

**STATE OF INDIANA**

**INDIANA UTILITY REGULATORY COMMISSION**

**IN THE MATTER OF THE INDIANA UTILITY )  
REGULATORY COMMISSION'S INVESTIGATION ) CAUSE NO. 45032 S7  
INTO THE IMPACTS OF THE TAX CUTS AND JOBS )  
ACT OF 2017 AND POSSIBLE RATE IMPLICATIONS )**

**INDIANA OFFICE OF UTILITY CONSUMER COUNSELOR**

**PUBLIC'S EXHIBIT NO. 1**

**TESTIMONY OF OUCC WITNESS**

**ISABELLE L. GORDON**

**AUGUST 21, 2018**

Respectfully submitted,



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Scott Franson  
Attorney No. 27839-49  
Deputy Consumer Counselor

**TESTIMONY OF OUCC WITNESS ISABELLE L. GORDON**  
**CAUSE NO. 45032 S-7**  
**COMMUNITY NATURAL GAS COMPANY, INC.**

**I. INTRODUCTION**

1 **Q: Please state your name and business address.**

2 A: My name is Isabelle L. Gordon, and my business address is 115 W. Washington  
3 Street, Suite 1500 South, Indianapolis, Indiana 46204.

4 **Q: By whom are you employed and in what capacity?**

5 A: I am employed by the Indiana Office of Utility Consumer Counselor ("OUCC")  
6 as a Utility Analyst I. For a summary of my educational and professional  
7 experience and my preparation for this case, please see Appendix ILG-1 attached  
8 to my testimony.

9 **Q: What is the purpose of your testimony?**

10 A: I discuss and provide background on the Indiana Utility Regulatory Commission's  
11 ("Commission") Investigation in Cause No. 45032 into the impacts of the Tax  
12 Cuts and Jobs Act of 2017 ("TCJA") on regulated utilities (the "Commission  
13 Investigation"). I respond to Community Natural Gas Company, Inc.'s  
14 ("Respondent" or "Community") proposed amortization and calculation of its  
15 excess accumulated deferred income taxes ("EDIT")<sup>1</sup> and address the refund of  
16 excess federal income tax expense collected by Community from January 1, 2018  
17 through April 30, 2018, the date on which Respondent's base rates and charges  
18 were reduced to reflect the current federal income tax rate of 21%.

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<sup>1</sup> Hereafter, ADIT refers to accumulated deferred income tax before the excess (EDIT) is calculated.

## **II. TCJA BACKGROUND**

1 **Q: What are the main effects of the TCJA on regulated utilities?**

2 A: The main effects of the TCJA on regulated utilities are the reduction of the federal  
3 income tax rate to 21% and the elimination of bonus depreciation. Regulated  
4 utilities are still allowed to deduct all interest expense without limitation.

5 **Q: What adjustments are necessary to reflect these effects in a regulated utility's**  
6 **rates and charges?**

7 A: There are three major adjustments necessary to reflect the impact of the TCJA on  
8 a regulated utility's rates and charges: (1) reduction of federal income tax  
9 expense embedded in utility rates to reflect the new 21% corporate tax rate on a  
10 going-forward basis; (2) refund of the federal income tax expense over-collected  
11 by the utility from January 1, 2018 until the federal income tax rate embedded in  
12 rates and charges is reduced to 21%;<sup>2</sup> and (3) reduction of federal income tax  
13 expense to reflect the return of excess ADIT created when ADIT is revalued at the  
14 21% rate. Item (1) is a Phase 1 issue in the Commission Investigation in Cause  
15 No. 45032, and items (2) and (3) are Phase 2 issues in the Commission  
16 Investigation.

17 **Q: How are the impacts of the TCJA on Community's rates being addressed?**

18 A: On March 26, 2018, Community made a 30-Day filing in compliance with the  
19 Commission's Order in Cause No. 45032 dated February 16, 2018, and  
20 implemented revised rates based on the new 21% income tax rate effective on  
21 May 1, 2018, resolving Phase 1 of the Commission Investigation. Phase 2 tax

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<sup>2</sup> Per the Commission's order dated January 3, 2018 in Cause No. 45032, all Indiana investor-owned utilities are required to begin using regulatory accounting, such as the use of regulatory assets and liabilities, for all calculated differences resulting from the TCJA and what would have been recorded if the TCJA did not go into effect.

1 issues are being addressed in this subdocket, Cause No. 45032 S-7.

2 **Q: How are deferred income taxes generated?**

3 A: Deferred income taxes are the result of temporary timing differences created by  
4 how revenues or expenses are recognized on a company's financial statements or  
5 its "books" and how those same revenues or expenses are recognized for tax  
6 purposes. For regulated utilities, the primary source of deferred income taxes is  
7 due to accelerated tax depreciation. Deferred taxes can also be generated by other  
8 items, such as unbilled revenue, accrued wages, capitalized payroll taxes,  
9 unamortized rate case expense, pension expenses, bad debts, and capital loss carry  
10 forwards. Deferred income taxes can be either a deferred liability (taxes paid are  
11 less than book taxes) or a deferred asset (taxes paid are more than book taxes).

12 **Q: What is the difference between book depreciation and tax depreciation?**

13 A: Accelerated tax depreciation uses a higher depreciation rate than the depreciation  
14 rate used for book purposes. This higher rate of depreciation results in more  
15 expense being recognized earlier in an asset's life for tax purposes than is  
16 recognized for book purposes.

17 **Q: How does the difference between book depreciation and accelerated tax**  
18 **depreciation affect Respondent's payment of income taxes?**

19 A: A lower depreciation expense rate for book purposes results in a higher net  
20 income on a company's financial statements. A higher accelerated depreciation  
21 expense for tax purposes lowers the net income on which the company is taxed,  
22 thereby lowering the income tax payment. But a utility's income tax revenue  
23 requirement is not adjusted when it takes accelerated depreciation; therefore, the  
24 amount of income tax expense recovered from customers is higher than the actual

1 income tax paid by the utility to the government. With accelerated tax  
2 depreciation, the company avoids taxes in the early years, and the temporary  
3 timing difference is recognized as deferred income tax. The value recorded for  
4 ADIT is based on the utility's current income tax rate and is calculated by taking  
5 the difference between book and tax expense and multiplying by the tax rate.  
6 ADIT reverses when accelerated tax depreciation is exhausted and the temporary  
7 timing difference is eliminated.

8 **Q: What is the effect of the TCJA on Respondent's ADIT?**

9 A: When tax rates change, ADIT balances must be revalued at the new tax rates.  
10 The difference between the ADIT balance valued at the old income tax rate (34%)  
11 and the new income tax rate (21%) is known as excess deferred tax liability, or  
12 excess deferred income tax ("EDIT"). Respondent also has other book to tax  
13 differences, not generated from accelerated depreciation, which resulted in either  
14 excess deferred tax liabilities or deferred tax assets. As reflected in this filing,  
15 Respondent revalued its accumulated deferred taxes using the new 21% income  
16 tax rate, which resulted in the EDIT to be returned to customers. As I discuss in  
17 more detail below, the amortization period over which the EDIT balance is to be  
18 refunded to customers depends on whether the EDIT is deemed protected or  
19 unprotected, pursuant to Internal Revenue Service ("IRS") normalization  
20 guidelines.

**III. COMMUNITY'S PHASE 2 SUBDOCKET**

**EDIT**

**Q: Please describe Respondent's calculation of EDIT as shown on Exhibit 1 and the proposed refund amortization period shown on Exhibit 2.**

A: Respondent's Exhibit 1, page 1 determines the amount of ADIT at the prior 34% income tax rate and the amount of ADIT at the new 21% income tax rate; the difference being EDIT, which is to be refunded to ratepayers. Respondent's EDIT is mostly derived from book-to-tax depreciation differences, but it is also derived from allowance for doubtful accounts. The book-to-tax depreciation portion is considered protected.<sup>3</sup> To the extent the utility has the detailed information for each of its assets individually, the utility should use the Average Rate Assumption Method ("ARAM") to calculate the remaining lives over which to refund protected EDIT. Respondent is not using ARAM for this calculation. The TCJA allows utilities with less sophisticated accounting records to use a weighted average life or composite rate used to compute depreciation for regulatory purposes. Respondent uses the weighted average life method as summarized on its Exhibit 2, page 1.<sup>4</sup> The allowance for doubtful accounts are considered unprotected and can be returned over a period subject to the Commission's discretion.

Exhibit 1, page 1, lines 1-5 calculates the book-to-tax difference in

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<sup>3</sup> EDIT can be protected and unprotected. For protected EDIT, utilities are required to use normalized accounting under which depreciation for ratemaking purposes does not reflect accelerated depreciation for tax purposes. Unprotected EDIT is not subject to such normalization requirements, and the amortization of any refund is subject only to Commission discretion.

<sup>4</sup> Respondent's Exhibit 2 is titled Average Rate Assumption Method ("ARAM"), but ARAM is not used. Respondent indicated in response to discovery Q1.4 "Petitioner does not believe that Exhibit 2 shows an ARAM method." Respondent further indicates that "the calculation on Exhibit 2 is a calculation of the average remaining lives of [the] Petitioner's utility plant in service." (See Attachment ILG-2, pages 2-3.)

1 depreciation, and subtracts allowance for doubtful accounts as a regulatory asset.  
2 The result is multiplied by the old 34% tax rate and the new 21% tax rate to get  
3 the difference, which is a regulatory liability shown on line 12. Respondent's  
4 Exhibit 1, page 1 calculates unprotected EDIT on lines 13-19. Also, since state  
5 income tax is a deduction for federal income tax purposes, the ADIT related to  
6 state deferred taxes is deducted from total ADIT to arrive at the federal ADIT  
7 balance used to derive the excess deferred taxes that should be refunded to  
8 customers.

9 **Q: Do you agree with Respondent's EDIT, as calculated on its Exhibit 1, page 1?**

10 A: Yes. The necessary components to calculate EDIT are included in Respondent's  
11 Exhibit 1, page 1, with supporting documentation on additional pages of Exhibit  
12 1. Using Respondent's book and tax values for protected ADIT, and other  
13 deferred income tax balances of unprotected ADIT, I calculated a deferred tax  
14 liability shown on Attachment ILG-1. I took the difference between  
15 Respondent's net book value and net tax value of its assets, less state deferred  
16 taxes, and calculated the difference in deferred balances using the 34% and 21%  
17 tax rates, which yields the total protected EDIT to be returned to the ratepayers.  
18 (Attachment ILG-1, lines 1-10.) A similar calculation is shown on lines 11-22 for  
19 unprotected EDIT, where deferred tax assets (allowance for doubtful accounts)  
20 were added, less applicable state deferred taxes, and the difference in deferred  
21 balances using the 34% and 21% tax rates, yielded the total unprotected EDIT.

22 My calculation differs from Respondent's Exhibit 1, page 1 by deducting  
23 the state deferred income tax applicable to the protected and unprotected EDIT

1 separately based on the deferred state income tax calculation shown on  
2 Respondent's Exhibit 1, page 6, giving a more accurate protected and unprotected  
3 EDIT balance. The total protected EDIT and unprotected EDIT is added together  
4 on lines 23-25 for a total net regulatory liability to be returned to customers. This  
5 total net EDIT of \$885,312 is the same net total EDIT amount reflected on line 12  
6 of Respondent's Exhibit 1, page 1.

7 **Q: Is Respondent proposing to refund its EDIT as calculated on Exhibit 1, page**  
8 **1?**

9 A: No. Respondent proposes to use an alternative calculation shown on its Exhibit 3.  
10 As described on page 8 of Ms. Mann's testimony, Respondent recalculated  
11 deferred income taxes from the utility's last rate case assuming a 21% federal tax  
12 rate. Respondent proposes to refund the difference between this amount and the  
13 ADIT at 34% from its last rate case.

14 **Q: Do you agree with using Respondent's Exhibit 3 as the basis for the EDIT**  
15 **refund?**

16 A: No, for several reasons. First, this calculation represents deferred taxes from a  
17 point in time years ago. Ratepayers have been paying income taxes embedded in  
18 rates each year since the last rate case, and each year deferred income taxes are  
19 calculated and reflected on the balance sheet. The December 31, 2017 deferred  
20 income tax balance is the most up to date balance before the new 21% income tax  
21 rate went into effect on January 1, 2018. For purposes of the calculation on  
22 Exhibit 3, Respondent did not update any deferred tax calculations since the last  
23 rate case. (Attachment ILG-2, page 3, Q1.9.) Not updating deferred tax  
24 calculations since the last rate case ignores ratepayer contributions to income

1 taxes or contributions to depreciation expense for the years between the last rate  
2 case and the date of the most current deferred income tax balance before the  
3 TCJA went into effect.

4 Second, Exhibit 3 is not supported by any other schedules. Ms. Mann  
5 states on page 9, lines 8-11 of her testimony, “[t]he accumulated deferred federal  
6 income tax calculation referenced in [E]xhibit 3 was included in each utilities  
7 [sic] last rate case and has therefore been previously vetted by both the OUCC  
8 and the IURC.” None of the workpapers from the last rate case were presented to  
9 support these figures. In contrast, Respondent’s Exhibit 1, page 1 is supported by  
10 sufficient detail in subsequent pages 2 through 6, and with Exhibit 2, pages 1  
11 through 4. Supporting detail is necessary to verify the calculation of EDIT and  
12 would come directly from Respondent’s books and records. The supporting detail  
13 should show how each pertinent figure in Respondent’s EDIT calculation is  
14 derived.

15 Third, in its calculation on Exhibit 3, Respondent subtracted the short term  
16 asset, allowance for doubtful accounts, from the calculation because, according to  
17 Ms. Mann’s testimony on page 8, lines 17-20, “[s]hort term items are items that  
18 are deferred for only one year. As a result those taxes have been incurred and  
19 paid at the utility’s prior tax rate and therefore do not need to be refunded.” I do  
20 not agree with this statement. The items generating the deferred tax created a  
21 liability, or asset, at a higher tax rate. When the liability or asset reverses the  
22 following year, it will be at a lower tax rate, being insufficient to offset the full  
23 amount, consequently, leaving excess deferred tax. Therefore, I included these

1 items in the calculation of EDIT in Attachment ILG-1.

2 Lastly, the method summarized on Respondent's Exhibit 1, and on my  
3 Attachment ILG-1, is the same or similar to methods I have seen with other  
4 utilities responsive to Phase 2 of the Commission Investigation, such as  
5 NIPSCO's rate case in Cause No. 44988, and Sycamore Gas Company's rate case  
6 in Cause No. 45072. In my experience, all utilities recognize December 31, 2017  
7 as the ADIT balance from which to derive the EDIT amount for purposes of a  
8 ratepayer refund.

9 **Q: What is the EDIT balance you recommend be returned to ratepayers?**

10 A: As I described earlier and as shown on Attachment ILG-1, I recommend a total  
11 EDIT balance of \$885,312 be returned to Respondent's customers.

12 **Amortization Period**

13 **Q: What method has Respondent proposed for calculating the amortization**  
14 **period for its protected EDIT balance?**

15 A: Respondent uses the alternative weighted average life method, based on the level  
16 of property record detail available. Respondent calculated the estimated average  
17 useful life of its utility plant in service on Exhibit 2, page 4, and calculated the  
18 weighted average to determine the final amortization period by asset class  
19 summarized on Exhibit 2, page 1. As I mentioned earlier, although this exhibit is  
20 labeled ARAM, the ARAM method is not used. Given the level of property detail  
21 available to Community, the OUCC does not object to using the weighted average  
22 life method. Respondent's weighted average remaining life calculation for each  
23 of its asset classes results in a 15.91 year amortization period, over which  
24 protected EDIT is to be amortized back to ratepayers.

1 **Q: Does Respondent propose an amortization period over which unprotected**  
2 **EDIT will be returned to ratepayers?**

3 A: Yes. Even though Respondent recommends using Exhibit 3 for purposes of  
4 calculating its proposed ratepayer refund for deferred taxes, which does not show  
5 any unprotected EDIT, in an apparent reference to Exhibit 1, it states that due to  
6 the relatively small amount, unprotected EDIT should be amortized over the same  
7 amortization period as calculated for protected EDIT. Respondent also argues  
8 that using the same amortization period for the entire EDIT will make tracking of  
9 the amortization easier for both the utility and the regulator. (Testimony of Mann,  
10 page 10, lines 16-23.)

11 **Q: Do you agree with Respondent's proposed unprotected EDIT amortization**  
12 **period?**

13 A: For the reasons described below, yes. While the TCJA governs the appropriate  
14 normalization method to amortize protected EDIT back to ratepayers, the  
15 Commission has discretion over the amortization period for unprotected EDIT. In  
16 most instances, it would be appropriate to require a utility to return unprotected  
17 EDIT over a shorter timeframe than for protected EDIT. Should the Commission  
18 determine that to be the appropriate outcome in this instance, the OUCC would  
19 not object; however, I note below the reasons why Respondent's unique  
20 characteristics create challenges that make following this general principle  
21 difficult.

22 First, as shown in Attachment ILG-1, which makes use of Respondent's  
23 Exhibit 1, I calculate an unprotected EDIT *asset* for Respondent of \$3,666. An  
24 EDIT asset results in an increase in rates. If Respondent is ordered to amortize

1 this unprotected EDIT asset over a timeframe shorter than its protected EDIT  
2 liability, Respondent will have to make separate ratemaking adjustments that both  
3 increase and decrease its deferred tax balances and amortization expense until the  
4 unprotected EDIT asset is fully amortized. Then Respondent will need an  
5 additional tariff filing to remove the ratemaking adjustment for unprotected EDIT,  
6 leaving the adjustment for protected EDIT in place. Given Community's relative  
7 size and limited resources, it seems unnecessarily burdensome to require that level  
8 of complexity and additional tariff submissions.

9 Second, Respondent's weighted average calculation results in a 15.91 year  
10 amortization period for protected EDIT. Relatively speaking, this amortization  
11 period will return protected EDIT back to ratepayers more quickly than the time  
12 periods that were calculated by NIPSCO and Vectren's gas utilities in the  
13 Commission Investigation. Likewise, using the same amortization period for  
14 Respondent's unprotected EDIT asset will spread out the rate increase, as a result  
15 of this asset, over a reasonable time period so as to mitigate any customer burden.  
16 Therefore, I recommend Respondent's protected and unprotected EDIT balances  
17 be amortized over 15.91 years.

18 **Q: Can this amortization period be adjusted for rounding?**

19 A: No. Respondent replied in discovery that it "expects that it will likely be required  
20 to round that amount to 16 years." (Attachment ILG-2, page 2, Q1.4(b).)  
21 Protected EDIT is governed by the TCJA and the weighted average life method  
22 resulted in a specific amount. The 15.91 year weighted average remaining life is  
23 the proper amortization period used in my calculation on line 27 of Attachment

1 ILG-1 for both protected and unprotected EDIT, converted to 191 months on line  
2 30.

3 **Q: By what mechanism do you propose to return EDIT?**

4 A: Amortizing EDIT of \$885,312 over 15.91 years or 191 months yields an annual  
5 amortization of \$55,645. Respondent's base rates should be reduced by this  
6 annual amount using the same revenue requirement schedules applicable to the  
7 approved rates in Respondent's last rate case, reflecting the revised 21% income  
8 tax rate effective on May 1, 2018 in Cause No. 45032. This method is commonly  
9 used to remove rate case expense amortization from base rates and will account  
10 for any flow-through tax effects of the adjusted rates. New rates should also be  
11 based on customer allocation and rate design as approved in Respondent's last  
12 rate case. I suggest this be accomplished using a 30-Day filing process to allow  
13 sufficient time for review by the OUCC and IURC.

14 **Refund of Over-Collection**

15 **Q: Did Respondent provide a calculation and propose a method for returning**  
16 **over-collected taxes beginning January 1, 2018?**

17 A: Yes. Respondent provided a calculation of its tax over-collection in Exhibit 4,  
18 pages 1 and 3-6, and a proposed refund credit tracker on page 2. The over-  
19 collection represents Respondent's tracking of the difference in revenue collected  
20 at the 34% tax rate and what would have been collected at the 21% tax rate during  
21 the period January 1, 2018 through April 30, 2018. Respondent's calculations of  
22 the over-collection are by customer class, and the proposed refund mechanism is  
23 also by customer class at the same volumes as collected. Respondent is proposing  
24 to refund the over-collection over the same four months it was collected, January

1 through April starting January 1, 2019. Respondent recommends the refund be  
2 administered through a temporary tracker mechanism with variances recovered  
3 through Respondent's next GCA that includes a reconciliation of April 2019.

4 **Q: Is there any element in Respondent's over-collection refund proposal with**  
5 **which you disagree?**

6 A: Yes. I agree with Respondent's calculation of the over-collection and with  
7 making the refund over the proposed four month period in 2019. I agree with the  
8 temporary tracker mechanism proposal. However, the GCA is an inappropriate  
9 mechanism for tax refunds. Not all customer classes receiving refunds are  
10 included in the GCA mechanism. Additionally, all seven small utilities  
11 represented by Ms. Mann's testimony have one GCA rate for all customer classes,  
12 so the allocation of variances would deviate from the customer class allocation  
13 approved in the last rate case. I recommend any variances in the temporary  
14 tracker mechanism be reconciled and refunded in the same temporary tracker  
15 mechanism.

16 **Other Concerns**

17 **Q: Does Respondent address other concerns it believes are relevant to this**  
18 **Cause?**

19 A: Yes. First, Respondent is concerned that non-calendar year taxpayers will refund  
20 more than they should because of a split tax year where the utility will pay a  
21 blended rate. Respondent's witness Mann admits on page 14, lines 7-8 of her  
22 testimony that "It will be a blended rate based on the number of months at each  
23 tax rate during their tax year." This is not a problem for the income tax refund.  
24 For the period up to December 31, 2017, base rates were based on a 34% federal  
25 tax rate, and from January 1, 2018 through April 30, 2018, a 21% federal tax rate

1 applies. Utilities with a blended rate tax year will only refund an over-collection  
2 back to January 1, 2018. The blended rate will match the appropriate rates  
3 collected for the appropriate months.

4 Second, Respondent seeks approval to defer the cost of its participation in  
5 this proceeding as a regulatory asset that can be reviewed and eventually  
6 recovered in the next full base rate case. I do not recommend approval for this  
7 unknown amount. Given that Respondent's income tax rate has been changed, it  
8 would have had to calculate its EDIT in order to adhere to the IRS's  
9 normalization requirements; therefore, it is not entirely accurate to suggest that  
10 Respondent's costs to participate in the Commission Investigation would not have  
11 been required anyway. However, even so, in a regulatory environment,  
12 unexpected, one-time legal and accounting bills occur occasionally. Respondent  
13 has legal and accounting fees embedded into its current rates and no additional  
14 compensation should be necessary.

15 Also, since this is a single issue case and Respondent's testimony is  
16 considerably similar for each of seven utilities, and litigation should be minimal, I  
17 would hope the costs for each utility are a reasonable amount as the actual costs  
18 incurred have not been presented in this subdocket. Further, Respondent has an  
19 interest in arguing for an outcome in this case that minimizes any refunds it owes  
20 to its customers. Those same customers should not be required to pay for the  
21 regulatory expense Respondent incurs in making such arguments.

22 Third, Respondent argues that a lower ADIT with a 0% cost of capital  
23 could have the effect of increasing the overall cost of capital, so authorized

1 earnings should increase. I do not disagree that overall cost of capital could  
2 increase, but this issue is outside the scope of this proceeding.

3 Last, Respondent believes the fact the Commission initiated the tax  
4 investigation has created uncertainty for the utility, increasing the risk for its  
5 shareholders. A regulated utility facing regulatory action is inherent to its  
6 business model.

#### IV. OUCC RECOMMENDATIONS

7 **Q: What are your recommendations in this Cause?**

8 A: I recommend amortizing EDIT of \$885,312 over 15.91 years, resulting in a return  
9 of EDIT to the ratepayers at an annual amortization of \$55,645. This  
10 amortization should be reflected as a reduction to existing rates using revenue  
11 requirement schedules from Respondent's last rate case, updated to the new tax  
12 rate as of May 1, 2018, using the same customer allocation and rate design as  
13 approved in Respondent's last rate case, to be submitted for review through a 30-  
14 Day filing process. I also recommend Respondent be required to file a  
15 compliance filing initiating a temporary tracker to return the excess federal tax  
16 collected from January 1, 2018 through April 30, 2018, allocated to each rate  
17 class based on actual revenues received during the period collected. This  
18 temporary tracker should also be used to reconcile and return or collect any  
19 variances. I do not recommend approval to defer the cost of this proceeding as a  
20 regulatory asset.

21 **Q: Does this conclude your testimony?**

22 A: Yes.

**AFFIRMATION**

I affirm, under the penalties for perjury, that the foregoing representations are true.

Isabelle Gordon

Isabelle L. Gordon

Utility Analyst I

Indiana Office of Utility Consumer Counsel

Cause No. 45032 S7

Commission Investigation/Community

Natural Gas Corporation, Inc.

8/21/2018

Date

**APPENDIX ILG-1 TO TESTIMONY OF**  
**OUCC WITNESS ISABELLE L. GORDON**

1   **Q:    Please describe your educational background and experience.**

2    A:    I graduated from the School of Business at Bob Jones University in Greenville,  
3           South Carolina in May 2017 with a Bachelor of Science Degree in Accounting.  
4           In July 2017, I began working at the OUCC as a Utility Analyst I in the Natural  
5           Gas Division. My responsibilities include reviewing, analyzing, and preparing  
6           testimony for Gas Cost Adjustment (“GCA”) cases, Gas Demand Side  
7           Management (“GDSM”) cases, and base rate cases filed by Indiana natural gas  
8           utilities.

9   **Q:    Have you previously testified before the Indiana Utility Regulatory**  
10 **Commission?**

11  A:    Yes, I have testified in Gas Cost Adjustment cases, GDSM cases, special contract  
12         cases, and base rate cases.

13 **Q:    Please describe the review and analysis you conducted to prepare your**  
14 **testimony.**

15  A:    I reviewed Respondent’s direct testimony, exhibits, workpapers and other  
16         supporting documentation provided in this Cause. I also analyzed Respondent’s  
17         responses to the OUCC’s discovery requests.

Community Natural Gas Corporation  
Deferred Tax Asset/Liability

<u>Line</u>		<u>After Tax Act</u>	<u>Prior to Tax Act</u>
<b>Protected EDIT:</b>			
1	Net Book Value, Petitioner's Exhibit 1 Page 2	12,145,800	12,145,800
2	Net Tax Value, Petitioner's Exhibit 1 Page 3	5,091,525	5,091,525
3	Difference in Net Book Value	7,054,275	7,054,275
4	State Deferred Tax Asset/(Liability), Petitioner's Exhibit 1 Page 6	(215,984)	(215,984)
5	NBV less State Deferred Tax Estimate	6,838,291	6,838,291
6	Tax Rate	21.0%	34.0%
7	Current Period Deferred	1,436,041	2,325,019
8	Deferred Tax under old rate	2,325,019	
9	Deferred Tax under new rate	1,436,041	
10	Protected EDIT - Regulatory Liability	888,978	
		<u>After Tax Act</u>	<u>Prior to Tax Act</u>
<b>Un-Protected EDIT:</b>			
11	Other Deferred Taxes, Petitioner's Exhibit 1 Page 6:		
12	Allowance for Doubtful Accounts	(30,000)	(30,000)
13	Total Other Deferred Taxes	(30,000)	(30,000)
14	State Deferred Tax Asset/(Liability), Petitioner's Exhibit 1 Page 6	1,800	1,800
15	Less Deferred Tax not applicable to utility rates:		
16	N/A	-	-
17	Total Applicable Other Deferred Taxes	(28,200)	(28,200)
18	Tax Rate	21.0%	34.0%
19	Current Period Deferred (Line 14 * Line 15)	(5,922)	(9,588)
20	Deferred Tax under old rate	(9,588)	
21	Deferred Tax under new rate	(5,922)	
22	Un-Protected EDIT - Net Regulatory Asset	(3,666)	
<b>Total EDIT:</b>			
23	Protected EDIT - Regulatory Liability	888,978	
24	Un-Protected EDIT - Net Regulatory Asset	(3,666)	
25	Total Net EDIT	885,312	
<b>EDIT Amortization:</b>			
26	Total Net EDIT	885,312	
27	Amortization Period (years), Petitioner's Exhibit 2 Page 1	15.91	
28	Annual Amortization	55,645	
29	Total Net EDIT	885,312	
30	Amortization Period (months)	191	
31	Monthly Amortization	4,637	

**STATE OF INDIANA**

**INDIANA UTILITY REGULATORY COMMISSION**

**IN THE MATTER OF THE INDIANA UTILITY )  
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INVESTIGATION INTO THE IMPACTS OF ) CAUSE NO. 45032 S7  
THE TAX CUTS AND JOBS ACT OF 2017 AND )  
POSSIBLE RATE IMPLICATIONS. )**

**COMMUNITY NATURAL GAS COMPANY, INC. RESPONSES TO  
THE INDIANA OFFICE OF UTILITY CONSUMER COUNSELOR'S  
FIRST SET OF DATA REQUESTS**

Comes now Community Natural Gas Company, Inc., by counsel, and submits to the Indiana Office of the Utility Consumer Counselor ("OUCC") its responses to the OUCC's First Set of Data Requests dated July 3, 2018, as follows:

**II. Data Request.**

**Q 1.1:** What is Respondent's balance of deferred taxes on the balance sheet as of December 31, 2017?

A. Petitioner's balance of deferred taxes on the balance sheet as of December 31, 2017 was \$2,529,003.

**Q 1.2:** Regarding Respondent's Exhibit 1:

- a. Please provide a list of the types of accounts, assets, expenses, or other items that produced the balance of Deferred Tax on line 9, as of December 31, 2017, including the amount of each item.
- b. On the list from a. above, identify the items as protected or unprotected balances.
- c. On the list from a. above, identify the items as property or non-property.
- d. On the list from a. above, identify short term items.
- e. On the list from a. above, identify non-income statement items.
- f. On the list from a. above, identify regulatory liabilities and regulatory assets.

A. a. Each item and the amount are listed in lines 1-4 of Exhibit 1, all numbers on Exhibit 1 are for December 31, 2017.

- b. Items which are protected are listed including the amounts on lines 1– 2 of Exhibit 1 and the remaining items are unprotected as shown in the unprotected calculation section of Exhibit 1 starting on line 13.
- c. Petitioner is assuming that by “property” the request is asking which lines include utility plant information, that information is included on lines 1 and 2 of Exhibit 1.
- d. Short term items are items shown on line 4 of Exhibit 1.
- e. Petitioner is unsure of what is meant by “non-income statement items”. Utility plant included on lines 1 and 2 of Exhibit 1 are not reflected on the income statement however annual depreciation associated with those items is reflected. The amount of depreciation differs between the financial statements and the tax return. Item on line 4 of Exhibit 1 appears on the income statement but appears differently on the tax return.
- f. No regulatory liabilities and regulatory assets present.

**Q 1.3:** Regarding Respondent’s Exhibit 1, line 10, Deferred Tax under old rate:

- a. Is any of Respondent’s deferred income tax balance derived from expense deductions available for tax purposes for costs that were capitalized for book purposes?
- b. If yes, are these deferred tax amounts considered as associated with property or non-property?
- c. Please provide the balance for the property or non-property for (a.) and (b.) above.

- A.
- a. No.
  - b. N/A
  - c. N/A

**Q 1.4:** Page 9, lines 19-20 of Ms. Mann’s testimony mentions using the alternative weighted average life method, but Exhibit 2 shows an ARAM calculation.

- a. Is ARAM or the alternative weighted average life method used? Please explain.
- b. Is Respondent proposing an amortization period of 15.91 years?
- c. Please show the calculation of the 15.91 years. (i.e. What numbers were used?)
- d. Please provide the IRS publication and any other authoritative source Ms. Mann relied upon to support the calculation method on Exhibit 2.

- A.
- a. Petitioner does not believe that Exhibit 2 shows an ARAM method. It is Petitioner’s understanding that ARAM requires the calculation and amortization of the excess deferred federal income tax amount for each underlying item separately. Petitioner is not proposing to calculate the excess deferred federal income tax amount to that level of detail, but instead calculate the average remaining of life of its assets at the greatest level of detail available to it.
  - b. Petitioner expects that it will likely be required to round that amount to 16 years.
  - c. Please review the formula in cell k20 of the tab labeled (Ex 2 Pg 1) NAV in the excel file filed as workpapers in this cause and sent to the OUCC as part of the workpaper package.

- d. Ms. Mann believes that the calculation on Exhibit 2 is a calculation of the average remaining lives of the Petitioner's utility plant in service. She relied on her training as an accountant and her 30 years of consulting in the utility industry to make the calculation.

**Q 1.5:** Referring to Exhibit 3, please provide the separate amounts to be refunded for protected and unprotected excess deferred federal income tax.

A. The protected amount of Exhibit 3 is calculated by taking the Total Accumulated Federal Deferred Income Taxes on Exhibit 3 page 2 less the Total Accumulated Federal Deferred Income Taxes on Exhibit 3 page 3 to determine the total protected excess deferred federal income tax which nets to \$(743,230).

There are no unprotected amounts of Exhibit 3 calculated.

**Q 1.6:** What are the depreciation rates used by Respondent, for each asset class, as of December 31, 2017?

A. Federal, State and Book depreciation reports were previously submitted with this cause and sent to the OUCC as part of the workpaper package. These reports reflect the method of depreciation and useful life of that assets.

**Q 1.7:** What are the utility-plant-in-service balances, for each asset class, as of December 31, 2017?

A. See attached.

**Q 1.8:** Please provide the balance sheet for Respondent as of December 31, 2017.

A. See attached.

**Q 1.9:** On page 8, lines 4-5, Ms. Mann states, "I have recalculated the deferred income taxes from each utility's last base rate case assuming a federal tax rate of 21%."

- a. Did Ms. Mann recalculate the deferred income taxes for each tax year after the last base rate case through December 31, 2017? Please explain.
- b. If yes, please provide the workpapers and calculations.
- c. Please provide the IRS publication and any other authoritative source Ms. Mann relied upon to support this method of calculating excess deferred income tax.

- A.
  - a. No, the deferred income taxes for each tax year after the last base rate case through December 31, 2017 was not recalculated.
  - b. N/A
  - c. The method used to calculate deferred income taxes follows the proscribed method of generally accepted accounting principles as accepted in the United States and dictated by the Federal Accounting Standards Board in ASC 740.

**Q 1.10:** Referring to Exhibit 1, page 1:

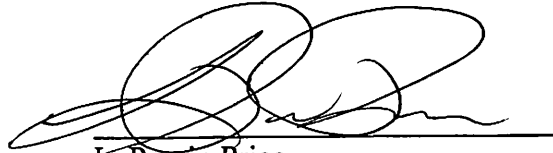
- a. Please confirm the line description for line 2 should read “Plant Costs per Federal Depr Report, Exhibit 1 Page 3.” If this is incorrect, what should the line description be?
- b. Please confirm the line description on line 6 should read “State Deferred Tax Estimate, Exhibit 1 Page 4.” If this is incorrect, what should the line description be?
- c. Please confirm the line description for line 5 should read “Difference in NBV ((Sum Line 2 – 4) – Line 1).” If this is incorrect, what should the line description be?
- d. Please confirm the line description for line 7 should read “NBV less State Deferred Tax Estimate (Line 5 – Line 6).” If this is incorrect, what should the line description be?
- e. Please confirm the line description on line 9 should read “Current Period Deferred (Line 7\*Line 8).” If this is incorrect, what should the line description be?
- f. Please confirm the line description on line 11 should read “Deferred Tax under new rate (Line 9).” If this is incorrect, what should the line description be?
- g. Please confirm the line description on line 12 should read “Reg Liability (acc 253.050) (Line 10-Line 11).” If this is incorrect, what should the line description be?
- h. Please confirm the line description on line 23 should read “Total Unprotected excess ADIT (Line 19 + Line 22).” If this is incorrect, what should the line description be?
- i. Please provide documentation supporting the amounts on lines 4 and 13.
- j. Please explain why Respondent included a state deferred tax estimate on lines 6 and 20-22.
- k. Please confirm the correct calculation of Respondent’s protected portion of EADIT as line 12 less line 23, or as line 12 less line 19.

**A.**

- a. Confirmed
- b. Confirmed
- c. Confirmed
- d. Confirmed
- e. Confirmed
- f. Confirmed
- g. Confirmed
- h. Confirmed
- i. See attached
- j. Because state income taxes are a deduction in the calculation of federal income taxes
- k. The calculation of Respondent’s protected portion of EADIT is line 12 less line 23.

**Q 1.11:** On page 6, lines 13-20, Ms. Mann discusses a retirement component. Please explain whether this retirement component is applicable to Community Natural Gas. If so, please provide a copy of the retirement study.

A. There is no retirement component applicable to Community Natural Gas Corporation.

A handwritten signature in black ink, appearing to read 'L. Parvin Price', is written over a horizontal line.

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Community Natural Gas Company, Inc.

**CERTIFICATE OF SERVICE**

This is to certify that a copy of the foregoing *Indiana Office of Utility Consumer Public's Exhibit No. 1 Testimony of OUCC Witness Isabelle L. Gordon* has been served upon the following counsel of record in the captioned proceeding by electronic service on August 21, 2018.

L. Parvin Price  
**BARNES AND THORNBURG LLP**  
[parvin.price@btlaw.com](mailto:parvin.price@btlaw.com)



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