
VERIFIED DIRECT TESTIMONY OF KEVIN STANLEY

1 **Q1. Please state your name, business address and title.**

2 A1. My name is Kevin Stanley. My business address is 290 W Nationwide Blvd,
3 Columbus, Ohio 43215. I am employed by NiSource Corporate Services
4 Company ("NCSC"), a wholly owned subsidiary of NiSource Inc., as
5 Controller for Northern Indiana Public Service Company LLC ("NIPSCO"
6 or "Company") and Director of Fixed Assets.

7 **Q2. On whose behalf are you submitting this direct testimony?**

8 A2. I am submitting this testimony on behalf of Joint Petitioners NIPSCO and
9 Gibson Solar Generation LLC.

10 **Q3. Please describe your educational and employment background.**

11 A3. I earned a B.A. degree in accounting and a B.A. degree in computer science
12 from Capital University, and I completed my M.B.A. from Ohio State
13 University. I am a Certified Public Accountant ("CPA") and am licensed in
14 the state of Ohio. I rejoined NiSource as Controller for the Gas Segment in
15 December 2019 and was also made the Controller for NiSource Corporate
16 Services Company in 2021. I moved into my current role in July 2023 as

1 Controller for NIPSCO Electric and Director of Fixed Asset Accounting.
2 Prior to that, I was Director of Financial Planning and Analysis at Vertiv for
3 nearly three years where I performed planning and finance activities.
4 Before Vertiv, I was employed by Columbia Pipeline Group, which was
5 separated from NiSource in 2015. I joined NiSource originally in 2010 as a
6 senior strategic planning analyst within the finance area and served in roles
7 of increasing responsibility until I left NiSource when Columbia Pipeline
8 Group was spun-off as a standalone company. Prior to joining NiSource, I
9 worked as a risk advisory services staff member at Ernst and Young.

10 **Q4. What are your responsibilities as NIPSCO Controller?**

11 A4. As the Controller and Director of Fixed Assets, I am responsible for
12 providing a variety of finance and accounting services for NiSource
13 companies, including NIPSCO and the related renewables entities. My
14 principal responsibilities include overseeing the Company's financial
15 statement preparation, accounting, and control processes and maintaining
16 NiSource's fixed asset accounting. As a part of these duties, I am
17 responsible for maintaining the processes and controls to identify and
18 record transactions related to NIPSCO and for fixed asset activities, which

1 includes determinations on appropriate capitalization of assets. I am also
2 responsible for the accounting for NIPSCO's renewables entities and
3 related assets.

4 **Q5. Have you previously testified before the Indiana Utility Regulatory**
5 **Commission (the "Commission") or any other regulatory agency?**

6 A5. Yes. I recently filed testimony before the Commission in Cause No. 46028
7 supporting NIPSCO's request for modification of the Commission's Order
8 in Cause No. 45511 (Fairbanks). I have also previously submitted testimony
9 before the State Corporation Commission of Virginia supporting Columbia
10 of Virginia's base rate proceeding in Case No. PUR-2022-00036.

11 **Q6. What is the purpose of your direct testimony in this proceeding?**

12 A6. The purpose of my direct testimony is to support Joint Petitioners' request
13 for an Order modifying pursuant to Ind. Code § 8-1-2-72, the
14 Commission's November 22, 2023 Order in Cause No. 45926 (the "45926
15 Order") to approve necessary changes to the ratemaking and accounting
16 treatment for the Gibson Project and approve depreciation rates for the
17 Gibson Project.

18 Specifically, I describe the proposed modifications to the accounting and

1 ratemaking treatment for the Gibson Project approved pursuant to an
2 Alternative Regulatory Plan (“ARP”) in the 45926 Order, that are necessary
3 to allow NIPSCO to defer for recovery through rates in a subsequent rate
4 proceeding the costs incurred for the acquisition and operation of the
5 Gibson Project. The costs NIPSCO proposes to defer for recovery through
6 rates in a subsequent rate proceeding include costs associated with (1)
7 capital investment to complete the purchase of the Gibson Project,
8 including allowance for funds used during construction (“AFUDC”); (2)
9 accrued post-in service carrying charges (“PISCC”) on NIPSCO’s
10 investments in the Gibson Project; (3) depreciation expense associated with
11 the Gibson Project; and (4) operations & maintenance (“O&M”), property
12 tax, and income tax expense. I also describe NIPSCO’s proposed
13 mechanism for sharing tax credits. Finally, I support NIPSCO’s request that
14 the Commission approve depreciation rates for the Gibson Project.

15 **Q7. Please describe the accounting treatment for the Gibson Project approved**
16 **pursuant to an ARP in the 45926 Order.**

1 A7. In the 45926 Order (at 23), NIPSCO received approval of the following four
2 alternative practices, procedures, and mechanisms in connection with the
3 joint venture structure approved in that Cause:

4 (a) Because the Gibson Project arose out of the 2019 RFPs,
5 NIPSCO proposed an ARP, seeking to be relieved of or
6 otherwise found to have complied with the requirements
7 established under Ind. Code § 8-1-8.5-5(e).

8 (b) NIPSCO will not be the owner of the generating assets
9 that make up the Gibson Project. Instead, NIPSCO will own
10 an interest in the Joint Venture. NIPSCO seeks approval of
11 the Joint Venture and its structure. NIPSCO further seeks to
12 record its interest in the Joint Venture as a regulatory asset in
13 Account 182.3 and to amortize the amounts so recorded using
14 the amortization rates sought to be approved for the Gibson
15 Project. NIPSCO requests to include in net original cost rate
16 base and in the value of its utility property, for purposes of
17 Ind. Code § 8-1-2-6 and for ratemaking purposes, the balance
18 of the regulatory asset NIPSCO has recorded for the Joint
19 Venture.

20 (c) NIPSCO seeks to recover its payments made to Gibson
21 ProjectCo pursuant to the CFD, through a rate adjustment
22 mechanism administered through the FAC without regard to
23 Ind. Code § 8-1-2-42(d) and without regard to any
24 benchmarks established by the Commission for PPAs.

25 (d) To the extent financing approval is sought and
26 obtained herein, NIPSCO seeks to be relieved of the technical
27 requirements set forth in Ind. Code §§ 8-1-2-79 and 80. These
28 include corporate officer signatures and verifications, the
29 elements in Ind. Code § 8-1-2-79(a)(1) through (6), and the
30 specific provisions to be set forth in the Commission's
31 certificate of authority set forth in Ind. Code § 8-1-2-80(a) and
32 (b).

1 Due to the proposed change in ownership structure described below, ARP
2 items (b) through (d) are no longer needed. Instead, in this proceeding,
3 NIPSCO is seeking modifications to the accounting treatment described
4 above which would result in NIPSCO's investment in the Gibson Project
5 being accounted for in the more traditional manner.

6 **Q8. Please describe the proposed modifications to the accounting treatment**
7 **for the Gibson Project approved in the 45926 Order that NIPSCO is**
8 **seeking in this proceeding.**

9 A8. At a high level, NIPSCO is proposing to wholly own the Gibson Project
10 rather than form a joint venture with a tax equity partner as approved in
11 the 45926 Order. Joint Petitioners Witness Bass discusses the basis for this
12 change in greater detail. This change in ownership structure results in a
13 change in how NIPSCO's investment in the Gibson Project will be reflected
14 for accounting purposes, but ultimately has minimal impact on the
15 ratemaking treatment approved in the 45926 Order because, as the
16 Commission noted in its 45926 Order (at 21), NIPSCO sought "to reflect in
17 rate base as a regulatory asset its costs to own an interest in the Joint
18 Venture in the same manner it would have reflected the costs to build and

1 own the generating assets in Utility Plant in Service had NIPSCO instead
2 been the direct owner of the Gibson Project.”

3 **Q9. How does the accounting treatment proposed in this case compare to the**
4 **accounting treatment approved in the 45926 Order?**

5 A9. As described above, in the 45926 Order, NIPSCO received approval to treat
6 the Gibson Project as non-utility plant and to reflect in its net original cost
7 rate base for ratemaking purposes the net balance of its investment in the
8 Joint Venture, which would be recorded as a regulatory asset (FERC
9 Account 182.3). These approvals are no longer needed under a wholly
10 owned structure.

11 Instead, NIPSCO now proposes to include the Gibson Project in original
12 cost rate base, earn a return on the rate base, and recover the cost of the
13 Gibson Project, including cost of removal, in depreciation rates. Generally
14 speaking, under the proposed wholly owned structure, the accounting
15 treatment for the Gibson Project will be similar to that for traditional utility
16 plant. NIPSCO will record the entire cost of the Gibson Project as
17 traditional utility plant and rate base. The net book value of the plant will
18 be included in rate base, and the costs of owning and maintaining the plant

1 will be included in cost-of-service. Accumulated deferred income taxes
2 related to accelerated tax depreciation of the facilities would be included in
3 NIPSCO's WACC. NIPSCO also will recover any related AFUDC, carrying
4 charges, and start-up costs recorded as capitalized project costs, which is
5 consistent with other investments in new utility plant.

6 **Q10. Is NIPSCO requesting ratemaking and accounting treatment for the**
7 **development costs or start-up costs for the Gibson Project?**

8 A10. Yes. NIPSCO has incurred reasonable and necessary costs related to the
9 development of the Gibson Project. These costs are not ongoing in nature
10 and not otherwise captured by the ratemaking process and would typically
11 be recorded on NIPSCO's books as Preliminary Survey and Investigation
12 (FERC account 183) or CWIP. These are costs NIPSCO incurs related to
13 internal resource support and outside services that are reasonable and
14 necessary to develop and finalize the contracts and projects. NIPSCO will
15 record these development costs to FERC account 107 CWIP. These costs
16 will be included as part of the cost of the Gibson Project that will be
17 included in utility plant in NIPSCO's next base rate proceeding. Under the
18 prior joint venture structure, the same costs were to be recorded as a

1 regulatory asset and recovered as part of NIPSCO's investment in the Joint
2 Venture.

3 **Q11. How will costs of operating and maintaining the Gibson Project be**
4 **accounted for under the proposal in this proceeding as opposed to the**
5 **approach approved in the 45926 Order?**

6 A11. Again, instead of recovering the cost of the joint venture structures through
7 the ARP as approved in the 45926 Order, NIPSCO will recover the cost of
8 the Gibson Project through traditional ratemaking. Unlike NIPSCO's coal-
9 fired or gas-fired units, there are no fuel or chemical costs related to the
10 solar generation. There are, however, ongoing operating related expenses
11 that would have been incorporated in the CFD price under the previously-
12 approved joint venture structure, such as landowner payments, property
13 taxes, and other maintenance expenses. Under the wholly owned structure,
14 the costs of operating and maintaining the Gibson Project will be included
15 in NIPSCO's cost of service in future rate case proceedings. This is also true
16 of depreciation and the related cost of removal. NIPSCO seeks to defer
17 these operating costs and depreciation to be recovered as a regulatory asset
18 in its next base rate case proceeding. NIPSCO also seeks to calculate a

1 carrying charge on the deferred depreciation until NIPSCO begins recovery
2 of the amounts included in the regulatory asset in a future general rate case
3 proceeding.

4 **Q12. Please summarize the amounts NIPSCO proposes to recover through**
5 **rates.**

6 A12. In summary, NIPSCO proposes approval and recovery of the eligible
7 revenue requirement amounts associated with the Gibson Project to be
8 included in base rates, including costs associated with:

- 9 • Capital investment to be recorded as utility plant to complete the
10 purchase of the Gibson Project, including AFUDC, development and
11 start-up costs, which will be included in rate base;
- 12 • Accrued PISCC on NIPSCO's investments in the Gibson Project and
13 accrued PISCC on deferred depreciation, which will be included in
14 rate base;
- 15 • Deferred depreciation expense on NIPSCO's investments in the
16 Gibson Project, which will be included in rate base;
- 17 • Deferred operating expenses, which will be included in cost-of-
18 service; and
- 19 • Ongoing O&M expenses, property tax and depreciation expense
20 including cost of removal associated with the Gibson Project, which
21 will also be included in cost-of-service.

22 NIPSCO proposes that its investment in the wholly owned Gibson Project,
23 deferred depreciation, and PISCC would be included in its rate base, and

1 O&M and operating expenses would be included in cost-of-service in a
2 subsequent rate case proceeding. Consistent therewith, in the event the
3 Gibson Project assets would not be placed in service, NIPSCO requests
4 authority to defer costs associated with the Gibson Project, including the
5 previously mentioned start-up and development costs, in a regulatory asset
6 for recovery in a future general rate case or to be capitalized as part of an
7 alternative generation project.

8 **Q13. How will the Gibson Project earn a return during construction, post-in-**
9 **service, and when placed into rate base?**

10 A13. Under the proposed wholly owned structure, the Gibson Project will record
11 AFUDC while under construction. Once in-service, the Gibson Project will
12 earn carrying charges until recovery begins. Once recovery begins through
13 a base rate case proceeding, AFUDC or carrying charges will cease. At no
14 period will a project dollar earn multiple returns.

15 **Q14. Please describe the authority NIPSCO is seeking with respect to the**
16 **accrual of AFUDC.**

17 A14. Under the joint venture structure approved in the 45926 Order, NIPSCO
18 applied carrying charges on NIPSCO's investment in the Joint Venture

1 based on NIPSCO's WACC. In this proceeding, NIPSCO seeks to record
2 AFUDC at NIPSCO's calculated rate on project payments while the project
3 is under construction.

4 **Q15. Please describe the authority NIPSCO is seeking with respect to the**
5 **accrual of carrying charges.**

6 A15. Once in-service, NIPSCO seeks to stop accruing AFUDC and begin
7 accruing PISCC. NIPSCO proposes to accrue PISCC at the cost of debt
8 included in its capital structure instead of its full WACC. Using the cost of
9 debt instead of the full WACC will benefit customers through lower
10 carrying costs for the Gibson Project.

11 **Q16. What initial depreciation rate does NIPSCO propose for the Gibson**
12 **Project?**

13 A16. For utility ratemaking purposes, NIPSCO does not currently have a
14 Commission-approved depreciation rate for solar assets such as those
15 contemplated by the Gibson Project. Accordingly, NIPSCO proposes that
16 investments made in the Gibson Project be initially depreciated over the
17 expected life of the assets of 30 years, using an annual depreciation rate of
18 approximately 3.3%, which is consistent with the amortization rate

1 approved in the 45926 Order and does not include cost of removal. NIPSCO
2 proposes to evaluate adjustments to these depreciation rates, including
3 collection of cost of removal, and include proposed depreciation rates for
4 these assets in a future formal depreciation study.

5 **Q17. What will be the accounting treatment for the tax credits and how will**
6 **they be passed back to customers?**

7 A17. NIPSCO will record a regulatory liability representing the amount to pass
8 back to customers through NIPSCO's FAC proceeding (or successor
9 mechanism).

10 **Q18. Has the Commission approved similar ratemaking relief in any other**
11 **NIPSCO proceedings?**

12 A18. Yes. In its January 17, 2024 Order in Cause No. 45936 relating to NIPSCO's
13 Dunn's Bridge II Solar Generation LLC and Cavalry Solar Generation LLC
14 projects ("Bridge II" and "Cavalry," respectively), the Commission
15 approved identical ratemaking treatment. Specifically, the Commission
16 approved the same ratemaking changes to reflect the fact that NIPSCO
17 would wholly own the projects as opposed to using a joint venture structure
18 originally approved by the Commission in Cause No. 45462. The


Commission authorized NIPSCO to include the eligible revenue requirement amounts associated with the Bridge II and Cavalry solar projects in base rates in NIPSCO's next general rate case. NIPSCO was further authorized to share tax credits with customers through the FAC as is proposed here and to depreciate the Bridge II and Cavalry solar projects over the anticipated 30-year lives of the projects. The Commission further found (p. 28) that "[in] the event the Solar Projects' assets are not placed in service, NIPSCO is authorized to defer costs associated with the Solar Projects in a regulatory asset for recovery in a future general rate case or to be capitalized as part of an alternative generation project." The relief requested herein is consistent with the Commission's findings in Cause No. 45936.

Q19. Does this conclude your prefiled direct testimony?

A19. Yes.

VERIFICATION

I, Kevin Stanley, NIPSCO Controller and Director of Fixed Assets for NiSource Corporate Services Company, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge.


Kevin Stanley

Date: March 22, 2024