

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

VERIFIED PETITION OF INDIANAPOLIS)
POWER & LIGHT COMPANY D/B/A AES)
INDIANA (“AES INDIANA”) FOR (1) ISSUANCE)
OF CERTIFICATE OF PUBLIC CONVENIENCE)
AND NECESSITY TO REPOWER PETERSBURG)
GENERATING UNITS 3 & 4 TO OPERATE ON)
NATURAL GAS (“PETERSBURG REPOWERING)
PROJECT”); (2) APPROVAL OF PETERSBURG)
REPOWERING PROJECT AS A CLEAN ENERGY) CAUSE NO. 46022
PROJECT; AND (3) ASSOCIATED ACCOUNTING)
AND RATEMAKING, INCLUDING RECOVERY)
OF PROJECT COSTS, PROJECT)
DEVELOPMENT COSTS, FGD DEWATERING)
AND RELATED COSTS, THE REMAINING NET)
BOOK VALUE OF PETERSBURG UNITS 3 AND 4)
RETIRED ASSETS, AND CERTAIN MATERIALS)
AND SUPPLIES INVENTORY.)

**PETITIONER’S SUBMISSION OF DIRECT TESTIMONY OF
ERIK K. MILLER**

Indianapolis Power & Light Company d/b/a AES Indiana (“AES Indiana” or
“Petitioner”), by counsel, hereby submits the direct testimony and attachments of Erik K. Miller.

Respectfully submitted,



Teresa Morton Nyhart (No. 14044-49)
T. Joseph Wendt (No. 19622-49)
Jeffrey M. Peabody (No. 28000-53)
BARNES & THORNBURG LLP
11 S. Meridian Street
Indianapolis, IN 46204
Nyhart Phone: (317) 231-7716
Wendt Phone: (317) 231-7748
Peabody Phone: (317) 231-6465
Fax: (317) 231-7433
Email: tnyhart@btlaw.com
jwendt@btlaw.com

jpeabody@btlaw.com

ATTORNEYS FOR PETITIONER

CERTIFICATE OF SERVICE

The undersigned hereby certifies that a copy of the foregoing was served this 11th day of March, 2024, by email transmission, hand delivery or United States Mail, first class, postage prepaid to:

Indiana Office of Utility Consumer Counselor
PNC Center
115 West Washington Street, Suite 1500 South
Indianapolis, Indiana 46204
infomgt@oucc.in.gov



Jeffrey M. Peabody

Teresa Morton Nyhart (No. 14044-49)
T. Joseph Wendt (No. 19622-49)
Jeffrey M. Peabody (No. 28000-53)
BARNES & THORNBURG LLP
11 S. Meridian Street
Indianapolis, IN 46204
Nyhart Phone: (317) 231-7716
Wendt Phone: (317) 231-7748
Peabody Phone: (317) 231-6465
Fax: (317) 231-7433
Email: tnyhart@btlaw.com
jwendt@btlaw.com
jpeabody@btlaw.com

ATTORNEYS FOR PETITIONER

VERIFIED DIRECT TESTIMONY

OF

ERIK K. MILLER

ON BEHALF OF

INDIANAPOLIS POWER & LIGHT COMPANY

D/B/A AES INDIANA

SPONSORING AES INDIANA ATTACHMENTS EKM-1, EKM-2, AND EKM-3

**VERIFIED DIRECT TESTIMONY OF ERIK K. MILLER
ON BEHALF OF AES INDIANA**

1. INTRODUCTION

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19

Q1. Please state your name, employer, and business address.

A1. My name is Erik K. Miller. I am employed by Indianapolis Power & Light Company d/b/a AES Indiana (“IPL”, “AES Indiana”, or “Company”), One Monument Circle, Indianapolis, Indiana 46204.

Q2. What is your position with AES Indiana?

A2. I am Director, Resource Planning.

Q3. On whose behalf are you submitting this direct testimony?

A3. I am submitting this testimony on behalf of AES Indiana.

Q4. Please briefly describe your educational background and business experience.

A4. I hold a bachelor’s degree from Indiana University’s School of Journalism and a Master of Public Affairs degree from Indiana University’s School of Public and Environmental Affairs. Prior to coming to AES Indiana, I worked as a Senior Project Manager for the energy efficiency consulting company, CLEAResult from 2012 – 2015 and prior to that as an Energy Efficiency Program Coordinator at Hoosier Energy Rural Electric Cooperative from 2009 – 2012.

Q5. What are your current duties and responsibilities at AES Indiana?

A5. I am responsible for the economics and decision support analysis in the areas of resource planning, environmental planning, and other strategic level analysis. This work includes

1 AES Indiana’s Integrated Resource Plan (“IRP”) that is filed with the Commission every
2 three years per 170 IAC 4-7-2.

3 **Q6. Have you previously testified before this Commission?**

4 A6. Yes. I have previously testified before the Commission in Cause No. 44792, which
5 concerned AES Indiana’s DSM programs offered in 2017, Cause No. 44945, which
6 concerned AES Indiana’s DSM programs offered from 2018 – 2020, Cause No. 44945,
7 which concerned AES Indiana’s DSM programs offered in 2021 -2023 and Cause No.
8 45370, which concerned AES Indiana’s DSM programs offered in 2024. Additionally, I
9 testified in AES Indiana’s CPCN proceedings for the Hardy Hills Solar Project, Cause No.
10 45493, the Petersburg Energy Center Solar + Storage Project, Cause No. 45591, and the
11 Pike County Battery Energy Storage Project, Cause No. 45920.

12 **Q7. What is the purpose of your testimony in this proceeding?**

13 A7. My testimony: 1) presents AES Indiana’s Preferred Resource Portfolio and Short Term
14 Action Plan defined in the Company’s 2022 IRP; and 2) demonstrates that the conversion
15 of Petersburg Units 3 and 4 from coal to natural gas is consistent with AES Indiana’s IRP
16 Preferred Resource Portfolio and the “Five Pillars” as defined by the 21st Century Energy
17 Policy Development Task Force¹ and HEA 1007 (Ind. Code § 8-1-2-0.6).

18 **Q8. Please provide an overview of how your testimony is presented.**

19 A8. My testimony is divided into the following sections:

- 20 • 1. Introduction

¹ 21st Century Energy Policy Development Task Force, Final Report, November 19, 2020, p. 8.

- 1 • 2. AES Indiana’s 2022 IRP Preferred Resource Portfolio & the Petersburg
2 Conversion – This section discusses the selection of the 2022 IRP Short Term
3 Action Plan using the Five Pillars.
- 4 • 3. Consistency with AES Indiana’s 2022 IRP – This section demonstrates that the
5 Preferred Resource Portfolio which includes the conversion² of Petersburg Units 3
6 and 4 from coal to natural gas remains the most cost-effective strategy for
7 customers based on the results of the updated IRP analysis (aka, 2024 IRP Update)
8 performed for this filing.
- 9 • 4. Consideration of Resource Alternatives – Per Ind. Code § 8-1-8.5-4, this section
10 discusses how AES Indiana considered resource alternatives to the project to
11 repower Petersburg Units 3 and 4.
- 12 • 5. Draft Director’s Report for AES Indiana’s 2022 Integrated Resource Plan – This
13 section discusses the Director’s comments to AES Indiana 2022 IRP.
- 14 • 6. Consideration of the State Utility Forecasting Group (“SUFG”) Indiana
15 Electricity Projections and the Mid Continent Independent Service Operator
16 (“MISO”) Reliability Imperative Report – This section discusses how the SUFG
17 Indiana Electricity Projections and the MISO Reliability Imperative Report were
18 considered in the planning for the conversion of the Petersburg Units 3 and 4.
- 19 • 7. Ind. Code § 8-1-2-0.6 – This section discusses how the 2022 IRP and the updated
20 analysis consider Ind. Code § 8-1-2-0.6 and, more specifically, the Five Pillars as
21 defined in the code.

² For the purpose of this filing, the terms “repowering” and “conversion” are used interchangeably.

1 • 8. Conclusion.

2 **Q9. Are you sponsoring any attachments in this proceeding?**

3 A9. Yes. I am sponsoring the following attachment(s):

4 • AES Indiana Attachment EKM-1, which is a copy of AES Indiana’s 2022 IRP
5 Volume 1, which is public.

6 • AES Indiana Attachment EKM-2, which is a copy of AES Indiana’s 2022 IRP
7 Volume 2, which is public.

8 • AES Indiana Attachment EKM-3, which is a copy of AES Indiana’s 2022 IRP
9 Volume 3, which is public.

10 I would note that I did not include the IRP confidential volume or the IRP confidential
11 attachments (Sections 1-8) to control the volume of my testimony. However, this
12 information has been filed with the Commission and provided to IRP stakeholders who
13 have executed a non-disclosure agreement with AES Indiana.

14 **Q10. Were these attachments prepared or assembled by you or under your direction and**
15 **supervision?**

16 A10. Yes.

17 **Q11. Did you submit any workpapers?**

18 A11. Yes. The table below lists and describes the workpapers submitted with my testimony.

Workpaper	File/Folder Name	Description
AES Indiana Witness EKM Confidential Workpaper 1	Petersburg Conversion EPC Cost	Summary of the cost for the conversion of Petersburg Units 3 and 4 to natural gas
AES Indiana Witness EKM Confidential Workpaper 2	Petersburg CapEx and FOM	Updated Petersburg fixed operation and maintenance cost and capital plan forecast for all strategies
AES Indiana Witness EKM Confidential Workpaper 3	Petersburg CapEx, FOM, and VOM Support	Supporting documentation for the FOM and capital plan forecast
AES Indiana Witness EKM Confidential Workpaper 4	Commodity Updates	Summary of coal, gas, power, and NOx price updates
AES Indiana Witness EKM Confidential Workpaper 5	Existing Resource Accreditation	Summary of MISO accreditation updates for existing AES resources
AES Indiana Witness EKM Confidential Workpaper 6	Replacement Resource Cost Updates	Summary of replacement resource cost updates using 2023 all-source RFP and vendor data
AES Indiana Witness EKM Confidential Workpaper 7	Load Forecast	Updated energy and peak forecast
AES Indiana Witness EKM Workpaper 8	2024 IRP Update Resource Mixes	Resource mix results for each strategy from the 2024 IRP Update
AES Indiana Witness EKM Confidential Workpaper 9	PVRR Results	PVRR and annual revenue requirement results for each strategy from the 2024 IRP Update
AES Indiana Witness EKM Confidential Workpaper 10	Emissions Results and Capacity Factors	Emissions and Petersburg Capacity Factor results from the 2024 IRP Update

1

2

3

2. AES INDIANA’S 2022 IRP PREFERRED RESOURCE PORTFOLIO & THE PETERSBURG CONVERSION

4

Q12. Please provide an overview of AES Indiana’s 2022 IRP and how it was developed.

5

A12. The objective of AES Indiana’s IRP is to identify a Preferred Resource Portfolio to provide

6

safe, reliable, sustainable, and reasonable least-cost electric service to AES Indiana

7

customers. The study period for the 2022 IRP was 2023-2042, giving due consideration to

8

various options, potential risks, and stakeholder input. AES Indiana submits an IRP to the

9

IURC in accordance with Indiana Administrative Code (170 IAC 4-7) every three years.

10

The Company’s 2022 IRP was submitted to the Commission on December 1, 2022. The

11

IRP development included input from stakeholders through what is known as a “Public

12

Advisory” process. AES Indiana hosted five public advisory meetings and five technical

13

meetings to discuss the IRP process with interested parties and to solicit feedback from

1 stakeholders. A copy of AES Indiana’s 2022 IRP is attached as AES Indiana Attachments
2 EKM-1 – EKM-3.

3 **Q13. Please describe AES Indiana’s Preferred Resource Portfolio and Short Term Action**
4 **Plan, as identified in AES Indiana’s 2022 IRP.**

5 A13. By definition, the “Preferred Resource Portfolio” represents AES Indiana’s selected long
6 term supply-side and demand-side resource mix that safely, reliably, efficiently, and cost-
7 effectively meets the electric system demand, while taking cost, risk, and uncertainty into
8 consideration.³ The “Short Term Action Plan” is the schedule of activities and goals AES
9 Indiana developed to begin efficient implementation of its Preferred Resource Portfolio.⁴

10 To select the Preferred Resource Portfolio and Short Term Action Plan in the IRP analysis,
11 AES Indiana used the Five Pillars as defined by the 21st Century Energy Policy
12 Development Task Force and further codified in HEA 1007 (Indiana Code § 8-1-2-0.6) to
13 evaluate five discrete strategies for the remaining Petersburg coal units.⁵ These strategies
14 were referred to in the 2022 IRP as the “candidate portfolios” and included: 1) keeping
15 Petersburg operating on coal for its remaining useful life; 2) converting Petersburg to
16 operate using natural gas in 2025 (Petersburg Conversion); 3) retiring Petersburg Unit 3 in
17 2026 and keeping Petersburg Unit 4 operating on coal for its remaining useful life; 4)
18 retiring both Units 3 and 4 in 2026 and 2028, respectively (this strategy selected a 300 MW
19 combined cycle gas turbine (“CCGT”) and energy storage resources as replacement for
20 retiring the Petersburg Units); and 5) retiring Units 3 and 4 in 2026 and 2028, respectively,

³ 170 IAC 4-7-1 (cc).

⁴ 170 IAC 4-7-1(nn).

⁵ 21st Century Energy Policy Development Task Force, Final Report, p.8 – The Five Pillars of Electric Service include Affordability, Reliability, Resiliency, Stability and Sustainability.

1 and replacing with only wind, solar, and storage resources. AES Indiana first conducted a
2 scenario analysis that evaluated how the five strategies would perform in very different
3 potential futures. Through this analysis, AES Indiana found that the strategy that converts
4 Petersburg Units 3 and 4 to natural gas performed the best across the scenarios and potential
5 futures. Next, using the Five Pillars to guide a robust Scorecard evaluation across 17
6 unique metrics, AES Indiana determined that the “candidate portfolio” that converts
7 Petersburg Units 3 and 4 to natural gas performs the best overall for customers in terms of
8 reliability, affordability, resiliency, stability, and environmental sustainability. This
9 portfolio performs the best overall when compared to other strategies for the Petersburg
10 units which includes continuing to burn coal and replacing the units with inverter-based,
11 renewable resources or CCGTs. After considering the Scorecard results, the Company
12 selected the Petersburg Conversion portfolio as the Preferred Resource Portfolio and Short
13 Term Action Plan.⁶

14 The 2022 AES Indiana Preferred Resource Portfolio’s Short Term Action Plan contains
15 the following key elements:

- 16 1) Ceases coal-fired generation in 2025 after converting Petersburg Units 3 and 4 to
17 natural gas.
- 18 2) Adds up to 1,300 MW of installed capacity (“ICAP”) of wind, solar and storage for
19 capacity and energy value, including:

⁶ See [AES Indiana Attachment EKM-1](#) for the Volume 1 of the IRP Report filed with the IURC on December 1, 2022. The IRP report discusses how the Company used the Five Pillars to define the metrics used to evaluate the IRP strategies.

1 a. Adds up to 240 MW ICAP of battery energy storage at Petersburg to fill winter
2 capacity position in 2025.⁷

3 b. Adds 550 – 1,065 MW ICAP of wind and solar as energy replacement for
4 Petersburg.

5 3) Identifies three-year annual average DSM savings targets of 130,000 – 134,000 MWhs
6 (approximately 1.1% of 2021 sales) in 2024 - 2026.

7 All other existing AES Indiana owned generation continues to operate through their age-
8 based retirement dates in AES Indiana’s Preferred Resource Portfolio.

9 **Q14. Please explain how the 2022 IRP analysis evaluated reliability, affordability,**
10 **resiliency, stability and sustainability to determine the Company’s Preferred**
11 **Resource Portfolio and Short Term Action Plan.**

12 A14. Guided by the IURC IRP rules, 170 IAC 4-7, AES Indiana strove to achieve a well-
13 reasoned, transparent, and comprehensive 2022 IRP process with robust stakeholder
14 engagement. The overarching purpose of the IRP is to develop a long-term plan to guide
15 investments that provide safe, reliable, and sustainable electric power at a reasonable, least
16 cost.

17 AES Indiana selected its Preferred Resource Portfolio and Short Term Action Plan by
18 evaluating five strategies or “candidate portfolios” for Petersburg Units 3 and 4 as
19 discussed in Q/A 13. The Company performed a robust IRP Scorecard process to
20 rigorously evaluate and stress test the candidate portfolios across 17 discrete Scorecard

⁷ AES Indiana filed with the Pike County Energy Storage Project with the IURC on 7/19/2023 under Cause No. 45920 which represents this line item in the 2022 IRP Short Term Action Plan. Pike County Energy Storage was approved by the IURC on 1/17/2024.

1 metrics. These metrics quantified the candidate portfolios performance in the categories
2 of Affordability, Environmental Sustainability, Reliability, Resiliency and Stability
3 consistent with the Five Pillars of Utility Electric Service (addressed in detail later in my
4 testimony – Q/A 43). Additionally, the metrics considered Risk & Opportunity and
5 Economic Impact of the candidate portfolios. Figure 1 below provides the results from
6 AES Indiana 2022 IRP Scorecard evaluation. The Scorecard results demonstrate that the
7 Preferred Resource Portfolio (shown as row number 2 in Figure 1) performs the best overall
8 across the Five Pillars and other Scorecard categories. See pp. 172 - 181 of AES Indiana
9 Attachment EKM-1, Volume 1 of AES Indiana’s 2022 IRP, for more details regarding the
10 Five Pillars and the Scorecard evaluation process used to select the Preferred Resource
11 Portfolio and Short Term Action Plan.

Figure 1: 2022 IRP Scorecard Evaluation Results⁸

Affordability	Environmental Sustainability							Reliability, Stability & Resiliency	Risk & Opportunity							Economic Impact	
20-yr PVRR	CO ₂ Emissions	SO ₂ Emissions	NO _x Emissions	Water Use	Coal Combustion Products (CCP)	Clean Energy Progress	Reliability Score	Environmental Policy Opportunity	Environmental Policy Risk	General Cost Opportunity **Stochastic Analysis**	General Cost Risk **Stochastic Analysis**	Market Exposure	Renewable Capital Cost Opportunity (Low Cost)	Renewable Capital Cost Risk (High Cost)	Generation Employees (+/-)	Property Taxes	
Present Value of Revenue Requirements (\$000,000)	Total portfolio CO ₂ Emissions (mmtons)	Total portfolio SO ₂ Emissions (tons)	Total portfolio NO _x Emissions (tons)	Water Use (mmgal)	CCP (tons)	% Renewable Energy in 2032	Composite score from Reliability Analysis	Lowest PVRR across policy scenarios (\$000,000)	Highest PVRR across policy scenarios (\$000,000)	P5 [Mean - P5]	P95 [P95 - Mean]	20-year avg sales + purchases (GWh)	Portfolio PVRR w/ low renewable cost (\$000,000)	Portfolio PVRR w/ high renewable cost (\$000,000)	Total change in FTEs associated with generation 2023 - 2042	Total amount of property tax paid from AES IN assets (\$000,000)	
1 \$ 9,572	101.9	64,991	45,605	36.7	6,611	45%	7.95	\$ 8,860	\$ 11,259	\$ 9,271 [-\$264]	\$ 9,840 [\$3051]	5,291	\$ 9,080	\$ 10,157	222	\$ 154	
2 \$ 9,330	72.5	13,513	22,146	7.9	1,417	55%	7.95	\$ 8,564	\$ 11,329	\$ 9,080 [-\$334]	\$ 9,746 [\$382]	5,222	\$ 8,763	\$ 9,999	99	\$ 193	
3 \$ 9,773	88.1	45,544	42,042	26.7	4,813	52%	7.86	\$ 9,288	\$ 11,462	\$ 9,608 [-\$294]	\$ 10,237 [\$336]	5,737	\$ 9,244	\$ 10,406	195	\$ 204	
4 \$ 9,618	79.5	25,649	24,932	15.0	2,700	48%	7.90	\$ 9,135	\$ 11,392	\$ 9,295 [-\$287]	\$ 9,903 [\$321]	5,512	\$ 9,104	\$ 10,249	74	\$ 242	
5 \$ 9,711	69.8	25,383	24,881	14.8	2,676	64%	7.57	\$ 9,590	\$ 11,275	\$ 9,447 [-\$280]	\$ 10,039 [\$312]	6,088	\$ 9,017	\$ 10,442	55	\$ 256	
6 \$ 9,262	76.1	18,622	25,645	10.9	1,970	54%	7.95	\$ 8,517	\$ 11,226	\$ 8,952 [-\$324]	\$ 9,629 [\$352]	5,136	\$ 8,730	\$ 9,909	88	\$ 185	

→ **Strategies**

- 1. No Early Retirement
- 2. Petersburg Conversion to 100% Natural Gas (est. 2025)
- 3. One Pete Unit Retires in 2026
- 4. Both Pete Units Retire in 2026 & 2028
- 5. "Clean Energy Strategy" – Both Pete Units Retire and replaced with Renewables in 2026 & 2028
- 6. Encompass Optimization without Predefined Strategy – Selects Pete 3 Refuel in 2025 & Pete 4 Refuel in 2027

⁸ Note Strategy #6 – Encompass Optimization without Predefined Strategy was included in the IRP analysis to understand Encompass planning model results when left unconstrained. The results are intended to be used for comparison to and evaluation of the candidate portfolios and not for execution.

1 **Q15. Please describe the purpose of your testimony as it relates to the implementation of**
2 **the key elements of the Short Term Action Plan identified in Q/A 13.**

3 A15. My testimony demonstrates that the implementation of the conversion of Petersburg Units
4 3 and 4 from coal to natural gas is a reasonable least cost, reliable, and sustainable option
5 for customers that is consistent with the 2022 IRP. This Project is referred to
6 interchangeably by the Company as the Petersburg Conversion or the Petersburg
7 Repowering.

8 **Q16. Please discuss how the Petersburg Conversion maintains AES Indiana’s level of**
9 **capacity at Petersburg and ensures reliability, stability, and resiliency for customers.**

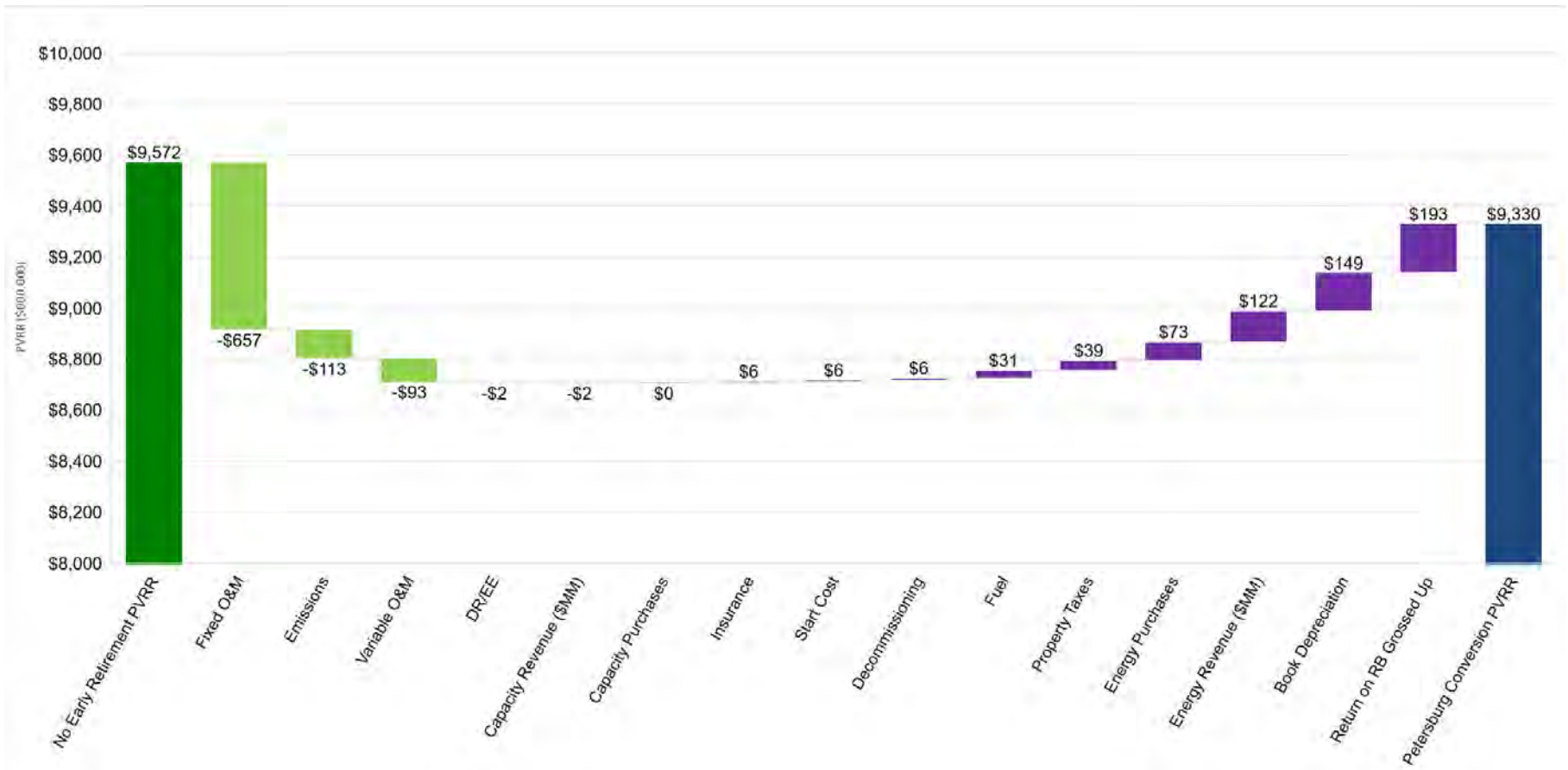
10 A16. The conversion of Petersburg Units 3 and 4 will result in a near one-for-one capacity
11 change with the Units going from a total ICAP of 1,040MW on coal to 1,052MW on natural
12 gas. The units are forecasted to continue to provide firm dispatchable capacity near or
13 above 90% accreditation in all four seasons of MISO’s Seasonal Resource Adequacy
14 Construct when operating on natural gas. Additionally, in the 2022 IRP, AES Indiana hired
15 Quanta to perform a Reliability Analysis of the Petersburg strategies described in Q/A 13.⁹
16 Quanta assessed the reliability of the “candidate portfolio” resource mixes forecasted for
17 planning year 2031. The Reliability Analysis scores (shown in Figure 1 above)
18 demonstrated that the Preferred Resource Portfolio, which converts Petersburg Units 3 and
19 4 to natural gas, is as reliable as continuing to fuel those units with coal, and more reliable
20 than retiring those units and replacing them with other resources like wind, solar, and
21 storage.

⁹ See AES Indiana’s 2022 IRP, Volume 1, Section 9.4.4 Reliability, Resiliency, and Stability on p. 240.

1 **Q17. Did the 2022 IRP demonstrate that the Petersburg Conversion is a reasonable least**
2 **cost option for customers? If so, please explain how this was demonstrated.**

3 A17. Yes. The IRP analysis demonstrated that the Preferred Resource Portfolio, which includes
4 the Petersburg Conversion, is the most cost effective for customers out of the strategies
5 considered (see Affordability metric in Figure 1 above). The Preferred Resource Portfolio
6 has a lower present value revenue requirement (“PVRR”) by approximately \$240M over
7 the 20-year IRP planning period compared to the economically next best option or keeping
8 Petersburg as coal-fired, *i.e.*, No Early Retirement strategy. Figure 2 below is from the
9 IRP results (2022 IRP Volume 1, p. 255); it provides a breakdown of the PVRR compared
10 to economically next best option. This chart demonstrates that the largest savings to PVRR
11 are from a \$657 million reduction in fixed O&M costs primarily associated with ancillary
12 processes specifically for coal operation, *e.g.*, coal handling and coal pollution controls.
13 The Preferred Resource Portfolio also results in a \$113 million reduction in emissions costs
14 and \$93 million reduction in variable O&M costs over the period. The Preferred Resource
15 Portfolio includes \$342 million in costs partly associated with book depreciation and
16 financing to implement the Petersburg Conversion strategy. The \$342 million also includes
17 additional renewable resources throughout the IRP planning period in addition to the cost
18 of the conversion. Overall, the Preferred Resource Portfolio, which includes the Petersburg
19 Conversion, provides an economic opportunity to continue utilizing the Petersburg
20 infrastructure as a firm dispatchable capacity resource.

1 **Figure 2: PVRR of the Petersburg Conversion Compared to PVRR of Continuing to Operate Petersburg on Coal – 2022 IRP**



1 **Q18. Please discuss how the Petersburg Conversion performed in terms of Environmental**
 2 **Sustainability compared to the other Petersburg strategies in the 2022 IRP.**

3 A18. The Preferred Resource Portfolio, which includes the Petersburg Conversion, performed
 4 the best in terms of sustainability in most categories compared to the other Petersburg
 5 strategies evaluated in the 2022 IRP. In the 2022 IRP, AES Indiana evaluated the
 6 Environmental Sustainability of the strategies for Petersburg by calculating the total CO₂,
 7 SO₂, NO_x, Water Use, Coal Combustion Products (“CCP”) and progress in terms of clean
 8 energy by 2032 in each of the strategies. Figure 3 below provides the 2022 IRP Scorecard
 9 Environmental Sustainability results.

10 **Figure 3. AES Indiana 2022 IRP Environmental Sustainability Results**

		Environmental Sustainability					
		<i>CO₂</i> <i>Emissions</i>	<i>SO₂</i> <i>Emissions</i>	<i>NO_x</i> <i>Emissions</i>	<i>Water Use</i>	<i>Coal</i> <i>Combustion</i> <i>Products</i> <i>(CCP)</i>	<i>Clean Energy</i> <i>Progress</i>
		Total portfolio CO ₂ Emissions (mmtons)	Total portfolio SO ₂ Emissions (tons)	Total portfolio NO _x Emissions (tons)	Water Use (mmgal)	CCP (tons)	% Renewable Energy in 2032
No Early Retirement	1	101.9	64,991	45,605	36.7	6,611	45%
Petersburg Conversion to 100% Gas (2025)	2	72.5	13,513	22,146	7.9	1,417	55%
One Pete Unit Retires (2026)	3	88.1	45,544	42,042	26.7	4,813	52%
Both Pete Units Retire (2026 & 2028)	4	79.5	25,649	24,932	15.0	2,700	48%
Both Pete Units Retire and Replaced with Wind, Solar & Storage (2026 & 2028)	5	69.8	25,383	24,881	14.8	2,676	64%

11

1 **Q19. Did the 2022 IRP demonstrate other benefits from the Petersburg Conversion?**

2 A19. Yes, Petersburg Conversion continues to utilize AES Indiana assets in Petersburg, IN.
3 Thereby, from a qualitative perspective, the Project will continue to contribute to the
4 Petersburg, IN community through employment opportunities and property tax
5 contributions. Being an existing asset, the project will also continue to take advantage of
6 the existing MISO interconnection at Petersburg.

7 Additionally, compared to the other strategies, the Petersburg Conversion strategy
8 demonstrated the best general performance across the risk and opportunity metrics (shown
9 under “Risk & Opportunities” (purple heading in Figure 1 above) that AES Indiana
10 evaluated in the 2022 IRP.¹⁰

11 Also, the Petersburg Conversion provides excellent support for intermittent renewable
12 resources because they provide firm capacity that is required for a reliable and stable grid.

13 **3. CONSISTENCY WITH AES INDIANA’S 2022 IRP**

14 **Q20. Turning now to the proposed Project in this docket, please briefly describe this**
15 **Project.**

16 A20. As described in detail in AES Indiana witness Bigalbal’s testimony, the proposed
17 Petersburg Conversion Project converts the existing Petersburg Units 3 and 4 coal-fired
18 boilers to use natural gas for fuel. This Project corresponds to the Petersburg Conversion
19 project identified in the Preferred Resource Portfolio and Short Term Action Plan of AES
20 Indiana 2022 IRP detailed in Q/A 13.

¹⁰ 2022 AES Indiana IRP Volume 1, Section 9.4 Scorecard Results, p. 234.

1 **Q21. Please describe the modeling performed by AES Indiana to evaluate replacement**
2 **options for Petersburg and the cost effectiveness of the “Candidate Portfolios” in the**
3 **2022 IRP.**

4 A21. In the 2022 IRP, AES Indiana performed a two-part analysis to evaluate replacement
5 options for Petersburg and the cost effectiveness of the “Candidate Portfolios.” First, the
6 Company used the Resource Planning tool, Encompass, to conduct a capacity expansion
7 analysis of the different strategies for Petersburg or “Candidate Portfolios.” The capacity
8 expansion analysis optimizes AES Indiana’s generation portfolio to meet the MISO
9 Planning Reserve Margin Requirement with a least cost mix of resources. For example, in
10 a strategy that evaluates retiring and replacing Petersburg Units 3 and 4, the capacity
11 expansion selects the most economic mix of resources to replace these units upon
12 retirement. Once completed, each of the “Candidate Portfolios” included an optimized
13 least cost mix of resources to meet MISO planning reserve margin requirements.

14 Second, AES Indiana ran the optimized “Candidate Portfolios” through a Production Cost
15 Analysis using the Encompass model. The Production Cost Analysis calculates all cost,
16 revenue, and emission components of a portfolio by analyzing production and market
17 dispatch of the resources in the portfolio against power and fuel price forecasts. The results
18 of the Production Cost Analysis are used to quantify the total portfolio PVRR which is the
19 metric that AES Indiana included on the IRP Scorecard to evaluate affordability.

20 **Q22. Has AES Indiana updated the modeling to determine if the Preferred Resource**
21 **Portfolio and Short Term Action Plan, which include the Petersburg Conversion,**
22 **remain the least cost strategy and consistent with the results of the 2022 IRP?**

23 A22. Yes.

1 **Q23. Please provide an overview of the update.**

2 A23. AES Indiana updated key planning assumptions to contemporary data and then replicated
3 the IRP analysis described in Q/A 21. To elaborate, the Company updated key planning
4 assumptions further described in the next Q/A and reran the capacity expansion analysis
5 which optimized the resource mixes in the “No Early Retirement”, “Petersburg
6 Conversion”, “Both Units Retire”, and “Clean Energy” strategies. The Company then ran
7 the Production Cost Analysis on these optimized portfolios to calculate the PVRR and
8 compare the cost effectiveness of the Petersburg strategies. The analysis described in this
9 Q/A will be referred to as the 2024 IRP Update.

10 **Q24. Please describe the planning assumption updates that AES Indiana included in the**
11 **2024 IRP Update.**

12 A24. AES Indiana included the following planning assumption updates in the 2024 IRP Update:

- 13 • Fine-tuned conversion and retirement dates – AES Indiana moved the Petersburg
14 Conversion from 2025 to 2026 based on the updated conversion schedule. Because
15 there was not a specific conversion plan, in the 2022 IRP, both units were assumed
16 in the IRP to immediately convert at the beginning of 2025. The updated analysis
17 assumes Peterburg Unit 3 will be on outage for conversion for the first half of 2026
18 and Petersburg Unit 4 will be on outage for the conversion for the second half of
19 2026. This is consistent with the conversion dates that AES Indiana witness
20 Bigalbal identifies in Q/A 50. Additionally, the updated analysis assumes the
21 retirement dates of Petersburg Units 3 and 4 in the "Retirement and Replacement"
22 and “Clean Energy” strategies move from 2026 (Unit 3) and 2028 (Unit 4) to 2027

1 (Unit 3) and 2029 (Unit 4). This update was made to allow a minimally feasible
2 time to replace these units with other replacement resources.

- 3 • Capital Cost to convert Petersburg Units 3 and 4¹¹ – The 2024 IRP Update includes
4 the best estimate of the cost for the Petersburg Conversion reflected in Company
5 witness Bigalbal’s testimony. For the 2024 IRP Update, the necessary demolition
6 costs, including the FGD dewatering costs, were removed from the best estimate
7 because this cost would occur in all strategies. As discussed by AES Indiana
8 witness Bigalbal (Q/As 18-19), this best estimate reflects pricing from the
9 competitive bidding process (which is higher than the estimated cost assumed in
10 the 2022 IRP) and includes a contingency.
- 11 • Fixed O&M (“FOM”) for Petersburg Units 3 and 4¹² – AES Indiana updated the
12 estimated Fixed O&M costs over the 20-year planning horizon for each of the
13 “Candidate Portfolios” to account for budgetary and inflationary changes. These
14 costs have increased by approximately 16% over the planning horizon.
- 15 • Variable O&M for Petersburg Units 3 and 4¹³ – AES Indiana updated the estimated
16 Variable O&M costs over the 20-year planning horizon for Petersburg Units 3 and
17 4 to account for budgetary and inflationary changes. These costs have increased by
18 approximately 42% for coal operation and decreased by approximately 54% for
19 gas.

¹¹ See [AES Indiana Witness EKM Confidential Workpaper 1](#) for further details.

¹² See [AES Indiana Witness EKM Confidential Workpapers 2 and 3](#) for further details.

¹³ See [AES Indiana Witness EKM Confidential Workpaper 3](#) for further details.

- 1 • Capital Plan¹⁴ - AES Indiana updated the estimated Capital Plan over the 20-year
2 planning horizon for each of the “Candidate Portfolios” to account for outage
3 schedule and inflationary changes. These are required capital expenditures to
4 maintain assets.
- 5 • Gas Prices¹⁵ – AES Indiana updated the natural gas price forecast to Horizon’s 2023
6 Spring Fundamental forecast blended with natural gas forward prices for Henry
7 Hub from 2/20/2024.¹⁶ Natural gas prices in the 2022 IRP were at a 15-year high
8 due to the Russia/Ukraine war and European energy crisis. The gas price forecast
9 has since decreased by approximately 10.6% over the planning period.
- 10 • Coal Prices¹⁷ – AES Indiana used actual contracted coal prices through 2025 and
11 applied Horizon Spring 2023 Illinois Basin Fundamental Forecast growth rates over
12 the planning horizon to forecast coal prices. Coal prices have decreased by 11.9%
13 in the updated analysis based on updated coal agreement pricing.
- 14 • On- and Off-peak Power Prices¹⁸ – To update power prices, AES Indiana used the
15 gas prices and power prices included in the 2022 IRP to calculate a monthly implied
16 heat rate which is the average monthly power price divided by the average monthly
17 gas price. This implied heat rate calculation was then multiplied by the new
18 monthly gas price forecast to arrive at a new power price forecast. This approach
19 was used for both on- and off-peak price forecasts. The application of this implied
20 heat rate approach indicates that, within MISO, natural gas resources are anticipated

¹⁴ See [AES Indiana Witness EKM Confidential Workpaper 3](#) for further details.

¹⁵ See [AES Indiana Witness EKM Confidential Workpaper 4](#) for further details.

¹⁶ The blending methodology is described on pp. 136-137 of AES Indiana’s 2022 IRP Volume 1.

¹⁷ See [AES Indiana Witness EKM Confidential Workpaper 4](#) for further details.

¹⁸ See [AES Indiana Witness EKM Confidential Workpaper 4](#) for further details.

1 to continue to be the marginal unit and thus set the power price, especially for the
2 relative near term. On-peak and off-peak power prices have decreased by 10.5%
3 over the planning period.

- 4 • Unit Accreditation¹⁹ – AES Indiana updated the accreditation for all existing and
5 replacement Schedule 53 thermal resources from MISO’s UCAP-based
6 accreditation to MISO’s new Seasonal Accredited Capacity (“SAC”) accreditation.
7 The Company used the SAC accreditation provided by MISO for the Company’s
8 thermal resources to make these updates. Generally, unit accreditation changes
9 were minor when updating to SAC accreditation.
- 10 • Replacement Resource Costs²⁰ – AES Indiana updated the Replacement Resource
11 Costs using the same methodology that was used in the 2022 IRP.²¹ The Company
12 used results from its 2023 All Source RFP to update the costs for the following
13 replacement resources – solar, wind, solar + storage, storage, CCGT, and
14 Combustion Turbine (“CT”). These costs were originally estimated in the 2022
15 IRP using the 2022 all source RFP. This RFP-based approach provides a first-year
16 cost estimate for the resources. To forecast how these costs will change over the
17 planning period, AES Indiana applied the trends by resource from Wood
18 Mackenzie, National Renewable Energy Laboratories (“NREL”) and Bloomberg
19 New Energy Finance (“BNEF”) long term capital cost forecasts to the first-year
20 cost estimates from the 2023 RFP. The Wood Mackenzie, NREL and BNEF data

¹⁹ See AES Indiana Witness EKM Confidential Workpaper 5 for further details.

²⁰ See AES Indiana Witness EKM Confidential Workpaper 6 for further details.

²¹ The methodology to develop the replacement resource capital cost in the IRP is described in detail Section 6.2 Supply Side Resource Options (Capital Costs) starting on p. 64 and Section 9.3 Replacement Resource Capital Cost Sensitivity Analysis starting on p. 230 of AES Indiana’s 2022 IRP.

1 was also updated for this analysis to these vendors' second half 2026 forecasts.
2 Compared to the 2022 IRP, the replacement resource costs changed on average over
3 the period as follows due to the updates from the noted sources:

- 4 ○ Solar decreased 3%
- 5 ○ Wind increased 26%
- 6 ○ Solar + Storage increased 1%
- 7 ○ 4-hr Storage decreased 10%
- 8 ○ 6-hr Storage decreased 11%
- 9 ○ CCGT increased 62%
- 10 ○ CT increased 54%

- 11 • Replacement Resource Fixed O&M Costs²² – In the 2022 IRP, the wind and storage
12 fixed O&M costs were estimated using the average of Wood Mackenzie, NREL
13 and BNEF forecasts for fixed O&M. These forecasts were updated for this analysis
14 to the forecasts from these vendors for the second half 2023. In the 2022 IRP, the
15 first-year fixed O&M costs for solar were estimated using cost estimates from AES
16 Indiana's Hardy Hills Solar Project (Cause Nos. 45493 and 45493 S1). The trends
17 from the average of the Wood Mackenzie, NREL and BNEF fixed O&M cost
18 forecast were applied to the first-year solar fixed cost estimates to create a forecast
19 for the planning period. To reflect inflation and current forecasts, AES Indiana
20 updated the replacement resource fixed O&M costs to the average of the second
21 half of 2026 forecasts from Wood Mackenzie, NREL and BNEF fixed O&M cost
22 forecasts for solar for this analysis. In the 2022 IRP, AES Indiana based the fixed
23 O&M cost estimate for CCGT on the forecasted fixed O&M cost, at the time, for
24 the CCGT at Eagle Valley Generating Station. This forecast was updated for this

²² See [AES Indiana Witness EKM Confidential Workpaper 6](#) for further details.

1 analysis using the current fixed O&M forecast for Eagle Valley. In the 2022 IRP,
2 AES Indiana based the fixed O&M cost estimate for CT on the forecasted fixed
3 O&M cost, at the time, for the CTs at Harding Street Generating Station. This
4 forecast was updated for this analysis using the average of the forecasts from Wood
5 Mackenzie, NREL and BNEF for CT.²³ Compared to the 2022 IRP, the fixed O&M
6 costs for replacement resources changed on average over the period as follows due
7 to the updates from the noted sources:

- 8 ○ Solar increased 53%
 - 9 ○ Wind decreased 15%
 - 10 ○ Solar + Storage increased 53%
 - 11 ○ 4-hr Storage increased 43%
 - 12 ○ 6-hr Storage increased 43%
 - 13 ○ CCGT increased 16%
 - 14 ○ CT decreased 18%
- 15 • Load Forecast²⁴ – AES Indiana updated the load forecast for this analysis to the
16 load forecast that was submitted to MISO for the 2024/2025 Planning Resource
17 Auction (“PRA”) which will be held in March of 2024. As in the 2022 IRP, this
18 load forecast was developed by AES Indiana’s load forecasting partner, Itron. The
19 summer peak loads decreased on average by 6% and the winter peak loads
20 increased on average by 1% in the updated forecast compared to the 2022 IRP
21 forecast. Note that electric vehicle and behind the meter (“BTM”) solar forecasts
22 are included separately from the load forecast in the Resource Planning model. The
23 base case versions of the EV and BTM solar forecasts analysis are conservative and

²³ The replacement resource fixed O&M costs included in the IRP are described in detail Section 6.2 Supply Side Resource Options starting on p. 64.

²⁴ See [AES Indiana Witness EKM Confidential Workpaper 7](#) for further details.

1 still provide a reasonable outlook for these items and therefore were used in the
2 2024 IRP Update.

- 3 • Seasonal MISO Planning Reserve Margins (“PRM”) – AES Indiana updated the
4 seasonal MISO PRMs. Figure 4 below compares the PRMs included in the 2022
5 IRP to the PRMs updated for the updated analysis.²⁵

6 **Figure 4. MISO PRM Comparison**

	2022 IRP	2024 IRP Update
Winter	21.4%	27.4%
Spring	26.3%	26.7%
Summer	7.5%	9.0%
Fall	11.8%	14.2%

- 7
- 8 • Pike County Energy Center – AES Indiana included the recently approved Pike
9 County Energy Center²⁶ in this analysis.
- 10 • Seasonal NOx²⁷ – AES Indiana updated the seasonal NOx forecast to the
11 approximate current NOx price (\$3,500/ton) held flat for the planning period.
12 During the 2022 IRP, NOx prices reached unprecedented highs driven by high coal
13 capacity factors across the industry from favorable dark spreads. The trends at that
14 time were largely the result of high power and gas prices resulting from the
15 Russian-Ukrainian war. Power, gas, and, in turn, NOx markets have returned to
16 more typical pre-2022 levels. The Company has captured these trends in this
17 analysis. NOx prices have decreased by 63.8% on average in the 2024 IRP Update.

²⁵ See Section 2.2 Resource Adequacy on p. 10 of the IRP for more detail regarding the PRMs included in the 2022 IRP

²⁶ See the Commission’s Order in Cause No. 45920.

²⁷ See AES Indiana Witness EKM Confidential Workpaper 4 for further details.

1 **Q25. As noted in Q/A 22 and 24, the capacity expansion analysis performed for the 2024**
2 **IRP Update optimizes a least cost mix of resources. Please discuss the updated**
3 **resources mix compared to the 2022 IRP?**

4 A25. The 2024 IRP Update resource mix is shown in Figure 5 below.²⁸ Generally, across all
5 strategies, the model is now picking additional energy storage over other resource options
6 when capacity is needed. This is occurring for two reasons: 1) After updating to the most
7 recent higher MISO planning reserve margins, AES Indiana now needs approximately 200
8 MW of additional capacity starting in 2025. The model is picking additional energy storage
9 to fill this capacity need in every strategy. AES Indiana plans to use its 2023 RFP to fill
10 this capacity need. 2) After updating to the new data for the replacement resource costs
11 and FOM, the CCGT resource has increased in cost making this option less cost effective
12 when compared to storage. As such, it is now more generally more cost effective for the
13 model to select energy storage for needed capacity in the Both Units Retire strategy.

14 Also, the resource mixes for the Retirement & Replacement strategy and the Clean Energy
15 Strategy are now nearly identical over the entire planning period. In aggregate, these
16 strategies add exactly the same volume of resources over the 20-year period; they only
17 differ in terms of the timing of when some of these resources are added. This resource mix
18 alignment is due to the increased replacement cost and FOM for a CCGT detailed above
19 which eliminates that resource from the Both Units Retire strategy.

²⁸ See [AES Indiana Witness EKM Workpaper 8](#) for further details.

1 **Figure 5. Near-term Resource Mix Comparisons: 2022 IRP vs 2024 IRP Update²⁹**

Resource Additions (MW ICAP)
 Period: 2025 - 2030

	Conversion	CCGT	Storage	Hybrid	Solar	Wind
No Early Retirement						
2022 IRP			240	45		500
2024 IRP Update			500	45		
Petersburg Conversion						
2022 IRP	1,052		240	45		500
2024 IRP Update	1,052		500	45		
Both Units Retire						
2022 IRP		325	760			600
2024 IRP Update			1,180	90	358	550
Clean Energy Strategy						
2022 IRP			700	45	280	900
2024 IRP Update			1,200	90	455	500

2

3 **Q26. Please provide the Affordability results based on the 2024 IRP Update.**

4 A26. Figure 6 compares the Affordability results from the 2022 IRP to the Affordability results
 5 from the 2024 IRP Update using both a 20-year and 10-year PVRR period. This figure
 6 demonstrates that the Petersburg Conversion remains the reasonable least cost strategy for
 7 Petersburg Units 3 and 4 and AES Indiana customers in both 20- and 10-year cases.
 8 Focusing on the 20-year PVRR comparison, the Petersburg Conversion is lower in PVRR
 9 by \$281M over the planning period compared to the next best strategy, which is keeping
 10 Petersburg on coal.³⁰

²⁹ In Figure 4, the energy storage volumes in both the 2022 IRP and the 2024 IRP Update includes the 200 MW Pike County Energy Storage Project since this project was included in the 2022 IRP Short Term Action Plan. This project was approved by the IURC on February 17, 2024 in Cause No. 45920.

³⁰ See [AES Indiana Witness EKM Confidential Workpaper 9](#) for further details.

1

Figure 6. 2024 IRP Update Affordability Results³¹

20-yr PVRR	2022 IRP (\$M)	2024 IRP Update (\$M)
No Early Retirement	\$ 9,572	\$9,449
Petersburg Conversion to Natural Gas (est. 2026)	\$ 9,330	\$9,168
Both Petersburg Units Retire (2026/2027 and 2028/2029)	\$ 9,618	\$9,596
Clean Energy Strategy - Both Petersburg Units Retire and Replaced with Wind, Solar and Storage (2026/2027 and 2028/2029)	\$ 9,711	\$9,604
10-yr PVRR	2022 IRP (\$M)	2024 IRP Update (\$M)
No Early Retirement	\$ 5,815	\$5,513
Petersburg Conversion to Natural Gas (est. 2026)	\$ 5,750	\$5,513
Both Petersburg Units Retire (2026/2027 and 2028/2029)	\$ 5,914	\$5,641
Clean Energy Strategy - Both Petersburg Units Retire and Replaced with Wind, Solar and Storage (2026/2027 and 2028/2029)	\$ 6,037	\$5,638

2

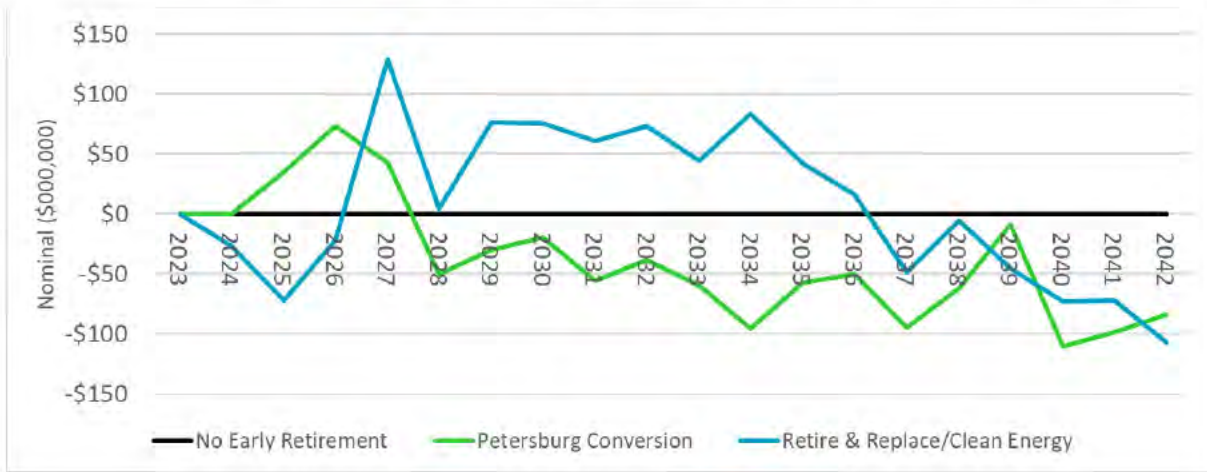
3 **Q27. Please provide a comparison of the annual revenue requirements over the planning**
 4 **period of the strategies shown in Figure 6 and explain the results.**

5 A27. Figures 7 and 8 compare the annual revenue requirements of the Petersburg Conversion
 6 and Retirement & Replace/Clean Energy strategies to keeping Petersburg on coal in both
 7 nominal and real dollars. Note that the Retirement & Replace and Clean Energy strategies
 8 are combined in these charts because, as previously noted, these portfolios are essentially
 9 the same. The annual revenue requirement displayed in these figures can be thought of as
 10 a general proxy for customer rate impact by year over the planning period. The
 11 comparisons demonstrate that, after the initial capital cost investment to convert the

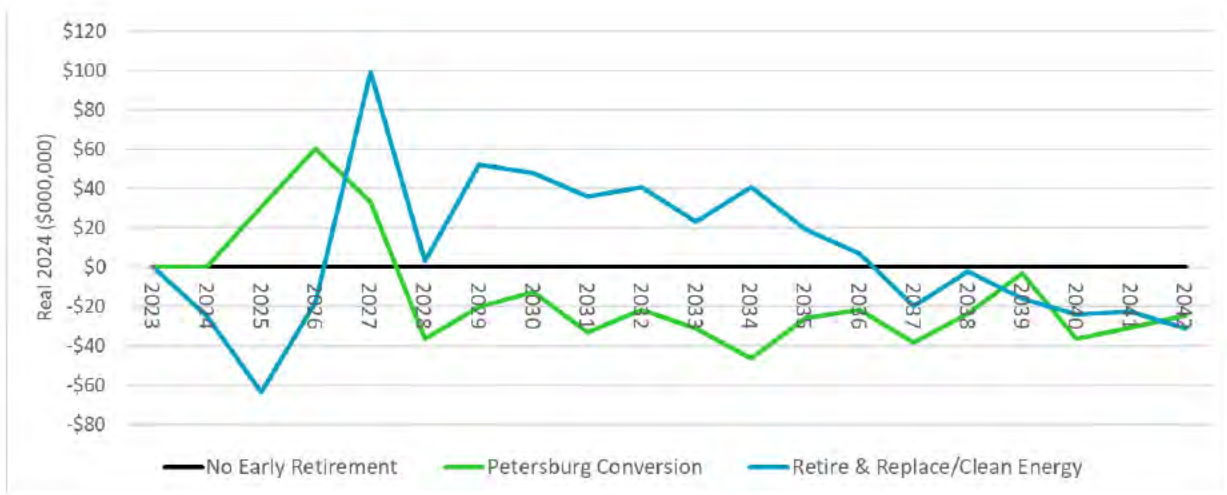
³¹ In the 2022 IRP, AES Indiana also evaluated a strategy for Petersburg that only retires and replaces one unit (Unit 3). This strategy is inherently not cost effective because when only one unit retires, a portion of the operation costs for ancillary processes from the retired unit are still necessary and remain in the economics. Thus, the strategy that retires one unit is not cost competitive with the other strategies. For this reason, AES Indiana did not review this strategy. Also, AES Indiana did not re-evaluate the Encompass Optimization analysis because the results from this analysis were nearly the same as the Petersburg Conversion strategy.

1 Petersburg Units in 2026, the annual revenue requirement is approximately \$30M lower
 2 per year in real dollars on average over the remainder of the planning period.

3 **Figure 7. 2024 IRP Update Annual Revenue Requirement Comparison 2023 – 2042**
 4 **Nominal**



5
 6 **Figure 8. 2024 IRP Update Annual Revenue Requirement Comparison 2023 – 2042 Real**

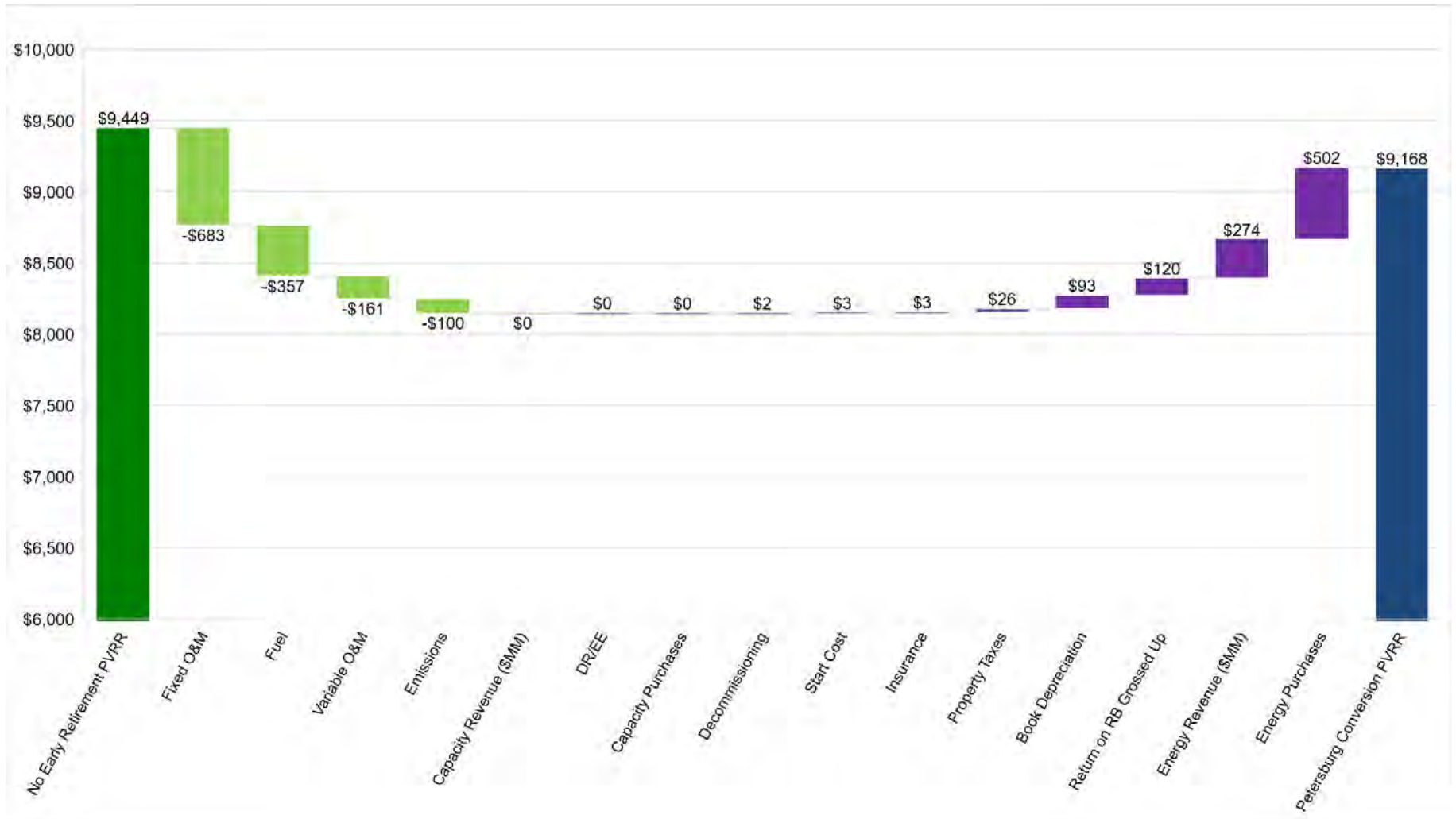


7
 8 **Q28. What attributes to the lower PVRR from converting the Petersburg Units to natural**
 9 **gas?**

10 A28. Like Figure 2 presented early in my testimony, Figures 9 below provides a waterfall
 11 comparison of the changes in the cost components of the PVRR when going from

1 Petersburg on coal to the Petersburg Conversion using the 2024 IRP Update. Figure 9
2 demonstrates that the bulk of cost savings from converting the Petersburg Units from coal
3 to natural gas will come from reduced fixed O&M associated with ancillary processes
4 specifically for coal operation, *e.g.*, coal handling and coal pollution controls. These
5 savings are estimated to be approximately \$683M over the planning period. Figure 9 also
6 demonstrates that the converted Petersburg Units will serve more as a capacity resource
7 with a lower capacity factor compared to keeping Petersburg on coal. This is represented
8 by a reduction in Energy Revenues (presented in the Figure as a positive \$274M) over the
9 planning period.

1 **Figure 9. PVRR of the Petersburg Conversion Compared to PVRR of Continuing to Operate Petersburg on Coal – 2024 IRP**
 2 **Update**
 3



1 **Q29. How is Reliability considered in the 2024 IRP Update?**

2 A29. Quanta’s 2022 IRP Reliability Analysis (discussed in Q/A 16) was not updated for the 2024
3 IRP Update; however, the analysis still provides a good approximation for the reliability
4 of the updated strategies. As previously discussed, the 2022 IRP Reliability Analysis
5 results depend on the types of resources in each of the portfolios. The portfolio resource
6 mixes have changed in the 2024 IRP Update. Q/A 25 provides an overview of the resource
7 mix changes that have resulted from the 2024 IRP Update. As noted, the resource mixes
8 in the No Early Retirement, Petersburg Conversion, and the Clean Energy strategies did
9 not change significantly with the 2024 IRP Update. Thus, the results of the 2022 IRP
10 Reliability Analysis are still approximately accurate for these strategies. The Both Units
11 Retire strategy, however, no longer includes a CCGT as replacement for the retiring
12 Petersburg units in the 2024 IRP Update. Instead, the portfolio now includes inverter-
13 based, renewable resources as replacement for the retiring units. This portfolio is now
14 nearly identical to the Clean Energy strategy. Therefore, the 2022 IRP Reliability Analysis
15 results for the Clean Energy strategy provide a better approximate estimate for the Both
16 Units Retire strategy.

17 As part of the 2022 IRP Reliability Analysis, Quanta also calculated the cost to mitigate
18 the reliability issues in each of the 2022 IRP “candidate portfolios”. The results, provided
19 in Figure 10, demonstrate that the portfolios with more inverter-based resources require
20 higher costs to mitigate their reliability issues through the installation of synchronous
21 condensers, BESS and grid forming inverters. These additional costs were not included in
22 the Affordability (20-yr PVRR) results in the 2022 IRP or the 2024 IRP Update, but rather
23 provide a way to further differentiate the portfolios in terms of Reliability performance and

1 the relative cost of the strategies. These mitigation costs can still be applied to the updated
 2 2024 IRP Update portfolios. As described above, the results for the No Early Retirement
 3 (shown as \$126M), Petersburg Conversion (shown as \$136M), and the Clean Energy
 4 Strategy (shown as \$929M) still approximately apply to these updated portfolios, which
 5 did not materially change. The Both Units Retire strategy now aligns with the results from
 6 the Clean Energy Strategy (shown as \$929M) since these portfolios are now nearly
 7 identical. The increased mitigation cost is driven by the inverter-based replacement
 8 resources now included in the Both Units Retire strategy. In summary, the Both Units
 9 Retire and Clean Energy strategies would have material mitigation costs compared to the
 10 Petersburg Conversion, – \$700-\$800 million more that would add to the calculated PVRR.

11 **Figure 10. Estimated mitigation costs (2022 dollars) for the “Candidate Portfolios” from**
 12 **2022 IRP Reliability Analysis**

	No Early Retirement	Petersburg Conversion to Natural Gas (est. 2025)	Both Petersburg Units Retire (2026 and 2028)	Clean Energy Strategy – Both Petersburg Units Retire and Replaced with Wind, Solar, and Storage (2026 and 2028)
GFM Inverter Premium (\$M)	\$6	\$5	\$2	\$6
Additional BESS (\$M)	\$120	\$131	\$20	\$52
Additional Synchronous Condensers (\$M)	\$0	\$0	\$135	\$871
Estimated Reliability Cost (\$M)	\$126	\$136	\$157	\$929

14 Applying the mitigation cost results from the table above to the 2024 IRP Update results
 15 in the following mitigation cost estimates:

- 16 • No Early Retirement – approximately \$126M.
- 17 • Petersburg Conversion – approximately \$136M.

- 1 • Both Units Retire – approximately \$929M (this portfolio is now nearly identical to
- 2 the Clean Energy Strategy).
- 3 • Clean Energy Strategy – approximately \$929M.

4 **Q30. Please discuss the Sustainability pillar based on the 2024 IRP Update.**

5 A30. Figure 11 below provides the total CO2, NOx, SO2, water use and coal combustion
6 products for each strategy over the planning period based on 2024 IRP Update.³²

7 The results demonstrate that the strategy that converts Petersburg Unit 3 and 4 from coal
8 to natural gas in 2026 performs the best from an environmental sustainability perspective.
9 That is because the conversion provides the earliest exit from coal.

10 **Figure 11 – Updated Production Cost Analysis Environmental Sustainability Results**

	CO2	SO2	NOx	Water Use	Coal Ash
	Total portfolio CO2 Emissions (mmtons)	Total portfolio SO2 Emissions (tons)	Total portfolio NOx Emissions (tons)	Water Use (mmgal)	CCP (tons)
No Early Retirement	94.5	54,921	40,137	31.2	5,620
Petersburg Conversion	62.2	14,957	18,165	8.6	1,555
Both Petersburg Units Retire	69.7	27,991	24,868	16.3	2,931
Clean Energy Strategy	69.7	27,991	24,866	16.3	2,931

11
12 **Q31. Please provide your evaluation of the results detailed above.**

13 A31. The results above demonstrate the “candidate portfolio” that converts Petersburg Unit 3
14 and 4 from coal to natural gas in 2026 still performs the best overall for customers in terms
15 of affordability, sustainability and reliability, resiliency & stability.

16 **Q32. Are the other “candidate portfolios” a reasonable alternative to the portfolio that**
17 **converts Petersburg Units 3 and 4 from coal to natural gas in 2026.**

³² See [AES Indiana Witness EKM Confidential Workpaper 10](#) for further details.

1 A32. No. I will walk through each of the other “candidate portfolios” and explain why they are
2 not a reasonable alternative to converting Petersburg Units 3 and 4.

3 • **No Early Retirement** – As demonstrated in the 2024 IRP Update detailed above,
4 the “No Early Retirement” portfolio is more costly for customers and produces
5 more emissions when compared to converting Petersburg Unit 3 and 4 from coal to
6 natural gas. Additionally, in the “No Early Retirement” strategy, Petersburg Units
7 3 and 4 would continue to operate on coal through the analysis period: 2023 –
8 2042. As noted by AES Indiana witness Collier (Q/A 29), the EPA intends to issue
9 a final rule on the proposed Greenhouse Gas New Source Performance Standard
10 under CAA Section 111(d) that would require stringent emissions guidelines for
11 coal-fired units that plan to operate after January 1, 2032. These guidelines would
12 require that coal units meet emissions limits based on 40% co-firing with natural
13 gas or full carbon capture and sequestration (“CCS”). These proposed rules pose
14 significant compliance cost risk to this portfolio. Compliance with the proposed
15 rule was not included in the 2024 IRP Update. Including these compliance impacts
16 in the analysis would make the Petersburg Conversion more prudent and reasonable
17 for AES Indiana customers as keeping Petersburg on coal would require excessive
18 costs for CCS.

19 • **Both Petersburg Units Retire (2027 & 2029) and “Clean Energy Strategy”**
20 **(2027 & 2029)** – As demonstrated in the 2024 IRP Update detailed above, these
21 strategies are more costly for customers and produce more emissions when
22 compared to converting Petersburg Unit 3 and 4 from coal to natural gas. It is
23 important to note that the Petersburg Conversion portfolio provides the earliest exit

1 from coal and therefore the greatest emissions reductions of the “candidate
 2 portfolios.” Additionally, these strategies would require significant costs for
 3 reliability as identified in the 2022 IRP Reliability Analysis. As shown in Figure
 4 10, the bulk of these costs come in the form of synchronous condensers to increase
 5 the grid’s short circuit strength.

6 **Q33. Please discuss further how the proposed conversion impacts the MISO capacity
 7 accreditation for Petersburg Units 3 and 4.**

8 A33. Figure 12 below provides a comparison of the MISO capacity accreditation of Petersburg
 9 Units 3 and 4 pre and post the natural gas conversion after including the assumption updates
 10 described in Q/A 24. As demonstrated in the comparison, converting the units from coal
 11 to natural gas maintains the capacity value and dispatchable characteristics of Units 3 and
 12 4 thereby maintaining the reliability of the Petersburg resource.

13 **Figure 12 – Comparison of MISO SAC of Petersburg Units 3 and 4 on Gas Versus on coal**

Petersburg Units 3 and 4 on Coal MISO SAC MW				
	Summer	Fall	Winter	Spring
Unit 3	██████████	██████████	██████████	██████████
Unit 4	██████████	██████████	██████████	██████████

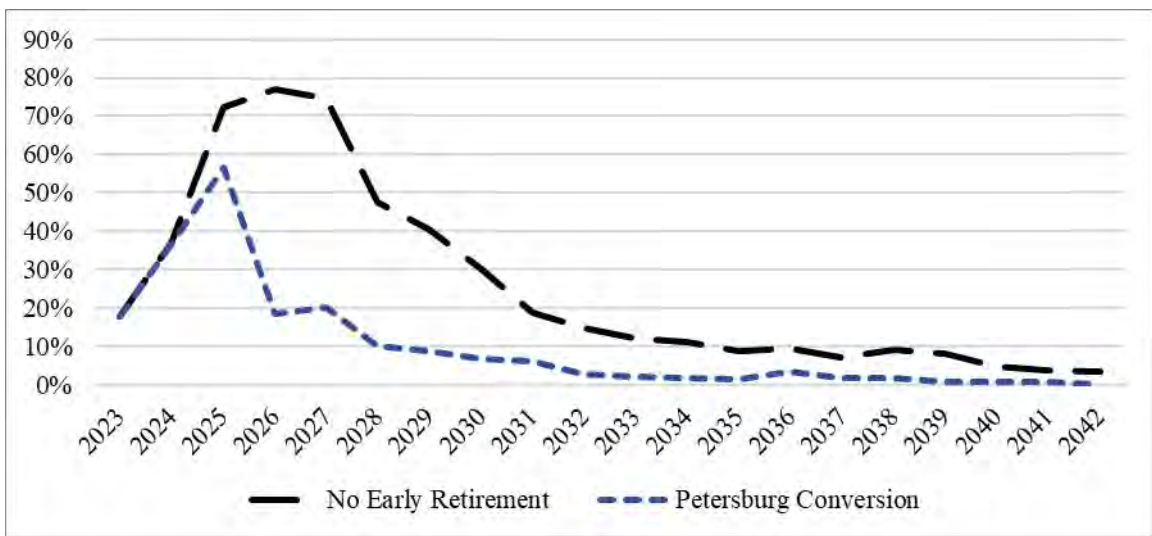
Petersburg Units 3 and 4 on Gas MISO SAC MW				
	Summer	Fall	Winter	Spring
Unit 3	██████████	██████████	██████████	██████████
Unit 4	██████████	██████████	██████████	██████████

14
 15 **Q34. Please discuss further impact of the conversion on the capacity factors for Petersburg
 16 Units 3 and 4.**

17 A34. Figure 13 below provides a comparison of the capacity factors of Petersburg Units 3 and 4
 18 fueled on coal versus Petersburg Units 3 and 4 fueled on natural gas after including the

1 assumption updates described in Q/A 24.³³ The comparison demonstrates that the units
 2 will have a lower capacity factor operating as a natural gas resource due to underlying
 3 fundamental market economics. Ultimately, the converted Petersburg Units will serve as
 4 a firm reliable and dispatchable capacity resource leaving room for other sustainable non-
 5 dispatchable resources to provide clean energy value.

6 **Figure 13 – Comparison of Capacity Factors of Petersburg Units 3 and 4 on Gas Versus on**
 7 **Coal**



8

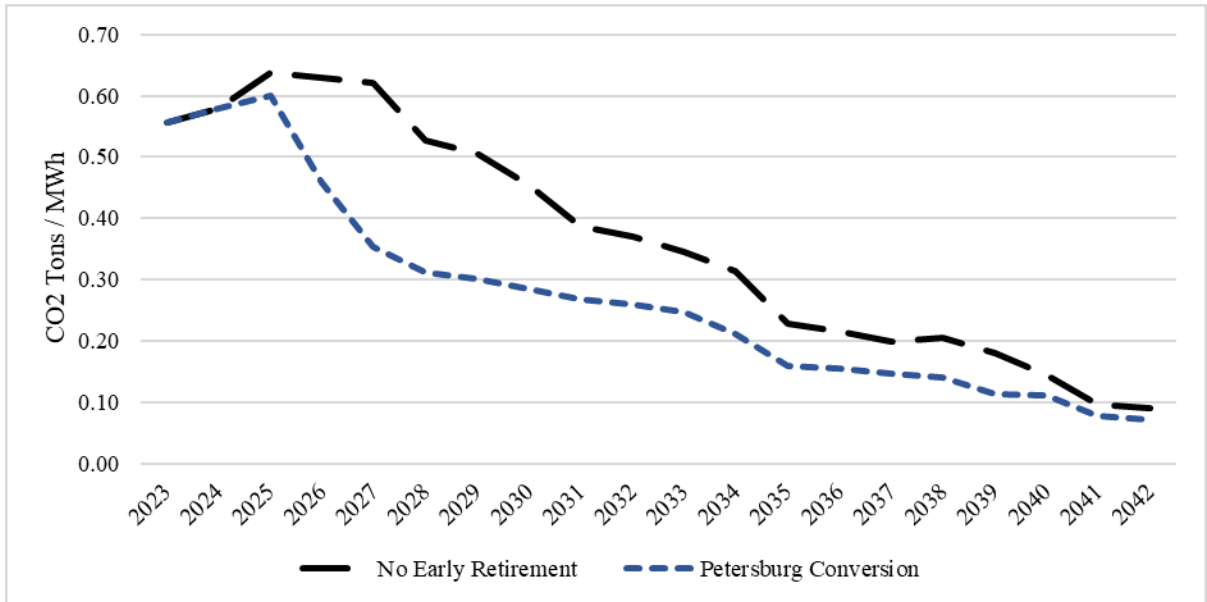
9 **Q35. Please provide an evaluation of the CO2 intensity (CO2/MWh) changes from**
 10 **converting Petersburg Units 3 and 4 from coal to natural gas.**

11 A35. Figure 14 below provides a comparison of the CO2 intensity of the No Early Retirement
 12 “candidate portfolio” (Petersburg Units 3 and 4 fueled on coal) versus Petersburg
 13 Conversion “candidate portfolio” (Petersburg Units 3 and 4 fueled on natural gas) after
 14 including assumption updates described in Q/A 24. The Petersburg Conversion portfolio
 15 achieves approximately a 70% reduction in CO2 intensity by 2030 compared to 2018

³³ See [AES Indiana Witness EKM Confidential Workpaper 10](#) for further details.

1 levels. This reduction is possible because the units will emit approximately half the CO2
2 on a per MWh basis as compared to coal. Additionally, as noted above, Units 3 and 4 are
3 anticipated to have lower capacity factors operating on natural gas compared to coal.

4 **Figure 14 – Comparison of CO2 Intensity of Petersburg Units 3 and 4 on Gas Versus on**
5 **Coal**



6

7 **Q36. Based on the above discussion, does the “Candidate Portfolio” that converts**
8 **Petersburg Units 3 and 4 from coal to natural gas (Petersburg Conversion) remain**
9 **the Preferred Resource Portfolio and Short Term Action Plan?**

10 A36. Yes. After conducting the 2024 IRP Update which includes known and current
11 assumptions, the “Candidate Portfolio” that converts Petersburg from coal to natural gas
12 performs the best overall across the Five Pillars and remains the reasonable least cost
13 option.

14 **Q37. Are there changes to the 2022 IRP Short Term Action Plan that have resulted from**
15 **the 2024 IRP Update that should be noted?**

1 A37. Yes. In addition to moving the Petersburg Conversion from 2025 (2022 IRP) to 2026 (2024
2 IRP Update), the results of the 2024 IRP Update indicate a need for approximately an
3 additional 200 MW of energy storage for winter capacity that has resulted from MISO
4 increasing the seasonal planning reserve margin for winter since the 2022 IRP was
5 conducted. As previously noted, AES Indiana is working to fill this capacity need through
6 the Company's the 2023 RFP.

7 **Q38. Is the Petersburg Conversion consistent with the results of the 2022 IRP and the 2024**
8 **IRP Update?**

9 A38. Yes. The Petersburg Conversion is consistent with the original and 2024 IRP Update
10 results which identifies the Petersburg Conversion as a main component of the Short Term
11 Action Plan.

12 **4. CONSIDERATION OF RESOURCE ALTERNATIVES**

13 **Q39. Ind. Code § 8-1-8.5-4 provides that in acting upon a petition under this statute, the**
14 **Commission shall take into account the utility's other resource options. Did AES**
15 **Indiana consider other resource options?**

16 A39. Yes, that is the purpose of the IRP. I elaborate on this in the following Q/As.

17 **Q40. Was the purchase of power through the spot energy market considered as an**
18 **alternative to the proposed Petersburg Conversion?**

19 A40. Yes. However, at approximately 1,000 MW, Petersburg Units 3 and 4 are needed as a
20 capacity resource in AES Indiana's resource portfolio. Relying on the spot energy market
21 would put AES Indiana in a long-term position of relying on market transactions for large

1 amounts of capacity. This would be at odds with Ind. Code § 8-1-8.5-13(g), which requires
2 utilities to enter the annual MISO Planning Resource Auction (“PRA”) with a deficit of no
3 more than 15% of their Planning Reserve Margin Requirement. Ultimately, relying on
4 MISO capacity market transactions in the long-term puts AES Indiana customers at risk
5 for market price volatility and reliability issues due to insufficient capacity planning.

6 **Q41. Please comment on the “interchange of power” or “pooling of facilities” as these**
7 **phrases are used in Ind. Code § 8-1-8.5-4.**

8 A41. These statutory references predate the development of MISO and AES Indiana’s
9 membership in MISO. The current MISO market is effective at fully utilizing the existing
10 capacity resources in the region. However, it does not eliminate the need for new capacity
11 resources to address potential load growth and the retirements of older, less efficient coal
12 fired units in the region.

13 **Q42. Were wind and other solar resources considered as an alternative?**

14 A42. Yes. As noted in Q/A 25, the “Clean Energy Strategy” was considered as an alternative to
15 converting Petersburg Units 3 and 4 to natural gas. This strategy evaluates retiring the
16 units in 2026 and 2028 and replacing them with only wind, solar and storage. The updated
17 IRP analysis demonstrates that this alternative path is more expensive and less reliable for
18 AES Indiana customers compared to the “Petersburg Conversion” strategy.

19 **Q43. Is AES Indiana’s target of DSM savings in 2024-2026 consistent with its 2022 IRP?**

20 A43. Yes. In its 2022 IRP, AES Indiana included demand response and energy efficiency as
21 viable generation alternatives. These resources were evaluated on a consistent and
22 comparable basis with supply-side resources per the IURC rule 170 IAC § 4-7-8(c)(4).

1 Through this process, the Short Term Action Plan identified an average annual target of
2 roughly 130,000-134,000 net MWh of DSM in 2024-2026.

3 AES Indiana filed a one-year DSM plan for programs in delivered 2024 with the
4 Commission on May 26, 2023 under Cause No. 45898 and received approval of the plan
5 on December 27, 2023. The Company intends to file a two-year plan in 2024 for programs
6 delivered in 2025 and 2026 and receive approval of this plan by the end of 2024.

7 **Q44. Can DSM eliminate the need for the proposed generation project?**

8 A44. No. The volume of energy efficiency and demand response selected in the IRP is not
9 enough to fill the need for generation under the new seasonal resource adequacy construct,
10 particularly in the winter season.

11 **5. DRAFT DIRECTOR'S REPORT FOR AES INDIANA'S 2022 INTEGRATED**
12 **RESOURCE PLAN**

13 **Q45. Have you reviewed the Draft Director's Report for AES Indiana's 2022 Integrated**
14 **Resource Plan?**

15 A45. Yes. The draft Director's Report for AES Indiana's 2022 Integrated Resource Plan was
16 made public on December 5, 2023. AES Indiana's responses to the Director's comments
17 were submitted to the IURC on January 12, 2024.³⁴

18 **Q46. Can you briefly summarize the Director's overarching comments to AES Indiana's**
19 **2022 Integrated Resource Plan?**

20 A46. Yes. The Director's comments were generally positive indicating that:

³⁴ AES Indiana's reply to the Draft Director's Report for AES Indiana's 2022 IRP, filed 1/12/2024

1 *“The Director agrees with the Joint Commenters that the stakeholder process used by*
2 *AES Indiana was excellent and sets a high bar for future IRP processes by AES Indiana*
3 *and other Indiana utilities. Especially important was AES Indiana’s commitment to*
4 *making available modeling inputs, outputs, and supporting data to stakeholders in a*
5 *timely manner.”*

6
7 Additionally, regarding the IRP Scorecard evaluation, the Director stated:

8
9 *“...AES Indiana provided an excellent discussion of the modeling results and the key*
10 *takeaways as the modeling progressed. The discussion of the scorecard evaluation results*
11 *in section 9.4 of the IRP report (IRP pages 234-252) was informative and helped the*
12 *Director to understand how AES Indiana interpreted and used the different modeling*
13 *results to inform AES Indiana’s selection of the preferred portfolio.”*

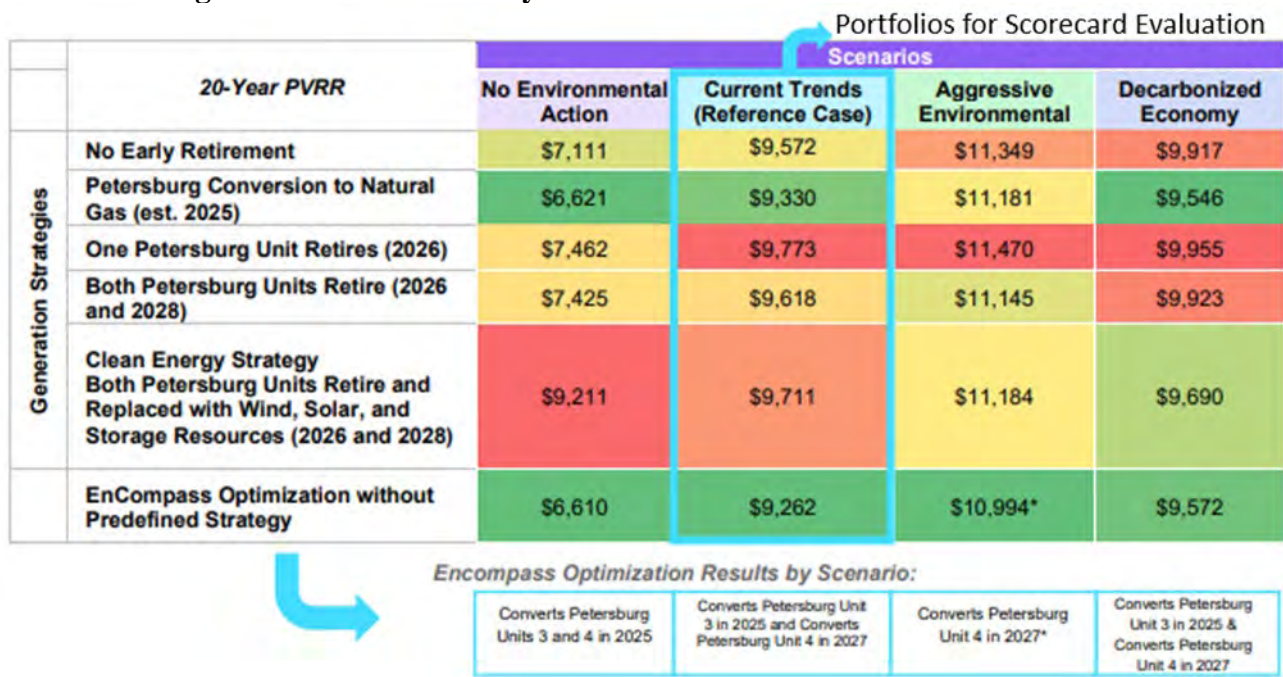
14
15 The Director also provided comments and posed questions regarding the load forecast,
16 electric vehicle forecast, and demand side management (“DSM”) planning included in the
17 2022 IRP. AES Indiana responded to these comments and questions in AES Indiana’s
18 reply to the Draft Director’s Report for AES Indiana’s 2022 IRP. The Director also
19 responded to Stakeholder comments to AES Indiana’s 2022 IRP in the Report.

20 **Q47. Are there any comments provided by the Director to AES Indiana’s 2022 IRP that**
21 **you would like to address herein?**

22 A47. Yes. Regarding the Scenario & Risk Analysis, the Director noted that AES Indiana
23 modeled capacity expansion for six strategies under four scenarios, resulting in 24 capacity
24 expansion portfolios. For context – as the Director notes, AES Indiana modeled capacity
25 expansion for the five strategies described in Q/A 13 across four future views or scenarios
26 – *No Environmental Action* (characterized by no new environmental regulation and the
27 Inflation Reduction Act (“IRA”) renewable incentives cease), *Current Trends* (Reference
28 Case that included IRA renewable incentives), *Aggressive Environmental* (characterized
29 by a high approximately \$28/MWh carbon tax starting in 2028), and *Decarbonized*

1 *Economy* (characterized by and aggressive Renewable Portfolio Standard that requires over
 2 80% electricity sold to customers come from clean energy by 2040). The results of this
 3 2022 IRP scenario analysis are shown in Figure 15 below. The Director commented that
 4 “without further evaluation, the candidate portfolios [24 capacity expansion portfolios]
 5 were narrowed to the six portfolios generated from the Reference Case only.” These six
 6 Current Trends/Reference Case portfolios were then evaluated using the Scorecard
 7 methodology described in Q/A 14. The Director indicated that the reason AES Indiana
 8 provided for narrowing to the six Reference Case portfolios in the IRP was insufficient and
 9 that further analysis is needed. The reason provided by AES Indiana on p. 186 of the 2022
 10 IRP was that the Current Trends/Reference Case were used because this set of portfolios
 11 were “optimized assuming AES Indiana’s most probable view of the future.” Regarding
 12 this reasoning, the Director notes that “It seems that conclusions have been made before
 13 doing a thorough analysis.”

14 **Figure 15 – Scenario Analysis results from AES Indiana’ 2022 IRP**



15

1 **Q48. How do you respond to the Director’s comment regarding the Scenario & Risk**
2 **analysis?**

3 A48. The Scenario Analysis conducted for the 2022 IRP compared resource mixes developed
4 under a Current Trends/Reference Case set of assumptions to more extreme, “bookend”
5 scenario assumptions in the No Environmental, Aggressive Environmental and
6 Decarbonized Economy scenarios. As shown in Figure 8, the analysis demonstrated that
7 converting Petersburg to Natural Gas performs the best in the No Environmental, Current
8 Trends/Reference Case, and Decarbonized Economy scenarios and is more cost effective
9 than continuing to burn coal at Petersburg in every scenario. AES Indiana made the
10 decision to narrow the portfolios to the Current Trends/Reference Case scenario for
11 Scorecard evaluation because this scenario assumes the most probable view of the future;
12 as noted, the other scenarios were modeled as “bookend” scenarios. Additionally, when
13 comparing the resource mixes across scenarios during the Short Term Action Plan period,
14 the main difference is the volume of wind and solar energy resources driven by more or
15 less aggressive environmental policy. The core Petersburg Units 3 and 4 capacity
16 replacements are filled by either the natural gas conversion or battery energy storage across
17 all scenarios. In other words, the key capacity replacement decisions are nearly the same
18 regardless of scenarios. The scenarios only vary in terms of the volume of wind and solar
19 being added mainly for energy value.

20 **Q49. Please elaborate.**

21 A49. To elaborate on this point, I will refer to Figure 16, which compares the resource mixes
22 across scenarios, for the following discussion.

- 1 1. The key decision being made in the Short Term Action Plan period concerns the future of
2 the Petersburg coal-fired Units 3 and 4 (approximately 1,000 MW). This decision boils
3 down to three options, AES Indiana could a) continue to fire these units with coal; b)
4 convert them to burn natural gas as fuel; or c) retire and replace these units with some other
5 capacity. Any other strategies developed beyond the IRP Short Term Action Plan period
6 regarding other AES Indiana resources will be addressed again in the next and future IRPs.
7
- 8 2. Referring to the tables below – if we focus on the first three resource columns (i.e.,
9 Conversion, CCGT, and storage), notice that across the scenarios, the resource mixes when
10 comparing strategies are approximately the same. The model selects approximately 200
11 MW of BESS to fill the 200 MW capacity needed for winter capacity under MISO’s
12 seasonal resource adequacy construct in every strategy.³⁵ And, in strategies that retire
13 Petersburg Units 3 and 4, the model replaces the capacity with either BESS or BESS and
14 CCGT. To summarize, the Current Trends/Reference Case scenario is representative of
15 the other scenarios in terms of capacity strategies at Petersburg.
16
- 17 3. Focusing now on the last three columns (i.e., Hybrid, Solar, and Wind) in the tables. As
18 the environmental policy assumptions become more aggressive, the model selects more
19 clean energy (solar and wind) primarily for its energy value. For example, in the
20 Aggressive Environmental Scenario, a high carbon tax, starting at \$19.47 per ton in 2028,
21 was captured in the fundamental power price forecast as higher power prices that are
22 available to solar and wind resources. This drove the model to take advantage of the higher
23 prices and select greater amounts of wind and solar resources for the energy revenue.
24 Additionally, the Decarbonized Economy Scenario assumes a clean energy mandate that
25 requires utilities to serve a percentage of their load from clean energy (wind, solar and
26 storage). This percentage increases to over 80% by the end of the planning period. This
27 mandate drove the model to select higher amounts of wind and solar resources to meet the
28 energy requirement of the mandate.
29
- 30 4. In conclusion, the analysis demonstrates that, regardless of the scenario, the Current
31 Trends/Reference case portfolios provide a good representation of the capacity strategies
32 at Petersburg. The primary difference between the resource additions when comparing
33 across scenarios is that as the environmental policies in the scenarios become more or less
34 aggressive, the model adds more or less wind and solar, respectively, over the planning
35 period. These wind and solar additions are primarily driven by energy benefits and not
36 capacity need. AES Indiana would only add this level of renewable energy resources if
37 environmental policy creates an economic incentive to do so. Considering these points,
38 the decision to only use the Current Trends/Reference Case portfolios in the IRP Scorecard
39 analysis was reasonable but in hindsight AES Indiana understands that a more robust
40 discussion of this analysis in the IRP would have better facilitated understanding.

³⁵ In Cause No. 45920, AES Indiana filed with the IURC for the Pike County Energy Center, a 200 MW/4-hour BESS project to fill this capacity need.

1

Figure 16 – Scenario Analysis results from AES Indiana’ 2022 IRP

No Environmental Action (Additional MW)
 Period: 2025 - 2028

	<u>Conversion</u>	<u>CCGT</u>	<u>Storage</u>	<u>Hybrid</u>	<u>Solar</u>	<u>Wind</u>
No Early Retirement	-	-	180	-	-	-
Pete Conversion	1,052	-	180	-	-	-
One Unit	-	-	620	-	-	-
Retire & Replace	-	325	760	-	-	-
Clean Energy	-	-	640	-	420	100
EnC Opt	1,052	-	180	-	-	-

****Reference Case** (Additional MW)**
 Period: 2025 - 2028

	<u>Conversion</u>	<u>CCGT</u>	<u>Storage</u>	<u>Hybrid</u>	<u>Solar</u>	<u>Wind</u>
No Early Retirement	-	-	240	45	-	500
Pete Conversion	1,052	-	240	45	-	500
One Unit	-	-	700	-	-	500
Retire & Replace	-	325	760	-	-	600
Clean Energy	-	-	700	45	280	900
EnC Opt	1,052	-	240	45	-	500

Aggressive Environmental (Additional MW)
 Period: 2025 - 2028

	<u>Conversion</u>	<u>CCGT</u>	<u>Storage</u>	<u>Hybrid</u>	<u>Solar</u>	<u>Wind</u>
No Early Retirement	-	-	260	45	65	1,250
Pete Conversion	1,052	-	260	90	845	1,500
One Unit	-	-	700	90	553	1,450
Retire & Replace	-	-	780	45	293	2,100
Clean Energy	-	-	780	45	293	2,100
EnC Opt	526	-	400	45	260	1,900

Decarbonized Economy (Additional MW)
 Period: 2025 - 2028

	<u>Conversion</u>	<u>CCGT</u>	<u>Storage</u>	<u>Hybrid</u>	<u>Solar</u>	<u>Wind</u>
No Early Retirement	-	-	260	45	390	500
Pete Conversion	1,052	-	260	45	390	500
One Unit	-	-	680	45	293	600
Retire & Replace	-	325	760	45	260	650
Clean Energy	-	-	1,060	45	293	850
EnC Opt	1,052	-	260	45	423	500

2

3

This is also the response I gave to the Director’s comment in AES Indiana’s reply to the

4

Director’s Report to AES Indiana’s 2022 IRP.

1 **6. CONSIDERATION OF THE STATE UTILITY FORECASTING GROUP (SUGF)**
2 **INDIANA ELECTRICITY PROJECTIONS AND MISO RELIABILITY**
3 **IMPERATIVE REPORT**

4 **Q50. Has AES Indiana considered the State Utility Forecasting Group (“SUGF”)**
5 **Electricity Projections?**

6 A50. Yes, AES Indiana reviewed the SUGF’s most recent Indiana Electricity Projections report
7 from 2023.³⁶ In the report, the SUGF projected that the State of Indiana will need additional
8 resources in the first half of the forecast driven by units that will be retiring in that time.
9 Resource additions in the second half of the forecast will be driven by both retirements of
10 existing units and increasing demand. As previously noted, converting Petersburg Units 3
11 and 4 to natural gas will provide a near one-for-one capacity replacement at Petersburg.
12 As such, the Petersburg Conversion will not create a need for additional resources
13 identified in SUGF’s 2023 Electricity Projections.

14 **Q51. Are you familiar with MISO’s 2024 Reliability Imperative Report?**

15 A51. Yes. MISO’s 2024 Reliability Imperative Report was published on February 21, 2024.³⁷
16 In this report, MISO identified challenges that are driving the reliability imperative and
17 identified areas of focus to address these challenges. The challenges MISO identified that
18 are driving the reliability imperative include: changes to the MISO fleet; regulations,
19 policies, and investment criteria; and fuel assurance.³⁸

20 MISO stated retiring and replacing dispatchable resources with intermittent resources, such
21 as solar and wind resources, presents a challenge as these intermittent resources do not

³⁶ Indiana Electricity Projection: The 2023 Report, State Utility Forecasting Group, December 2023

³⁷<https://cdn.misoenergy.org/2024%20Reliability%20Imperative%20report%20Feb.%202021%20Final504018.pdf?v=20240221104216>.

³⁸ *Id.* at 2.

1 provide the same critical reliability attributes as coal or natural gas resources.³⁹ MISO
2 explained that environmental policies, such as EPA’s proposed Greenhouse Gas New
3 Source Performance Standards under CAA Section 111(d) that was published in May 2023,
4 have the potential to increase the number of coal- and natural gas-powered resources
5 retirements in the future.⁴⁰ Finally, MISO stated that fuel assurance issues specifically
6 associated with coal and natural gas present reliability risks. MISO explained that coal units
7 have experienced increased risks of being unable to perform due to lack of fuel availability
8 because coal supplies have tightened in recent years due to many factors, including reduced
9 mining, transportation availability, and supply chain issues.⁴¹ MISO stated gas-fired
10 resources are also subject to fuel-assurance risks because they rely on pipeline systems that
11 were largely built for home-heating and manufacturing purposes that can cause gas power
12 plants to sometimes face challenging economic conditions to procure the fuel they need to
13 operate.⁴² MISO stated extreme winter weather events in the MISO region have historically
14 driven home heating needs for gas and impact the availability of gas for natural gas-fired
15 generators that do not have firm transportation contracts.⁴³

16 **Q52. Please discuss how the Petersburg Repowering Project addresses the challenges**
17 **MISO identified in its Reliability Imperative Report that you described above.**

18 A52. As I stated above, the Petersburg Repowering Project maintains the capacity of the existing
19 Petersburg Units 3 and 4. This will ensure that Petersburg Units 3 and 4 will maintain the

³⁹ *Id.*

⁴⁰ *Id.* at 2, 11-12.

⁴¹ *Id.* at 10.

⁴² *Id.*

⁴³ *Id.* at 10-11.

1 vital reliability, resiliency, and stability attributes they currently provide upon completion
2 of the Petersburg Repowering Project.

3 As explained by AES Indiana witness Collier (Q/A 29), future environmental requirements,
4 such as the requirements of a final CAA Section 11(d) rule, remain uncertain. However,
5 the Petersburg Repowering Project allows the Company to significantly reduce most air
6 emissions⁴⁴ and avoid the significant risks associated with operating a coal-fired resource
7 in the future.

8 Finally, as explained by AES Indiana witness Cooper, AES Indiana has secured enough
9 firm transportation on the Midwestern Gas Transmission pipeline to ensure firm service
10 for a maximum burn day. Additionally, the Petersburg Repowering Project will allow the
11 Company to cease coal-fired operation at Petersburg Generating Station, which removes
12 all of the fuel supply risks MISO identified that are unique to coal-fired generators.

13 **7. IND. CODE § 8-1-2-0.6**

14 **Q53. Has AES Indiana considered Ind. Code § 8-1-2-0.6?**

15 A53. Yes. Ind. Code § 8-1-2-0.6 defines the Five Pillars of Utility Electric Service and State
16 Energy Policy as reliability, affordability, resiliency, stability, and environmental
17 sustainability. As discussed in the code – decisions concerning Indiana's electric
18 generation resource mix, energy infrastructure, and electric service ratemaking constructs
19 must consider each of these attributes. The Commission adopted GAO 2023-04, which
20 encourages utilities to include discussions around the Five Pillars in Clean Energy Project
21 filings.

⁴⁴ See AES Indiana witness Collier's direct testimony at Q/A 11.

1 AES Indiana understands the importance of considering the Five Pillars in utility electric
2 service and Integrated Resource Planning. As discussed in Q/A 14, in the 2022 IRP, the
3 Company's IRP Scorecard evaluated the Five Pillars of Utility Electric Service and State
4 Energy Policy. The Scorecard included metrics representing the Five Pillars as follows:

5 1) Affordability – The Scorecard evaluated 20-year PVRR to measure portfolio cost
6 effectiveness to customers.

7 2) Sustainability – The Scorecard quantified total CO₂, SO₂, NO_X, Water Use and CPP
8 production by candidate portfolio to measure and evaluate environmental impacts of the
9 portfolios.

10 3) Reliability, Resiliency and Stability – AES Indiana hired Quanta Technology LLC to
11 perform an in-depth analysis of the Reliability, Resiliency and Stability of the candidate
12 portfolios. Composite scores from this analysis were used to evaluate the candidate
13 portfolios.

14 Additionally, AES Indiana's IRP Scorecard included metrics that measured and evaluated
15 the Risk & Opportunity and Economic Impacts of the candidate portfolios.

16 AES Indiana found that the Preferred Resource Portfolio that converts Petersburg Units 3
17 and 4 from coal to natural gas performed the best overall across the IRP Scorecard
18 categories and was therefore selected as the reasonable, least cost plan. AES Indiana
19 Attachment EKM-1, Section 9.5: Preferred Resource Portfolio and Final Scorecard of the
20 2022 IRP Report Volume 1 (pp. 252 – 253) evaluates the Preferred Resource Portfolio
21 against the Five Pillars using the IRP Scorecard results. As described above, the 2024 IRP
22 Update confirms this conclusion.

1 **8. CONCLUSION**

2 **Q54. Please summarize your recommendation.**

3 A54. In summary, AES Indiana's decision to convert Petersburg Units 3 and 4 from coal to
4 natural gas is a reasonable, least cost option that performs the best overall across the Five
5 Pillars. The Project will contribute to a sustainable and affordable future for AES Indiana
6 customers and provide reliable and dispatchable capacity under MISO's seasonal resource
7 adequacy construct. Therefore, I recommend Commission approval of the conversion of
8 Petersburg Units 3 and 4 from coal to natural gas as proposed by AES Indiana.

9 **Q55. Does this conclude your verified prepared direct testimony?**

10 A55. Yes.

VERIFICATION

I, Erik K. Miller, AES Indiana Director, Resource Planning, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge, information and belief.

Dated March 11, 2024



Erik K. Miller

AES Indiana Attachment EKM-1

2022 AES Indiana IRP Public Volume 1

[BOUND SEPARATELY - NOT REPRODUCED HEREIN]

AES Indiana Attachment EKM-2

2022 AES Indiana IRP Public Volume 2

[BOUND SEPARATELY - NOT REPRODUCED HEREIN]

AES Indiana Attachment EKM-3

2022 AES Indiana IRP Public Volume 3

[BOUND SEPARATELY - NOT REPRODUCED HEREIN]