

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

IN THE MATTER OF THE APPLICATION OF)
INDIANA MICHIGAN POWER COMPANY FOR)
APPROVAL OF A FUEL COST ADJUSTMENT)
FOR ELECTRIC SERVICE APPLICABLE FOR)
THE BILLING MONTHS OF NOVEMBER 2022) CAUSE NO. 38702-FAC 89
THROUGH APRIL 2023 AND FOR APPROVAL)
OF RATEMAKING TREATMENT FOR COST OF)
WIND POWER PURCHASES PURSUANT TO)
CAUSE NOS. 43328, 43750, 44034, AND 44362)

SUBMISSION OF DIRECT TESTIMONY OF
KEITH A. STEINMETZ

Petitioner, Indiana Michigan Power Company (I&M), by counsel, respectfully
submits the direct testimony of Keith A. Steinmetz in this Cause.



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CERTIFICATE OF SERVICE

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38702 FAC-89

PRE-FILED VERIFIED DIRECT TESTIMONY

OF

KEITH A. STEINMETZ

**DIRECT TESTIMONY OF KEITH A. STEINMETZ
ON BEHALF OF
INDIANA MICHIGAN POWER COMPANY**

Q1. Please state your name and business address.

My name is Keith A. Steinmetz and my business address is 500 Circle Drive,
Buchanan, Michigan 49107.

Q2. By whom are you employed and in what capacity?

I am employed by Indiana Michigan Power Company (I&M or Company) as the
Manager of Nuclear Engineering at the Donald C. Cook Nuclear Plant (Cook
Nuclear Plant).

**Q3. Briefly describe your educational background and professional
experience.**

In 1994, I graduated from the University of Missouri-Rolla [now Missouri
University of Science and Technology] with a Bachelor of Science degree in
Engineering.

From August 1995 to May 1998, as an Engineer with Bettis Atomic Power
Laboratory, I was involved with the training of nuclear navy personnel prior to
their assignment as crew members of nuclear submarines and surface ships of
the United States fleet.

From May 1998 to January 2008, while employed by I&M, I was responsible for
changes to design and licensing basis requirements and was the subject matter
expert for a process that evaluated changes to the plant licensing basis for
determining whether proposed plant changes required approval by the Nuclear
Regulatory Commission (NRC).

From January 2008 to August 2008, I was responsible for working with a nuclear
fuel vendor to determine improvements in the design of nuclear fuel assemblies.

1 From August 2008 to June 2017, I was the Nuclear Fuels Group Supervisor and
2 my responsibilities included core reload activities, fuel procurement, cost
3 recovery filings, vendor manufacturing oversight, regulatory administration, fuel
4 integrity monitoring, fuel inspection coordination, and Updated Final Safety
5 Analysis Report modifications. In this position, I was also involved in commercial
6 nuclear fuel contract development, contract language interpretation, and
7 contract negotiations.

8 Beginning in June 2017, I became the Manager of Nuclear Engineering and my
9 responsibilities include nuclear fuel, safety analysis, probabilistic risk
10 assessment and reactor engineering activities in support of Cook Nuclear Plant.

11 **Q4. Have you previously testified before any regulatory commissions?**

12 Yes. I have submitted testimony to the Michigan Public Service Commission in
13 I&M's 2018 through 2022 PSCR Plan Cases and the 2018 through 2021 PSCR
14 Reconciliation Cases. In addition, I have submitted testimony before the Indiana
15 Utility Regulatory Commission in I&M fuel cost proceedings in I&M FAC79
16 through FAC88.

17 **Q5. What are your responsibilities as Manager of Nuclear Engineering?**

18 My responsibilities include supervising activities related to the supply of nuclear
19 fuel, including its procurement, safety analysis, performance, disposal, reload
20 licensing, reactor engineering, and plant support.

21 **Q6. Are you sponsoring any attachments?**

22 No.

1 **Q7. What is the purpose of your testimony in this case?**

2 The purpose of my testimony is to demonstrate I&M has made every reasonable
3 effort to acquire nuclear fuel to provide electricity to its customers at the lowest
4 fuel cost reasonably possible.

5 Accordingly, I describe all major nuclear fuel contracts that affect I&M's
6 projected November 2022 through April 2023 nuclear fuel costs and discuss the
7 actions taken to minimize I&M's nuclear fuel costs.

8 Additionally, I will compare the forecast December 2021 through May 2022
9 nuclear fuel costs to actual costs.

10 **Q8. What are the responsibilities of the Nuclear Engineering Department as it**
11 **relates to nuclear fuel requirements and nuclear fuel related activities?**

12 The responsibilities of the Nuclear Engineering Department as it relates to
13 nuclear fuel requirements and related activities are:

- 14 • Constantly monitor and evaluate market, political, regulatory, and
15 technical conditions that may affect the secure supply of economic and
16 licensable nuclear fuel.
- 17 • Prepare bid specifications and evaluate bid proposals for the purchase of
18 nuclear fuel and nuclear fuel related services, as well as the storage,
19 shipping, and disposal of spent nuclear fuel.
- 20 • Negotiate contracts with suppliers of nuclear fuel and nuclear fuel related
21 services.
- 22 • Establish the most economic operating parameters of each cycle with
23 consideration of the operating requirements of the American Electric
24 Power (AEP) System.
- 25 • Evaluate and select economic core loading plans and to administer the
26 purchase schedule and contracts necessary to implement these plans.

- 1 • Provide support to a nuclear fuel quality assurance program for the
2 purpose of assuring that the nuclear fuel is built according to its design
3 criteria and specifications.
- 4 • Perform nuclear fuel economic analyses and provide current data and
5 projections of future expenditures to other departments within the AEP
6 System and I&M.
- 7 • Verify core physics parameters to ensure the operation and performance
8 of the nuclear fuel are within safety limits and agree with predictions.
- 9 • Ensure the required logistics of the nuclear fuel cycle take place for each
10 reload batch, consisting of new nuclear fuel assemblies placed in the
11 reactor core during a refueling outage. This may include uranium mining
12 and milling, conversion to uranium hexafluoride, enrichment, fuel
13 fabrication, fuel assembly shipment, and reactor refueling operations.

14 **Q9. Please summarize the comparison of actual nuclear fuel costs to those**
15 **forecast for the period December 2021 through May 2022.**

16 During the reconciliation period of December 2021 through May 2022, for Cook
17 Nuclear Plant Unit 1, the overall weighted average cost of nuclear fuel was
18 forecasted to be 48.65 cents per MBtu. The actual cost was 47.82 cents per
19 MBtu. For the same time period, for Cook Nuclear Plant Unit 2, the overall
20 weighted average cost of nuclear fuel was forecasted to be 46.29 cents per
21 MBtu. The actual cost was 45.82 cents per MBtu.

22 **Q10. Please summarize the Cook Nuclear Plant operations during the**
23 **reconciliation period.**

24 Overall, during the reconciliation period of December 2021 through May 2022
25 both Cook Nuclear Plant units operated well. Cook Nuclear Unit 1 was shut
26 down on April 2nd for a planned refueling outage that was scheduled to be
27 completed on May 15th. The refueling outage was extended past the estimated

1 completion time due to damage found on the high pressure turbine stationary
2 blades that required offsite repair. This repair was completed and the refueling
3 outage completed on May 29th.

4 **Q11. Please describe the major contracts I&M entered into for supplying**
5 **nuclear fuel to the Cook Nuclear Plant that will affect the November 2022**
6 **through April 2023 nuclear fuel costs.**

7 A summary of the major contracts I&M entered into for the supply and disposal
8 of nuclear fuel for the Cook Nuclear Plant that affect the November 2022
9 through April 2023 costs is as follows:

10 1) Long-Term Contracts

- 11 a. Westinghouse Electric Company Contract dated June 1, 2012
12 Fuel Fabrication – Cook Nuclear Plant Units 1 & 2

13 This contract calls for the design and fabrication of multiple
14 reload batches of nuclear fuel for Units 1 and 2 of the Cook
15 Nuclear Plant. The first reload batch under this contract was
16 delivered in 2013. The contract includes fabrication of the fuel
17 assemblies and all transportation of special nuclear material,
18 fuel assemblies, and components incident to the fabrication
19 process.

- 20 b. United States of America (Department of Energy (DOE) as
21 representative) Contract dated June 13, 1983 - Nuclear Waste
22 Disposal

23 I&M has contracted with the DOE to take title to and dispose of
24 the spent nuclear fuel or high-level waste. I&M's fuel costs
25 include post-April 6, 1983 Spent Nuclear Fuel (SNF) fees.

- 26 c. Louisiana Energy Services (LES/URENCO) Contract dated
27 June 13, 2014 – Enriched Uranium

1 This contract covers the enrichment services for multiple
2 reloads.

3 2) Mid-Term Contracts

4 a. Cameco (uranium hexafluoride)

5 b. ConverDyn (uranium hexafluoride)

6 3) Spot Procurement Agreements and Short-Term Contracts

7 a. UG USA, Inc (uranium hexafluoride)

8 b. USEC (enriched uranium)

9 c. LES/URENCO (uranium hexafluoride)

10 These agreements and contracts are for the procurement of materials and
11 services for the fuel cycle on a one-time spot procurement or short-term basis.

12 **Q12. Can you briefly describe the long-term contract associated with Nuclear**
13 **Waste Disposal?**

14 Yes. The Nuclear Waste Policy Act (NWPA) of 1982 established that the
15 Federal government had responsibility to provide for the permanent disposal of
16 spent nuclear fuel (SNF). Thereafter, the DOE entered into standard contracts
17 for the disposal of SNF and the standard contracts provided for a fee to be paid
18 by generators and owners of the SNF. Nuclear utilities, including I&M, had no
19 practical alternatives other than to sign standard contracts with the DOE to
20 obtain and maintain operating licenses. I&M's contract with the DOE and the
21 DOE's obligation under the contract remain in effect.

22 **Q13. How were I&M's projected post-April 7, 1983 SNF costs determined?**

23 Post-April 7, 1983 SNF costs are calculated based on a rate per kilowatt-hour
24 (kWh) of electricity generated and sold in accordance with the NWPA of 1982.
25 However, DOE provided notice that, effective May 16, 2014, the Spent Nuclear
26 Fuel Disposal Fee will be 0.0 mill per kWh of electricity generated and sold.

The prior fee of one (1) mill per kWh remained in effect through May 15, 2014. Therefore, for the forecasted months (November 2022 through April 2023) included in this filing, the projected Post April 7, 1983 SNF costs are zero.

Q14. Please describe any additional obligations entered into by I&M that affect the projected November 2022 through April 2023 nuclear fuel costs.

I&M entered into the following leases that will affect the November 2022 through April 2023 nuclear fuel costs:

Unit	Batch	Provider	Effective date
1	31	MetLife Investment Advisors, LLC / DCC Fuel XIII	05/07/19 – 11/07/23
2	27	Mizuho Bank / DCC Fuel XIV	11/12/19 – 05/12/24
1	32	Mizuho Bank / DCC Fuel XV	10/15/20 – 04/15/25
2	28	Bank of America Leasing BSC, LLC / DCC Fuel XVI	05/18/21 – 11/18/25
1	33	Bank of America Leasing BSC, LLC / DCC Fuel XVII	05/23/22 – 11/23/26

Costs associated with these leases include the monthly rent component, finance charges, and administration fees. The monthly rent component for the nuclear fuel is determined by multiplying the number of BTUs consumed by the nuclear fuel during such month and the dollar amount per BTU (BTU charge) as established in an Individual Leasing Record. During months for which no BTUs are consumed, the only expenses incurred include the finance charges and administration fees.

Q15. Why did I&M enter into these obligations?

The Nuclear Fuel Leases that I&M entered into provide a lower cost financing option versus using internal capital funds to purchase the fuel.

Q16. Will the Nuclear Fuel Leases affect the projected November 2022 through April 2023 nuclear fuel costs?

Yes, the projected November 2022 through April 2023 nuclear fuel costs will be impacted. In particular, basic rent, financing charges, and other administrative fees will be applied. This is the result of the continued service of Unit 1 Batches

1 31, 32 and 33 as well as Unit 2 Batches 26, 27 and 28. Unit 2 Batch 29 is
2 projected to complete a new fuel lease in November 2022 that will affect
3 projected November 2022 through April 2023 nuclear fuel costs.

4 **Q17. Has I&M estimated the net savings resulting from leasing nuclear fuel, as**
5 **compared to ownership of nuclear fuel, in accordance with the Order in**
6 **Cause No. 44827?**

7 Yes. In accordance with the December 7, 2016 Order issued in Cause No.
8 44827, I&M has estimated the net present savings from leases entered into,
9 through the period ending June 2022, to be \$64.2 million.

10 **Q18. What actions did I&M take to minimize the projected nuclear fuel costs?**

11 The actions taken by I&M to minimize the cost of nuclear fuel occurred primarily
12 as part of the long-term planning and competitive bidding processes for nuclear
13 fuel supply to the Cook Nuclear Plant. The Cook Nuclear Plant units are
14 refueled on an 18-month cycle and a reload batch can remain in the reactor for
15 many years; therefore, nuclear fuel cost savings achieved through long-term
16 planning and competitive bidding are realized over a period of years as the fuel
17 is consumed for the production of electricity.

18 Another way the cost of nuclear fuel is minimized is through the judicious use of
19 the secondary nuclear fuel market. Historical inventories in the nuclear fuel
20 market have made it possible for I&M to purchase fuel on the secondary market.
21 The logistics of providing the enriched uranium to the fuel fabricator are
22 accomplished by an accounting transfer of material at the fuel fabricator's
23 facility, which reduces risk for I&M.

24 Yet another example of nuclear fuel cost minimization is the examination and
25 revision of the fuel loadings that our fuel fabricator proposes to the Company,
26 when such revision is technically and economically justified. Technical
27 evaluations of nuclear fuel cycle designs have also been effective in improving
28 the negotiating position of I&M during the fuel fabrication contract administration.

1 A detailed analysis of a proposed design can show the impact of technical trade-
2 offs made in new products offered by the bidders. I&M technical staff is involved
3 in the vendor's reload design process so that the design process can occur just
4 prior to a refueling outage. This compressed design schedule allows I&M to
5 develop loading patterns that meet the changing energy or regulatory
6 requirements with a minimal impact on fuel cycle economics.

7 **Q19. What is I&M's nuclear fuel inventory practice?**

8 Inventory fluctuates depending on the timing of the reload batch to be delivered.
9 Raw material is obtained to support near-term reloads. Also, small amounts of
10 inventory exist as a result of final detailed fuel cycle and fuel assembly design.
11 I&M continually monitors the performance of any vendor who is under contract
12 to assure fulfillment of contractual obligations. By contracting with reliable and
13 proven performers, and by continuously monitoring their performance, the
14 Company can operate with confidence at a lower inventory level.

15 Operating at minimum inventory and utilizing the spot market allow I&M to take
16 advantage of the secondary market and reduce fuel-carrying costs. However, a
17 thorough knowledge of uranium market situations is necessary to determine
18 when conditions justify a mid-term or long-term supply contract rather than spot
19 market purchases.

20 I&M also optimizes the scheduling of purchases to coincide with needs and
21 contract flexibility in order to hold a minimum inventory. Any additional overage
22 material is promptly used in near-term reloads and is of minimal impact on fuel
23 costs.

24 **Q20. How does I&M accomplish the goal of optimized scheduling with**
25 **minimized inventory and carrying costs?**

26 In developing contracts and making purchases, I&M carefully plans the lead
27 time required to perform each phase of fuel processing. The target date from
28 which decisions are made is the date the fabricated fuel is needed at the plant.

1 Once the target date is established, it is then necessary to identify when the
2 fabricator must have the enriched uranium. I&M continuously monitors the long-
3 term generation schedule and any changes to the generation schedule that may
4 impact fuel procurement activities.

5 In addition, when possible, I&M negotiates payment arrangements that will
6 occur as long after performance of the work as reasonably possible. Delaying
7 the time that payment is required directly translates into reduced nuclear fuel
8 costs by reducing carrying costs for a fuel reload.

9 **Q21. Are there other actions taken to minimize I&M's nuclear fuel cycle costs?**

10 Yes. Because the Cook Nuclear Plant is the most economical fuel cost steam
11 plant on the AEP System, both of the Cook Nuclear Plant units are typically
12 base-loaded. Accordingly, I&M's policy is to operate them at a steady state
13 maximum power level unless other operational restrictions apply. Because
14 changes in power level create additional stress on the nuclear fuel assemblies,
15 I&M strives to have these load changes performed as a planned maneuver and
16 at proceduralized and conservative rates of change.

17 Along these same lines, I&M has developed an extensive capability in neutronic
18 analysis. This allows I&M to develop an optimized fuel management plan for the
19 Cook Nuclear Plant that considers the following:

- 20 • The specific number of fuel assemblies to be loaded each cycle.
- 21 • What their corresponding uranium enrichment should be.
- 22 • Which fuel assemblies should be removed from the core during the
23 refueling.
- 24 • How these new fuel assemblies and those remaining in the core should
25 be rearranged during the refueling. As a result, I&M can meet its energy
26 requirements while at the same time minimizing fuel cycle costs. This is
27 a significant task, and to accomplish it, I&M has developed models of the
28 reactor core utilizing sophisticated computer programs. These models

1 are used to evaluate different reload arrangements proposed by fuel
2 vendors to attain, within certain technical constraints, the goal of meeting
3 I&M's energy requirements and minimizing fuel costs. Through this
4 approach, I&M has been able to develop improved fuel management
5 plans that lower fuel costs.

6 **Q22. Is there another area that results in minimizing I&M's nuclear fuel costs?**

7 Yes. The actions of the Company's technical staff to decrease the stress on the
8 fuel during operation of the reactor are complemented by assuring that the fuel
9 assemblies are built in accordance with design requirements.

10 I&M operates under an NRC-approved Quality Assurance Program that requires
11 the procurement of nuclear fuel from vendors with approved Quality Assurance
12 Programs which meet federal regulations. Periodic audits and process
13 surveillances are required for all suppliers to assure that the supplier produces a
14 finished product that fulfills all applicable design and specification criteria.

15 These audits examine aspects of the manufacturing process, including raw
16 materials, details of the design and design control, machined parts, sub-
17 assemblies, components, and the finished fuel assemblies, to assure that
18 corresponding specifications, drawings, and design criteria are met. These
19 Quality Assurance Programs are intended to control the design and
20 manufacturing process to assure a product of the highest quality.

21 The fuel fabrication contracts give I&M auditors significant authority to reject
22 material at any stage and disqualify a supplier for nonperformance, resulting in a
23 credible threat of contract termination if audit concerns are not addressed in a
24 timely manner. The Quality Assurance Program minimizes fuel cycle cost by
25 eliminating design errors and manufacturing mistakes and ensuring that the final
26 product can fulfill its intended function.

1 **Q23. Has I&M made every reasonable effort to acquire nuclear fuel to provide**
2 **electricity to its customers at the lowest nuclear fuel cost reasonably**
3 **possible?**

4 Yes.

5 **Q24. Does this conclude your pre-filed verified direct testimony?**

6 Yes.

VERIFICATION

I, Keith A. Steinmetz, Manager of Nuclear Engineering, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge, information, and belief.

Date: 7/25/2022

Keith A Steinmetz

Keith A. Steinmetz