FILED August 29, 2024 INDIANA UTILITY REGULATORY COMMISSION

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

VERIFIED PETITION OF INDIANAPOLIS)	
POWER & LIGHT COMPANY D/B/A AES)	
INDIANA ("AES INDIANA") FOR (1) ISSUANCE)	
TO AES INDIANA OF A CERTIFICATE OF)	
PUBLIC CONVENIENCE AND NECESSITY FOR)	
THE ACQUISITION AND DEVELOPMENT BY A)	
WHOLLY OWNED AES INDIANA SUBSIDIARY)	
OF A SOLAR POWER GENERATING FACILITY)	
AND BATTERY ENERGY STORAGE SYSTEM)	
PROJECT TO BE KNOWN AS THE CROSSVINE)	
PROJECT ("THE CROSSVINE PROJECT"); (2))	
APPROVAL OF THE CROSSVINE PROJECT,)	
INCLUDING A JOINT VENTURE STRUCTURE)	
BETWEEN AN AES INDIANA SUBSIDIARY AND)	
ONE OR MORE TAX EQUITY PARTNERS AND A)	
CONTRACT FOR DIFFERENCES BETWEEN AES)	CAUSE NO46113
INDIANA AND THE PROJECT COMPANY THAT)	
HOLDS AND OPERATES THE SOLAR)	
GENERATION AND STORAGE ASSETS, AS A)	
CLEAN ENERGY PROJECT AND ASSOCIATED)	
TIMELY COST RECOVERY UNDER IND. CODE §)	
8-1-8.8-11; (3) APPROVAL OF ACCOUNTING AND)	
RATEMAKING FOR THE CROSSVINE)	
PROJECT, INCLUDING AN ALTERNATIVE)	
REGULATORY PLAN UNDER IND. CODE § 8-1-)	
2.5-6 TO FACILITATE AES INDIANA'S)	
INVESTMENT IN THE CROSSVINE PROJECT)	
THROUGH A JOINT VENTURE; AND (4) TO THE)	
EXTENT NECESSARY, ISSUANCE OF AN)	
ORDER PURSUANT TO IND. CODE § 8-1-2.5-5)	
DECLINING TO EXERCISE JURISDICTION)	
OVER THE JOINT VENTURE, INCLUDING THE)	
PROJECT COMPANY, AS A PUBLIC UTILITY.		
)	

SUBMISSION OF DIRECT TESTIMONY OF ERIK K. MILLER

Petitioner Indianapolis Power & Light Company d/b/a AES Indiana ("Petitioner" or "AES

Indiana"), by counsel, hereby submits the direct testimony and attachments of Erik K. Miller.

Respectfully submitted,

Mak R. alson

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Attorneys for Indianapolis Power & Light Company D/B/A AES Indiana

CERTIFICATE OF SERVICE

The undersigned hereby certifies that a copy of the foregoing was served this 29th day of

August 2024, by email transmission, hand delivery or United States Mail, first class, postage

prepaid to:

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Attorneys for Indianapolis Power & Light Company D/B/A AES Indiana

VERIFIED DIRECT TESTIMONY

OF

ERIK K. MILLER

ON BEHALF OF

INDIANAPOLIS POWER & LIGHT COMPANY

D/B/A AES INDIANA

SPONSORING AES INDIANA ATTACHMENTS EKM-1, EKM-2, AND EKM-3

VERIFIED DIRECT TESTIMONY OF ERIK K. MILLER ON BEHALF OF AES INDIANA

1		1. <u>INTRODUCTION</u>
2	Q1.	Please state your name, employer and business address.
3	A1.	My name is Erik K. Miller. I am employed by Indianapolis Power & Light Company
4		d/b/a AES Indiana ("AES Indiana", "Company", also "IPL"), One Monument Circle,
5		Indianapolis, Indiana 46204.
6	Q2.	What is your position with AES Indiana?
7	A2.	I am Director, Resource Planning.
8	Q3.	On whose behalf are you submitting this direct testimony?
9	A3.	I am submitting this testimony on behalf of AES Indiana.
10	Q4.	Please briefly describe your educational background and business experience.
11	A4.	I hold a bachelor's degree from Indiana University's School of Journalism and a Master
12		of Public Affairs degree from Indiana University's School of Public and Environmental
13		Affairs. Prior to coming to AES Indiana, I worked as a Senior Project Manager for the
14		energy efficiency consulting company, CLEAResult from 2012 - 2015 and prior to that
15		as an Energy Efficiency Program Coordinator at Hoosier Energy Rural Electric
16		Cooperative from 2009 – 2012.
17	Q5.	What are your current duties and responsibilities at AES Indiana?
18	A5.	I am responsible for the economics and decision support analysis in the areas of resource
10	ПJ.	i an responsible for the economies and decision support analysis in the areas of resource

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Q6. Have you previously testified before this Commission?

2 A6. Yes. I have previously testified before the Commission in Cause No. 44792, which 3 concerned AES Indiana's DSM programs offered in 2017, Cause No. 44945, which concerned AES Indiana's DSM programs offered from 2018 - 2020, Cause No. 44945, 4 5 which concerned AES Indiana's DSM programs offered in 2021 -2023, Cause No. 6 45370, which concerned AES Indiana's DSM programs offered in 2024, and Cause No. 7 46081, which concerns AES Indiana's DSM programs offered in 2025 – 2026 and is currently pending before the IURC. Additionally, I testified in AES Indiana's CPCN 8 9 proceedings for the Hardy Hills Solar Project, Cause No. 45493, the Petersburg Energy 10 Center Solar + Storage Project, Cause No. 45591, the Pike County Battery Energy 11 Storage Project, Cause No. 45920, and the Petersburg Repowering Project, Cause No. 12 46022 (which is pending before the IURC as of the date this testimony is being field with 13 the Commission).

14 **Q7.**

27. What is the purpose of your testimony in this proceeding?

A7. My testimony: 1) presents AES Indiana's Preferred Resource Portfolio and Short Term
Action Plan defined in the Company's 2022 Integrated Resource Plan ("IRP") and the
2024 IRP update; and 2) demonstrates that the proposed solar plus battery energy storage
system ("BESS") clean energy project ("Crossvine Project", or "Project") is consistent
with AES Indiana's IRP Preferred Resource Portfolio and 3) consistent with the "Five
Pillars" as defined by the 21st Century Energy Policy Development Task Force¹ and Ind.
Code § 8-1-2-0.6.

¹ 21st Century Energy Policy Development Task Force, Final Report, November 19, 2020, p. 8.

1	Q8.	Please provide an overview of how your testimony is presented.
2	A8.	My testimony is divided into the following sections:
3		1. <u>Introduction</u>
4		2. <u>AES Indiana's 2022 IRP</u>
5		3. <u>The Updated IRP Analysis</u>
6		4. <u>RFP Ranking Analysis Modeling.</u>
7		5. Consistency with AES Indiana's 2022 IRP and 2024 IRP Update.
8		6. Levelized Cost of Energy ("LCOE")
9		7. Consideration of Resource Alternatives (Ind. Code § 8-1-8.5-4)
10		8. Final Director's Report for AES Indiana's 2022 Integrated Resource Plan
11		9. <u>Statewide Analyses</u> .
12		10. Ind. Code § 8-1-2-0.6 (Five Pillars).
13		11. <u>Conclusion</u> .
14	00	Are you sponsoring any attachments in this proceeding?
14	Q9.	Are you sponsoring any attachments in this proceeding?
15	A9.	Yes. I am sponsoring the following attachment(s):
16 17		• <u>AES Indiana Attachment EKM-1</u> , which is a copy of AES Indiana's 2022 IRP Volume 1, which is public.
18 19		• <u>AES Indiana Attachment EKM-2</u> , which is a copy of AES Indiana's 2022 IRP Volume 2, which is public.
20 21		• <u>AES Indiana Attachment EKM-3</u> , which is a copy of AES Indiana's 2022 IRP Volume 3, which is public.
22		

I would note that I did not include the IRP confidential volume or the IRP confidential attachments (Sections 1-8) to control the volume of my testimony. However, this information has been filed with the Commission and provided to IRP stakeholders who have executed a non-disclosure agreement with AES Indiana.

5 Q10. Were these attachments prepared or assembled by you or under your direction and

- 6 supervision?
- 7 A10. Yes.

8 Q11. Did you submit any workpapers?

9 A11. Yes. The table below lists and describes the workpapers submitted with my test

Workpaper	File/Folder Name	Description
AES Indiana Witness EKM Confidential Workpaper 1	Commodity Updates	Summary of coal, gas, power, and NOx price updates
AES Indiana Witness EKM Confidential Workpaper 2	Existing Resource Accreditation	Summary of MISO accreditation updates for existing AES resources
AES Indiana Witness EKM Confidential Workpaper 3	Replacement Resource Cost Updates	Summary of replacement resource cost updates using 2023 all- source RFP and vendor data
AES Indiana Witness EKM Confidential Workpaper 4	Load Forecast	2024 IRP Update energy and peak forecast
AES Indiana Witness EKM Confidential Workpaper 5	2024 IRP Update Installed Capacity Summary	Summary of resource additions from the 2024 IRP Update in terms of Installed Capacity (ICAP)
AES Indiana Witness EKM Confidential Workpaper 6	PVRR Results	PVRR and annual revenue requirement results for each strategy from the 2024 IRP Update
AES Indiana Witness EKM Workpaper 7	Emissions Update	Emissions (CO2, SO2, NOx, CCP and Water Use) comparison from the 2024 IRP Update
AES Indiana Witness EKM Confidential Workpaper 8	2024 IRP Update SAC/UCAP Position	Summary of resource additions from the 2024 IRP Update in terms of Seasonal Accredited Capacity (SAC)
AES Indiana Witness EKM Confidential Workpaper 9	Crossvine and 2024 IRP Update Cost Comparisons	Comparison of the cost (\$/kW) for a hybrid resource included in the 2022 IRP and 2024 IRP Update to the cost of Crossvine
AES Indiana Witness EKM Confidential Workpaper 10	LCOE Comparisons	Comparison of the levelized cost of energy (LCOE) for a hybrid resource included in the 2022 IRP and 2024 IRP Update to the LCOE of Crossvine

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2. AES INDIANA'S 2022 IRP

2 Q12. Please provide an overview of AES Indiana's 2022 IRP and how it was developed.

3 The objective of AES Indiana's IRP is to identify a Preferred Resource Portfolio to A12. provide safe, reliable, sustainable, and reasonable least-cost electric service to AES 4 5 Indiana customers. The study period for the 2022 IRP was 2023-2042, giving due 6 consideration to various options, potential risks, and stakeholder input. AES Indiana 7 submits an IRP to the IURC in accordance with Indiana Administrative Code (170 IAC 8 4-7) every three years. The Company's 2022 IRP was submitted to the Commission on 9 December 1, 2022. The IRP development included input from stakeholders through what 10 is known as a "Public Advisory" process. AES Indiana hosted five public advisory 11 meetings and five technical meetings to discuss the IRP process with interested parties 12 and to solicit feedback from stakeholders. A copy of AES Indiana's 2022 IRP is attached 13 as AES Indiana Attachments EKM-1 – EKM-3.

Q13. Please describe AES Indiana's 2022 IRP Preferred Resource Portfolio and Short Term Action Plan.

A13. By definition, the "Preferred Resource Portfolio" represents AES Indiana's selected long term supply-side and demand-side resource mix that safely, reliably, efficiently, and costeffectively meets the electric system demand, while taking cost, risk, and uncertainty into consideration.² The "Short Term Action Plan" is the schedule of activities and goals

² 170 IAC 4-7-1 (cc).

AES Indiana developed to begin efficient implementation of its Preferred Resource
 Portfolio.³

3 To select the Preferred Resource Portfolio and Short Term Action Plan in the IRP 4 analysis, AES Indiana used the Five Pillars as defined by the 21st Century Energy Policy 5 Development Task Force and subsequently codified in Indiana Code § 8-1-2-0.6 to 6 evaluate five discrete strategies for the remaining Petersburg coal units.⁴ These strategies 7 were referred to in the 2022 IRP as the "Candidate Portfolios" and included: 1) keeping 8 Petersburg operating on coal for its remaining useful life; 2) converting Petersburg to 9 operate using natural gas in 2025 (Petersburg Conversion/Repowering); 3) retiring 10 Petersburg Unit 3 in 2026 and keeping Petersburg Unit 4 operating on coal for its 11 remaining useful life; 4) retiring both Units 3 and 4 in 2026 and 2028, respectively (this 12 strategy selected a 270 MW combined cycle gas turbine ("CCGT") and energy storage 13 resources as replacement for retiring the Petersburg Units); and 5) retiring Units 3 and 4 14 in 2026 and 2028, respectively, and replacing with only wind, solar, and storage 15 resources.

AES Indiana first conducted a scenario analysis that evaluated how the five strategies would perform in very different potential futures. Through this analysis, AES Indiana found that the strategy that converts Petersburg Units 3 and 4 to natural gas performed the best across the scenarios and potential futures. Next, using the Five Pillars to guide a robust Scorecard evaluation across 17 unique metrics, AES Indiana determined that the

³ 170 IAC 4-7-1(nn).

⁴ 21st Century Energy Policy Development Task Force, Final Report, p.8 – The Five Pillars of Electric Service include Affordability, Reliability, Resiliency, Stability and Sustainability.

1	Peterburg Conversion/Repowering Candidate Portfolio performs the best overall for
2	customers in terms of reliability, affordability, resiliency, stability, and environmental
3	sustainability. This Scorecard analysis included a rigorous Stochastic Analysis that
4	measured Candidate Portfolio risk across 100 different portfolio futures by varying
5	power, gas, coal, load and renewable generation outcomes. After considering the
6	Scorecard results, the Company selected the Petersburg Conversion/Repowering portfolio
7	as the Preferred Resource Portfolio and Short Term Action Plan. ⁵
8	The 2022 AES Indiana Preferred Resource Portfolio's Short Term Action Plan contains
9	the following key elements:
10	1) Ceases coal-fired generation in 2025 after converting Petersburg Units 3 and 4 to
11	natural gas. ⁶
12	2) Adds up to 1,300 MW of installed capacity ("ICAP") of wind, solar and storage for
13	capacity and energy value, including:
14	a. Adds up to 240 MW ICAP of battery energy storage at Petersburg to fill
15	winter capacity position in 2025.7
16	b. Adds 550 - 1,065 MW ICAP of wind and solar as energy replacement for
17	Petersburg.

⁵ See <u>AES Indiana Attachment EKM-1</u> for the Volume 1 of the IRP Report filed with the IURC on December 1, 2022. The IRP report discusses how the Company used the Five Pillars to define the metrics used to evaluate the IRP strategies.

⁶ The Company's CPCN request to repower Petersburg Units 3 and 4 is currently pending Commission approval in Cause No. 46022.

⁷ AES Indiana filed the Pike County Energy Storage Project with the IURC on 7/19/2023 under Cause No. 45920. This project represents approximately 200MW of capacity towards this line item in the 2022 IRP Short Term Action Plan. Pike County Energy Storage was approved by the IURC on 1/17/2024.

- 1 3) Identifies three-year annual average DSM savings targets of 130,000 – 134,000 2 MWhs (approximately 1.1% of 2021 sales) in 2024 - 2026. All other existing AES Indiana owned generation continues to operate through their age-3 4 based retirement dates in AES Indiana's Preferred Resource Portfolio. 5 The Crossvine hybrid solar and storage project fits within the 2022 IRP Short Term Action Plan by filling the need for solar and storage resources identified and noted above. 6 7 Additionally, in 2024, AES Indiana updated the 2022 IRP with current planning 8 assumptions. This update is referred to in my testimony as the 2024 IRP Update. The 9 2024 IRP Update process, assumption updates, and the results are described later in my 10 testimony. Ultimately, this update slightly changes the Short Term Acton Plan by 11 demonstrating a need for additional battery energy storage resources resulting from an 12 increase in the MISO Reserve Margin between when the 2022 IRP was conducted and 13 today. This need for additional battery energy storage resources occurs in every strategy 14 reviewed in the 2024 IRP Update. The Crossvine hybrid solar + storage project helps to 15 fill this identified need and aligns with the results of the 2024 IRP Update. I will discuss 16 this alignment later in my testimony.
- Q14. Please explain how the 2022 IRP analysis evaluated reliability, affordability,
 resiliency, stability and sustainability to determine the Company's Preferred
 Resource Portfolio and Short Term Action Plan.
- A14. Guided by the IURC IRP rules, 170 IAC 4-7, AES Indiana strove to achieve a well reasoned, transparent, and comprehensive 2022 IRP process with robust stakeholder
 engagement. The overarching purpose of the IRP is to develop a long-term plan to guide

investments that provide safe, reliable, and sustainable electric power at a reasonable,
 least cost.

3 AES Indiana selected its Preferred Resource Portfolio and Short Term Action Plan by 4 evaluating five strategies or "Candidate Portfolios" as discussed above. The Company performed a robust IRP Scorecard process to rigorously evaluate and stress test the 5 candidate portfolios across 17 discrete Scorecard metrics. These metrics quantified the 6 7 candidate portfolios performance in the categories of Affordability, Environmental Sustainability, Reliability, Resiliency and Stability consistent with the Five Pillars of 8 Utility Electric Service.⁸ Additionally, the metrics considered Risk & Opportunity and 9 10 Economic Impact of the Candidate Portfolios.

Figure 1 below provides the results from AES Indiana 2022 IRP Scorecard evaluation. The Scorecard results demonstrate that the Preferred Resource Portfolio (shown as row number 2 in Figure 1 performs the best overall across the Five Pillars and other Scorecard categories.⁹

 $^{^{8}}$ These metrics are addressed in detail later in my testimony – Q/A 53

⁹ See pp. 203 - 212 of <u>AES Indiana Attachment EKM-1</u>, Volume 1 of AES Indiana's 2022 IRP, for more details regarding the Five Pillars and the Scorecard evaluation process used to select the Preferred Resource Portfolio and Short Term Action Plan.

Af	ffordabilit	1		Environmental	l Sustainability			Reliability, Stability & Resiliency	ility & Risk & Opportunity litency							Economic Impact	
2	0-yr PVRR	CO ₂ Emissions	SO ₂ Emissions	NO _x Emissions	Water Use	Coal Combustion Products (CCP)	Clean Energy Progress	Reliability Score	Environmental Policy Opportunity	Environmental Policy Risk	General Cost Opportunity **Stochastic Analysis**	General Cost Risk **Stochastic Analysis**	Market Exposure	Renewable Capital Cost Opportunity (Low Cost)	Renewable Capital Cost Risk (High Cost)	Generation Employees (+/-)	Property Ta
oi Rei	esent Valu f Revenue quiremen \$000,000)	Total portfolio		Total portfolio NOx Emissions (tons)	Water Use (mmgal)	CCP (tons)	% Renewable Energy in 2032	Composite score from Reliability Analysis	Lowest PVRR across policy scenarios (S000,000)	Highest PVRR across policy scenarios (\$000,000)	P5 [Mean - P5]	P95 [P95 – Mean]	20-year avg sales + purchases (GWh)	Portfolio PVRR w/ low renewable cost (S000,000)	PVRR w/ high	Total change in FTEs associated with generation 2023 - 2042	of property
s	9,57	2 101.9	64,991	45,605	36.7	6,611	45%	7.95	\$ 8,860	\$ 11,259	S 9,271 [-\$264]	S 9,840 (\$305)	5,291	\$ 9,080	\$ 10,157	222	5 1
5	9,33	72.5	13,513	22,146	7.9	1,417	55%	7.95	\$ 8,564	\$ 11,329	\$ 9,030 [-\$334]	\$ 9,746 [\$382]	5,222	5 8,763	5 9,999	99	5 1
5	9,77	3 88.1	45,544	42,042	26.7	4,813	52%	7.86	\$ 9,288	5 11,462	5 9,608 [-\$294]		5,737	S 9,244	S 10,406	195	5 2
s	9,61	B 79.5	25,649	24,932	15.0	2,700	48%	7,90	\$ 9,135	5 11,392	\$ 9,295 [-\$287]	\$ 9,903 [\$321]	5,512	5 9,104	\$ 10,249	74	5 2
5	9,71	1 69.8	25,383	24,881	14.8	2,676	64%	7.57	\$ 9,590	\$ 11,275	\$ 9,447 [-\$280]	\$ 10,039 [\$312]	6,088	\$ 9,017	5 10,442	55	5 2
5	9,26	2 76.1	18,622	25,645	10.9	1,970	54%	7.95	5 8,517	\$ 11,226	\$ 8,952 [-\$324]	5 9,629 [\$352]	5,136	5 8,730	5 9,909	88	5 1

Figure 1: 2022 IRP Scorecard Evaluation Results¹⁰

Strategies

- 1. No Early Retirement

- 2. Petersburg Conversion to 100% Natural Gas (est. 2025)

- 3. One Pete Unit Retires in 2026
- 4. Both Pete Units Retire in 2026 & 2028
- 5. "Clean Energy Strategy" Both Pete Units Retire and replaced with Renewables in 2026 & 2028
- 6. Encompass Optimization without Predefined Strategy Selects Pete 3 Refuel in 2025 & Pete 4 Refuel in 2027

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¹⁰ Note Strategy #6 – Encompass Optimization without Predefined Strategy was included in the IRP analysis to understand Encompass planning model results when left unconstrained. The results are intended to be used for comparison to and evaluation of the candidate portfolios and not for execution.

Q15. Please briefly describe the Encompass¹¹ capacity expansion and production cost
 modeling performed by AES Indiana to evaluate the cost effectiveness of the
 Candidate Portfolios in the 2022 IRP.

4 In the 2022 IRP, AES Indiana performed a two-part analysis to evaluate the cost A15. 5 effectiveness of the Candidate Portfolios. First, the Company used the Resource Planning tool, Encompass, to conduct a capacity expansion analysis of the different 6 7 The capacity expansion analysis optimizes AES Indiana's Candidate Portfolios. 8 generation portfolio to meet the MISO Planning Reserve Margin Requirement with a 9 least cost mix of resources. Once completed, each of the Candidate Portfolios included 10 an optimized least cost mix of resources to meet MISO planning reserve margin 11 requirements.

Second, AES Indiana ran the optimized Candidate Portfolios through a Production Cost Analysis using the Encompass model. The Production Cost Analysis calculates all cost, revenue, and emission components of a portfolio by analyzing production and market dispatch of the resources in the portfolio against power and fuel price forecasts. The results of the Production Cost Analysis are used to quantify the total portfolio PVRR which is the metric that AES Indiana included on the IRP Scorecard to evaluate affordability.

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3. UPDATED IRP ANALYSIS

¹¹ Anchor Power's Encompass is a Resource Planning model used industry-wide for capacity expansion, production cost modeling, and resource planning optimization. AES Indiana used Encompass to model and evaluate its 2022 IRP.

1Q16. Has AES Indiana updated the modeling to determine if the Preferred Resource2Portfolio and Short Term Action Plan, which includes additional storage and hybrid3resources, remain the least cost strategy and consistent with the results of the 20224IRP?

5 A16. Yes.

6 Q17. Please provide an overview of the Updated IRP analysis.

7 A17. AES Indiana updated key planning assumptions to contemporary data and to include the 8 impacts of the EPA Greenhouse Gas New Source Performance Standards (GHG Rules)¹² 9 and then replicated the key analyses performed in the 2022 IRP and described above. To 10 elaborate, the Company updated the planning assumptions and reran the capacity 11 expansion analysis which optimized the resource mixes in the Candidate Portfolios.¹³ 12 The Company then ran the production cost analysis on these optimized portfolios to 13 calculate the PVRR and compare the cost effectiveness of the strategies. The process 14 described in this Q/A will be referred to as the 2024 IRP Update.¹⁴

Q18. Please describe the planning assumption updates that AES Indiana included in the 2024 IRP Update.

A18. AES Indiana included the following planning assumption updates in the 2024 IRP
Update:

¹² 40 CFR 60, Subpart UUUUb.

¹³ Planning assumption updates further described in the Q/A 18.

¹⁴ This updated analysis is similar to the 2024 IRP Update with GHG Rules discussed in my Rebuttal Testimony included in the Petersburg Repowering filing (Cause No. 46022). The difference is that the analysis included in this filing includes updates to AES Indiana's existing generation fleet accreditation to be consistent with the accreditation received from MISO for the 2024/2025 MISO Planning Resource Auction.

1 1. Fine-tuned conversion and retirement dates – AES Indiana moved the Petersburg 2 Conversion/Repowering from 2025 to 2026 based on the updated conversion 3 schedule. Because there was not a specific conversion plan, in the 2022 IRP, both units were assumed in the IRP to immediately convert at the beginning of 2025. 4 5 The updated analysis assumes Peterburg Unit 3 will be on outage for conversion 6 for the first half of 2026 and Petersburg Unit 4 will be on outage for the 7 conversion for the second half of 2026, which is consistent with the conversion 8 dates that AES Indiana presented in Cause No. 46022. Additionally, the updated 9 analysis assumes the retirement dates of Petersburg Units 3 and 4 in the 10 "Retirement and Replacement" and "Clean Energy" strategies move from 2026 11 (Unit 3) and 2028 (Unit 4) to 2027 (Unit 3) and 2029 (Unit 4). This update was 12 made to allow a minimally feasible time to replace these units with other replacement resources. 13

- Capital Cost The 2024 IRP Update includes the best estimate of the cost for the
 Petersburg Conversion/Repowering.
- 16 3. Fixed O&M ("FOM") AES Indiana updated the estimated Fixed O&M costs
 17 over the 20-year planning horizon for each of the "Candidate Portfolios" to
 18 account for budgetary and inflationary changes. These costs have increased by
 19 approximately 16% over the planning horizon.
- 4. Variable O&M AES Indiana updated the estimated Variable O&M costs over
 the 20-year planning horizon for Petersburg Units 3 and 4 to account for
 budgetary and inflationary changes. These costs have increased by approximately
 42% for coal operation and decreased by approximately 54% for gas.

1	5. Capital Plan - AES Indiana updated the estimated Capital Plan over the 20-year
2	planning horizon for each of the "Candidate Portfolios" to account for outage
3	schedule and inflationary changes. This reflects the capital expenditures
4	necessary to maintain assets.

- 6. Gas Prices¹⁵ AES Indiana updated the natural gas price forecast to Horizon's
 2023 Fall Zero Carbon Additions forecast blended with natural gas forward prices
 for Henry Hub from 2/20/2024.¹⁶ Natural gas prices at the time of the 2022 IRP
 were at a 15-year high due to the Russia/Ukraine war and European energy crisis.
 The gas price forecast has since decreased by approximately 11.2% over the
 planning period.
- Coal Prices¹⁷ AES Indiana used actual contracted coal prices through 2025 and
 applied Horizon Spring 2023 Illinois Basin Fundamental Forecast growth rates
 over the planning horizon to forecast coal prices. Coal prices have decreased by
 12.5% in the updated analysis based on updated coal agreement pricing.
- 15 8. On- and Off-peak Power Prices¹⁸ AES Indiana updated the power price forecast
 16 to Horizon's 2023 Fall Zero Carbon Additions forecast blended with forward
 17 prices for IN HUB from 2/20/2024.
- Unit Accreditation¹⁹ AES Indiana updated the accreditation for all existing and
 replacement Schedule 53 thermal resources from MISO's UCAP-based
 accreditation to MISO's new Seasonal Accredited Capacity ("SAC")

¹⁵ See <u>AES Indiana Witness EKM Confidential Workpaper 1</u> for further details.

¹⁶ The blending methodology is described on pp. 168 - 169 of AES Indiana's 2022 IRP Volume 1.

¹⁷ See <u>AES Indiana Witness EKM Confidential Workpaper 1</u> for further details.

¹⁸ See <u>AES Indiana Witness EKM Confidential Workpaper 1</u> for further details.

accreditation. The Company used the SAC accreditation provided by MISO for
 the 2024/2025 MISO Planning Resource Auction to make these updates.
 Generally, unit accreditation changes went up with this update.

- 4 10. Replacement Resource Costs²⁰ – AES Indiana updated the Replacement Resource Costs using the same methodology that was used in the 2022 IRP.²¹ The 5 Company used results from its 2023 All Source RFP to update the costs for the 6 7 following replacement resources - solar, wind, solar + storage, storage, CCGT, and Combustion Turbine ("CT"). These costs were originally estimated in the 8 9 2022 IRP using the 2022 all source RFP. The RFP-based approach provides a 10 first-year cost estimate for the resources. To forecast how these costs will change 11 over the planning period, AES Indiana applied the trends by resource from Wood Mackenzie, National Renewable Energy Laboratories ("NREL") and Bloomberg 12 13 New Energy Finance ("BNEF") long term capital cost forecasts to the first-year 14 cost estimates from the 2023 RFP. The Wood Mackenzie, NREL and BNEF data 15 was also updated for this analysis to these vendors' second half 2026 forecasts. 16 Compared to the 2022 IRP, the replacement resource costs changed on average 17 over the period as follows due to the updates from the noted sources:
- 18 o Solar decreased 3%
 19 o Wind increased 26%
 20 o Solar + Storage increased 1%
- 21 o 4-hr Storage decreased 10%

¹⁹ See <u>AES Indiana Witness EKM Confidential Workpaper 2</u> for further details.

²⁰ See <u>AES Indiana Witness EKM Confidential Workpaper 3</u> for further details.

²¹ The methodology to develop the replacement resource capital cost in the IRP is described in detail Section 6.2 Supply Side Resource Options (Capital Costs) starting on p. 95 and Section 9.3 Replacement Resource Capital Cost Sensitivity Analysis starting on p. 261 of AES Indiana's 2022 IRP.

2 CCGT increased 62% 0 3 CT increased 54% 0 11. Replacement Resource Fixed O&M Costs²² - In the 2022 IRP, the wind and 4 5 storage fixed O&M costs were estimated using the average of Wood Mackenzie, NREL and BNEF forecasts for fixed O&M. These forecasts were updated for this 6 7 analysis to the forecasts from these vendors for the second half 2023. In the 2022 8 IRP, the first-year fixed O&M costs for solar were estimated using cost estimates 9 from AES Indiana's Hardy Hills Solar Project (Cause Nos. 45493 and 45493 S1). 10 The trends from the average of the Wood Mackenzie, NREL and BNEF fixed 11 O&M cost forecast were applied to the first-year solar fixed cost estimates to create a forecast for the planning period. To reflect inflation and current 12 forecasts, AES Indiana updated the replacement resource fixed O&M costs to the 13 14 average of the second half of 2026 forecasts from Wood Mackenzie, NREL and 15 BNEF fixed O&M cost forecasts for solar for this analysis. In the 2022 IRP, AES 16 Indiana based the fixed O&M cost estimate for CCGT on the forecasted fixed O&M cost, at the time, for the CCGT at Eagle Valley Generating Station. This 17 18 forecast was updated for this analysis using the current fixed O&M forecast for 19 Eagle Valley. In the 2022 IRP, AES Indiana based the fixed O&M cost estimate 20 for CT on the forecasted fixed O&M cost, at the time, for the CTs at Harding 21 Street Generating Station. This forecast was updated for this analysis using the 22 average of the forecasts from Wood Mackenzie, NREL and BNEF for CT.²³

o 6-hr Storage decreased 11%

1

²² See <u>AES Indiana Witness EKM Confidential Workpaper 3</u> for further details.

²³ The replacement resource fixed O&M costs included in the IRP are described in detail Section 6.2 Supply Side Resource Options starting on p. 98.

1	Compared to the 2022 IRP, the fixed O&M costs for replacement resources
2	changed on average over the period as follows due to the updates from the noted
3	sources:
4	• Solar increased 53%
5	• Wind decreased 15%
6	 Solar + Storage increased 53%
7	 4-hr Storage increased 43%
8	 6-hr Storage increased 43%
9	• CCGT increased 16%
10	• CT decreased 18%
11	12. Load Forecast ²⁴ – AES Indiana updated the load forecast for this analysis to the
12	load forecast that was submitted to MISO for the 2024/2025 Planning Resource
13	Auction ("PRA") held in March 2024. As in the 2022 IRP, this load forecast was
14	developed by AES Indiana's load forecasting partner, Itron. The summer peak
15	loads decreased on average by 6% and the winter peak loads increased on average
16	by 1% in the updated forecast compared to the 2022 IRP forecast. Note that
17	electric vehicle and behind the meter ("BTM") solar forecasts are included
18	separately from the load forecast in the Resource Planning model. The base case
19	versions of the EV and BTM solar forecasts analysis are conservative and still
20	provide a reasonable outlook for these items and therefore were used in the 2024
21	IRP Update.
22	13. Seasonal MISO Planning Reserve Margins ("PRM") – AES Indiana updated the
23	seasonal MISO PRMs. Figure 2 below compares the PRMs provided by MISO

²⁴ See <u>AES Indiana Witness EKM Confidential Workpaper 4</u> for further details.

during the 2022 IRP to the PRMs updated by MISO for the 2024/2025 MISO
 PRA and included in the updated analysis.²⁵

3

4

	2022 IRP	2024 IRP Update
Winter	21.4%	27.4%
Spring	26.3%	26.7%
Summer	7.5%	9.0%
Fall	11.8%	14.2%

5 14. Pike County BESS Project – AES Indiana included the recently approved Pike
 6 County BESS Project²⁶ in this analysis.

15. Seasonal NOx²⁷ – AES Indiana updated the seasonal NOx forecast to the 7 8 approximate current NOx price (\$3,500/ton) held flat for the planning period. 9 During the 2022 IRP, NOx prices reached unprecedented highs driven by high 10 coal capacity factors across the industry from favorable dark spreads. The trends 11 at that time were largely the result of high power and gas prices resulting from the 12 Russian-Ukrainian war. Power, gas, and, in turn, NOx markets have returned to 13 more typical pre-2022 levels. The Company has captured these trends in this 14 analysis. NOx prices have decreased by 63.8% on average in the 2024 IRP 15 Update.

16 16. Greenhouse Gas New Source Performance Standards – the Company included the 17 impacts of the final EPA GHG Rules. In the strategy that keeps Petersburg Units

²⁵ See Section 2.2 Resource Adequacy on p. 41 of the IRP for more detail regarding the PRMs included in the 2022 IRP

²⁶ See the Commission's Order in Cause No. 45920.

²⁷ See <u>AES Indiana Witness EKM Confidential Workpaper 1</u> for further details.

1 3 and 4 on coal for the planning period, the Company assumed these units would 2 be required to convert to co-fire with 40% natural gas by Jan. 1, 2030, to comply 3 with the GHG NSPS. The co-firing conversion cost was estimated to be about 65% of the cost to convert to 100% natural gas based on Babcock & Wilcox's 4 5 experience. Adding co-firing would require Petersburg to maintain all existing 6 material handling equipment and a portion of the coal feed and burners. 7 Therefore, there would be little fixed O&M cost benefit. The analysis was also 8 updated to account for the appropriate mix of fuel and variable O&M which 9 assumes co-firing the units with 40% natural gas. The co-fired units were 10 assumed to remain operational through the planning period or through 2042. 11 However, per the EPA GHG NSPS, these units would be required to either retire 12 by 2039 or install CCS by 2032. While these requirements were not captured in 13 the analysis, either of these options would make continuing to operate Petersburg 14 as a partly coal-fired asset less cost effective by adding cost for CCS or the cost 15 for replacement resources upon retirement.

16 In the strategy that converts Petersburg Units 3 and 4 to operate on natural gas, the units 17 were assumed to operate consistent with the operational parameters of the 2022 IRP 18 included in my Direct Testimony. This approach was taken because this strategy will 19 largely be unaffected operationally by the EPA GHG NSPS because the repowered units 20 are expected to achieve the presumptively approvable emissions limitations for existing 21 natural gas-fired steam generating electric generating units, which are based on routine 22 methods of operation and maintenance. Lastly, the strategies that retire and replace 23 Petersburg Units 3 and 4 with other resources were unaffected by compliance with the 1

2

GHG NSPS because both strategies replace the units with wind, solar and storage resources.

Q19. As discussed above, the capacity expansion analysis performed for the 2024 IRP
 Update optimizes a least cost mix of resources. Please discuss the updated resource
 mixes compared to the 2022 IRP.

The 2024 IRP Update resource mixes are shown in Figure 3 below.^{28 29} Generally, across 6 A19. 7 all strategies, the model is now picking additional battery energy storage over other 8 resource options when capacity is needed. Figure 3 demonstrates that, after updating to 9 the higher MISO planning reserve margin, AES Indiana now needs additional resources 10 for capacity starting in 2025.³⁰ The model is picking approximately at least 80 MW of 11 additional BESS to fill this capacity need in every strategy. Also, note that the model is 12 still selecting a 45 MW hybrid solar + storage project in the Preferred Resource Portfolio 13 (Petersburg Repowering) strategy shown in Figure 3. AES Indiana is using its 2023 All-14 Source RFP and the Crossvine Project to fill this capacity need. Also, the resource mixes 15 for the Both Units Retire Candidate Portfolio and the Clean Energy Candidate Portfolio are now very similar. In aggregate, these strategies add similar volumes of BESS, hybrid 16 17 and wind resources. They mainly differ in terms of the volume of solar added over this 18 period.

²⁸ See <u>AES Indiana Witness EKM Workpaper 5</u> for further details.

²⁹ Note that Figure 3 presents the resource mixes in terms of their full installed capacity (ICAP); resource mixes have not been adjusted for Seasonal Accredited Capacity value from MISO. The capacity values with winter SAC adjustments will be presented for the Preferred Resource Portfolio later in testimony.

 $^{^{30}}$ The higher planning reserve margin is discussed in the previous Q/A.

		Petersburg Repowering	CCGT	Storage	Hybrid	Solar	Wind
No Early Retirement		1000			a summer of		
	2022 IRP			240	45		500
	2024 IRP Update			340			-
Petersburg Repowering*							
1	2022 IRP	1,052		240	45		500
	2024 IRP Update	1,052		320	45		
Both Units Retire						-	
	2022 IRP		325	760			600
	2024 IRP Update			1,260	45		550
Clean Energy Strategy						1	
2	2022 IRP			980	45	280	900
	2024 IRP Update			1,280	45	130	450

Resource Additions (MW ICAP) Period: 2025-2029

*Preferred Resource Portfolio

3 Q20. Please provide the Affordability results based on the 2024 IRP Update.

4 A20. Figure 4 compares the Affordability results from the 2022 IRP to the Affordability results 5 from the 2024 IRP Update using both a 20-year and 10-year PVRR period. This figure demonstrates that the Petersburg Conversion/Repowering Candidate Portfolio, which is 6 the Preferred Resource Portfolio, remains the reasonable least cost IRP strategy for AES 7 Indiana customers in both 20- and 10-year cases. Focusing on the 20-year PVRR 8 9 comparison, the Preferred Resource Portfolio (Petersburg Conversion/Repowering Candidate Portfolio) is now lower in PVRR by \$458 Million over the planning period 10 11 compared to the next best strategy.³³

2

³¹ In Figure 4, the energy storage volumes in both the 2022 IRP and the 2024 IRP Update includes the 200 MW Pike County Energy Storage Project since this project was included in the 2022 IRP Short Term Action Plan. This project was approved by the IURC on February 17, 2024 in Cause No. 45920.

³²Additionally, the analysis was run with and without the EPA GHG Rules discussed in Q/A18. The resource mixes presented in the Figure 4 did not materially change whether the GHG Rules were included or not in the 2024 IRP Update.

³³ See <u>AES Indiana Witness EKM Confidential Workpaper 6</u> for further details.

•			
2 3	20-yr PVRR	2022 IRP (\$M)	2024 IRP Update (\$M)
4	No Early Retirement (Units Co-fired with 40% NG		
	by 2030 through analysis period)*	\$ 9,572	\$9,186
5	Petersburg Conversion to Natural Gas (est. 2026)	\$ 9,330	\$8,728
	Both Petersburg Units Retire (2027 and 2029)	\$ 9,618	\$ 9,255
6	Clean Energy Strategy - Both Petersburg Units		
0	Retire and Replaced with Wind, Solar and Storage		
7	(2027 and 2029)	\$ 9,711	\$ 9,228
8			
9	10-yr PVRR	2022 IRP (\$M)	2024 IRP Update (\$M)
10	No Early Retirement	\$ 5,815	\$5,388
11	Petersburg Conversion to Natural Gas (est. 2026)	\$ 5,750	\$5,261
12	Both Petersburg Units Retire (2026/2027 and		
13 14	2028/2029)	\$ 5,914	\$5,404
14	Clean Energy Strategy - Both Petersburg Units		
16	Retire and Replaced with Wind, Solar and Storage		és 202
17	(2026/2027 and 2028/2029)	\$ 6,037	\$5,383
18 19	Q21. Please provide a comparison of the annual period of the strategies shown in Figure 5 a	-	over the planning
20	A21. Figures 5 and 6 provide another view of the	-	They compare the
21	difference in annual revenue requirement	in the Peterburg Repor	wering, Both Units
22	Retire, and Clean Energy Strategy back to the	e status quo or keeping t	he Petersburg Units
23	as coal-fired resources, where the solid bl	ack line represents sta	tus quo. Figure 5
24	provides the comparison in nominal dollars a	nd Figure 6 provides the	e comparison in real

Figure 4. 2024 IRP Update Affordability Results³⁴

26

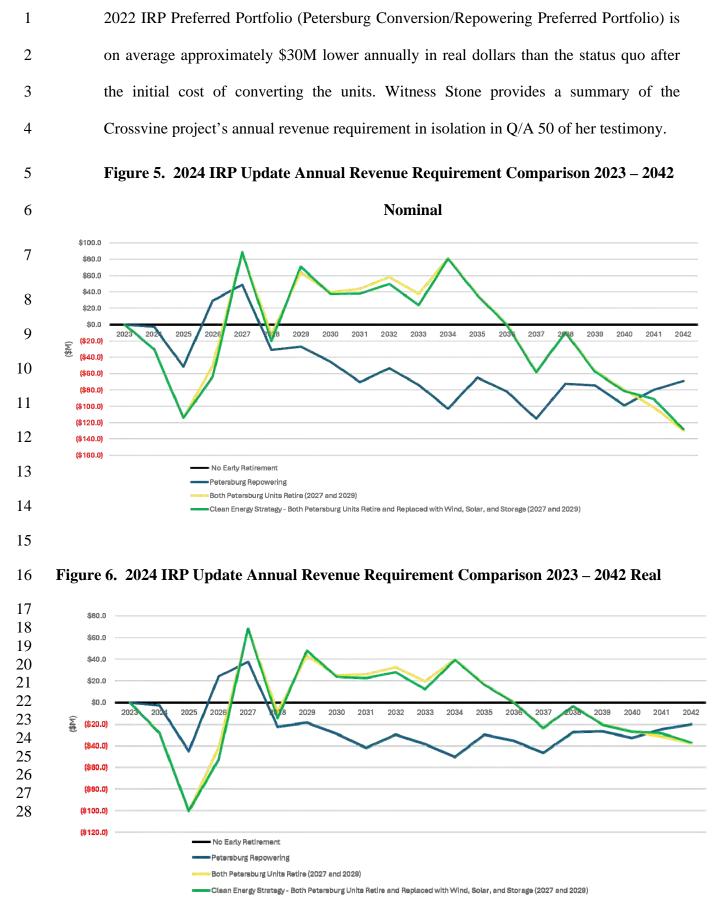
25

1

dollars. The annual revenue requirement displayed in these figures can be thought of as a

general proxy for customer rate impact by year over the planning period. Note that the

³⁴ In the 2022 IRP, AES Indiana also evaluated a strategy for Petersburg that only retires and replaces one unit (Unit 3). This strategy is inherently not cost effective because when only one unit retires, a portion of the operation costs for ancillary processes from the retired unit are still necessary and remain in the economics. Thus, the strategy that retires one unit is not cost competitive with the other strategies. For this reason, AES Indiana did not review this strategy. Also, AES Indiana did not re-evaluate the Encompass Optimization analysis because the results from this analysis were nearly the same as the Petersburg Conversion strategy.



AES Indiana Witness Miller - 23

1

Q22. How is Reliability considered in the 2024 IRP Update?

2 A22. Reliability was assessed based on the Quanta IRP Reliability Analysis. The resource 3 mixes in the Candidate Portfolios did not change significantly with the 2024 IRP Update. Thus, the results of the Quanta IRP Reliability Analysis that was performed for the 2022 4 5 IRP are a good approximation for the reliability of the Candidate Portfolios.³⁵ The Both 6 Units Retire strategy, however, no longer includes a CCGT as replacement for the 7 retiring Petersburg units in the 2024 IRP Update. Instead, the portfolio now includes 8 inverter-based, renewable resources as replacement for the retiring units. This portfolio 9 is now nearly identical to the Clean Energy strategy. Therefore, the 2022 IRP Reliability 10 Analysis results for the Clean Energy strategy provide a better approximate estimate for 11 the Both Units Retire strategy.

12 As part of the 2022 IRP Reliability Analysis, Quanta also calculated the cost to mitigate 13 the reliability issues in each of the 2022 IRP "candidate portfolios". The results, 14 provided in Figure 7, demonstrate that the portfolios with more invertor-based resources require higher costs to mitigate their reliability issues through the installation of 15 16 synchronous condensers, BESS and grid forming inverters. These additional costs were 17 not included in the Affordability (20-yr PVRR) results in the 2022 IRP or the 2024 IRP 18 Update, but rather provide a way to further differentiate the portfolios in terms of 19 Reliability performance and the relative cost of the strategies. These mitigation costs can 20 still be applied to the updated 2024 IRP Update portfolios. As described above, the 21 results for the No Early Retirement (shown as \$126M), Petersburg 22 Conversion/Repowering (shown as \$136M), and the Clean Energy Strategy (shown as

\$929M) still approximately apply to these updated portfolios, which did not materially
change. The Both Units Retire strategy now aligns with the results from the Clean
Energy Strategy (shown as \$929M) since these portfolios are now nearly identical. The
increased mitigation cost is driven by the inverter-based replacement resources now
included in the Both Units Retire strategy. In summary, the Both Units Retire and Clean
Energy Candidate Portfolio would have material mitigation costs compared to the 2022
IRP Preferred Resource Portfolio (titled Petersburg Conversion in table below).

8

Figure 7. Estimated mitigation costs (2022 dollars) for the "Candidate Portfolios" from 2022 IRP Reliability Analysis

	No Early Retirement	Petersburg Conversion to Natural Gas (est. 2025)		Clean Energy Strategy – Both Petersburg Units Retire and Replaced with Wind, Solar, and Storage (2026 and 2028)
GFM Inverter Premium (SM)	\$6	\$5	\$2	\$6
Additional BESS (SM)	\$120	\$131	520	\$52
Additional Synchronous Condensers (SM)	\$0	\$0	\$135	
Estimated Reliability Cost (SM)	\$126	\$136	\$157	\$929

Applying the mitigation cost results from the table above to the 2024 IRP Update 20-yr PVRR results in the adjustments shown in Figure 8. The Preferred Resource Portfolio continues to be the Petersburg Conversion/Repowering strategy with a lower PVRR of \$448M compared to the next best Candidate Portfolio.

16

11

³⁵ In the 2022 IRP, AES Indiana hired Quanta Technology to perform a Reliability Analysis. See AES Indiana's 2022 IRP, Volume 1, Section 9.4.4 Reliability, Resiliency, and Stability on p. 271.

Figure 8. Estimated mitigation costs (2022 dollars) for the "Candidate Portfolios" from 2022 IRP Reliability Analysis

3	20-yr PVRR	2022 IRP (\$M)	2024 IRP Update (\$M)	Mitigation Cost from 2022 IRP Reliability Analysis	2024 IRP Update (\$M) with Mitigation Cost	
	No Early Retirement (Units Co-fired with 40% NG					
	by 2030 through analysis period)*	\$ 9,572	\$ 9,186	\$ 126	\$ 9,312	
4	Petersburg Conversion to Natural Gas (est. 2026)	\$ 9,330	\$ 8,728	\$ 136	\$ 8,864	
•	Both Petersburg Units Retire (2027 and 2029)	\$ 9,618	\$ 9,255	\$ 929	\$ 10,184	
	Clean Energy Strategy - Both Petersburg Units					
	Retire and Replaced with Wind, Solar and Storage					
	(2027 and 2029)	\$ 9,711	\$ 9,228	\$ 929	\$ 10,157	

5 Q23. Please discuss the Sustainability pillar based on the 2024 IRP Update.

- 6 A23. Figure 9 below provides the total CO2, NOx, SO2, water use and coal combustion
- 7 products for each strategy over the planning period based on 2024 IRP Update.³⁶
- 8 The results demonstrate that the Candidate Portfolio selected as the Preferred Resource
- 9 Portfolio (Petersburg Repowering/Conversion portfolio) performs the best from an
- 10 environmental sustainability perspective.

11 Figure 9 – Updated Production Cost Analysis Environmental Sustainability Results³⁷

	CO2	502	NOx	Water Use	Coal Ash
	Total portfolio CO2 Emissions (mmtons)	Total portfolio SO2 Emissions (tons)	Total portfolio NOx Emissions (tons)	Water Use (mmgal)	CCP (tons)
No Early Retirement	94.5	54,920	40,137	31.2	5,620
Petersburg Conversion	62.1	14,955	18,175	8.6	1,555
Both Petersburg Units Retire	69.7	27,990	24,874	16.3	2,931
Clean Energy Strategy	69.7	27,990	24,871	16.3	2,931

12

13 Q24. Please provide your evaluation of the results detailed above.

14 A24. The results above demonstrate the Preferred Resource Portfolio selected as part of the

- 15 2022 IRP still performs the best overall for customers in terms of affordability,
- 16 sustainability and reliability, resiliency & stability after making the updating the analysis
- 17 in the 2024 IRP Update.

³⁶ See <u>AES Indiana Witness EKM Confidential Workpaper 10</u> for further details.

³⁷ See <u>AES Indiana Witness EKM Workpaper 7</u> for further details.

- 1 **Q25.** Are the other Candidate Portfolios a reasonable alternative to the Preferred 2 **Resource Portfolio?** 3 A25. No. I will walk through each of the other Candidate Portfolios and explain why they are not a reasonable alternative. 4 1. No Early Retirement – As demonstrated in the 2024 IRP Update detailed above, 5 the "No Early Retirement" portfolio is more costly for customers and produces 6 7 more emissions when compared to the Preferred Resource Portfolio. 8 Additionally, as indicated above, the EPA GHG Rules require that coal units 9 operating after January 1, 2032 meet emissions limits based on 40% co-firing 10 with natural gas or full carbon capture and sequestration ("CCS"). The adds significant compliance cost risk to this portfolio. 11 12 2. Both Petersburg Units Retire (2027 & 2029) and "Clean Energy Strategy" 13 (2027 & 2029) – As demonstrated in the 2024 IRP Update detailed above, these 14 strategies are more costly for customers and produce more emissions when 15 compared to the Preferred Resource Portfolio. Additionally, these strategies 16 would require significant costs for reliability as identified in the 2022 IRP 17 Reliability Analysis. As shown in Figure 7, the bulk of these costs come in the 18 form of synchronous condensers to increase the grid's short circuit strength.
- Q26. Based on the 2024 IRP Update results presented above, has the Preferred Resource
 Portfolio and Short Term Action Plan changed from the 2022 IRP?

A26. The Preferred Resource Portfolio has not changed. The Short Term Action Plan has
 changed slightly primarily as a result of the increased MISO winter reserve margin. This
 MISO change increases the volume of resources needed for winter capacity in the Short

Term Action Plan. The Encompass capacity expansion model is selecting battery energy
 storage resources to fill this capacity need.

3 **Q27.** Please explain.

A27. At the time of the 2022 IRP, MISO had indicated a winter planning reserve margin of
21.4%. MISO has since updated this winter planning reserve margin to 27.4% for the
2024/2025 Planning Resource Auction. See Figure 2 above. While MISO has also
increased accreditation for AES Indiana's thermal resources, this 6% increase in winter
planning reserve margin has resulted in the capacity expansion model to select an
additional 80 MW of BESS resources.

Q28. Can you explain how the Crossvine Project aligns with the 2024 IRP Update Preferred Resource Portfolio and Short Term Action Plan?

12 A28. Yes. Figure 10 below compares the Petersburg Repowering and resource additions 13 identified in the 2024 IRP Update Preferred Resource Portfolio & Short Term Action 14 Plan to the filings for resources made by AES Indiana in the process of executing on the 15 Short Term Action Plan. This comparison is presented in terms of MISO's winter 16 Seasonal Accredited Capacity (SAC)/Unforced Capacity (UCAP) and corresponds to the ICAP values in Row 4 in Figure 3 above. The comparison uses winter SAC/UCAP 17 18 because winter is the constrained season for planning for AES Indiana. In other words, if 19 the Company has planned for sufficient resources in the winter season, then the other 20 seasons will also be sufficiently planned. Also, to simplify the comparison, Figure 10 21 combines storage and hybrid solar + storage resources because the capacity value from 22 these resources come from only the storage portion of a hybrid solar + storage project in 23 the winter based on MISO accreditation.

1	Figure 10 shows that after adding the	e Crossvin	e Projec	t and the Pi	ke Count	y Storage	
2	project (approved in 45920), the Con	npany has	a remai	ning need o	f 45 MW	of capaci	ity
3	from Storage resources. ³⁸ This demo	onstrates th	nat the C	Crossvine Pr	oject is c	rucial to	
4	filling the capacity need identified ir	n the 2024	IRP Up	date.			
5	Figure 10. Preferred Resour	ce Portfol	io (Pete	rsburg Rep	owering) Winter	
6	SAC/UCAP compared to R	Resource A	ddition	ns added by	AES In	diana ³⁹	
7	Preferred Resource Portfolio (Petersburg Repowering)	Winter SAC 202 <u>Petersburg</u>	25 -2029	Storage &			
		Repowering	<u>CCGT</u>	Hybrid Solar	<u>Solar</u>	<u>Wind</u>	<u>Total</u>
8	2024 IRP Update - Selected Resources (a)	1,108	-	316	-	-	1,424
U	Petersburg Repowering (Cause No. 46022 - Pending) (b)	1,108	-	-	-	-	1,108
	Pike County Storage (Cause No. 45920 - Approved) (c)	-	-	190	-	-	190
				1			
9	Crossvine Project* (d)	-	-	81	-	-	81
9	Crossvine Project* (d) Remaining Selected Resources (a-b-c-d) *Approval for Crossvine Project is being requested in this j	-	-	81 45	-	-	

10

Q29. Does the Repowering of Petersburg units 3 & 4 as identified in the Short Term Action Plan change the need for the Crossvine Project?

17		Update and the model picks BESS and hybrid solar + storage resources to fill this need.
16		Reserve Margin. This capacity need occurs in every strategy considered in the 2024 IRP
15		resource need that has resulted primarily from MISO increasing the winter Planning
14		not. As noted above, the Crossvine Project is needed to help fill the winter capacity
13	A29.	No. The Crossvine Project is needed regardless of whether Petersburg is repowered or

18

4. <u>RFP RANKING ANALYSIS MODELING</u>

Q30. Please briefly describe the RFP evaluation process and the AES Indiana Resource
 Planning team's responsibilities as it pertains to this process.

³⁸ The Company is evaluating other projects from the 2023 All Source RFP to fill this needed capacity.

1	A30.	As explained by AES Indiana witnesses Thibodeau and Raney, AES Indiana used a three-
2		phase process to evaluate the proposals received in the RFP.
3		Phase 1: Initial Screening and Qualitative/Quantitative Assessment.
4 5		Phase 2: Detailed Qualitative/Quantitative Evaluation and Selection of Proposals for Contract Negotiations.
6 7		Phase 3: Quantitative Evaluation and Pricing Refinement Due Diligence and Contract Negotiation.
8		For the quantitative evaluation in Phase 2, Concentric Energy Advisors, Inc.
9		("Concentric") along with AES Indiana's Resource Planning team conducted a Ranking
10		Analysis of the proposals. At a high level, this analysis calculated each individual
11		proposal's impact to AES Indiana's total portfolio PVRR – the lower a proposal's PVRR,
12		the more cost effective the proposal is assumed to be. This metric was used by
13		Concentric and AES Indiana in ranking the proposals. ⁴⁰
14		The Ranking Analysis was completed in two parts:
15		1) AES Indiana's Resource Planning Team performed a Production Cost analysis for
16		each proposal included in the Phase 2 and Phase 3 evaluation. ⁴¹
17		2) The outputs from the Production Cost analysis were provided to Concentric and
18		used as inputs into their Ranking Analysis model. Concentric's analysis is described
19		in detail in AES Indiana witness Stone's Direct Testimony.

³⁹ See <u>AES Indiana Witness EKM Confidential Workpaper 8</u> for further details.

⁴⁰ Concentric is a management consulting and economic advisory firm focused on the North American energy and water industries. Concentric specializes in regulatory and litigation support, transaction-related financial advisory services, energy market strategies, market assessments, energy commodity contracting and procurement, economic feasibility studies, and capital market analyses and negotiations.

 $^{^{\}rm 41}$ This analysis is described in more detail in the Q/A 33.

Q31. Describe the Production Cost analysis performed by AES Indiana's Resource Planning Team for use in Concentric's Ranking Analysis model.

3 A31. The Encompass Production Cost model was used to forecast the energy revenues and costs for each proposal included in the Phase 2 and Phase 3 Ranking Analysis. The 4 5 model forecasts the proposal revenues and costs by dispatching resources using forward 6 energy and fuel price curves as the key drivers to when units operate. A Production Cost 7 analysis was performed for each individual proposal. Outputs from the Production Cost 8 model that became inputs for Concentric's Ranking Analysis model include energy 9 revenue, fuel costs, energy storage charging costs, and energy generation. These outputs 10 make up the energy revenue and operation cost streams used in Concentrics's Ranking 11 Analysis.

Q32. Was the Encompass Production Cost Model the same model used in AES Indiana's 2022 IRP and 2024 IRP Update?

A32. Yes, this is the same model that was used in the 2022 IRP and 2024 IRP Update to
 determine revenues and costs.⁴²

16 Q33. Did any assumptions in the Production Cost modeling (that the Resource Planning

- 17 team performed) and the Ranking Analysis (that Concentric performed) change as
- 18 compared to the analysis for the 2022 IRP and 2024 IRP Update?
- 19 A33. Yes. Certain modeling inputs were appropriately updated to reflect known proposal costs
- 20 and parameters. These updates included the following:

⁴² See <u>AES Indiana Attachment EKM-1</u>, AES Indiana's 2022 IRP Volume 1, Section 8.2: Modeling Tools of for more information on the Anchor Power's Encompass model. This was also the model used in the analysis I presented in Cause No. 46022.

1	1) The estimated resource costs and characteristics were replaced with proposal-
2	specific details. Updates included:
3	a. Operating parameters for energy storage proposals and energy and peak
4	forecasts for renewable proposals were updated to proposal assumptions.
5	b. Fixed costs were updated to incorporate bid information provided by
6	developers when available.
7	c. Energy storage proposals were estimated to receive an additional revenue
8	stream for participating in ancillary service markets. This was captured using
9	a percent increase to the resource's energy revenue based on analysis done by
10	Concentric.
11	d. Proposals' generic locational marginal prices ("LMP") were updated with
12	specific LMPs because approximate locations are known to the modelers.
13	2) The Production Cost modeling period was extended from twenty years to thirty-five
14	years. This update was made to model the full useful life of specific proposals.
15	3) Capacity was evaluated based on MISO winter capacity accreditation and PRM from
16	the 2024 IRP Update. As discussed above, this was done because MISO increased the
17	PRM requirement for the winter season compared to the PRM used in the 2022 IRP.
18	Both the 2022 IRP and 2024 IRP Update identified a need for additional winter
19	capacity.
20	4) Generic renewable generation profiles were refined to reflect profiles specific to
21	proposed locations.

1

- 5) REC values are assessed in the model using a Wood Mackenzie REC price forecast.
- 6) Resources were given capacity revenue to recognize the value of firm capacity
 contribution. See AES Indiana witness Stone Direct Testimony at Q/A 43 for
 additional detail regarding how capacity revenues were modeled in the Ranking
 Analysis.

Q34. How do the Ranking Analysis and PVRR calculations performed by Concentric differ from the PVRR calculation performed as part of the 2022 IRP and 2024 IRP Update that you discuss in Section 2 above?

A34. In the PVRR analyses performed for the 2022 IRP and 2024 IRP Update, AES Indiana
estimated the total Company portfolio PVRR, which is expressed in millions of dollars.
Whereas, in the Ranking Analysis, Concentric calculated the approximate incremental
impact to the total Company portfolio PVRR from implementing each individual
proposal which is expressed in millions of dollars. It is important to distinguish that the
Ranking Analysis is estimating the PVRR impact from an incremental proposal and does
not put individual proposals into the total Company portfolio PVRR.⁴³

16

5. <u>CONSISTENCY WITH AES INDIANA'S 2022 IRP AND 2024 IRP UPDATE</u>

17

Q35. Please briefly describe the Crossvine Project.

A35. As also discussed by AES Indiana witness Raney, the Crossvine Project is a solar and
 BESS hybrid project located in Dubois County, Indiana. The solar component of the
 Crossvine Project will have a nameplate capacity of approximately 85 MW and the BESS

⁴³ See AES Indiana witness Stone Direct Testimony at pg. 5 for further discussion of the distinction between the two analyses.

component will have a storage capacity of approximately 85 MW /4 hours. The Project
 will contribute approximately 80 MW of UCAP to AES Indiana's winter capacity need as
 identified in AES Indiana's 2024 IRP Update.

4 Q36. How do the actual costs for the Crossvine Project compare to the costs for a hybrid 5 solar + storage project included in the 2022 IRP and 2024 IRP Update?

6 A36. In the 2022 IRP, the Company performed a resource cost sensitivity analysis using three different levels of replacement resource costs – low, base and high.⁴⁴ Known in the 2022 7 8 IRP as the Replacement Resource Cost Sensitivity Analysis, the analysis was performed 9 as a capacity expansion (retirement and replacement analysis) to see how the portfolio 10 resource mixes and 20-year PVRRs changed at the different cost levels.⁴⁵ The analysis 11 results provide AES Indiana with some planning flexibility depending on how resource 12 costs ultimately materialize upon procurement. In the 2024 IRP Update, the Company 13 updated the base capital costs for the resources using Wood Mackenzie, National 14 Renewable Energy Laboratories ("NREL") and Bloomberg New Energy Finance 15 ("BNEF").⁴⁶ Figure 11 below provides a comparison of the low, base and high capital costs included in the 2022 IRP Replacement Resource Capital Cost Sensitivity Analysis 16 and the base capital cost included in the 2024 IRP Update to the capital cost for the 17 18 Crossvine Project. Note that all capital costs presented in this figure are inclusive of the 19 ITC benefit. The Figure demonstrates that the capital cost (\$/kW) for the Crossvine 20 Project (\$) is well within the range of costs (\$/kW) considered in the 2022 IRP for

⁴⁴ Low costs were based on the average of Wood Mac, BNEF and NREL projections and substantiated by the Company's 2020 RFP results. Base Costs were based on the lower half of the bids received in the 2022 RFP and the High costs were based on the upper half of the bids received in the 2022 RFP.

⁴⁵ <u>AES Indiana Attachment EKM-1</u> AES Indiana Volume 1, pg. 262-265.

1		hybrid solar + storage (\$ 1000 (\$ 1000) resources and close to the base capital cost (\$/kW)
2		updated in the 2024 IRP Update (\$).
3		Figure 11 – 2022 IRP and 2024 IRP Update with GHG Rules Replacement
4		Resource Capital Cost (\$/kW) Comparison to the Crossvine Project ⁴⁷
5		
6		
7		
8		
9		
10	Q37.	Based on this comparison, does including the Crossvine Project in AES Indiana's
11		generation mix maintain the results of the 2022 IRP and 2024 IRP Update?
12	A37.	Yes. As demonstrated, the cost (\$/kW) for a hybrid project included in the 2024 IRP
13		Update is close to the cost (\$/kW) of the Crossvine Project. Thus, substituting the actual
14		Crossvine Project cost into the model in place of the estimated hybrid project would give
15		approximately the same PVRR results.
16	O38 .	Aside from ensuring the Crossvine Project is a reasonable, least cost option that
17	£	remains consistent with the 2022 IRP, please describe other benefits that
18		demonstrate this resource is reasonable.

 ⁴⁶ See Q/A 20 above.
 ⁴⁷ See <u>AES Indiana Witness EKM Confidential Workpaper 9</u> for further details.

1 The Crossvine Project provides AES Indiana's customers with clean and sustainable A38. 2 energy that is sourced in Indiana. Further, the addition of solar energy and BESS 3 resources to AES Indiana's portfolio enhances resource diversity. Additionally, solar energy does not increase AES Indiana's fuel price risk. Complementing the solar 4 component of the Crossvine Project, the Project's BESS component can be dispatched 5 6 with flexibility and provide firm capacity benefits in all seasons. For further discussion 7 of benefits associated with the Project, see AES Indiana witness Garavaglia's Direct 8 Testimony.

9

6. <u>LEVELIZED COST OF ENERGY ("LCOE")48</u>

Q39. Are there other cost metrics that can be used to compare the Crossvine Project to the cost used for hybrid solar + energy storage assumptions in the 2022 IRP and 2024 IRP Update modeling?

13 Yes and no. A Levelized Cost of Energy ("LCOE") calculation provides a total levelized A39. 14 cost for the resource over the project period on a per MWh basis. As discussed below, 15 this metric does not reflect the value of the storage component and thus has its 16 limitations. That being said, I have provided below a comparison of the cost of the Crossvine Project to the cost of the hybrid solar and energy storage inputs used in the 17 2022 IRP and 2024 IRP Update modeling through the levelized cost of energy ("LCOE") 18 19 calculation. Please explain the source methodology for LCOE calculation and inputs.

AES Indiana used NREL's methodology, included in <u>AES Indiana Witness EKM</u> <u>Confidential Workpaper-10</u>, to make the LCOE calculation for the Crossvine Project and the hybrid solar and storage resource in the 2022 IRP and 2024 IRP Update. NREL's

1 LCOE methodology is commonly used in the industry and thus provides a reasonable 2 approach for cost comparison with important caveats identified below. The NREL calculation includes the following inputs: the capital cost of the project in dollars per 3 installed kW (ICAP) adjusted for the tax equity contribution, AES Indiana's weighted 4 5 average cost of capital ("WACC"), the expected fixed operation and maintenance costs 6 over the project horizon, the property taxes over the project horizon and the expected 7 generation output (levelized capacity factor) with expected degradation over the project 8 horizon.

9 Q40. How does the Crossvine Project LCOE compare to the 2022 IRP and 2024 IRP 10 Update hybrid solar + energy storage resource LCOE assumption?

11 A40. As an initial matter, it is important to note that the Crossvine Project includes a much 12 larger energy storage component (85 MW ICAP) compared to the storage component of 13 the hybrid resource reflected in the 2022 IRP and 2024 IRP Update (25 MW). I discuss 14 this distinction and the need to consider the value of the storage component below. That 15 being said, the Crossvine Project LCOE is higher than the LCOE for the battery energy 16 storage included in the 2022 IRP and 2024 IRP Update. The Crossvine Project LCOE is 17 /MWh compared to the 2022 IRP hybrid solar and storage LCOE of \$80.11/MWh 18 and 2024 IRP Update with GHG Rules hybrid solar and storage LCOE of \$76.68/MWh.

Q41. Does the solar and energy storage LCOE calculation capture the full value of the energy storage component?

⁴⁸ See <u>AES Indiana Witness EKM Confidential Workpaper 10</u> for further details.

1 A41. No. The LCOE calculation computes the levelized cost of *energy*. Because energy 2 storage does not produce energy (rather it has to be charged with energy and then 3 discharged onto the system), only the costs for the energy storage component are included in the LCOE calculation and none of the benefits. More specifically, the LCOE 4 5 calculation does not capture the capacity value benefit of the energy storage component. 6 This deficiency with using the LCOE to compare a hybrid solar + storage systems is 7 evident in the comparison being made above. More specifically, The Crossvine project 8 LCOE, which includes a much larger energy storage component (85 MW ICAP) 9 compared to the storage component of the hybrid resource reflected in the 2022 IRP and 10 2024 IRP Update (25 MW), captures only the cost for the additional storage and none of 11 the capacity benefits. Thus, while the Crossvine project appears higher compared to the 12 2022 IRP and 2024 IRP Update, the capacity value of the energy storage component from 13 the project is completely missing from the LCOE calculation. The Capacity Expansion 14 and Production Cost Analysis included in the IRP analyses and the Ranking Analysis 15 performed by Concentric appropriately capture the capacity value of energy storage in a 16 hybrid project in comparing resource options. NREL supports this conclusion in their 17 assessment of using the LCOE calculation for hybrid project comparison:

18 "While LCOSS and LCOE provide benchmarks for comparison, they do not 19 necessarily reflect the overall competitiveness of a technology and design within 20 the marketplace. There are other tools, such as capacity expansion models, which 21 provide a more robust assessment of economic viability." ⁴⁹

⁴⁹ <u>https://www.nrel.gov/news/video/lcoss-text.html</u>

1	Q42.	How can one appropriately compare a solar and energy storage project to other
2		solar and energy, solar only projects or to projects that utilize other resources, e.g.,
3		natural gas?

A42. To make this comparison, one must use a metric that captures the full value of the energy storage component of a solar and energy storage project. AES Indiana accomplished this
in the Ranking Analysis performed by Concentric and discussed by Witness Stone which uses a present value of revenue requirements (PVRR) calculation to rank proposals. This calculation captures the full costs and benefits associated with each proposal including the capacity benefit of energy storage that is associated with hybrid solar + energy storage projects.

11

7. <u>CONSIDERATION OF RESOURCE ALTERNATIVES</u>

Q43. Ind. Code § 8-1-8.5-4 provides that in acting upon a petition under this statute, the Commission shall take into account the utility's other resource options. Did AES Indiana consider other resource options?

A43. Yes, that is the purpose of the IRP, a copy of which is included with my testimony as
 AES Indiana Attachment EKM-1. I elaborate on this in the following Q/As.

Q44. Did AES Indiana consider purchase of power to fill its Short Term Action Plan
 capacity need in the evaluation of the 2023 All-Source RFP?

19 A44. Yes. The All-Source RFP explicitly invited the submission of PPA proposals. The 20 evaluation process was deliberate in each of the phases of evaluation to ensure that all 21 proposed contracting structures – PPA and build transfer – were included in the 22 evaluation, including Phase 3. AES Indiana considered both quantitative and qualitative 23 factors of both build transfers and PPAs. Upon review, there were two PPA proposals that scored lower quantitatively in terms of PVRR than the Crossvine Project; however,
 these proposals had qualitative challenges that made them not viable. Witnesses
 Garavaglia⁵⁰, Raney⁵¹ and Stone⁵² further address these qualitative challenges and the
 characteristics of ownership versus PPAs.

5 Q45. Was the purchase of power through the spot energy market considered as an 6 alternative to the proposed Crossvine Project?

7 A45. Yes. However, since the Crossvine Project is intended to serve primarily as a capacity 8 resource from the energy storage component, there is no advantage to relying on the 9 energy market as an alternative to implementing the asset because the energy market 10 cannot provide the needed capacity value. Regardless, relying on the market for spot 11 energy purchases would expose customers to price volatility without the natural hedge of 12 generation as provided by the solar component of the Crossvine Project. Consequently, 13 relying on the market is typically not an appropriate long-term solution in resource 14 planning.

Q46. Please comment on the "interchange of power" or "pooling of facilities" as these phrases are used in Ind. Code § 8-1-8.5-4.

17 A46. These statutory references predate the development of MISO and AES Indiana's 18 membership in MISO. The current MISO market is very effective at fully utilizing the 19 existing capacity resources in the region. However, it does not eliminate the need for 20 new capacity resources to address potential load growth and the retirements of older, less

⁵⁰ See AES Indiana witness Garavaglia Direct Testimony at Q/A 23.

⁵¹ See AES Indiana witness Raney Direct Testimony at Q/A 19

⁵² See AES Indiana witness Miller Direct Testimony at Q/A 18-19.

efficient coal fired units in the region. For example, as identified in MISO's 2024 OMS
 Survey, MISO anticipates the potential for significant future load growth from data
 centers, manufacturing, increased cooling demand due to climate change, electric
 vehicles and cryptocurrency mining.⁵³ The Crossvine Project is anticipated to add
 approximately 80 MW UCAP of dispatchable capacity to be available for dispatch on the
 MISO system as new loads are added.

7

Q47. Were wind and other solar resources considered as an alternative?

8 A47. Yes. In its 2022 IRP and 2024 IRP Update, AES Indiana considered other renewable 9 resource options, like wind and solar, as alternatives to battery energy storage or hybrid 10 resources.⁵⁴ The Preferred Resource Portfolio identified a mix of these resources to provide capacity and energy under MISO's new seasonal resource adequacy construct.⁵⁵ 11 12 That being said, wind resources are challenged due to limited availability. This was 13 evident in the 2023 RFP with only one wind proposal received through the RFP. 14 Standalone solar resources are also challenged because they receive little to zero capacity 15 value in the winter season which is when AES Indiana needs capacity. The Crossvine 16 Project pairs battery energy storage with solar to capture winter capacity from the storage 17 resource.

Q48. Is AES Indiana's target of DSM savings in 2024-2026 consistent with its 2022 IRP and 2024 IRP Update?

⁵³https://cdn.misoenergy.org/20240620%20OMS%20MISO%20Survey%20Results%20Workshop%20Presentation6 35585.pdf

⁵⁴ See <u>AES Indiana Attachment EKM-1</u>, AES Indiana's 2022 IRP (Volume 1) at pp. 90-106, Section 6: Resource Options.

A48. Yes. In its 2022 IRP and 2024 IRP Update, AES Indiana included demand response and
 energy efficiency as viable generation alternatives. These resources were evaluated on a
 consistent and comparable basis with supply-side resources per the IURC rule 170 IAC
 4-7-8(c)(4). Through this process, the Short Term Action Plan identified an average
 annual target of roughly 130,000-134,000 net MWh of DSM in 2024-2026.

- AES Indiana received approval for a one-year plan in 2024 in Cause No. 45370 which is
 currently being implemented. Additionally, AES Indiana filed for a two-year DSM plan
 for programs to be delivered in 2025 2026 with the Commission on May 10, 2024 under
 Cause No. 46081. The Company anticipates receiving approval of the plan by the end of
 2024.
- 11 Q49. Can DSM eliminate the need for the proposed replacement generation?
- A49. No. The volume of energy efficiency and demand response selected in the IRP is not
 enough to fill the need for generation under the new seasonal resource adequacy
 construct, particularly in the winter season.
- 15 8. <u>FINAL DIRECTOR'S REPORT FOR AES INDIANA 2022 INTEGRATED</u>
 16 RESOURCE PLAN
- Q50. Have you reviewed the Final Director's Report for AES Indiana's 2022 Integrated
 Resource Plan?
 A50. Yes. The Final Director's Report for AES Indiana's 2022 Integrated Resource Plan was
- 20 made public on August 26, 2024.

⁵⁵ See <u>AES Indiana Attachment EKM-1</u>, AES Indiana's 2022 IRP (Volume 1) at p. 288, Figure 10.1 – Short Term Action Plan Replacement Resource Results from the Base Replacement Resource Capital Cost Sensitivity Analysis

1 Q51. Can you briefly summarize the Director's overarching comments to AES Indiana's

- 2 2022 Integrated Resource Plan?
- 3 A51. Yes. The Director's comments were generally positive indicating that:

4 "The Director agrees with the Joint Commenters that the stakeholder process used by
5 AES Indiana was excellent and sets a high bar for future IRP processes by AES Indiana
6 and other Indiana utilities. Especially important was AES Indiana's commitment to
7 making available modeling inputs, outputs, and supporting data to stakeholders in a
8 timely manner."

9 Regarding the IRP Scorecard evaluation, the Director stated:

"...AES Indiana provided an excellent discussion of the modeling results and the key
 takeaways as the modeling progressed. The discussion of the scorecard evaluation results
 in section 9.4 of the IRP report (IRP pages 265-284) was informative and helped the
 Director to understand how AES Indiana interpreted and used the different modeling
 results to inform AES Indiana's selection of the preferred portfolio."

- 15 Regarding the evaluation of affordability in the context of resource planning, the Director16 stated:
- 17 "For resource acquisition, determination of affordability requires a comparison of
 18 different resource portfolios over a 20-year period over a range of alternative potential
 19 futures. The primary methodology is to use net present value revenue requirement to
 20 evaluate choices on a comparable basis. ... Also, utility IRPs usually include the
- evaluation of various resource choices with a particular focus on the options for existing
 coal-fired units. It is in this circumstance that a useful complement to the traditional 20 vear NPVRR is to show the annual incremental revenue requirement of a candidate
 - year NPVRR is to show the annual incremental revenue requirement of a candidate portfolio for each year of the planning period, both in nominal dollars and real dollars."
- AES Indiana's 2022 IRP and 2024 IRP Update utilized a 20-year and 10-year PVRR to
- 26 compare resource candidate portfolios. Additionally, I provided the annual incremental
- 27 revenue requirement of the Candidate Portfolios for each year of the planning period in
- both nominal and real dollars in this proceeding to complement the 20-year and 10-year
- 29 PVRR comparison.⁵⁶

24

in.

⁵⁶ See Q/A 21.

The Director also provided comments and posed questions regarding the load forecast,
 electric vehicle forecast, and demand side management ("DSM") planning included in the
 2022 IRP. The Director also responded to Stakeholder comments to AES Indiana's 2022
 IRP in the Report.

5

9. STATEWIDE ANALYSES

Q52. Has AES Indiana considered the State Utility Forecasting Group ("SUFG") Electricity Projections and the IURC's 2018 Statewide Analysis?

A52. Yes, AES Indiana reviewed the SUFG's most recent Indiana Electricity Projections
report from 2023. Generally, AES Indiana's plan to proceed with the Crossvine project
aligns with the SUFG's Base projections. As noted on pg. 1-6 of the SUFG 2023 Indiana
Electricity Projections Report, the "forecast indicates a need for a mix of natural gas-fired
combined cycle units, wind, solar and battery storage capacity."⁵⁷ As a hybrid solar and
energy storage, the project is in line with SUFG's Base forecast.

AES Indiana also reviewed the IURC's 2018 Statewide Analysis. In general, I would note that with the passage of time, a number of inputs have changed – perhaps most notably in the area of increased load growth projections since 2018. I would also note that the 2018 Statewide Analysis generally aggregates the specific utility's most recent IRPs (2018 Statewide Analysis, at p. 6), which highlights the reasonableness of a utility relying on its own IRP to support a CPCN proposal. Notwithstanding the passage of time and changes in various inputs, the 2018 Statewide Analysis generally supports AES Indiana's

⁵⁷ https://www.purdue.edu/discoverypark/sufg/docs/publications/2023%20SUFG%20forecast.pdf

Crossvine Project proposal because the analysis projects the need for significant
 additional generation in Indiana to maintain reliability.

3

10. IND. CODE § 8-1-2-0.6 (FIVE PILLARS)

4

Q53. Has AES Indiana considered Ind. Code § 8-1-2-0.6?

5 A53. Yes. Indiana Code § 8-1-2-0.6 defines the "Five Pillars" of Utility Electric Service and State Energy Policy as reliability, affordability, resiliency, stability, and environmental 6 As discussed in the code – decisions concerning Indiana's electric 7 sustainability. 8 generation resource mix, energy infrastructure, and electric service ratemaking constructs 9 must consider each of these attributes. This includes Clean Energy Project filings. 10 Additionally, the Commission adopted GAO 2023-04, which encourages utilities to 11 include discussions around the "Five Pillars" in Clean Energy Project filings.

AES Indiana understands the importance of considering the "Five Pillars" in utility electric service and Integrated Resource Planning. As such, in the 2022 IRP, the Company modeled its IRP Scorecard for evaluating Candidate Portfolios on the "Five Pillars" of Utility Electric Service and State Energy Policy.⁵⁸ The Scorecard included metrics representing the "Five Pillars" as follows:

Reliability, Resiliency and Stability – As discussed above, AES Indiana hired
 Quanta Technology LLC to perform an in-depth analysis of the Reliability,
 Resiliency and Stability of the Candidate Portfolios. Composite scores from this

⁵⁸ See Q/A 13 for discussion of the Five Pillars and 2022 IRP Scorecard.

analysis were used to evaluate the candidate portfolios. I discuss this issue
 above.⁵⁹

2) Affordability - The Scorecard evaluated PVRR to measure portfolio cost 3 4 effectiveness to customers. Consideration of the Affordability Pillar is further shown in my discussion above of the 20-year and 10-year PVRR and the 5 comparison of annual revenue requirements over the planning period in real and 6 7 nominal dollars presented above. Consideration of this Pillar is also informed by 8 the annual revenue requirement presentation supported by AES Indiana Witness Stone and the bill impact analysis presented by Company Witness Aliff. 9 10 Company Witness Garavaglia also discusses the Company's consideration of the Affordability Pillar. 11

12 3) <u>Sustainability</u> – The Scorecard quantified total CO2, SO2, NOX, Water Use
 13 and Coal Combustion Products ("CPP") production by Candidate Portfolio to
 14 measure and evaluate environmental impacts of the portfolios. I discuss this
 15 subject above.⁶⁰

Additionally, AES Indiana's IRP Scorecard included metrics that measured and evaluated
 the Risk & Opportunity and Economic Impacts of the Candidate Portfolios.

After careful consideration, AES Indiana found that the Preferred Resource Portfolio performed generally the best across the IRP Scorecard categories and was therefore selected as the reasonable, least cost plan. AES Indiana Attachment EKM-1, Section 9.5: Preferred Resource Portfolio and Final Scorecard of the 2022 IRP Report Volume 1 (pp.

⁵⁹ See Q/A 22.

⁶⁰ See Q/A 23.

283 – 284) evaluates the Preferred Resource Portfolio against the "Five Pillars" using the
 IRP Scorecard results.

As discussed earlier in my testimony, in the 2024 IRP Update, AES Indiana updated key assumptions in the 2022 IRP and reran the analysis. The Company has considered the Five Pillars in conducting and evaluating this update and concluded that the Preferred Resource Portfolio has not changed and remains consistent with the results of the 2022 IRP. ⁶¹ The update has identified an additional capacity need in the Short Term Action Plan and the Company intends to use the Crossvine Project to partly fill this need.

9 **Q54.** Are there other benefits that demonstrate the Crossvine Project is reasonable?

10 A54. The Crossvine Project will allow AES Indiana to add a dispatchable BESS resource to its 11 portfolio to address the Company's winter capacity need while adding additional solar production for its energy value. As such, the Crossvine Project supports reliability by 12 13 providing a firm dispatchable capacity resource in all seasons. This conclusion is 14 supported by the findings of AES Indiana's Reliability analysis in the 2022 IRP, where AES Indiana's consultant - Quanta Technology, found that portfolios with higher 15 amounts of firm dispatchable capacity scored higher in terms of reliability in the 16 17 analysis.⁶² The BESS resource associated with the Crossvine Project is forecasted to 18 continue to provide firm dispatchable capacity near or above 90% accreditation in all four 19 seasons of MISO's Seasonal Resource Adequacy Construct contributing to system

⁶¹ See Q/A 20-23.

⁶² <u>AES Indiana Attachment EKM-1</u>, AES Indiana 2022 IRP Volume 1, page 272

reliability. Further, the 2022 IRP Reliability Analysis also identified other reliability,
 resiliency, and stability benefits of battery energy storage. In the analysis, battery energy
 storage was included as a mitigation measure to achieve greater levels of reliability,
 resiliency and stability by providing improved frequency response and instantaneous
 dispatch capability.⁶³ Another benefit from the Crossvine Project is that it pairs battery
 technology with solar, facilitating an environmentally sustainable future. All of these
 characteristics of the Crossvine Project support its reasonableness.

8

11. <u>CONCLUSION</u>

9 Q55. Please summarize your recommendation.

10 A55. In summary, AES Indiana's decision to proceed with the hybrid resource Crossvine 11 Project with 85 MW ICAP of solar resources and 85 ICAP MW/4 hours of BESS 12 resources is a reasonable, least cost option to meet the Company's resource needs, 13 including the need for additional capacity during winter. The Project will contribute to a 14 sustainable and affordable future for AES Indiana customers and provide reliable and 15 dispatchable capacity under MISO's seasonal resource adequacy construct. Therefore, I 16 recommend Commission approval of the Crossvine Project as proposed by AES Indiana.

17 Q56. Does this conclude your verified prepared direct testimony?

18 A56. Yes.

⁶³ See <u>AES Indiana Attachment EKM-3</u>, AES Indiana 2022 IRP (Volume 3) – "System Reliability Assessment of AES Indiana's 2022 IRP Portfolios", Table ES-7 at pg. 264. The analysis assumes battery storage can be used to improve frequency response of insufficient portfolios.

VERIFICATION

I, Erik K. Miller, AES Indiana Director, Resource Planning, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge, information and belief.

a \geq Erik K. Miller

Erik K. Miller Dated August 29, 2024

AES Indiana Attachment EKM-1

[2022 IRP Volume 1– Attached Separately]

AES Indiana Attachment EKM-2

[2022 IRP Volume 2 – Attached Separately in Two Parts]

AES Indiana Attachment EKM-3

[2022 IRP Volume 3– Attached Separately]