
VERIFIED DIRECT TESTIMONY OF JONATHAN BASS

1 **Introduction**

2 **Q1. Please state your name, business address and title.**

3 A1. My name is Jonathan Bass. My business address is 290 W. Nationwide
4 Blvd., Columbus, Ohio 43215. I am the Director of Income Tax Planning &
5 Controversy for NiSource Corporate Services Company, a wholly owned
6 subsidiary of NiSource Inc. ("NiSource").

7 **Q2. On whose behalf are you submitting this direct testimony?**

8 A2. I am submitting this testimony on behalf of Northern Indiana Public
9 Service Company LLC ("NIPSCO" or the "Company").

10 **Q3. Please describe your educational and employment background.**

11 A3. I received a Bachelor of Arts in Economics from the College of William &
12 Mary in 1998 and pursued post-baccalaureate studies in Accounting at
13 Virginia Commonwealth University while working full-time in the
14 accounting and tax departments at LandAmerica Financial Group, Inc.
15 through 2005. In 2005 I joined Deloitte & Touche LLP as an Audit Senior
16 and was promoted to Audit Manager in 2008. I joined Dominion Energy's

1 Tax Department in 2011 and held various roles in tax research and income
2 tax compliance prior to being promoted to Financial Accounting Tax
3 Strategic Advisor in 2017. In that role, I was responsible for the financial
4 accounting and reporting for income taxes at Dominion Energy and its
5 subsidiaries, including many state and FERC-regulated utilities. I am a
6 licensed Certified Public Accountant in the Commonwealth of Virginia. In
7 May 2023, I joined NiSource in my current position.

8 **Q4. What are your responsibilities as Director of Income Tax Planning &**
9 **Controversy?**

10 A4. As Director of Tax Planning and Controversy, I am responsible for the
11 review and implementation of tax reform and final guidance issued by the
12 Internal Revenue Service ("IRS"), development of federal and state income
13 tax planning strategies, and defense of those strategies through audit by
14 taxing authorities for NiSource and its subsidiaries, including NIPSCO. My
15 responsibilities include oversight and review of federal and state income tax
16 audits, technical income tax research and preparation of income tax data and
17 related testimony for rate proceedings.

1 **Q5. Have you previously testified before the Indiana Utility Regulatory**
2 **Commission (the "Commission") or any other regulatory agency?**

3 A5. Yes. I previously testified before the Commission in NIPSCO's gas rate
4 case in Cause No. 45967. I also supported NIPSCO's request for (1) a
5 certificate of public convenience and necessity to purchase and acquire
6 (indirectly through a joint venture structure) a solar project in Cause No.
7 45926, (2) modification of the Commission's Order in Cause No. 45462 in
8 Cause No. 45936; (3) modification of the Commission's Order in Cause
9 No. 45511 in Cause No. 46028, and (4) modification of the Commission's
10 Order in Cause No. 45626 in Cause No. 46032.

11 **Q6. Are you sponsoring any attachments to your direct testimony in this**
12 **Cause?**

13 A6. Yes. I am sponsoring Attachments 14-A through 14-C and Confidential
14 Attachments 14-D and 14-E, all of which were prepared by me or under
15 my direction and supervision. I also sponsor a portion of the workpapers
16 included in Petitioner's Confidential Exhibit No. 18-XX (S1, S2).

17 **Q7. Have you reviewed the attachments of NIPSCO Witness Weatherford to**
18 **the extent they include expense adjustments for federal and state taxes?**

1 A7. Yes.

2 **Q8. Did you participate in the quantification of those adjustments?**

3 A8. Yes.

4 **Q9. What is the purpose of your direct testimony in this proceeding?**

5 A9. The purpose of my direct testimony is to present and support NIPSCO's
6 federal and state income tax expense and taxes other than income tax
7 expense adjustments for the Forward Test Year (the period beginning
8 January 1, 2025 and ending December 31, 2025) at current and proposed
9 rates as shown in Petitioner's Exhibit No. 3, Attachment 3-A-S2 (Column E
10 and H, respectively). I also present and support NIPSCO's Accumulated
11 Deferred Income Taxes ("ADIT") and Post 1970 Investment Tax Credit
12 ("ITC") balances and related pro forma adjustments, which are included
13 as components of NIPSCO's capital structure as shown in Petitioner's
14 Exhibit No. 3, Attachment 3-A-S2 (Page 5). I discuss the derivation and
15 pass back of renewable energy tax credits from NIPSCO's wholly owned
16 solar projects. Finally, I discuss recent normalization private letter rulings
17 ("PLR") and request deferral authority as needed.

1 **Description of Attachments**

2 **Q10. Please explain Attachment 14-A.**

3 A10. Schedule ETR of Attachment 14-A shows the calculation of the effective
4 income tax rate at current rates. Schedule 1 of Attachment 14-A shows the
5 derivation of the Company's federal and state income tax expense on a
6 pro forma basis during the Forward Test Year at current rates, reflecting
7 each of the adjustments described in my testimony. Schedule 2 of
8 Attachment 14-A shows the calculation of the effect on the Company's tax
9 expense of the adjustments for excess and deferred taxes, various
10 permanent differences including the limitation on the deductibility of
11 meals, entertainment, and parking expenses.

12 **Q11. Please explain Attachment 14-B.**

13 A11. Attachment 14-B depicts the same information for the Forward Test Year
14 as Attachment 14-A, but at proposed rates.

15 **Q12. Please describe Attachment 14-C.**

16 A12. Attachment 14-C provides support for the calculation of Adjustment OTX-
17 1 shown on Petitioner's Exhibit No. 3, Attachment 3-B-S2 (OTX Module),
18 relating to real and personal property taxes.

1 **Q13. Please describe Confidential Attachment 14-D.**

2 A13. Confidential Attachment 14-D shows the annual value of Production Tax
3 Credits ("PTCs") expected to be generated in the Forward Test Year, as
4 further described below.

5 **Q14. Please describe Confidential Attachment 14-E.**

6 A14. Confidential Attachment 14-E shows the ITC projection, as further
7 described below.

8 **Federal Income Tax Expense**

9 **Q15. Please explain under what basic premise the federal income tax**
10 **calculations were made.**

11 A15. The federal income tax calculations were made under the provisions of the
12 Internal Revenue Code ("IRC") of 1986, as amended, including by the Tax
13 Cuts and Jobs Act of 2017 ("TCJA") and any other tax legislation enacted
14 since that time, and the Indiana Administrative Code.

15 **Q16. Please describe the basic components of federal income tax expense**
16 **reflected in NIPSCO Witness Weatherford's schedules.**

17 A16. The quantification of federal income tax expense begins with the
18 application of the 21% federal income tax rate applied to pro forma net

1 operating income before income taxes less interest expense. The
2 Company then applied a non-jurisdictional factor to the permanent
3 differences discussed below consistent with the normalization rules and
4 the Commission's August 20, 2023 Order in Cause No. 45772. This
5 adjustment is necessary to account for the jurisdictional amount of the
6 following items:

- 7 1. Adjustments to reflect various tax rate changes including Excess
8 Accumulated Deferred Income Tax ("EDIT") from the TCJA and
9 the equity component of Allowance for Funds Used During
10 Construction ("AFUDC Equity");
- 11 2. Adjustment to reflect certain limitations on the amount of the
12 federal income tax deduction that may be taken on certain
13 categories of expenses;
- 14 3. Reduction in tax expense for allocation of parent company
15 (NiSource) interest expense.

16 **Q17. Please explain the ratemaking implications of using accelerated**
17 **depreciation for federal income tax purposes.**

18 A17. As allowed under the IRC, NIPSCO claims accelerated depreciation
19 deductions on its federal tax return. For book and regulatory purposes,

1 depreciation expense is calculated on a straight-line basis over the life of
2 the property using depreciation rates approved by the Commission.
3 NIPSCO records a liability for the tax effect of the difference between
4 accelerated tax depreciation claimed on its federal tax return and book
5 depreciation. That amount is reflected as accumulated deferred income
6 tax liabilities on NIPSCO's balance sheet and is reflected as zero-cost
7 capital in the calculation of the weighted-average cost of capital. NIPSCO
8 flowed through the benefits of accelerated depreciation for vintage years
9 prior to 1981. For the Forward Test Year, NIPSCO will have little in terms
10 of tax depreciation remaining on those pre-1981 assets.

11 **Q18. Are there other differences between what is depreciated for income tax**
12 **purposes and for book purposes?**

13 A18. Yes. For book purposes, the Company records AFUDC Equity to reflect a
14 return on the equity portion of capital while an asset is under construction
15 and before it is placed in service. During construction, AFUDC Equity is
16 capitalized to the book cost of the asset and after the asset is in service,
17 book depreciation expense is recorded on the total cost including AFUDC
18 Equity. For income tax purposes, neither the AFUDC Equity capitalized
19 for accounting purposes, nor the subsequent depreciation of that

1 capitalized amount enters into the determination of taxable income. Thus,
2 income tax expense for ratemaking purposes must be adjusted to capture
3 the effects of non-deductible book depreciation attributable to capitalized
4 AFUDC Equity. As shown on Schedule 2 of Attachments 14-A and 14-B,
5 the adjustment for AFUDC Equity for the Forward Test Year is an increase
6 in income tax expense of \$398,824.¹

7 **Q19. Are there other adjustments that need to be made to account for changes**
8 **in the federal income tax rate?**

9 A19. Yes. NIPSCO has EDIT that was originally computed at a 48% federal tax
10 rate for 1971-1978 vintages and a 46% federal tax rate for 1979-1986
11 vintages that is being returned to customers in rates using the Average
12 Rate Assumption Method ("ARAM"). In addition, NIPSCO has EDIT
13 arising from the TCJA where the 35% federal tax rate was reduced to 21%
14 that is being returned to customers in rates. Under ARAM, protected
15 EDIT from the TCJA is being returned to the customer at the weighted-
16 average rate the accumulated deferred income taxes were built over the
17 remaining book life of the assets giving rise to the EDIT. As I explain

¹ The adjustment for AFUDC Equity is \$336,750 (Schedule 2, Line 5) for federal plus \$78,575 (Schedule 2, Line 9) for state less \$16,501 for the federal benefit of state (21% federal income tax rate times \$78,575) for a total of \$398,824.

1 below, the Company is also returning unprotected EDIT arising from the
2 TCJA. An adjustment to the Forward Test Year in the jurisdictional
3 amount of \$20,045,842 as a reduction to federal income tax expense for the
4 flow back of the EDIT is reflected in Attachments 14-A and 14-B (Schedule
5 2, Line 3).²

6 **Q20. How does the Company propose to amortize jurisdictional protected**
7 **property EDIT and the 1986 Tax Reform Act EDIT going forward?**

8 A20. The Company is proposing to continue amortizing jurisdictional protected
9 property EDIT using ARAM and all of the EDIT resulting from the Tax
10 Reform Act, which is (\$9,678,953) and which is offset by 26-year straight-
11 line amortization of the jurisdictional protected federal net operating loss
12 which is \$774,477 for the Forward Test Year.

13 **Q21. How does the Company propose to amortize jurisdictional unprotected**
14 **property EDIT resulting from the TCJA going forward?**

15 A21. The Company is proposing to continue amortizing jurisdictional
16 unprotected property EDIT resulting from the TCJA, of which the

² Note \$9,678,953 protected excess amortization less \$774,477 net operating loss amortization from Question 20 plus \$11,141,366 unprotected property amortization from Question 21 equals the \$20,045,842 total excess amortization reflected on Schedule 1, Line 11 and Schedule 2, Line 3 of Attachments 14-A and 14-B.

1 jurisdictional amount is (\$11,141,366). At this rate, unprotected ADIT will
2 be fully amortized in approximately 4 years. While this period is beyond
3 the presently anticipated life of the rates that will be approved in this
4 Cause, NIPSCO requests to continue its authority to make a compliance
5 filing to update the rates to reflect the removal of this amortization of the
6 unprotected EDIT at the conclusion of the amortization period and, to the
7 extent there is any delay between the completion of amortization and
8 effective date of such new rates, authority to defer as a regulatory asset for
9 later recovery.

10 **Q22. Have any other adjustments been made for expenses that are not**
11 **deductible for income tax purposes?**

12 A22. Yes. The Company is not permitted to deduct certain business expenses.
13 As shown on Schedule 1, Line 14 in Attachments 14-A and 14-B, the
14 Company has increased its jurisdictional Forward Test Year federal
15 income tax expense by \$163,801 to reflect the non-deductibility of these
16 expenses.

17 **Q23. Please explain the adjustment relating to the amortization of Post 1970**
18 **ITC that is included as a reduction to federal income tax expense.**

1 A23. The Company is amortizing ITC that it reflected on federal tax returns
2 prior to 1989 over the service life of the property that generated the
3 credits. The ITC was repealed as part of the Tax Reform Act of 1986, with
4 transition rules that permitted certain projects to qualify post-1986. An
5 ITC balance remains deferred as of December 31, 2024, although this is
6 attributable to the gas segment. The ITC associated with the electric
7 segment of the business has been fully amortized. As shown on Schedule
8 1, Line 15 of Attachments 14-A and 14-B, for the 12 months ended
9 December 31, 2025, there is no ITC amortization attributable to the electric
10 segment. For the gas segment, the amortization of the ITC will continue
11 to decrease income tax expense attributable to the gas segment and
12 decrease the gas portion of the Post 1970 ITC Liability that is included in
13 NIPSCO's capital structure.

14 **Q24. What adjustment have you made for parent company interest expense?**

15 A24. NIPSCO's parent company, NiSource, has additional interest expense
16 obligations relating to the ongoing utility operations of NiSource's public
17 utility subsidiaries. I have allocated a portion of the tax benefit on this
18 interest expense to NIPSCO, which is then further allocated between gas
19 and electric. This allocation was based on NiSource's equity investment in

1 NIPSCO compared to its equity investment in all subsidiaries. As shown
2 on Schedule 1, Line 16 of Attachments 14-A and 14-B, the amount of the
3 adjustment is a decrease to jurisdictional Forward Test Year income tax
4 expense of \$471,508. This adjustment is derived from what is frequently
5 referred to as the "Muncie Remand Method" and described in the
6 Commission's Order dated September 16, 1981 in Cause No. 34571. It is
7 also consistent with the Company's treatment of parent company interest
8 expense in several recent gas and electric rate cases.

9 **State Income Tax Expense**

10 **Q25. What level of income tax expense is included for state income taxes?**

11 A25. The tax calculations include Indiana Adjusted Gross Income taxes
12 calculated at 4.9%, as adjusted for the following reconciling items: (1) the
13 excess deferred taxes resulting from the decrease in the state tax rate from
14 6.5% to 4.9%; and (2) the non-deductibility of certain expenses.

15 **Q26. Please explain the adjustment for the excess state deferred taxes.**

16 A26. The Indiana General Assembly implemented a gradual periodic decrease
17 of the Indiana corporate income tax rates beginning in 2012, as follows:

18 July 2002 to June 2012: Increased rate from 3.4% to 8.5%

1 July 2012 to June 2016: Periodic decrease in rate from 8.5% to 6.5%

2 July 2016 to June 2021: Periodic decrease in rate from 6.5% to 4.9%

3

4 After the latest decrease in the Indiana corporate income tax rate was

5 phased in, state deferred tax balances were remeasured to capture the

6 decrease in the tax rate from 8.5% to the current 4.9% which resulted in

7 excess state deferred taxes. NIPSCO has included an adjustment to the

8 Forward Test Year in the amount of (\$6,589,757) as a reduction to state

9 income tax expense for the flow back of the deferred tax excess as

10 reflected in Schedule 1, Line 20 of Attachments 14-A and 14-B.

11 **Q27. Please explain the adjustment for non-deductibility of certain expenses.**

12 A27. The State of Indiana follows federal law on non-deductible expenses. The

13 Company has increased Forward Test Year state income tax expense by

14 \$38,220 as shown on Schedule 1, Line 23 of Attachments 14-A and 14-B, to

15 reflect the non-deductibility of certain expenses.

16 **Taxes Other Than Income**

17 **Q28. Please explain the Company's proposal to reflect \$30,820,300 in real and**

18 **personal property taxes and explain Adjustment OTX-1 shown on**

19 **Petitioner's Exhibit No. 3, Attachment 3-C-S2, OTX 1.**

1 A28. NIPSCO is subject to real and personal property taxes in numerous
2 counties in Indiana. The Company calculated an effective property tax
3 rate based on 2023 property tax expense as a portion of gross plant
4 balances. That effective property tax rate was used to estimate property
5 tax expenses through the Forward Test Year based on gross plant
6 balances. As shown in Attachment 3-C-S2, OTX 1, Adjustment OTX 1-23
7 is an adjustment to decrease Historic Base Period property tax expense of
8 \$23,671,242 by \$248,457 of amortization expense from a reclassification
9 entry. Adjustment OTX 1-24 is a 2024 Forecast Period adjustment to
10 increase property tax expense by \$3,131,053. Adjustment OTX 1-25 is a
11 2025 Forecast Period Year adjustment to increase property tax expense by
12 \$5,488,346. These adjustments result in pro forma adjusted property tax
13 expense of \$32,042,183. Adjustment OTX-1-25R is a 2025 ratemaking
14 adjustment to decrease property tax expense by \$1,221,883 for non-
15 jurisdictional property which results in a property tax expense of
16 \$30,820,300 for the Forward Test Year. These pro forma property tax
17 adjustments are required to account for planned property additions
18 between the Historic Base Period and Forward Test Year.

1 **Federal and State Income Taxes**

2 **Q29. Please explain Adjustment ITX 1-24R shown on Petitioner's Exhibit No.**
3 **3, Attachment 3-C-S2, ITX 1.**

4 A29. As shown in Attachment 3-C-S2, ITX 1, Adjustment ITX 1-24R is the
5 combination of the adjustments I have previously described that are set
6 forth in Attachments 14-A and 14-B. These adjustments are made to pro
7 forma Forward Test Year results at present rates. Adjustment PF-4 is the
8 adjustment to federal and state income taxes to reflect the requested
9 increase in pro forma operating revenues at proposed rates. The total
10 jurisdictional federal and state income taxes at proposed rates equals
11 \$138,879,003 as set forth in Attachment 14-B.

12 **Components of Capital Structure**

13 **Q30. Please explain Adjustment CS 4-24-S2 and CS 4-25-S2 shown on**
14 **Petitioner's Exhibit No. 3, Attachment 3-C-S2.**

15 A30. Adjustment CS 4-24-S2 is a 2024 Forecast Period adjustment to increase
16 deferred income taxes by \$102,173,432. Adjustment CS 4-25-S2 is a 2025
17 Forecast Period adjustment to increase deferred income taxes by
18 \$166,037,069. The deferred income tax balances are forecasted by using a
19 combination of pre-tax income and changes in balance sheet accounts.

1 NIPSCO utilizes Accounting Standards Codification Topics 740 and 980 to
2 account for income taxes to reflect its after-tax financial position in its
3 balance sheet.

4 **Q31. Please explain Adjustments CS 7-24 and CS 7-25 shown on Petitioner's**
5 **Exhibit No. 3, Attachment 3-C-S2.**

6 A31. Adjustment CS 7-24 is a 2024 Forecast Period adjustment in the amount of
7 \$217,016 to decrease Post 1970-ITC for the period ending December 31,
8 2024. Adjustment CS 7-25 is a 2025 Forecast Period adjustment in the
9 amount of \$217,016 to decrease Post 1970-ITC for the period ending
10 December 31, 2025. The Company is amortizing ITC over the service life
11 of the property that generated the credits as of December 31, 2025.

12 **Q32. Are the tax expense adjustments reflected in NIPSCO Witness**
13 **Weatherford's attachments correct and consistent with the matters**
14 **described above?**

15 A32. Yes.

16

1 Tax Credits from Renewable Energy Projects

2 **Q33. Please explain solar ITC and PTC.**

3 A33. Solar projects are eligible for either an ITC or a PTC, both of which
4 provide a dollar-for-dollar reduction in the federal income taxes that a
5 company claiming the credit would otherwise pay. Alternatively, the
6 Inflation Reduction Act of 2022 ("IRA") provides taxpayers a previously
7 unavailable option of selling all or a portion of the ITCs or PTCs
8 associated with a particular project to unrelated taxpayers for cash. The
9 ITC base credit is 6% of the qualifying battery storage property, and if the
10 wage and apprenticeship requirements are met, the credit is increased to
11 30% of the qualifying solar battery storage property. At NIPSCO, the ITC
12 is based on the amount of investment in battery storage installations at the
13 Cavalry and Dunns Bridge II projects.

14 In contrast, the PTC is based on the amount of energy produced and sold
15 over a ten-year period commencing when the solar project is placed in
16 service. The PTC rate is updated annually subject to an annual inflation
17 adjustment factor and is multiplied by the energy produced and sold by
18 the facility to calculate the available PTC. For example, the base 2024 PTC
19 rate for projects placed in service after 2022 is \$6.00/MWh, and if the wage

1 and apprenticeship requirements are met, the credit is increased to
2 \$30.00/MWh. Under the PTC regime, the wage and apprenticeship
3 requirements must be met each year of the ten-year credit period to
4 qualify for the full credit. At NIPSCO, the PTC is based on the amount of
5 production at the Cavalry, Dunns Bridge II, Gibson, and Fairbanks
6 projects.

7 **Q34. How does NIPSCO expect to utilize the ITCs and PTCs generated by the**
8 **renewable generation projects?**

9 A34. As noted above, the IRA provides taxpayers a previously unavailable
10 option of selling all or a portion of the ITCs or PTCs associated with a
11 particular project to unrelated taxpayers for cash. This option provides
12 additional flexibility to accelerate the monetization of these credits. While
13 NIPSCO has not decided whether to sell the credits or carry forward the
14 credits to offset its future tax liability, the benefits of these credits will be
15 passed to customers. To the extent that NIPSCO sells the credits, the cash
16 proceeds it receives, that is the credit amount net of any market discount,
17 will be passed to customers. The credit amounts used in my testimony
18 below do not reflect a market discount since NIPSCO does not currently

1 have any agreements in place to sell the ITC or PTC from these renewable
2 facilities.

3 **Q35. Has NIPSCO estimated the amount of ITC and PTC it expects the**
4 **renewable generation projects will qualify for?**

5 A35. Yes. As shown in Confidential Attachment 14-D, based on projected
6 production provided by NIPSCO Witness Robles, the annual value of
7 PTCs expected to be generated in the Forward Test Year are
8 approximately \$61.5 million. As shown in Confidential Attachment 14-E,
9 the estimated ITC benefit to be passed to customers in 2026 is
10 approximately \$4.8 million which represents one tenth of the credit
11 generated on the Cavalry and Dunn's Bridge II battery storage assets.
12 This ITC benefit is passed to customers straight-line over a 10-year period
13 beginning the year after the ITC eligible assets are placed in service
14 consistent with the Commission's January 17, 2024 Order in Cause No.
15 45936 (the "45936 Order") and described further below.

16 **Q36. How is NIPSCO passing the ITC and PTC benefit to customers?**

17 A36. Consistent with the 45936 Order, NIPSCO is authorized to pass back the
18 benefits of the ITC on battery storage over a 10-year period beginning the

1 year after the facility is placed in service. NIPSCO is deferring the initial
2 recognition of the ITC on the battery storage installations and amortizing
3 the benefit as a reduction to income tax expense straight-line over a 10-
4 year period beginning in 2025 or 2026 depending on when the assets are
5 placed in service. Consistent with the 45936 Order, NIPSCO is authorized
6 to pass back the PTCs generated by each facility to customers over the 10-
7 year credit period, beginning the year after each respective facility is
8 placed in service. This one-year lag allows NIPSCO to accurately compute
9 the PTC based on energy produced and sold throughout the prior year to
10 pass the benefit to customers. Like the ITC, NIPSCO is deferring the
11 recognition of the PTC generated for that year and reflecting the benefit
12 ratably throughout the four quarterly adjustment periods in NIPSCO's
13 FAC proceeding (or successor mechanism), grossed up for taxes, the
14 following year. In other words, and as an example, the PTC that is based
15 upon production in 2024 is passed back to customers through the four
16 quarterly FAC filings in 2025.

17 **Q37. Is NIPSCO planning to pass back the entirety of the tax credit benefits**
18 **through the FAC proceeding?**

1 A37. No. NIPSCO is proposing to reduce base cost of fuel by a conservative
2 estimate of ITC from the battery storage facilities at Cavalry and Dunn's
3 Bridge II and a conservative estimate of PTC that will be generated in 2025
4 by the solar assets at Cavalry, Dunn's Bridge II, Gibson, and Fairbanks.
5 Each year that these base rates remain in place, the FAC in the ensuing
6 year will true up the difference between the base cost of fuel approved in
7 this case (which will include the estimated tax credit benefits reflected in
8 base rates) and the actual cost of fuel (which will reflect the residual tax
9 credit benefits which are calculated as the total credits less the estimate
10 included in base rates). As shown in Confidential Attachment 14-E,
11 NIPSCO is proposing that approximately \$33 million of tax credits be
12 reflected in the base cost of fuel with the FAC serving this true-up
13 purpose. This split of recovery between base rates and the FAC does not
14 change the amount of the tax credit benefit passed to customers, only the
15 mechanism by which the customers receive the benefit. NIPSCO Witness
16 Lash provides more detail on this split.

17 **Q38. If NIPSCO is estimating \$61.5 million in PTCs to be generated in 2025**
18 **and \$4.8 million of ITC amortization in 2025, why is only \$33 million**
19 **being reflected in base rates?**

1 A38. Reflecting a conservative amount in base rates avoids potentially wide
2 fluctuations in the FAC. During 2025 (the Forward Test Year), NIPSCO
3 will be reflecting the PTCs that were generated in 2024 and one tenth of
4 the ITC generated in 2024 as a credit in the FAC. At this point, the 2024
5 credits are expected to be much less than will be generated in 2025 as
6 fewer generating facilities are online, but it will still be a credit and
7 therefore a reduction to the FAC during 2025.

8 NIPSCO is attempting to project both the amount of 2025 production and
9 the value of those PTCs. If those amounts are over-estimated, not only
10 will the 2024 PTCs roll off in 2026, but a charge to true up what was over-
11 estimated in 2025 would also need to be implemented. To avoid what
12 could be potentially wide swings in the FAC factor, NIPSCO believes it
13 more prudent to reflect a conservative estimate in base rates, which is
14 approximately 50%.

15 **Normalization**

16 **Q39. Please briefly discuss recent normalization guidance that could have a**
17 **bearing on this Cause.**

18 A39. At the end of June 2024, the IRS released three PLRs addressing the
19 application of the normalization rules to ADIT and EDIT balances

1 reflected at regulated utility subsidiaries of a consolidated group. One of
2 these PLRs was issued to a regulated utility subsidiary that operates in the
3 state of Indiana. These regulated utility subsidiaries had net operating
4 loss carryforwards ("NOLCs") and received payments under a tax
5 allocation arrangement ("TAA") as the benefit of the respective subsidiary
6 NOLCs were used to reduce the consolidated group's income tax liability.
7 For ratemaking and regulatory reporting purposes, the utility subsidiaries
8 reduced and exhausted their respective NOLC-related deferred tax asset
9 ("DTA") by the payments received under the TAA prior to the TCJA's
10 enactment. Depending on the procedural rules of each jurisdiction, this
11 DTA (together with deferred tax liabilities ("DTLs")) either was included
12 in rate base or was treated as zero-cost capital in a weighted-average cost
13 of capital applied to a rate base amount that does not reflect DTAs and
14 DTLs. In the context of the measurement of the regulatory liability for
15 TCJA EDIT, the DTAs (reduced by TAA payments for NOL utilization)
16 increased the amounts refundable to customers and subjected to ARAM.

17 The IRS ruled that reducing the utility subsidiary's DTA and associated
18 offset to EDIT by the TAA payments would violate the deferred tax
19 normalization rules and, unless corrected, would result in the utility

1 subsidiary losing its right to claim accelerated depreciation on all its
2 public utility property. Furthermore, one of the rulings refers to the
3 consistency requirement and references the prohibition against indirect
4 normalization violations related to the treatment of the TAA payments.

5 As a result of these rulings, utilities must evaluate their TAAs, the
6 accounting for TAA payments, and, to the extent applicable, recalculate
7 NOLC-related DTAs that exist or would have existed on a separate
8 company basis (assuming they were not part of a consolidated group),
9 including any offsets to EDIT as applicable.

10 **Q40. What steps has NIPSCO taken to evaluate these PLRs and the potential**
11 **impact to the Cause?**

12 A40. NiSource's tax sharing agreement has been amended several times over
13 the years. For purposes of this analysis, NiSource Tax focused on the
14 2002, 2015 (as amended in 2016), and 2020 TAA. The 2015 and 2020
15 agreements do not provide a mechanism or means whereby the
16 companies with NOLs being used in consolidation, that is in determining
17 NiSource's tax liability, are compensated for those losses used in

1 consolidation. The 2015 and 2020 agreements are helpful in terms of
2 substantiating NIPSCO does not share the facts of the recent PLRs.

3 On the other hand, the 2002 agreement does provide that companies with
4 NOLs will be compensated for their losses used in consolidation.
5 NiSource and NIPSCO have NOL carryforwards originating prior to the
6 2015 TAA that were on its books prior to the TCJA enactment. In
7 addition, there were some NOLs utilized prior to the TAA amendments
8 that we are also investigating.

9 **Q41. Has NIPSCO concluded whether it is impacted by these PLRs?**

10 A41. Unfortunately, the pre-2015 periods coincide with the migration or
11 conversion to PeopleSoft (general ledger system), limiting the availability
12 of, or access to, historical records. More diligence and research are
13 underway to confirm whether NIPSCO is impacted by these PLRs.

14 **Q42. What does NIPSCO request as it continues to evaluate its facts against**
15 **those in the PLRs?**

16 A42. NIPSCO respectfully requests that if similar facts to the recent PLRs are
17 discovered upon completion of its internal review, that the Company be
18 allowed to calculate and establish a regulatory asset that would permit

1 recovery of amounts that would undo any inconsistencies with the
2 normalization rules as outlined in the PLRs.

3 **Q43. Does this conclude your prefiled direct testimony?**

4 A43. Yes.

VERIFICATION

I, Jonathan Bass, Director of Income Tax Planning & Controversy for NiSource Corporate Services Company, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge, information, and belief.



Jonathan Bass

Date: September 12, 2024

Schedule ETR

Northern Indiana Public Service Company

**Effective Tax Rate Calculation - Electric
Proforma at Current Rates**

Line No.	Description	Pro Forma At Test Year Base Rates	%
1	Book Income / (Loss) Before Income Taxes	\$ 237,262,668	
2	Tax Expense at Statutory Federal Income Tax Rate	\$ 49,825,160	21.00%
3	Increases (Reductions) in Taxes Resulting From:		
4	- State Income Taxes, Net of Federal Income Tax Benefit	\$ 10,543,760	4.44%
5	- Regulatory Treatment of Property Differences	\$ (26,220,275)	-11.05%
6	- Amortization of Deferred Investment Tax Credits	\$ -	0.00%
7	- Nondeductible Expenses	\$ 202,021	0.09%
8	- Other, net	\$ (471,508)	-0.20%
9	Total Income Tax Expense - Electric	\$ 33,879,159	14.28%

Schedule 1

Northern Indiana Public Service Company
Income Tax Expense Included In Pro Forma Income
At Current Rates

Description	Amount	Non-Jurisdictional Factor (2)	Non-Jurisdictional Adjustment (3)	Forward Test Year At Proposed Rates (4)
Net Operating Income - Electric Segment	\$ 417,244,030			\$ 417,244,030
Plus: Income Taxes Included in Net Operating Income	\$ 31,558,109		\$ 2,321,050	\$ 33,879,159
Net Operating Income Before Taxes	\$ 237,262,668			\$ 237,262,668
Interest Synchronization Deduction	\$ -			\$ -
Federal Taxable Income Before State Tax Deduction	\$ 237,262,668			\$ 237,262,668
Less: State Income Taxes at 4.9%	\$ 11,625,871			\$ 11,625,871
Federal Taxable Income	\$ 225,636,797			\$ 225,636,797
Federal Income Taxes at 21%	\$ 47,383,727			\$ 47,383,727
<u>Other Components of Operating Income Tax Expense</u>				
<u>Federal Income Taxes</u>				
Net Excess for Method, Basis and Life Differences for Tax Rate Changes	\$ (21,897,278)	8.46%	\$ (1,851,436)	\$ (20,045,842)
Flow Through for Method, Basis and Life Differences	\$ -	8.46%	\$ -	\$ -
Flow Through of AFUDC Equity	\$ 367,852	8.46%	\$ 31,102	\$ 336,750
Permanent Differences: Nondeductibles	\$ 178,930	8.46%	\$ 15,129	\$ 163,801
Amortization of Investment Tax Credit	\$ -	8.46%	\$ -	\$ -
Parent Company Tax Benefit of Interest Expense	\$ (515,056)	8.46%	\$ (43,548)	\$ (471,508)
Federal Benefit of State Adj and Misc	\$ 1,484,869	8.46%	\$ 125,547	\$ 1,359,322
Subtotal	\$ (20,380,683)		\$ (1,723,206)	\$ (18,657,477)
<u>State Income Taxes</u>				
Net Deficiency for Method, Basis and Life Differences for Tax Rate Changes	\$ (7,198,388)	8.46%	\$ (608,631)	\$ (6,589,757)
Flow Through for Method, Basis and Life Differences	\$ -	8.46%	\$ -	\$ -
Flow Through of AFUDC Equity	\$ 85,832	8.46%	\$ 7,257	\$ 78,575
Permanent Differences: Nondeductibles	\$ 41,750	8.46%	\$ 3,530	\$ 38,220
BTR, Adjustments and Rate Change	\$ -	8.46%	\$ -	\$ -
Miscellaneous	\$ -	8.46%	\$ -	\$ -
Permanent Differences: Utility Receipts Tax	\$ -	8.46%	\$ -	\$ -
Subtotal	\$ (7,070,806)		\$ (597,843)	\$ (6,472,962)
<u>Summary:</u>				
Federal Income Taxes	\$ 27,003,044		\$ (1,723,206)	\$ 28,726,250
State Income Taxes	\$ 4,555,065		\$ (597,843)	\$ 5,152,909
Total Income Taxes Included In Test Period Actuals	\$ 31,558,109		\$ (2,321,050)	\$ 33,879,159

Schedule 2

Northern Indiana Public Service Company
Proforma Adjustments to Income Tax Allowance
At Current Rates

Description			Pro Forma Adj for Test Period
<u>Excess & Deficient Deferred Taxes</u>			
<u>Federal</u>			
Net Excess for Method, Basis and Life Differences for Tax Rate Changes			\$ (21,897,278)
Flow Through for Method, Basis and Life Differences			\$ -
Flow Through of AFUDC Equity			\$ 367,852
<u>State</u>			
Net Excess for Method, Basis and Life Differences for Tax Rate Changes			\$ (7,198,388)
Flow Through for Method, Basis and Life Differences			\$ -
Flow Through of AFUDC Equity			\$ 85,832
Total			\$ (28,641,982)
	Amount for Test Per	Tax Rate	Pro Forma Adj for Test Period
<u>Permanent Differences</u>			
Various Perm Differences	\$ 852,046	21.000%	\$ 178,930
Various Perm Differences	\$ 852,046	4.900%	\$ 41,750
Federal Benefit			\$ (8,768)
Total			\$ 211,912
	Amount for Test Per		Pro Forma Adj for Test Period
<u>Amortization of ITC</u>			
	\$ -		\$ -
	Projected Allocation		Tax Allowance
<u>Parent Company Tax Benefit of Interest Expense</u>			
Interest Expense on Parent	8,281,021		
Percent Allocated to NIPSCO Based on Investment	39.0683%		
Subtotal	3,235,254		
Gas Percentage	75.8100%		
Tax Loss Allocated to Gas	2,452,646		
Tax Rate	21%		
Tax	(515,056)		(515,056)
	Nondeductible Expenses	Tax Rate	Tax Allowance
<u>State Income Tax Allowance for URT</u>			
Proforma Utility Receipts Tax Expense	\$ -	4.900%	\$ -
Federal Benefit			\$ -
Tax Allowance			\$ -
Total			\$ -
			Pro Forma Current Rates
Total Federal and State Tax Adjustments to Statutory Rate			\$ (28,945,126)

Schedule ETR

Northern Indiana Public Service Company

**Effective Tax Rate Calculation - Electric
Proforma at Proposed Rates**

Line No.	Description	<u>Pro Forma At Test Year Base Rates</u>	<u>%</u>
1	Book Income / (Loss) Before Income Taxes	\$ 659,440,481	
2	Tax Expense at Statutory Federal Income Tax Rate	\$ 138,482,501	21.00%
3	Increases (Reductions) in Taxes Resulting From:		
4	- State Income Taxes, Net of Federal Income Tax Benefit	\$ 26,886,263	4.08%
5	- Regulatory Treatment of Property Differences	\$ (26,220,275)	-3.98%
6	- Amortization of Deferred Investment Tax Credits	\$ -	0.00%
7	- Nondeductible Expenses	\$ 202,021	0.03%
8	- Other, net	<u>\$ (471,508)</u>	<u>-0.07%</u>
9	Total Income Tax Expense - Electric	<u><u>\$ 138,879,003</u></u>	<u><u>21.06%</u></u>

Schedule 1

Northern Indiana Public Service Company
Income Tax Expense Included In Pro Forma Income
At Proposed Rates

Description	Amount	Non-Jurisdictional Factor (2)	Non-Jurisdictional Adjustment (3)	Forward Test Year At Proposed Rates (4)
Net Operating Income - Electric Segment	\$ 839,421,843			\$ 839,421,843
Plus: Income Taxes Included in Net Operating Income	\$ 136,557,953		\$ 2,321,050	\$ 138,879,003
Net Operating Income Before Taxes	\$ 659,440,481			\$ 659,440,481
Interest Synchronization Deduction	\$ -			\$ -
Federal Taxable Income Before State Tax Deduction	\$ 659,440,481			\$ 659,440,481
Less: State Income Taxes at 4.9%	\$ 32,312,584			\$ 32,312,584
Federal Taxable Income	\$ 627,127,897			\$ 627,127,897
Federal Income Taxes at 21%	\$ 131,696,858			\$ 131,696,858
<u>Other Components of Operating Income Tax Expense</u>				
<u>Federal Income Taxes</u>				
Net Excess for Method, Basis and Life Differences for Tax Rate Changes	\$ (21,897,278)	8.46%	\$ (1,851,436)	\$ (20,045,842)
Flow Through for Method, Basis and Life Differences	\$ -	8.46%	\$ -	\$ -
Flow Through of AFUDC Equity	\$ 367,852	8.46%	\$ 31,102	\$ 336,750
Permanent Differences: Nondeductibles	\$ 178,930	8.46%	\$ 15,129	\$ 163,801
Amortization of Investment Tax Credit	\$ -	8.46%	\$ -	\$ -
Parent Company Tax Benefit of Interest Expense	\$ (515,056)	8.46%	\$ (43,548)	\$ (471,508)
Federal Benefit of State Adj and Misc	\$ 1,484,869	8.46%	\$ 125,547	\$ 1,359,322
Subtotal	\$ (20,380,683)		\$ (1,723,206)	\$ (18,657,477)
<u>State Income Taxes</u>				
Net Deficiency for Method, Basis and Life Differences for Tax Rate Changes	\$ (7,198,388)	8.46%	\$ (608,631)	\$ (6,589,757)
Flow Through for Method, Basis and Life Differences	\$ -	8.46%	\$ -	\$ -
Flow Through of AFUDC Equity	\$ 85,832	8.46%	\$ 7,257	\$ 78,575
Permanent Differences: Nondeductibles	\$ 41,750	8.46%	\$ 3,530	\$ 38,220
BTR, Adjustments and Rate Change	\$ -	8.46%	\$ -	\$ -
Miscellaneous	\$ -	8.46%	\$ -	\$ -
Permanent Differences: Utility Receipts Tax	\$ -	8.46%	\$ -	\$ -
Subtotal	\$ (7,070,806)		\$ (597,843)	\$ (6,472,962)
<u>Summary:</u>				
Federal Income Taxes	\$ 111,316,175		\$ (1,723,206)	\$ 113,039,381
State Income Taxes	\$ 25,241,778		\$ (597,843)	\$ 25,839,622
Total Income Taxes Included In Test Period Actuals	\$ 136,557,953		\$ (2,321,050)	\$ 138,879,003

Schedule 2

Northern Indiana Public Service Company
Proforma Adjustments to Income Tax Allowance
At Proposed Rates

Description			Pro Forma Adj for Test Period
<u>Excess & Deficient Deferred Taxes</u>			
<u>Federal</u>			
Net Excess for Method, Basis and Life Differences for Tax Rate Changes			\$ (21,897,278)
Flow Through for Method, Basis and Life Differences			\$ -
Flow Through of AFUDC Equity			\$ 367,852
<u>State</u>			
Net Excess for Method, Basis and Life Differences for Tax Rate Changes			\$ (7,198,388)
Flow Through for Method, Basis and Life Differences			\$ -
Flow Through of AFUDC Equity			\$ 85,832
Total			\$ (28,641,982)
	Amount for Test Per	Tax Rate	Pro Forma Adj for Test Period
<u>Permanent Differences</u>			
Various Perm Differences	\$ 852,046	21.000%	\$ 178,930
Various Perm Differences	\$ 852,046	4.900%	\$ 41,750
Federal Benefit			\$ (8,768)
Total			\$ 211,912
	Amount for Test Per		Pro Forma Adj for Test Period
<u>Amortization of ITC</u>			
	\$ -		\$ -
	Projected Allocation		Tax Allowance
<u>Parent Company Tax Benefit of Interest Expense</u>			
Interest Expense on Parent	8,281,021		
Percent Allocated to NIPSCO Based on Investment	39.0683%		
Subtotal	3,235,254		
Gas Percentage	75.8100%		
Tax Loss Allocated to Gas	2,452,646		
Tax Rate	21%		
Tax	(515,056)		(515,056)
	Nondeductible Expenses	Tax Rate	Tax Allowance
<u>State Income Tax Allowance for URT</u>			
Proforma Utility Receipts Tax Expense	-	4.900%	\$ -
Federal Benefit			\$ -
Tax Allowance			\$ -
			Pro Forma Current Rates
Total Federal and State Tax Adjustments to Statutory Rate			\$ (28,945,126)

Northern Indiana Public Service Company LLC
Calculation of Wholly Owned Solar Facilities Property Tax
December 31, 2024 and 2025

Workpaper OTX 1
Page [.5]

Line No.	Description	2024	2025	2025-R
1	Cavalry	\$ 866,667	\$ 866,667	\$ 866,667
2	Dunn's Bridge II	\$ -	\$ 2,210,000	\$ 2,210,000
3	Gibson	\$ -	\$ 400,000	\$ 400,000
4	Fairbanks	\$ -	\$ 527,680	\$ 1,291,743
5	Grand Total Property Tax Payment Associated with Wholly Owned Solar Facilities	\$ 866,667	\$ 4,004,347	\$ 4,768,410
		[.4]	[.4]	[.4]

