, including timely  
22 cost recovery through construction work in progress ("CWIP") ratemaking, under Ind.

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1 Code § 8-1-8.8-11 (“Section 11”). I also support Duke Energy Indiana’s request to  
2 establish and implement a Generation Cost Adjustment (“GCA”) tracker mechanism to  
3 timely recover costs associated with Duke Energy Indiana’s Cayuga CC Project.

4 I provide:

- 5 (1) the requested ratemaking and accounting treatment related to the Company’s  
6 construction and operation of the Cayuga CC Project;
- 7 (2) a calculation of estimated gross financing cost savings associated with the  
8 Company’s proposed ratemaking treatment;
- 9 (3) an overview of the proposed GCA tracker mechanism;
- 10 (4) the proposed timeline for Duke Energy Indiana’s initial and future GCA  
11 tracker mechanism filings;
- 12 (5) Duke Energy Indiana’s requested ratemaking for plan development costs  
13 related to this Project;
- 14 (6) a description of the resulting changes to Duke Energy Indiana’s electric  
15 service tariff; and
- 16 (7) an estimated retail rate impact related to this project.

17 **Q. ARE YOU SPONSORING ATTACHMENTS TO YOUR DIRECT TESTIMONY**  
18 **IN THIS CAUSE?**

19 A. Yes. I am sponsoring Attachment 7-A (JGS) through Attachment 7-D (JGS):

- 20 ■ Attachment 7-A –Calculation of Estimated Gross Financing Cost Savings  
21 Resulting from the Company’s CWIP Ratemaking Proposal

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- 1                   ▪ Attachment 7-B – Illustrative Schedules for Proposed GCA Tracker
- 2                   Mechanism
- 3                   ▪ Attachment 7-C – Proposed Tariff Changes
- 4                   ▪ Attachment 7-D – Overall Estimated Retail Rate Impact

5                   **II. REQUESTED RATEMAKING AND ACCOUNTING**  
6                   **TREATMENT RELATED TO DUKE ENERGY INDIANA'S CONSTRUCTION**  
7                   **AND OPERATION OF THE CAYUGA CC PROJECT**

8   **Q. PLEASE DESCRIBE THE RATEMAKING TREATMENT DUKE ENERGY**  
9   **INDIANA IS REQUESTING RELATED TO THE CAYUGA CC PROJECT.**

10 A. As explained by Company witness Karn, the Company is requesting that the Commission  
11 approve the Cayuga CC Project as a clean energy project eligible for certain financial  
12 incentives under Indiana Code 8-1-8.8. As such, the Company is requesting to recover  
13 on a timely basis its capital, operation and maintenance (“O&M”), depreciation, tax, and  
14 financing costs incurred during the development, construction, and operation of the  
15 Cayuga CC Project and the use of forward-looking CWIP ratemaking treatment through  
16 the proposed GCA tracker mechanism.<sup>1</sup>

17 **Q. WHAT IS CWIP RATEMAKING TREATMENT?**

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<sup>1</sup> As set forth in the Verified Petition in this Cause, Duke Energy Indiana seeks relief in the alternative under Section 11(a) to accrue post-in-service carrying costs and to defer O&M and depreciation from the date the Cayuga CC Project is placed in service until the cost of the Cayuga CC Project is reflected in Duke Energy Indiana's rates either through the GCA Mechanism or in a general rate case. The request for alternative relief would trigger in the event the proposed GCA is not approved as proposed, which could be either the denial of the GCA or rejection of the forward-looking nature of the GCA. Either of these changes to Duke Energy Indiana's proposal would result in post-in-service carrying costs and the commencement of depreciation before rate recovery has commenced.

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1 A. CWIP ratemaking treatment allows a utility to recover financing costs (*i.e.*, earn a cash  
2 return) attributable to qualifying plant investments that are under construction and not yet  
3 in service or included in the utility's established rate base.

4 **Q. WHAT IS THE BENEFIT OF UTILIZING CWIP RATEMAKING**  
5 **TREATMENT?**

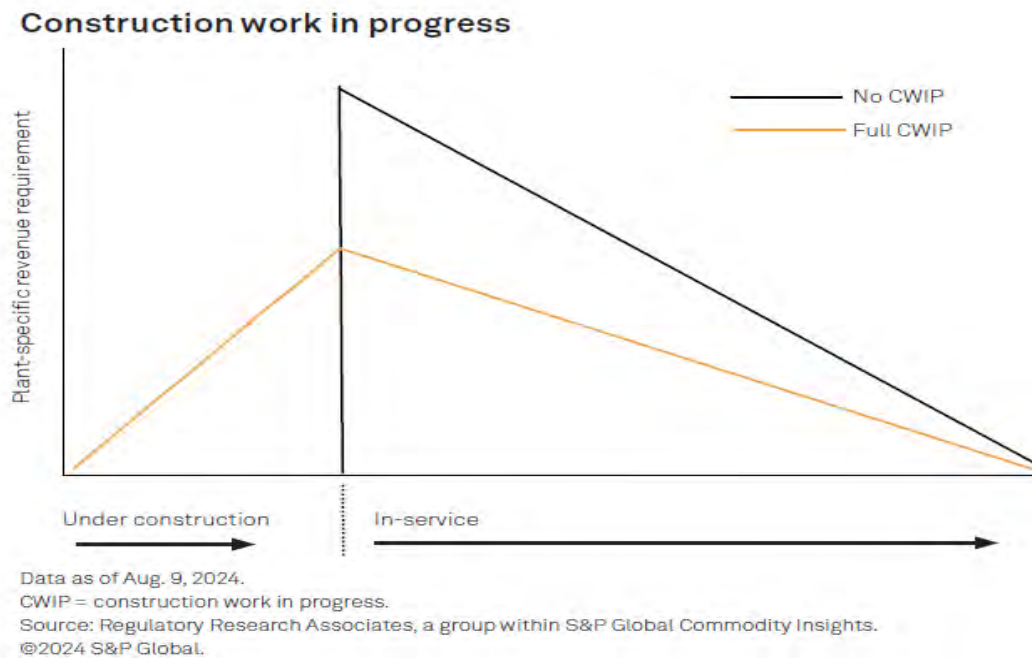
6 A. Recovering financing costs during project development and construction allows the  
7 Company to lower the total project costs by reducing capitalized financing costs. This  
8 benefits both our customers and the Company. CWIP ratemaking treatment mitigates the  
9 negative impact to the Company's credit metrics by improving near term cash flow  
10 during a potentially lengthy construction period and by minimizing the amount of  
11 additional debt taken on to construct the project. Also, spreading the recovery of costs  
12 over time avoids lumpy rate increases when projects are completed. Customers benefit  
13 from gradual, rather than abrupt, rate adjustments.

14 **Q. PLEASE FURTHER EXPLAIN HOW GRANTING DUKE ENERGY INDIANA**  
15 **CWIP RATEMAKING TREATMENT BENEFITS CUSTOMERS.**

16 A. Under traditional ratemaking, the Company would accrue financing costs in the form of  
17 allowance for funds used during construction ("AFUDC") on the capital expenditures not  
18 yet reflected in customer rates. At in-service, the accrued AFUDC is capitalized as part of  
19 the overall asset cost. With a significant project such as this, once the asset is placed in-  
20 service, post-in-service carrying costs ("PISCC") are accrued as a regulatory asset until  
21 the asset is fully reflected in rates. The PISCC regulatory asset is included in rate base  
22 and amortized, producing a result that is very similar to the effect of accruing AFUDC

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1 (increasing the cost of the asset reflected in rate base). Therefore, accruing AFUDC and  
2 PISCC until the asset is fully reflected in rates results in a higher amount of capitalized  
3 financing costs, higher total project cost, and a higher rate base amount when compared  
4 to allowing CWIP ratemaking treatment for recovery of financing costs. Regulatory  
5 Research Associates, a group within S&P Global Commodity Insights, has demonstrated  
6 this graphically:



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8 **Q. HOW DOES THE USE OF CWIP RATEMAKING TREATMENT IMPACT THE**  
9 **REVENUE REQUIREMENT?**

10 A. CWIP ratemaking treatment allows for more timely recovery of financing costs. It does  
11 not change the amount of direct construction costs, but it does reduce or eliminate the  
12 compounding of carrying costs (both AFUDC and PISCC), thereby producing a lower

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1 rate base which results in a lower annual revenue requirement to customers after the  
2 capital project is ultimately placed in service. Permitting an earlier cash flow than would  
3 otherwise be produced by the accrual of AFUDC and PISCC under a traditional  
4 ratemaking model reduces customer rates over the life of the Cayuga CC Project.

5 **Q. PLEASE DESCRIBE THE ACCOUNTING TREATMENT ASSOCIATED WITH**  
6 **CWIP RATEMAKING.**

7 A. A utility must discontinue the capitalization of AFUDC once it begins to recover a return  
8 on CWIP investment in its rates. Under the Company's proposal, and except for the  
9 AFUDC currently being accrued and continuing to accrue until recovery begins of a  
10 return on CWIP investment through the proposed GCA tracker, Duke Energy Indiana  
11 will not accrue incremental AFUDC in *FERC Account 107, Construction Work in*  
12 *Progress* for the Cayuga CC Project. Moreover, the Company will use its *PowerPlan*  
13 fixed asset system to maintain its accounting records for the Cayuga CC Project, both  
14 during construction and after it is placed in-service. The Company's *PowerPlan* system  
15 has the capability to identify specific projects that should not accrue or capitalize  
16 AFUDC once rate recovery of a return on CWIP investment commences.

17 Timely processing of the GCA tracker filings is key to maximizing benefits of  
18 CWIP ratemaking treatment to customers. If GCA proceedings are extended, then  
19 additional AFUDC may accrue because the Company would not be timely collecting the  
20 appropriate amount of financing costs through customer rates to keep pace with ongoing  
21 construction costs.



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1 **Q. HOW WILL CWIP RATEMAKING TREATMENT WORK UNDER DUKE**  
2 **ENERGY INDIANA'S PROPOSAL?**

3 A. The Company proposes to implement CWIP ratemaking treatment for the recovery of  
4 financing costs during the construction of the Cayuga CC Project in the GCA tracker  
5 mechanism. Under the Company's proposal, the financing costs under CWIP ratemaking  
6 would be calculated at Duke Energy Indiana's weighted average cost of capital  
7 ("WACC") and recovered on a forward-looking basis.<sup>2</sup>

8 **Q. WHY IS DUKE ENERGY INDIANA'S PROPOSED CWIP RATEMAKING**  
9 **TREATMENT FORWARD LOOKING?**

10 A. A forward-looking basis produces greater gross financing cost savings, is more  
11 advantageous to customers, and is therefore more just and reasonable. In connection with  
12 an approved forward-looking CWIP ratemaking proposal, the Company will cease  
13 accruing AFUDC on the date such expenditures begin receiving CWIP ratemaking  
14 treatment. If the Commission approves the GCA mechanism, the Company proposes to  
15 reflect the CWIP financing costs projected to occur over the respective six-month billing  
16 periods in each tracker filing. Under this proposal, the only AFUDC reflected in the total  
17 cost of the Cayuga CC Project will be the amounts accrued until the first GCA tracker  
18 rates are effective (currently estimated to be effective in April 2026). If the tracker were  
19 backward-looking and reflected the recovery of construction financing costs based on a  
20 historical CWIP balance, the overall gross financing savings would be reduced resulting

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<sup>2</sup> At the time of this filing, Duke Energy Indiana's WACC is less than its AFUDC rate.

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1 in higher long-term rates for customers. Although recovery of CWIP financing costs on a  
2 backward-looking basis would still produce gross financing savings over the life of the  
3 Cayuga CC Project (versus traditional AFUDC alone), the savings would be lower than  
4 the Company's forward-looking CWIP proposal and result in higher costs for customers.

5 **Q. PLEASE DESCRIBE THE STATUTORY REQUIREMENTS RELATED TO THE**  
6 **APPROVAL OF FINANCIAL INCENTIVES ASSOCIATED WITH**  
7 **CONSTRUCTION FINANCING COSTS FOR A CLEAN ENERGY PROJECT.**

8 A. Ind. Code 8-1-8.8-11(a) provides:

9 The commission may not approve a financial incentive under this  
10 subdivision unless the commission finds that the eligible business  
11 has demonstrated that the timely recovery of costs and expenses  
12 incurred during the construction and operation of the project: (A) is  
13 just and reasonable; and (B) in the case of construction financing  
14 costs, will result in a gross financing costs savings over the life of  
15 the project.

16 Duke Energy Indiana's proposal satisfies both requirements.

17 **Q. WILL THE PROPOSED CWIP RATEMAKING TREATMENT RESULT IN**  
18 **GROSS FINANCING COST SAVINGS OVER THE LIFE OF THE PROJECT AS**  
19 **REQUIRED BY THE CLEAN ENERGY PROJECT STATUTE?**

20 A. Yes. Pages 1-3 of Attachment 7-A (JGS) calculate the gross financing costs under three  
21 scenarios: (1) the Company's forward-looking CWIP proposal; (2) traditional rate case  
22 recovery; and (3) backward-looking CWIP recovery. It illustrates that the proposed  
23 forward-looking CWIP ratemaking treatment will result in the greatest gross financing  
24 cost savings over the life of the project, compared to the other scenarios.

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1 **Q. PLEASE SUMMARIZE THE ASSUMPTIONS USED TO CALCULATE THE**  
2 **GROSS FINANCING COST SAVINGS OVER THE LIFE OF THE PROJECT**  
3 **FOR EACH SCENARIO.**

4 A. The key assumptions for calculating gross financing costs under all three scenarios are  
5 detailed on Page 4 of Attachment 7-A (JGS). Financing costs are calculated at the  
6 12/31/2025 forecasted WACC as approved in Cause No. 46038, as shown on Page 5 of  
7 the same Attachment. The general rate case test year is optimized per scenario.<sup>3</sup> From  
8 that point forward, the rate case frequency under all scenarios is the same since the  
9 Cayuga CC Project will have rolled into base rates. As I will further discuss below, the  
10 alternative scenarios result in higher rate base (and therefore higher returns and higher  
11 depreciation and amortization expense) produced by the accrual of AFUDC, in addition  
12 to the accrual of PISCC as a regulatory asset.

13 **Q. PLEASE DESCRIBE THE FIRST SCENARIO IN ATTACHMENT 7-A (JGS),**  
14 **CWIP – FORWARD-LOOKING.**

15 A. Lines 1-6 of Attachment 7-A (JGS) show gross financing costs using the proposed  
16 forward-looking CWIP ratemaking treatment until the Cayuga CC Project is reflected as  
17 being in service, and then ultimately in base rates. The Company anticipates putting rates  
18 in effect under the GCA, for all retail customers, including the applicable portion of  
19 special contracts, on a bills rendered basis commencing in April 2026. The assumed  
20 general rate case uses calendar year 2031 as the forward-looking test-period, with new

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<sup>3</sup> Rate case assumptions used for this analysis are demonstrative and for scenario comparison purposes only.

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1 base rates (Step 1) assumed to be placed into effect as of April 1, 2031. At that date, the  
2 costs for the Cayuga CC Project cease flowing through the GCA tracker in the analysis,  
3 transitioning to traditional declining balance base rate case treatment for the remaining  
4 life of the assets.

5 **Q. PLEASE DESCRIBE THE SECOND SCENARIO IN ATTACHMENT 7-A (JGS),**  
6 **TRADITIONAL RATE CASE RECOVERY.**

7 A. Lines 7-12 of Attachment 7-A (JGS) assume the ongoing accrual of AFUDC until each  
8 part of the project is in-service, along with the accrual of PISCC between in-service and  
9 inclusion in new base rates. In this scenario, to minimize the accumulation of PISCC, the  
10 general rate case uses calendar year 2030 as the forward-looking test-period. New base  
11 rates (Step 1) are assumed to be placed into effect as of March 1, 2030, including the  
12 costs for CC 1. Step 2 rates are assumed to be effective January 1, 2031 to capture the  
13 costs of CC 2 and the required transmission network upgrades. Similar to the first  
14 scenario, the analysis then transitions to simple declining balance base rate case treatment  
15 for the remaining life of the assets.

16 **Q. PLEASE DESCRIBE THE THIRD SCENARIO IN ATTACHMENT 7-A (JGS),**  
17 **CWIP – BACKWARD-LOOKING.**

18 A. Lines 19-24 of Attachment 7-A (JGS) assume the ongoing accrual of AFUDC until each  
19 part of the project is in-service, along with the accrual of PISCC between in-service and  
20 inclusion in the GCA tracker or new base rates. In this scenario, however, the  
21 accumulation of AFUDC and PISCC is reduced by backward-looking CWIP treatment,  
22 wherein a historical portion of capital costs as of a cutoff date earn a return in the GCA

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1 tracker. With the existence of the GCA, the rate case assumptions are the same in this  
2 scenario as in the forward-looking CWIP scenario.

3 **Q. WHAT IS THE CONCLUSION OF YOUR ANALYSIS?**

4 A. The total gross financing costs over the life of the Cayuga CC Project are set forth in the  
5 Total Financing Costs line item for each scenario in Attachment 7-A (JGS).<sup>4</sup> Under the  
6 Company's forward-looking CWIP scenario, the total gross financing costs over the life  
7 are estimated at \$5,303,888,000. Under the traditional general rate case scenario, the total  
8 gross financing costs over the life are estimated at \$6,116,222,000. The difference  
9 between these two amounts of \$812,334,000 is the estimated gross financing cost savings  
10 over the life of the Cayuga CC Project. Under the backward-looking CWIP ratemaking  
11 scenario, the total gross financing costs over the life are estimated at \$5,556,834,000.  
12 This scenario still produces an estimated gross financing cost savings of \$559,388,000  
13 over the life of the Cayuga CC project when compared to the traditional general rate case  
14 scenario, but not as much cost savings as the forward-looking CWIP scenario.

15 **Q. IS DUKE ENERGY INDIANA'S PROPOSED FINANCIAL INCENTIVE OF**  
16 **FORWARD-LOOKING CWIP RATEMAKING JUST AND REASONABLE?**

17 A. Yes. In accordance with Ind. Code 8-1-8.8-11, the forward-looking CWIP ratemaking  
18 produces the largest gross financing cost savings and lowest rates for customers over the

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<sup>4</sup> The analysis extends through calendar year 2066, capturing the 35-year as-modeled operating life of the production plant. Some cash flow remains after 2066, given the as-modeled 50-year operating life of the transmission plant, but is relatively small, and is truncated from the analysis.

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1 life of the Project. Also, the Company's proposal improves its cash flows, supporting the  
2 Company's credit metrics, while avoiding rate shock to customers.

**III. PROPOSED GCA MECHANISM**

3  
4 **Q. PLEASE DESCRIBE DUKE ENERGY INDIANA'S GCA MECHANISM**  
5 **REQUEST.**

6 A. The Company requests to establish and implement a GCA mechanism to recover costs  
7 associated with developing, constructing, and operating the Cayuga CC Project. As  
8 described below, the Company proposes to initially recover costs associated with CWIP  
9 until each part of the Project is in-service. At in-service, the Company would transition to  
10 recovering Project costs in the GCA until reflected in new base rates, including return on  
11 the net plant in-service balance, return on any capital maintenance additions (net of any  
12 in-service retirements), carrying cost of new plant materials and supplies ("M&S")  
13 inventory, depreciation expense, and O&M expense (including property tax and  
14 insurance costs).

15 **Q. HAS DUKE ENERGY INDIANA INCURRED COSTS RELATED TO THE**  
16 **PLANNING AND PREPARATION OF THIS PROJECT?**

17 A. Yes. The Company has incurred incremental costs related to its integrated resource plan  
18 and request for proposal processes. Just as the Company was approved to recover a  
19 portion of those costs in the Speedway Solar PPA proceeding in Cause No. 45907, it is  
20 seeking recovery of similar costs in this proceeding. We also expect to incur costs  
21 associated with external support related to potential property tax incentives for the  
22 Project. The Company is proposing to recover these costs as a regulatory asset over a

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1 two-year amortization period, beginning with the implementation of the first GCA rates  
2 in April 2026. In addition, the Company is requesting approval to defer and recover  
3 future new generation-related plan development, preliminary engineering, testing and  
4 pre-construction costs via the GCA.

5 **Q. PLEASE DESCRIBE THE PROPOSED TIMELINE FOR THE INITIAL AND**  
6 **FUTURE GCA TRACKER FILINGS.**

7 A. The Company anticipates GCA tracker filings will be made by November 15 (reflecting  
8 the forward-looking period of April through September) and May 15 (reflecting the  
9 forward-looking period of October through March) of each year. The initial GCA  
10 mechanism filing will include costs for the forecasted six-month period of April 2026  
11 through September 2026, with rates effective as of April 1, 2026. The Company  
12 anticipates a 120-day procedural schedule from filing to Commission order, with  
13 subsequent rate implementation on a bills rendered basis. Any variance from the  
14 forecasted tracker revenue requirement and the amounts collected to the actual revenue  
15 requirement based on the final books and records would be captured in a reconciliation  
16 within each tracker filing as historical actual periods are available for each tracker filing.  
17 Attachment 7-B (JGS) is an illustrative example of the tracker schedules.

18 **Q. HOW DOES DUKE ENERGY INDIANA PROPOSE TO RECOVER THE**  
19 **RETURN ON INVESTMENT AND OTHER APPROPRIATE COSTS DURING**  
20 **CONSTRUCTION?**

21 The Company proposes to recover these costs during construction in the semi-annual  
22 forecasted GCA tracker until such time each part of the Project is in service. It would

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1 include the CWIP return based on the forecasted six-month average cumulative capital  
2 spend, including seven forecasted balances from March 31, 2026 through September 30,  
3 2026. The intervals would then proceed forward each six months, with the second GCA  
4 tracker effective October 1, 2026, utilizing the seven updated forecasted balances from  
5 September 30, 2026, through March 31, 2027; and so on, until each part of the Project is  
6 in-service.

7 **Q. HOW DOES DUKE ENERGY INDIANA PROPOSE TO RECOVER THE**  
8 **RETURN ON INVESTMENT AFTER THE CAYUGA CC PROJECT IS PLACED**  
9 **IN SERVICE BUT BEFORE INCLUSION IN BASE RATES?**

10 A. The Company proposes to recover these costs in the semi-annual forecasted GCA tracker  
11 until such time they are included in base rates. The return on investment will be  
12 calculated based on the forecasted net plant of each part of the Project as it goes in-  
13 service. Such filing would likely contain a prorated amount of CWIP along with a  
14 prorated amount of return on net plant in-service. It is anticipated that this recovery will  
15 occur in the GCA tracker during the first six-month period after each part of the Project is  
16 in-service.

17 **Q. PLEASE DESCRIBE IN MORE DETAIL HOW THE CAPITAL COSTS**  
18 **ASSOCIATED WITH THE CAYUGA CC PROJECT WILL BE**  
19 **INCORPORATED INTO THE GCA.**

20 A. The revenue requirement for capital costs included in the GCA will be calculated by first  
21 computing the monthly average CWIP, or net plant in service when appropriate, over the  
22 forecasted seven balances for the applicable six-month forecast period. To calculate the



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1 annual return on investment, the Company would then multiply the monthly average for  
2 the forecasted billing period by Duke Energy Indiana's WACC which incorporates the  
3 Commission approved return on common equity. These capital costs will be grossed up  
4 for all applicable taxes. This annual amount will be divided in half to reflect that the rates  
5 will be effective for a six-month period, utilizing six months of billing determinants.

6 **Q. PLEASE DESCRIBE HOW ALL OTHER COSTS, INCLUDING O&M,  
7 DEPRECIATION, AND PROPERTY TAX EXPENSES ASSOCIATED WITH  
8 THE CAYUGA CC PROJECT, WILL BE INCORPORATED INTO THE GCA.**

9 A. Until and to the extent the Cayuga CC Project is placed in service, there would be no  
10 O&M or depreciation expense, and property taxes will be capitalized. When and to the  
11 extent a completed individual part of the Cayuga CC Project is projected to be placed in-  
12 service in a forecast period, the GCA will commence recovery of the operating expenses,  
13 including depreciation, O&M, and property tax expenses, that will be reconciled to actual  
14 expenses incurred.

15 **Q. PLEASE DESCRIBE THE ALLOCATION FACTORS DUKE ENERGY  
16 INDIANA PROPOSES TO USE TO ALLOCATE COSTS IN THE GCA  
17 MECHANISM.**

18 A. The Company proposes to allocate the costs associated with the Cayuga CC Project based  
19 on Duke Energy Indiana's demand allocators approved by the Commission in Cause No.  
20 46038, as shown on Page 5 of Attachment 7-B (JGS).

21 **Q. PLEASE DESCRIBE THE DEPRECIATION RATES THAT WILL APPLY TO  
22 THE CAYUGA CC PROJECT.**

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1 A. For purposes of calculating the estimated gross financing cost savings and estimated rate  
2 impact, the Company assumed an expected useful life of 35 years for production plant,  
3 which results in a 2.86% annual depreciation rate. Likewise, for transmission plant, the  
4 Company assumed an expected useful life of 50 years, which results in a 2.00% annual  
5 depreciation rate. These are the depreciation rates that we initially propose for the Cayuga  
6 CC Project, absent a formal depreciation study for the Cayuga CC Project at this time.  
7 Actual depreciation rates will vary based on future depreciation and demolition studies.  
8 Additionally, once the Network Upgrade scope and charges are more fully known, its  
9 depreciation rate will be updated.

10 **Q. HOW DOES DUKE ENERGY INDIANA PROPOSE TO TREAT THE**  
11 **OPERATING INCOME ASSOCIATED WITH THE CAPITAL COSTS**  
12 **RELATED TO THE CAYUGA CC PROJECT FOR PURPOSES OF THE**  
13 **EARNINGS TEST IN DUKE ENERGY INDIANA FUEL ADJUSTMENT**  
14 **CLAUSE (“FAC”) PROCEEDINGS?**

15 A. As part of the Section 11 financial incentive, the Company proposes to increase its  
16 authorized return for purposes of the Ind. Code § 8-1-2-42(d)(3) earnings test to include  
17 the operating income associated with the GCA mechanism. This is also consistent with  
18 the treatment of earnings associated with Duke Energy Indiana’s Tracker No. 62 –  
19 Environmental Cost Adjustment filed in Cause No. 42061, Tracker No. 65 –  
20 Transmission and Distribution Infrastructure Improvement Cost Adjustment filed in  
21 Cause No. 45647, and Tracker No. 73 – Renewable Energy Project Adjustment filed in  
22 Cause No. 44932.

DUKE ENERGY INDIANA CAYUGA CC PROJECT CPCN  
DIRECT TESTIMONY OF JUSTIN G. SUFAN

1 **Q. PLEASE DESCRIBE DUKE ENERGY INDIANA'S PROPOSED TIMELINE FOR**  
2 **FUTURE GCA FILINGS.**

3 A. Based on the Company's assumption that an order will be issued in this Cause in October  
4 2025, consistent with the 240-day period provided for Commission review under Ind.  
5 Code § 8-1-8.5-5(b), Duke Energy Indiana proposes to file its petition and case-in-chief  
6 by November 15 and May 15 each year with new rates becoming effective for bills  
7 rendered starting on April 1 and October 1, respectively. The petition filed on November  
8 15 will be based on a forecast of the upcoming period of April through September. The  
9 petition filed on May 15 will be based on a forecast of the upcoming period October  
10 through March. A reconciliation of actual to forecasted expenses will be completed on a  
11 12-month lag (i.e., forecasted expenses from the GCA-1 tracker filing will be reconciled  
12 to actual expenses in the GCA-3 tracker filing).

13 **Q. DID DUKE ENERGY INDIANA INCLUDE ANY ACTUAL OR FORECASTED**  
14 **COSTS FOR RECOVERY AS PART OF THIS CPCN FILING?**

15 A. No. Attachment 7-B (JGS) only contains illustrative schedules. As discussed, the  
16 Company is proposing to file its first tracker petition in November 2025 or within 30  
17 days of a final order in this Cause. At that time, the Company will include average  
18 projected CWIP balances from March 2026 through September 2026, which will include  
19 a projection of AFUDC through March 2026.<sup>5</sup> The Company is proposing the first GCA  
20 factors to become effective for bills rendered by Duke Energy Indiana during the billing

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<sup>5</sup> Duke Energy Indiana anticipates AFUDC will cease to be accrued upon the first GCA going into effect in April 2026.

## PETITIONER'S EXHIBIT 7

DUKE ENERGY INDIANA CAYUGA CC PROJECT CPCN  
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1 cycles of April 2026 through September 2026, or until replaced by different GCA factors  
2 that are approved in a subsequent filing. As noted above, these costs will be reconciled in  
3 Duke Energy Indiana's GCA-3 tracker filing.

4 **Q. PLEASE EXPLAIN THE PROPOSED CHANGES TO DUKE ENERGY**  
5 **INDIANA'S ELECTRIC SERVICE TARIFF RELATING TO THE PROPOSED**  
6 **GCA MECHANISM.**

7 A. As shown in Attachment 7-C (JGS), the Company proposes the following changes to its  
8 electric service tariff relating to the proposed GCA Mechanism: (1) addition of Tariff No.  
9 75 – Generation Cost Adjustment Tracker; (2) update to Appendix A to include Tariff  
10 No. 75; and (3) update to the Table of Contents to add Tariff No. 75. Specifically, Duke  
11 Energy Indiana requests approval of the tariff pages attached hereto as Attachment 7-C  
12 (JGS). Attachment 7-C (JGS) includes a clean version followed by the redlined changes  
13 to Appendix A and the Table of Contents.<sup>6</sup>

14 **IV. ESTIMATED RATE IMPACT**

15 **Q. PLEASE SUMMARIZE THE ESTIMATED RATE IMPACT OF THE CAYUGA**  
16 **CC PROJECT.**

17 A. Page 1 of Attachment 7-D (JGS) shows the estimated average retail rate impact of the  
18 Project during construction and initial in-service periods from April 2026 through March  
19 2031, as compared to Duke Energy Indiana's base rates approved in Cause No. 46038.<sup>7</sup>

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<sup>6</sup> Appendix A and Table of Contents reflect changes to what has been submitted with the Company's February 7, 2025, Step 1 compliance filing in Cause No. 46038.

<sup>7</sup> Per the Company's February 7, 2025, Step 1 compliance filing in Cause No. 46038.

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1 This period reflects the impacts of CWIP during construction through each part of the  
2 Project going in-service until being reflected in new base rates in April 2031. This  
3 estimated average retail rate impact of approximately 5.4% was calculated using project  
4 cash flows provided by Company witness Smith. The exact rate impact at any given time  
5 during this period will be dependent upon several different factors, including but not  
6 limited to the following:

- 7 • The final construction costs and in-service dates of the Cayuga CC Project;
- 8 • Actual AFUDC rates;
- 9 • Actual depreciation rates;
- 10 • The actual allocation of plant to FERC functions for retail/wholesale  
11 allocation and depreciation purposes;
- 12 • The actual capital structure, cost of capital rates, and revenue conversion  
13 factors in effect for the GCA Tracker filings;
- 14 • Timing of the project expenditures and approvals under the GCA Tracker  
15 filings;
- 16 • Occurrence and timing of any future rate cases;
- 17 • Post-in-service, actual costs for fuel, net of any Midcontinent Independent  
18 System Operator ("MISO") revenues from operation (capacity, energy, and  
19 ancillary services), which are not included in the gross financing cost savings  
20 analysis;
- 21 • Actual costs incurred for operation, maintenance (whether expensed or

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1 capitalized), property tax, property insurance, payroll tax, employee benefit  
2 costs, etc., which are not included in the gross financing cost savings analysis;  
3 and

- 4 • Other changes in customer rates that may occur in this period that are not  
5 directly related to the Cayuga CC Project.

6 However, assuming issuance of a CPCN for the Cayuga CC Project and approval  
7 of the proposed GCA Mechanism as described herein, the Company currently estimates  
8 that costs in the first GCA Tracker filing after approval would result in an incremental  
9 charge of approximately \$1.87 for a typical residential customer using 1,000 kWh per  
10 month, as calculated in Page 2 of Attachment 7-D (JGS).

11 **V. RETIREMENT OF CAYUGA COAL GENERATING STATION**

12 **Q. WHAT RETIREMENTS WILL OCCUR AS A RESULT OF THE CAYUGA CC**  
13 **PROJECT?**

14 A. As discussed by Company witness Smith, the existing coal-fired generating units at  
15 Cayuga will retire coincident with the in-service dates of the respective two new  
16 combined cycle units. The Cayuga Unit 3a-d diesel generators are also planned to be  
17 retired with the in-service of the second new combined cycle unit.

18 **Q. HOW WILL DUKE ENERGY INDIANA ACCOUNT FOR THESE**  
19 **RETIREMENTS?**

20 A. These retirements will be accounted for as normal retirements. When the Company  
21 retires a regulated plant under a normal retirement, the original cost plus the cost of

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DIRECT TESTIMONY OF JUSTIN G. SUFAN

1 removal, less salvage value, is charged to accumulated depreciation, consistent with  
2 regulated ratemaking practices.

3 **VI. CONCLUSION**

4 **Q. PLEASE SUMMARIZE YOUR TESTIMONY.**

5 A. I have discussed and supported the Company's request for authorization for financial  
6 incentives for the Cayuga CC Project as a clean energy project, including timely cost  
7 recovery through forward-looking CWIP ratemaking treatment, along with authorization  
8 to amortize for recovery certain related plan development costs. I have discussed the  
9 requested ratemaking and accounting treatment related to the Project and demonstrated  
10 that this proposed treatment minimizes the gross financing costs to customers over the  
11 life of the Project. I have also supported the Company's request to establish and  
12 implement a GCA tracker mechanism (including associated tariff modifications) to  
13 timely recover costs associated with the Project. Overall, my testimony clearly  
14 demonstrates that the Company's proposed ratemaking treatment for the Cayuga CC  
15 Project is just and reasonable, and in the best interests of customers.

16 **Q. WERE ATTACHMENTS 7-A (JGS) THROUGH 7-D (JGS) PREPARED BY YOU**  
17 **OR UNDER YOUR SUPERVISION?**

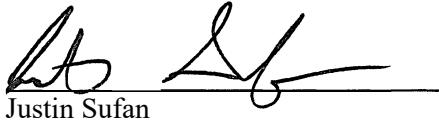
18 A. Yes.

19 **Q. DOES THIS CONCLUDE YOUR PREPARED TESTIMONY?**

20 A. Yes.

**VERIFICATION**

I hereby verify under the penalties of perjury that the foregoing representations are true to the best of my knowledge, information, and belief.

Signed:   
Justin Sufan

Dated: 02/13/2025



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**TARIFF NO. 75 –  
GENERATION COST ADJUSTMENT**

The applicable charges for electric service to the Company's retail electric customers shall be increased or decreased to reflect rate base treatment for generation projects, defined as clean energy projects in accordance with I.C. 8-1-8.8, and to reflect recovery of clean energy project operating costs. The revenue adjustment to the applicable charges for electric service will be determined under the following provision:

**Calculation of Adjustment**

The adjustment shall be determined no more often than every six months by multiplying the Generation Cost Adjustment Factor, as determined to the nearest 0.001 mill (\$0.000001) per kilowatt-hour in accordance with the following formula, by the monthly billed kilowatt-hours for the billing cycle months in the case of customers receiving metered service and by the estimated monthly kilowatt-hours used for rate determination in the case of customers receiving unmetered service.

Generation Cost Adjustment Factor =

$$\frac{(a \times b \times c \times h)}{i} + \frac{(((d + e + f) \times g) \times h)}{i}$$

where:

1. "a" is the jurisdictional cost of the Company's 7-month average forecasted capital applicable to generation projects and the net balance of post-in-service carrying costs, if any.
2. "b" is the Company's weighted cost of capital as of the date of valuation of the generation projects.
3. "c" is the revenue conversion factor to be used to convert return to operating revenues.
4. "d" is the Company's forecasted incremental jurisdictional operation and maintenance expense applicable to the generation projects.
5. "e" is the Company's forecasted jurisdictional depreciation expense applicable to the investment in generation projects.
6. "f" is the Company's other incremental jurisdictional expense applicable to the generation projects such as property tax expense, plan development costs, amortization of post-in-service carrying costs, and other costs or credits approved by the Commission for inclusion in this rider.
7. "g" is the revenue conversion factor used to convert operating expenses to operating revenues.

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GENERATION COST ADJUSTMENT**

8. "h" is the individual retail rate group's production demand allocator used for allocation purposes in the cost of service study last approved by the Commission as adjusted for migrations approved by the Commission.
9. "i" is the individual retail rate group's adjusted billing cycle kilowatt-hour sales for the applicable six-month period for all retail rate groups other than industrial customers served under Rate HLF. The revenue adjustment for retail customers served under Rate HLF shall be based on demands within the HLF customer group such that "i" shall be the sum of kilowatts billed for the applicable six-month period.

This factor shall be further modified to reflect the difference between estimated costs billed and costs actually experienced during the period such estimated costs were billed.

The Generation Cost Adjustment factor applicable to retail rate groups is as follows:

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**TARIFF NO. 75 -  
GENERATION COST  
ADJUSTMENT FACTOR  
APPLICABLE TO RETAIL RATE GROUPS**

Line No.	<u>Retail Rate Group</u>	Generation Cost Adjustment Factor Per KWH (A)	Generation Cost Adjustment Factor Per Non-Coincident KW (B)	Line No.
1	Rate RS	\$0.000000		1
2	Rates CS and FOC	0.000000		2
3	Rate LLF	0.000000		3
4	Rate HLF		\$0.000000	4
5	Customer L	0.000000		5
6	Customer O	0.000000		6
7	Rate WP	0.000000		7
8	Rate SL	0.000000		8
9	Rate MHLS	0.000000		9
10	Rates MOLS and UOLS	0.000000		10
11	Rates TS, FS and MS	0.000000		11

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**TARIFF NO. 75 -  
GENERATION COST  
ADJUSTMENT FACTOR  
APPLICABLE TO RETAIL RATE GROUPS**

**ALLOCATED SHARE OF SYSTEM PEAK DEMAND FOR RETAIL CUSTOMERS  
BY RATE GROUP EXPRESSED AS A PERCENTAGE OF THE COMPANY'S  
TOTAL RETAIL SYSTEM PEAK DEMAND AS DEVELOPED FOR COST OF  
SERVICE PURPOSES IN CAUSE NO. 46038**

<u>Line No.</u>	<u>Rate Groups</u>	KW Share of System Peak (12CP) Per <u>Cause No. 46038</u> (A)	Percent Share Of <u>System Peak</u> (B)	<u>Line No.</u>
1	Rate RS	1,915,283	44.697%	1
2	Rates CS and FOC	237,833	5.550%	2
3	Rate LLF	915,302	21.360%	3
4	Rate HLF	1,156,042	26.978%	4
5	Customer L	11,937	0.279%	5
6	Customer O	18,516	0.432%	6
7	Rate WP	20,804	0.485%	7
8	Rate SL	1,336	0.031%	8
9	Rate MHLS	158	0.004%	9
10	Rates MOLS and UOLS	7,170	0.167%	10
11	Rates TS, FS and MS	746	0.017%	11
12	TOTAL RETAIL	4,285,127	100.000%	12

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**TARIFF NO. 75 -  
GENERATION COST  
ADJUSTMENT FACTOR  
APPLICABLE TO RETAIL RATE GROUPS**

**BILLING CYCLE KWH SALES FOR THE COMPANY'S  
RETAIL CUSTOMERS BY RATE GROUP BASED  
ON THE SIX-MONTH PERIOD ENDED SEPTEMBER 30, 2025**

<u>Line No.</u>	<u>Rate Groups</u>	Six Months Ended Billing Cycle <u>KWH Sales</u> (C)	Six Months Sum Of Monthly Non-Coincident <u>Peak Demands</u> (D)	<u>Line No.</u>
1	Rate RS	0		1
2	Rates CS and FOC	0		2
3	Rate LLF	0		3
4	Rate HLF		0	4
5	Customer L	0		5
6	Customer O	0		6
7	Rate WP	0		7
8	Rate SL	0		8
9	Rate MHLS	0		9
10	Rates MOLS and UOLS	0		10
11	Rates TS, FS and MS	<u>0</u>		11
12	TOTAL RETAIL	<u><u>0</u></u>		12

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**APPENDIX A—LIST OF APPLICABLE RATE ADJUSTMENT RIDERS**

The following rate adjustment trackers are applicable to rate schedules: RS, CS, LLF, HLF, WP, SL, MHLS, UOLS, MOLS, LED, MS, and USFL.

- |               |  |
|---------------|--|
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### APPENDIX A–LIST OF APPLICABLE RATE ADJUSTMENT RIDERS

The following rate adjustment ~~riders-trackers~~ are applicable to rate schedules: RS, CS, LLF, HLF, WP, SL, MHLS, UOLS, MOLS, LED, MS, and USFL.

- ~~Standard Contract Rider~~ Tariff No. 60 – Fuel Cost Adjustment
- ~~Standard Contract Rider~~ Tariff No. 62 – Environmental Compliance Adjustment
- ~~Standard Contract Rider~~ Tariff No. 65 – Transmission and Distribution Infrastructure Improvement Cost Adjustment
- ~~Standard Contract Rider~~ Tariff No. 66 – Energy Efficiency Adjustment
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